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No:	2008/0629	Туре:	Full Application
Proposal:	Change of use of site to	Location:	Land Off Bacup Road
	Temporary Storage		(opposite 449-457)
	Compound and Construction		Hareholme
	of Permanent Highway		Rossendale
	Access		
Report of:	Planning Unit Manager	Status:	For Publication
Report to:	Development Control	Date:	3 <sup>rd</sup> November 2008
report to:	Committee	Dato.	- 110 VOIIIBOI 2000
Applicant:	Greenville Properties Ltd	Determination	
	от селоти и порежине для		29 <sup>th</sup> October 2008
		. ,	
Agent:	JWPC Ltd		
REASON FO	OR REPORTING Tick I	Вох	
Outside Offi	cer Scheme of Delegation		
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Name of Mer			
	mber:		
Name of Mer Reason for C	mber:	□	
Name of Mer Reason for C More than 3	mber: Call-In:	□	

The relevant provisions of the Human Rights Act 1998 and the European Convention on Human Rights have been taken into account in the preparation of this report, particularly the implications arising from the following rights:-

#### **Article 8**

The right to respect for private and family life, home and correspondence.

#### **Article 1 of Protocol 1**

The right of peaceful enjoyment of possessions and protection of property.

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#### **APPLICATION DETAILS**

#### 1. SITE AND PROPOSAL

#### 1.1 The Site

- 1.1.1 The application site lies to the north-east of Bacup Road, Harehome and is bounded by the River Irwell on the northern and western boundaries as it bends round. The site is flat and has the remnants of a former red brick building, most likely last used by United Utilities or its predecessor.
- 1.1.2 The site is flat and has a grassed area adjacent to Bacup Road occupied by a number of mature Cherry Trees. Behind this area, the site is enclosed by a palisade fencing which encloses the southern and western parts of the site. The northern and eastern parts of the site are enclosed by 4 metre high red brick wall. The site is vacant but ground cover plants, grass and seral growth have taken hold on the frontage of and within the site. The part of the site farthest from Bacup Road has a concrete hardstanding.
- 1.1.3 The site lies within the Urban Boundary.

#### 1.2 Relevant Planning History

2003/607 – Use of site as a temporary compound and construction of a permanent highway access – Approved 04/12/2003 subject to conditions regarding landscaping and that the site should not be used to store portakabins or containers without the prior written consent of the Local Planning Authority. The consent is extant until 4<sup>th</sup> Dec 2008.

2006/134 – (Outline) Erection of 12 dwellings – refused and dismissed at appeal.

#### 2. THE PROPOSAL

- 2.1 The application seeks consent for the use of the site as a storage compound for a temporary period with the construction of a permanent access in to the site. The proposal would involve clearing the site, including vegetation behind the fencing and within the walls, to enable the site to be used for storage with Class B8, which may include containers and the applicant has confirmed that they would be willing to be bound by a condition that would prevent the containers being stacked higher than the brick walls. There would be no proposed change to the boundary treatment of the site although the gates at the existing entrance to the site would be formally closed off once the proposed access was operational.
- 2.2 The proposed access would be located centrally within the frontage of the site, directly opposite No. 453 Bacup Road. The access would involve the insertion of double gates into the palisade fencing and would result in the loss of one cherry tree to enable the proposed access to be constructed. The access would be sited farther to the west than that approved under 2003/607. The proposed

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hours of operation of the storage compound would be 08:00 to 18:00 Monday to Friday and would employ 2 people full time.

#### 3. POLICY CONTEXT

#### 3.1 National Planning Policy

PPS1 - Delivering Sustainable Development

PPG4 – Industrial, Commercial Development and Small Firms

PPG13 – Transport

PPS 25 – Flood Risk

#### 3.2 Regional Planning Policy

Regional Spatial Strategy for the North-west

#### 3.3 Saved Policies of the Rossendale District Local Plan.

DS1 - Urban Boundary

DC1 - Development Criteria

DC4 - Materials

#### 4. OTHER MATERIAL PLANNING CONSIDERATIONS

4.1 None.

#### 5. INTERNAL CONSULTATIONS

5.1 Arboriculturalist – recommends that the existing Cherry trees at the front of the site are not worthy of protection by TPO although the Wild Cherry trees in the western corner of the site adjacent to the river, subject to silviculture being undertaken, might be worthy of protection. The replacement of the existing trees on the frontage of site with semi-mature specimens should be negotiated with the applicant.

#### 6. EXTERNAL CONSULTATIONS

- 6.1 Lancashire County Council Highways do not object subject to the provision of a hard-surfaced access road, resiting of a gulley within the junction and disabled crossing points also at the junction.
- 6.2 Environment Agency do not object to the scheme subject to a condition requiring a Sustainable Urban Drainage Scheme being submitted by the applicant for approval and subsequently being installed on site.

### 7. REPRESENTATIONS

7.1 One site notice posted on 12/09/2008 as shown on the site plan. 39 neighbours were notified by letter on 05/09/2008 to accord with the General Development

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Procedure Order. The site notice has been posted to go above and beyond the regulatory requirement to ensure a high level of Community engagement to accord with PPS1.

2 letters of objection and a 19 signature petition objecting to the scheme on the following grounds:

- Noise
- Traffic congestion
- Lack of parking
- Height of the containers

#### 8. REPORT

- 8.1 The main considerations of the application are the principle of the scheme, its impact on visual and residential amenity and highway safety.
- 8.2 The application site lies within the Urban Boundary where the principle of development is acceptable. The proposed Class B8 storage use has an extant consent on the site which controls the siting of containers and portakabins on the site which could still be implemented until 3rd December 2008 and the applicant has indicated their intention to implement the scheme if planning permission is not forthcoming. Notwithstanding, the B8 storage use would be restricted to operating between 08:00 to 18:00 Monday to Friday and would not normally be a use which would give rise to noise and disturbance. Nevertheless, conditions should be imposed be to control the hours of operation and the height and area of storage within the compound. In addition the use would be for a temporary period which would give the Council control to not renew planning permission if complaints were received during the temporary period consented. As such, the proposed development is considered to be acceptable in principle subject to a condition limiting the consent to a two year period.
- 8.3 The scheme would not materially alter the boundary treatment of the site and the applicant has indicated that they would be willing to be bound by a condition limiting the height of storage within the site to below the height of the boundary red-brick wall, also a condition requiring a landscaping scheme to the front of the site to include mature replacement trees for the existing Cherry trees. Conditions should also include works to the trees on the western boundary of the site adjacent to the River Irwell. The existing planting on the site could be removed without the requirement for planning permission and none of the trees on the site in their current are worthy of retention. As such, with the restrictions on the height of storage, replacement trees and landscape planting scheme and works to preserve the existing trees on the western boundary, the application is considered acceptable in terms of visual amenity.
- 8.4 The proposed development would not involve the erection or construction of a buildings or alternative boundary treatment. The proposal would not therefore affect the occupiers of adjoining properties in terms of loss of light, privacy or outlook. Residential amenity should not be harmed due to the nature of the use

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and the hours of operation. As such, the proposed development is considered acceptable in terms of residential amenity.

8.5 The proposal includes the construction of a new permanent access into the site rather than using the existing track to the rear of Rostron's Buildings. The proposed access is farther to the west than the previously approved access. LCC – Highways requested amendments to the submitted scheme to demonstrate adequate visibility splays, dropped pedestrian kerbs at the junction of the site access and Bacup Road, the relocation of a drainage gulley and that the access road be constructed in a permeable tarmac surface. Amended plans have been submitted by the applicant demonstrating these requirements. In addition, a condition requiring a parking and turning area to be provided and maintained within the site should be attached. The proposal is considered acceptable in terms of highway safety.

#### 9. CONCLUSION

9.1 The proposed development is acceptable in principle, would not harm visual amenity or residential amenity and would not be detrimental to highway safety.

#### 10. RECOMMENDATION

10.1 Approve subject to conditions.

#### 11. REASONS FOR APPROVAL

The proposed development is acceptable in principle, would not harm visual amenity or residential amenity and would not be detrimental to highway safety. As such, the proposed development accords with PPS1 – Delivering Sustainable Development, PPG4 – Industrial, Commercial Development and Small Firms, PPG13 – Transport, PPS 25 – Flood Risk, Regional Spatial Strategy for the North-west and saved policies DS1 – Urban Boundary, DC1 – Development Criteria and DC4 – Materials of the adopted Rossendale District Local Plan.

#### 12. CONDITIONS

1. The development hereby permitted shall be begun before the expiration of three years from the date of this permission

Reason: Required by Section 51 of the Planning and Compulsory Purchase 2004 Act.

2. The development shall be carried out in accordance with the plans numbered 2794/05 A and date stamped 17<sup>th</sup> OCT 2008 unless subsequently amended and approved in writing by the Local Planning Authority.

Reason: To ensure the development complies with the approved plans and for the avoidance of doubt.

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3. The proposed use of the land for Class B8 storage is granted for a period of two years from the date of the decision notice after which the Use hereby approved shall cease and all materials and containers stored or any other items used for storage, shall be removed from the site within 28 days of the Use hereby approved, ceasing.

Reason: To allow the acceptability of the Use be established in the interests of residential amenity.

4. Prior to the commencement of development on site, the applicant shall submit to the planning authority for their approval, a scheme detailing parking and turning within the site. The agreed scheme will be implemented prior to the Use hereby approved first commencing and shall thereafter be maintained for as long as the Use remains in existence.

Reason: To provide adequate parking and turning within the site in the interests of highway safety residential amenity pursuant to Saved Policy DC1 – Development Criteria of the Rossendale District Local Plan.

5. Any construction works associated with the development hereby approved shall not take place except between the hours of 8:00 am and 7:00 pm Monday to Friday and 8:00 am and 1:00 pm on Saturdays. No construction works shall take place on Sundays, Good Friday, Christmas Day or Bank Holidays.

Reason: To safeguard the amenities of nearby residential properties, in accordance with PPG24 – Noise and the criteria of Policy DC1 of the adopted Rossendale District Local Plan.

6. The premises shall not be open for trading except between the hours of 08:00 and 18:00 Monday to Friday and shall not be open for business on Saturdays, Sundays or Bank Holidays.

Reason: To prevent noise and disturbance to nearby residential properties in the interests of residential amenity pursuant to saved policy DC1 - Development Criteria of the adopted Rossendale District Local Plan.

7. Prior to the commencement of development on site for the scheme hereby approved, a scheme for the provision of surface water drainage works, including a scheme for surface water attenuation where necessary, shall be submitted by the applicant/developer to be approved by the Local Planning Authority. The development shall be constructed in accordance with the with the approved scheme and thereafter maintained.

Reason: To reduce the increased risk of flooding by ensuring the provision of a satisfactory means of surface water disposal.

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8. Prior to the commencement of development on site for the proposal hereby approved, a scheme detailing the silviculture of the trees in the south-western corner of the site adjacent to Bacup Road and the River Irwell, shall be submitted by the applicant/developer to be approved by the Local Planning Authority. The approved scheme shall be implemented outside of the growing directly following the commencement of development, unless otherwise agreed by the Local Planning Authority in writing.

Reason: To ensure the continued health of the trees in the interest of visual amenity, sustainability and flood risk management pursuant to PPS1 – Delivering Sustainable Development, PPS25 – Flood Risk, Regional Spatial Strategy for the North-West and Saved Policy DC1 - Development Criteria of the adopted Rossendale District Local Plan.

9. During the construction period, all trees to be retained shall be protected by 1.2 metre high fencing as specified in paragraph 8.2.2 of British Standard BS5837:1991 at a distance from the tree trunk equivalent to the outermost limit of the branch spread, or at a distance from the tree trunk equal to half the height of the tree (whichever is further from the tree trunk), or as may be first agreed in writing with the Local Planning Authority. No construction materials, spoil, rubbish, vehicles or equipment shall be stored or tipped within the area(s) so fenced. All excavations within the area so fenced shall be carried out by hand.

Reason: To ensure the continued health of the trees in the interest of visual amenity, sustainability and flood risk management pursuant to PPS1 – Delivering Sustainable Development, PPS25 – Flood Risk, Regional Spatial Strategy for the North-West and Saved Policy DC1 - Development Criteria of the adopted Rossendale District Local Plan.

10. Prior to the commencement of development there shall be submitted to and approved in writing by the Local Planning Authority a scheme detailing the soft-landscaping and planting scheme which shall include semi-mature specimen trees to be planted on the site frontage to Bacup Road to replace the existing mature Cherry Trees. The approved soft-landscaping shall be carried out in the first planting season after the commencement of development or the use whichever is the sooner, and any plants which are removed, die or become seriously damaged or diseased within 2 years of planting shall be replaced by others of the same size/species unless a variation is agreed in writing by the Local Planning Authority.

Reason: To ensure that the development will be of satisfactory appearance, in accordance with the criteria of the saved Policy DC1 of the adopted Rossendale District Local Plan.

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- 11. The extent of the area to be used for storage shall be limited to the concrete hardstanding as indicated on Drawing No. 2794/05 A date stamped 17 OCT 2008.
- 12. The height of any materials, containers, cabins or any other item stored on site either individually or cumulatively shall at no time exceed the height of the existing boundary wall or 4 metres high whichever is the lower height.

Reason: To prevent the over-intensive use of the site in the interests of visual amenity pursuant to saved policy DC1 - Development Criteria of the adopted Rossendale District Local Plan.

#### 13. INFORMATIVE

The River Irwell is designated "Main River" and is subject to Byelaw Control. In particular, no works may take place within 8 metres from the bank top of the watercourse without the prior consent of the Agency. Consent is also required under the Water Resources Act 1991, for any works on, over or within the channel of the watercourse, including construction of surface water outfalls.

Contact Officer	
Name	Adrian Harding
Position	Principal Planning Officer
Service / Team	Development Control
Telephone	01706 238646
Email address	adrianharding@rossendalebc.gov.uk

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2008/629

# LOCATION PLAN

Bacup Road Hareholme Rossendale BB4 7JJ

scale 1:1250

## R.A. FISK & ASSOCIATES

**Chartered Architects** 

20 Chorley Road Swinton Manchester M27 5AJ

Tel: 0161-793-5300 Fax: 0161-794-4799 e-mall rafisk@totalise.co.uk

