

Meeting of: Audit & Accounts Committee

Date: 9<sup>th</sup> March 2022

**Time:** 6.30pm

Venue: Council Chamber, The Business Centre, Futures Park, Bacup, OL13 0BB

\*This meeting will be accessible in the Council Chamber for essential attendees (elected councillors, supporting officers and members of the public with a registered question). All other access will be by remote observation as detailed below.

**To observe the meeting, please use the Zoom link below** (please allow time for set up if accessing for the first time):

https://us06web.zoom.us/j/95072643870?pwd=Y0IBdGtHS0xZUUNTZmQ3VEFwcVZkZz09 Meeting ID: 950 7264 3870 Passcode: 265981

#### A waiting room will be in place and observers will be admitted to the meeting at approx. 6.30pm.

**Supported by:** Glenda Ashton, Committee and Member Services Officer Tel: 01706 252423 Email: <u>glendaashton@rossendalebc.gov.uk</u>

ITEM		Lead Member/Contact Officer
Α.	BUSINESS MATTERS	
A1.	Apologies for Absence	
A2.	<b>Minutes of the last meeting</b> To approve and sign as a correct record the Minutes of the meeting held on 1 <sup>st</sup> December 2021	
A3.	<b>Urgent Items of Business</b> To note any items which the Chair has agreed to add to the Agenda on the grounds of urgency.	Glenda Ashton, Committee and
A4.	<b>Declarations of Interest</b> Members are advised to contact the Monitoring Officer in advance of the meeting to seek advice on interest issues if necessary.	Member Services Officer Tel: 01706 252423 Email: glendaashton@rossendalebc.gov.uk
	Members are requested to indicate at this stage, any items on the agenda in which they intend to declare an interest. Members are reminded that, in accordance with the Local Government Act 2000 and the Council's Code of Conduct, they must declare the nature of any personal interest and, if the interest is prejudicial, withdraw from the meeting during consideration of the item.	
B.	COMMUNITY ENGAGEMENT	
B1.	Public Question Time	

The agenda and reports are also available for inspection on the Council's website <u>https://www.rossendale.gov.uk/</u>. Other formats are available on request. Tel 01706 217777 or contact Rossendale Borough Council, Futures Park, Bacup, OL13 0BB



ITEM		Lead Member/Contact Officer			
	Members of the public can register their				
	question by contacting the Committee Officer.				
	Groups with similar questions are advised to appoint and register a spokesperson.	Glenda Ashton, Committee and Member Services Officer 01706 252423			
	This is an opportunity to ask a question about a matter which the Council may be able to assist	glendaashton@rossendalebc.gov.uk			
	with. A time limit of 3 minutes applies for each	Please register an agenda related			
	question and you are only able to address the meeting once.	public question by emailing <u>democracy@rossendalebc.gov.uk</u> no later than 12noon on			
	To register for public question time your	Wednesday 9 <sup>th</sup> March 2022			
	question must be received no later than 12noon on the day of the meeting by emailing				
	democracy@rossendalebc.gov.uk Please give your full name, telephone number and include a copy of your question.				
	Please begin by giving your name and state whether you are speaking as an individual				
	member of the public or as a representative of a group. (Question time normally lasts up to 30 minutes).				
C.	Chair's Update				
01	To receive communications from the Chair	Councillor Marriott			
D.	ORDINARY BUSINESS				
D1.	Corporate Risk Report Q3 2021/22	Karen Spencer, Head of Finance karenspencer@rossendalebc.gov.uk			
D2.	Internal Audit Progress Report Q3 2021/22	Mark Baskerville Lancashire County Council mark.baskerville@lancashire.gov.uk			
D3.	Internal Audit Annual Audit Plan 2022/23	Mark Baskerville Lancashire County Council <u>mark.baskerville@lancashire.gov.uk</u>			
D4.	External Audit Progress Report - Mazars	Amelia Salford, Mazars Amelia.Salford@mazars.co.uk			
D5.	External Audit Progress Report – Grant Thornton – <b>verbal report</b>	Sophia Iqbal, Grant Thornton Sophia.S.Iqbal@uk.gt.com			
E.	<b>EXCLUSION OF PUBLIC AND PRESS</b> To consider passing the appropriate resolution under Section 100 (A)(4) of the Local Government Act 1972 that the press and public be excluded from the meeting during consideration of the following item of business since it involves the likely disclosure of exempt information under Paragraphs 1 and 2 of Schedule 12A of the Act.				

ITEM		Lead Member/Contact Officer
E1.	Standards Complaints Update (verbal)	Councillor Marriott
E2.	Whistleblowing update (verbal)	Councillor Marriott

Neille

Neil Shaw Chief Executive

**Date Published:** 1<sup>st</sup> March 2022

MINUTES OF:	THE AUDIT AND ACCOUNTS COMMITTEE
DATE OF MEETING:	1 <sup>ST</sup> DECEMBER 2021
PRESENT:	Councillor Marriott (Chair) Councillors S Barnes (sub), Essex, Oakes, Procter and Woods Co-opted Member, Mr S McManus
IN ATTENDANCE:	Ms K Spencer, Head of Finance (S151 Officer), RBC Ms C Birtwistle, Head of Legal (Monitoring Officer), RBC Mr C Finn, Finance Manager, RBC Mr M Baskerville, LCC Internal Auditors Ms A Salford, Mazars Auditors Miss G Ashton, Committee Officer, RBC
ALSO PRESENT:	Councillor Walmsley

#### 1. APOLOGIES FOR ABSENCE

1.1 Apologies were received from Councillor Kenyon and Miss S Iqbal, Grant Thornton.

#### 2. MINUTES OF THE MEETING HELD ON 28<sup>TH</sup> JULY 2021

2.1 In relation to the Fraud Policy, the Chair enquired when this was last reviewed/refreshed. An update would be provided at the next meeting.

#### **RESOLVED:**

The minutes of the meeting held on 28<sup>th</sup> July 2021 were agreed as a correct record.

#### 3. URGENT ITEMS OF BUSINESS

3.1 The chair confirmed there were no urgent items of business.

#### 4. DECLARATIONS OF INTEREST

4.1 There were no declarations of interest.

#### 5. PUBLIC QUESTION TIME

5.1 No questions had been registered.

#### 6. CHAIR'S UPDATE

- 6.1 The Whitaker had been approached regarding the possibility of an opposition member joining the Board. They advised that a recruitment process for board members was taking place and a Conservative member could apply. This had been fed back to the group leader.
- 6.2 In relation to cyber security training for staff, the Council was in the process of reviewing a virtual training course. If suitable, it would be rolled out to staff through the Council's Learning Pool training software.

# 7. CORPORATE RISK REPORT QUARTER 1 & 2 2021/22

- 7.1 The Head of Finance presented the report, which asked members to note the Corporate Risk Register as detailed and note the risk consequence, mitigation action and level of risk as detailed in Appendix 1 and Appendix 2.
- 7.2 In response to comments made it was noted that:
  - In relation to Risk 1 on both quarters, a number of factors influenced the likelihood status, these included Empty Homes legal claims, inflation and the staff pay award.
  - In relation to Risk 8 Q2, the Head of Finance would provide the staff turnover in percentage terms so it could be compared with Q1.
  - In relation to Risk 10, a tender process for the communications plan was currently underway. In the interim, the existing provider was being used. It was anticipated the new contract would be awarded in April 2022.
- 7.3 Thanks were expressed to the officers who completed the report; it was easier to understand and the addition of mitigating factors assisted members.

# **RESOLVED:**

- That the Audit and Accounts Committee noted the Corporate Risk Register as detailed in the report.
- That members noted the risk consequence, mitigation action and level of risk as detailed in Appendix 1 and Appendix 2.

#### 8. APPOINTMENT OF EXTERNAL AUDITORS

- 8.1 The Head of Finance presented the report, which asked members to recommend to Full Council to opt into Public Sector Audit Appointments Limited, to act as the appointing person for the appointment of external auditors for Rossendale Borough Council.
- 8.2 In response to comments made it was noted that:
  - The process for appointing Housing Benefits auditors was different; however, it made sense to use the same auditors due to the overlap of work.
  - It was noted that Mazars' fees were increasing.
  - In relation to Housing Benefits, there were two different models; RBC could complete most of the work and Mazars would review or Mazars could complete the work and review. RBC had agreed that the latter would take place.

#### **RESOLVED:**

• That the Audit and Accounts Committee agreed to recommend to Full Council to opt into Public Sector Audit Appointments Limited, to act as the appointing person for the appointment of external auditors for Rossendale Borough Council.

# 9. INTERNAL AUDIT PROGRESS REPORT Q2 2021/22

- 9.1 The Audit Manager, LCC outlined the report, which asked members to consider the internal audit progress report for quarter 2 2021/22.
- 9.2 It was noted that Ruth Lowry was retiring as Head of Internal Audit. She would be replaced by Andy Dalecki on 6<sup>th</sup> December 2021. A new Senior Investigator, Pete Walker, had also been appointed.

- 9.3 In relation to page 4, para 2.8 of the report, Councillor Essex asked if he needed to declare an interest in the RTB Partnership as he was a former Director (relinquished 2019). The Chair did not feel this was necessary.
- 9.4 In response to comments made it was noted that:
  - No overall figure was available for final payments to the RTB Board but could be provided on request.
  - RBC had found evidence that all three RTB partners had approved payments. Once received by the auditors, substantial assurance would be given.
  - The auditors' report would include a suggestion to save any authorisation emails to a folder on the network.

# **RESOLVED:**

• That the Audit and Accounts Committee noted the content of the report.

# 10. EXTERNAL AUDIT UPDATE REPORT – MAZARS

10.1 The Account Manager, Mazars outlined the report, which asked members to consider their external audit update report.

# **RESOLVED:**

• The Audit & Accounts Committee noted the external audit update report.

# 11. EXTERNAL AUDIT PROGRESS REPORT – GRANT THORNTON

- 11.1 The Audit Manager, Grant Thornton was unable to attend the meeting but had provided a written update on the audit progress for the 2017/18 accounts. This had been circulated to members of the Committee.
- 11.2 Outstanding queries in relation to valuations, categorisation of assets and the sale of the bus company were almost complete. It was anticipated that Grant Thornton would complete their work by the end of 2021.

# **RESOLVED:**

• The Audit & Accounts Committee noted the report provided.

The meeting concluded at 6.53pm

Signed (Chair)

Date

# Rossendale

ITEM NO. D1

Subject:	Corporate Risk Register Update Quarter 3 2021-22 (October, November and December)			Status:	For	Publica	ition	
	INOV	emp	er and Decen	nber)				
Report to:	Audit and Accounts Committee			Date:	9 <sup>th</sup> [	March 2	.022	
Report of:	Head of Finance		Portfolio Holder:	Resources				
Key Decision:	Forward Plan		General Exception		Speci	al Urgency 🗌		
Equality Impact Assessment Require			Required:	No	Atta	ched	No	
Biodiversity Impact Assessment Requi			Required:	No	Atta	ched:	No	
Contact Officer: Karen Spencer				Telephone:	017	06 252	409	
Email: karenspencer@rossendalebc.ge			ov.uk					

# 1. **RECOMMENDATIONS**

- 1.1 That the Audit and Accounts Committee note the Corporate Risk Register as detailed in the report.
- 1.2 That members note the risk consequence, mitigation action and level of risk as detailed in Appendix 1.

# 2. PURPOSE OF REPORT

2.1 The purpose of this report is to update the Audit and Accounts Committee on the council's Corporate Risk Register.

# 3. BACKGROUND

3.1 The council details its approach to managing risk in its Risk Management Strategy. This was updated in March 2016.

The strategy sets out the framework of monitoring and reporting of risks. The council has identified 13 corporate risks and these are monitored via quarterly performance reporting schedule using a R/A/G rating dashboard to report the risk status. These are reported to both the Overview and Scrutiny Committee and Cabinet.

If a potential issue was identified during the periodic monitoring of the risk, the responsible officer would be required to identify the risk and note the actions needed to mitigate the level of risk.

# 4. THE CURRENT RISK REGISTER

- 4.1 The council has reviewed and continues to monitor the council's corporate risks.
- 4.2 The corporate risks as categorised at the end of Quarter 3 are as follows:

	Quarter 3 2021/22
Low	3
Medium	7
High	3

4.3 The corporate risks rated as 'red' are as follows:

Corporate Risk 1	Likelihood	Impact	Overall risk	Status
Sustainability of the Medium Term Financial Strategy	В	2	B2	RED

The November 2021 MTFS update indicates that the MTFS funding gap will continue to increase over the current lifecycle unless further savings/income generation schemes are identified. In addition the Covid-19 pandemic continues to place additional pressure on the MTFS. The legal claims arising from the Empty Homes scheme may also have an adverse impact on the MTFS if settled in the claimants' favour. Officers are monitoring the scheme closely and managing the claims where possible.

Corporate Risk 12	Likelihood	Impact	Overall risk	Status
Response and Recovery to Covid19 Pandemic	В	2	B2	RED

The Covid-19 Outbreak Board was stepped down in Q2 but the council continues to follow Government advice on managing the impact of Covid-19. Take up of the vaccination programme has been good. However, the level of positive cases in Rossendale have remained between 200 and 250 per 100,000 people throughout the last 2 months. We continue to monitor the position and have made contingency plans for a further tightening of Government restrictions in Q3.

Corporate Risk 13	Likelihood	Impact	Overall risk	Status
Impact of Covid-19 on the financial sustainability of council owned leisure assets.	A	2	A2	RED

Projected losses for 2021/22 are lower than expected and are likely to be under 100k. This favourable position is a result of strong management by the Trust and also the availability of grants for Covid and a payment holiday on various council loans. The projections for 2022/23 are concerning due to unexpected additional utility costs and costs associated with living wage uplifts. Work is underway to finalise projections for the next financial year to see how expenditure can be reduced and income maximised. Continued close monitoring is essential.

4.4 The risks will continue to be monitored by Management Team.

# 5. RISK

5.1 All the issues raised and the recommendations in this report involve risk considerations as set out above.

# 6. FINANCE

6.1 Any financial implications related to specific risks are noted in this report and detailed in the appendices.

# 7. LEGAL

7.1 There are no immediate legal considerations attached to the recommendations in this report.

# 8. POLICY AND EQUALITIES IMPLICATIONS

8.1 Effective risk management is very important to the council, and the council is committed to improving on an on-going basis how it manages and mitigates risk. A very important part of this process is robust and transparent scrutiny and taking timely, corrective action to improve risk management.

# 9. CONCLUSION

9.1 The Corporate Risk Register is dynamic. The updates to the risks demonstrate active mitigation of the existing risks. The Committee will want to explore the implications of each corporate risk in the appendices.

Background Papers				
Corporate Risk Register	Appendix 1			
Risk Management Strategy updated March 2016	https://www.rossendale.gov.uk/downloads/download/ 10836/risk_management_strategy			

# Corporate Risks

# **Appendix 1**

Risks are those things which might present a barrier to us delivering the things we have undertaken to achieve. Each year the council reviews the potential risks it is facing and looks at what it might do to minimise the occurrence of such risks. This information is then regularly monitored and reviewed. This quarter the council has added a new risk to the corporate risk register. This is focused on the financial vulnerability of the borough's leisure assets and classified as Risk 13.

We profile our risks using a matrix (shown below) which is based on our making two judgments about each potential risk faced by the council. The definition of the likelihood and impact can be found in the council'c Risk Management Strategy 2016.

# The Council's Risk Matrix

	Α					
	В					
	С					
	D					
	Е					
poo	F					
liho		5	4	3	2	1
Likelihood	Imp	oact				

#### Likelihood

How likely is it that the risk may occur (rated A-F, A being the most likely)

isk DAC (Ded Amber and Creen) rating

#### Impact

How serious might the consequences of the impact be (rated 1-5, 1 being the highest consequence).

Therefore, a risk rated A1 is the highest risk rating and a risk of F5 is the lowest risk rating.

RISK RAG (	RISK RAG (Red, Amber and Green) rating status indicators				
Risk Status	Status description				
GREEN	The likelihood and impact of the risk is low				
AMBER	The likelihood and impact of the risk is medium				
RED	The likelihood and impact of the risk is high				

#### Description

The Council's latest Medium Term Financial Strategy (MTFS) update published February 2021 indicates an underlying funding gap of c.£400k per annum. The council must take appropriate action in order to balance its annual expenditure against its available annual income and other revenue resources. The council has a legal obligation to publish an annual balanced budget; this means its budget expenditure must equal its available income and any available reserves. Council reserves are limited and equate to only circa 3 years given the anticipated funding gap. Therefore, additional income must be identified or annual costs reduced in future years.

#### **Risk Consequence**

If the council is not able to prepare a balanced budget there would be legal ramifications, but it would ultimately impact on the level of services the council is able to deliver to Rossendale residents and would result in major reputational damage.

Initial risk assessment RAG status (without	Likelihood	Impact	Overall	Status
mitigation)	В	2	B2	RED

#### Mitigation

The MTFS does not indicate a significant narrowing of the gap in the next four years, however, the deficits in future years are less than previous MTFS cycles. New income generating opportunities will need to be identified to generate additional revenue, along with improved efficiency and effectiveness of service delivery. Departments across the council will need to be challenged to become more effective.

Risk assessment RAG status (after mitigation)	Likelihood	Impact	Overall Risk	Status
	C	2	C2	AMBER

**Quarter 3 Update** 

The November 2021 MTFS update indicates that the MTFS funding gap will continue to increase over the current lifecycle unless further savings/income generation schemes are identified. In addition the Covid pandemic continues to place additional pressure on the MTFS. The legal claims arising from the Empty Homes scheme may also have an adverse impact on the MTFS if settled in the claimants' favour. Officers are monitoring the scheme closely and managing the claims where possible.

Quarter 3 risk assessment RAG status (current)	Likelihood	Impact	Overall Risk	Status
	В	2	B2	RED

	incil services		Responsible Off	icer - Clare Law
Description				
The council has statutory duties under the Civil Conting	encies Act (2004) and	to carry out emerg	ency planning and busir	ness continuity
management activities to minimise the impact of a civil		, , , , , , , , , , , , , , , , , , , ,		2
Risk Consequence				tioning the sereagin
Failure to have robust contingency plans in place could	l result in the failure to	deliver council serv	vices such as the collec	ction of residential and
rade waste, burial services and payment of suppliers a				
nitial risk assessment RAG status (without	Likelihood	Impact	Overall Risk	Status
mitigation)	C	1	C1	AMBER
<i>J</i> itigation				
robust overall council Emergency and Business Cont	inuity Plan is in place	Service continuity	plans are undated and te	ested regularly through
a quarterly Emergency Planning meeting. The plans ar				
support the continued delivery of essential council servi	ices. All managers ha	ave a copy of the ov	erall plan and their servi	ce plan and keep them
under review. RBC is a member of Lancashire County	/ Council Local Resilie	ence Forum (LRF).	Officers attend meetings	s and undertake regula
raining exercises. RBC plans are available on the Res				III Local Authorities
•				III Local Authorities
across Lancashire.	Likelihood	Impact	Overall Risk	Status
across Lancashire.				
across Lancashire. Risk assessment RAG status (after mitigation)	Likelihood	Impact	Overall Risk	Status
across Lancashire. Risk assessment RAG status (after mitigation)	Likelihood	Impact	Overall Risk	Status
across Lancashire. Risk assessment RAG status (after mitigation) Quarter 3 Update	Likelihood C	Impact 2	Overall Risk C2	Status AMBER
Across Lancashire. Risk assessment RAG status (after mitigation) Quarter 3 Update We continue to operate in the recovery stage of Covid-	Likelihood C 19 and regularly revie	Impact 2 w the service busine	Overall Risk C2 ess continuity plans and	Status         AMBER         risk assessments in
Across Lancashire. Risk assessment RAG status (after mitigation) Quarter 3 Update We continue to operate in the recovery stage of Covid- accordance with government guidance. Covid-19 related	Likelihood C 19 and regularly revie ed absences and isola	Impact         2         w the service busine ation has remained busined bu	Overall Risk C2 ess continuity plans and below 10% during quarte	Status         AMBER         risk assessments in er 3, majority of office-
Across Lancashire. Risk assessment RAG status (after mitigation) Quarter 3 Update We continue to operate in the recovery stage of Covid- accordance with government guidance. Covid-19 related	Likelihood C 19 and regularly revie ed absences and isola	Impact         2         w the service busine ation has remained busined bu	Overall Risk C2 ess continuity plans and below 10% during quarte	Status         AMBER         risk assessments in er 3, majority of office-
Across Lancashire. Risk assessment RAG status (after mitigation) Quarter 3 Update We continue to operate in the recovery stage of Covid-7 accordance with government guidance. Covid-19 relate based staff are able to work from home if isolating and a	Likelihood C 19 and regularly revie ed absences and isola any operations staff is	Impact 2 w the service busine ation has remained b backfilled using ag	Overall Risk C2 ess continuity plans and below 10% during quarte ency workers. The natio	Status         AMBER         risk assessments in         er 3, majority of office-         onal LGV driver
Across Lancashire. Risk assessment RAG status (after mitigation) Quarter 3 Update We continue to operate in the recovery stage of Covid- accordance with government guidance. Covid-19 relate based staff are able to work from home if isolating and a shortage has affected the availability of agency drivers a	Likelihood C 19 and regularly revie ed absences and isola any operations staff is and caused significan	Impact 2 w the service busine ation has remained b backfilled using ag t challenges to the	Overall Risk C2 ess continuity plans and below 10% during quarte ency workers. The nation refuse and recycling server	Status         AMBER         risk assessments in         er 3, majority of office-         onal LGV driver         vice, staff from other
Across Lancashire. Risk assessment RAG status (after mitigation) Quarter 3 Update We continue to operate in the recovery stage of Covid-7 accordance with government guidance. Covid-19 relate based staff are able to work from home if isolating and a shortage has affected the availability of agency drivers a Operations service areas have been used to back fill dr	Likelihood C 19 and regularly revie ed absences and isola any operations staff is and caused significan river absences. Staff r	Impact 2 w the service busine ation has remained b backfilled using ag t challenges to the eturned to office wo	Overall Risk C2 ess continuity plans and below 10% during quarte ency workers. The nation refuse and recycling service rking during quarter 3 bu	Status         AMBER         risk assessments in         er 3, majority of office-         onal LGV driver         vice, staff from other
training exercises. RBC plans are available on the Res across Lancashire. <b>Risk assessment RAG status (after mitigation)</b> <b>Quarter 3 Update</b> We continue to operate in the recovery stage of Covid-7 accordance with government guidance. Covid-19 relate based staff are able to work from home if isolating and a shortage has affected the availability of agency drivers a Operations service areas have been used to back fill dr reverted to 'working at home if able to do so' following g <b>Quarter 3 risk assessment RAG status (current)</b>	Likelihood C 19 and regularly revie ed absences and isola any operations staff is and caused significan river absences. Staff r	Impact 2 w the service busine ation has remained b backfilled using ag t challenges to the eturned to office wo	Overall Risk C2 ess continuity plans and below 10% during quarte ency workers. The nation refuse and recycling service rking during quarter 3 bu	Status         AMBER         risk assessments in         er 3, majority of office-         onal LGV driver         vice, staff from other

Risk 3 - Incident resulting in death or serious injury	resulting in death or serious injury or HSE investigation		Responsible Off	icer - Clare Law
Description				
Under the Health and Safety at Work Act (1974), the contents.	ouncil has a duty of ca	are towards the heal	th, safety and wellbeing	of its employees and
Risk Consequence				
Failure to comply with current legislation and demonstr	ate compliance may r	esult in harm to staf	f and others, financial los	ss and enforcement
nitial risk assessment RAG status (without	Likelihood	Impact	Overall Risk	Status
mitigation)	D	2	D2	AMBER
The council has health and safety policies and procedu vorking culture. Actions need to be completed to addre	5	•		5
The council has health and safety policies and procedu working culture. Actions need to be completed to addre compliance.	5	•		5
The council has health and safety policies and procedu working culture. Actions need to be completed to addre compliance. Risk assessment RAG status (after mitigation)	ess and implement a c	consistent approach	across the council in ord	ler to secure
Mitigation The council has health and safety policies and procedu working culture. Actions need to be completed to addre compliance. Risk assessment RAG status (after mitigation) Quarter 3 Update Work has continued to evaluate the systems and meas Following an initial health and safety compliance audit agreed that a 3-5 year action plan would be produced to development of a safe working culture. Actions are direct compliance is monitored and reviewed. A new Corpora Members, staff and Trade Unions.	Likelihood E Sures in place across t by the Safety and Em to progressively reduc ected towards develop	the council's service ergency Planning O the likelihood of p ping an effective Hea	across the council in ord Overall Risk E2 s to secure compliance a fficer a report was prese otential risks and suppor alth and Safety managem	er to secure
The council has health and safety policies and procedu working culture. Actions need to be completed to addre compliance. <b>Risk assessment RAG status (after mitigation)</b> <b>Quarter 3 Update</b> Work has continued to evaluate the systems and meas Following an initial health and safety compliance audit agreed that a 3-5 year action plan would be produced to development of a safe working culture. Actions are dire compliance is monitored and reviewed. A new Corpora	Likelihood E Sures in place across t by the Safety and Em to progressively reduc ected towards develop	the council's service ergency Planning O the likelihood of p ping an effective Hea	across the council in ord Overall Risk E2 s to secure compliance a fficer a report was prese otential risks and suppor alth and Safety managem	er to secure

Risk 4 - Sustainability of the County Council budge	t		Responsible Off	icer - Karen Spencer
Description				
Like all local authorities, Lancashire County Council has	s to maintain a baland	ed budget. This wi	II mean making budget r	eductions of over
£120m in the next few years.		0	5 5	
Risk Consequence				
The County Council's 2019 approved budget included £	120m savings over th	ne period 2019/20 te	0 2022/23. This level of	budget reductions is
likely to have an impact on service provision for our res				C
Initial risk assessment RAG status (without	Likelihood	Impact	Overall Risk	Status
mitigation)	В	3	B3	AMBER
Mitigation				<b>i</b>
RBC will continue to work with County Council to find w	avs of reshaping serv	vices to reduce cost	s whilst ensuring shared	outcomes are
achieved. The council will support joint leadership and			•	
residents. The council will interrogate LCC savings prop		0		
Risk assessment RAG status (after mitigation)	Likelihood	Impact	Overall Risk	Status
	В	3	B3	AMBER
Quarter 3 Update		L		
In February 2021 the County Council announced that th	he elements of their s	avings plan original	ly agreed in February 20	10 which ware wat to
יו בטונימוע בטב דווב כטטווע כטטונו מוווטטונבט וומדו				19. Which were vel to
be implemented, had been delayed by a year as a resu	It of the Covid-19 par	demic and could sli	p further. However the s	avings programme will
be implemented, had been delayed by a year as a resu continue to be implemented post Covid-19. The council	It of the Covid-19 par continues to suffer fr	idemic and could sli om increased fly-tip	p further. However the s ping and the associated	avings programme will costs, which has in part
be implemented, had been delayed by a year as a resu continue to be implemented post Covid-19. The council	It of the Covid-19 par continues to suffer fr	idemic and could sli om increased fly-tip	p further. However the s ping and the associated	avings programme will costs, which has in part
be implemented, had been delayed by a year as a resu continue to be implemented post Covid-19. The council resulted from the implementation of the reduced openin Quarter 3 risk assessment RAG status (current)	It of the Covid-19 par continues to suffer fr	idemic and could sli om increased fly-tip	p further. However the s ping and the associated	avings programme will costs, which has in part

Risk 5 - Non-delivery of the borough's economic develo	pment strategy		Responsible Off (interim)	icer – Guy Darragh
Description	_			
The council has put in place an ambitious Economic Develop of its Corporate Plan.	pment Strategy a	nd Action Plan to i	mplement the economic i	regeneration elements
Risk Consequence				
The investment based revenue generation schemes identifie	ed within the econ	omic development	strategy will support the	Medium Term
Financial Strategy (MTFS). In addition, sweating or realising	g existing assets v	will underpin the M	TFS. Failure to deliver w	ould lead to the
inability to support the delivery of the Medium Term Financia	al Strategy.			
Initial risk assessment RAG status (without mitigation)	Likelihood	Impact	Overall Risk	Status
	С	3	C3	AMBER
Mitigation				
Development and delivery of identified economic regene	eration projects at	Spinning Point an	d Futures Park.	
Review of rentals on industrial estates underway.	. ,			
Bringing forward council owned land for development or	r sale.			
Risk assessment RAG status (after mitigation)	Likelihood	Impact	Overall Risk	Status
	D	3	D3	AMBER
Quarter 3 Update			· · ·	<b>-</b> -
• The strategic asset review that will unlock land asset	disposals and nev	w rental income ha	s been placed on hold du	ue to staffing issues.
<ul> <li>Plans are being advanced for a new council industrial</li> </ul>			•	•
<ul> <li>– due diligence by Economic Development and Properties</li> </ul>			•	
<ul> <li>Industrial unit rent reviews are being enacted on a rol</li> </ul>			-	
<ul> <li>Land at Park Avenue has been identified for disposal</li> </ul>	•	•		arties
<ul> <li>Forward plan for Bacup Market Square – under consi</li> </ul>	• •			
	deration by Cable	161.		
Quarter 3 risk assessment RAG status (current)	Likelihood	Impact	Overall Risk	Status
	D	3	D3	AMBER

Risk 6 - Non-delivery of the Local Plan			Responsible Off	icer - Mike Atherton
Description				
The Local Plan is a plan for the future development of the	he local area. drawn ι	up by the Local Plar	nnina Authority. It auides	decisions on whether
or not planning applications can be granted. In law it is			5 5 5	
Compulsory Purchase Act 2004. The Local Plan was d				
however the risk is that the adoption of the plan will be				
Government will intervene.		·		
Risk Consequence				
Risk of the Local Plan not being delivered is extremely	low. The risk of the p	lan being slightly de	elayed is moderate. The	risk of delay includes a
reputational issue; there may be short term criticism fro				
risk if planning appeals are being allowed on developm				
of this increases the longer it takes to adopt the plan.		-		
Initial risk assessment RAG status (without	Likelihood	Impact	Overall Risk	Status
mitigation)	С	2	C2	AMBER
Mitigation				
Measures are in place to reduce the risk include the Lo	cal Plan Action Plan v	vhich outlines the a	ctions required following	the hearing sessions
into the examination of the Local Plan. This is updated	and sent to the Plann	ning Inspectorate or	n a regular basis. The Lo	cal Plan Steering
Group meets on a regular basis to keep members inform	med of issues and the	e timetable. Monthly	y meetings also take plac	ce between the
Planning Manager and the Portfolio Holder and also se	parately the Planning	Manager and Direc	ctor. A barrister has beer	n retained to provide
expert advice as required.	1	1		
	Likelihood	Impact	Overall Risk	Status
Risk assessment RAG status (after mitigation)				
Risk assessment RAG status (after mitigation)	D	2	D2	AMBER
Risk assessment RAG status (after mitigation)         Quarter 3 Update	D	2	D2	AMBER
Quarter 3 Update			D2	AMBER
Quarter 3 Update			D2	AMBER
			D2 Overall Risk	AMBER

Risk 7 - Changes to Government policy on the delivery of the council's services			Responsible Off	icer - Neil Shaw
Description				
Like all local authorities the council is a statutory body the	hat is subject to chan	ges being consulted	d upon and or implement	ed by central
government that might affect how we operate and serve	e our residents/busine	esses.		
Risk Consequence				
The risk that the council fails to react and be prepared f	or any changes being	proposed or imple	mented by central goveri	nment.
Initial risk assessment RAG status (without	Likelihood	Impact	Overall Risk	Status
mitigation)	E	2	E2	GREEN
<b>Mitigation</b> The council is a member of the Local Government Associations and lobby on behalf of councils to mitigate Local Government Information Unit who provide daily ge	e the impact of any ch overnment news and	ange. The council other Local Govern	o keep us informed of go is also signed up to rece ment Information Unit (L	overnment policy and vive daily emails from GiU) policy briefings.
Mitigation The council is a member of the Local Government Asso consultations and lobby on behalf of councils to mitigate Local Government Information Unit who provide daily go The Chief Executive and Leader of the council meets re assess government's position on funding to be distribute	e the impact of any ch overnment news and egularly with our two f ed to local authorities	hange. The council other Local Govern MPs. The council's and other Governm	o keep us informed of go is also signed up to rece ment Information Unit (L Corporate Management nent announcements tha	overnment policy and eive daily emails from GiU) policy briefings Team monitor and t impact funding.
Mitigation The council is a member of the Local Government Asso consultations and lobby on behalf of councils to mitigate Local Government Information Unit who provide daily go The Chief Executive and Leader of the council meets re	e the impact of any ch overnment news and egularly with our two f ed to local authorities Likelihood	hange. The council other Local Govern MPs. The council's and other Governm Impact	o keep us informed of go is also signed up to rece ment Information Unit (L Corporate Management nent announcements that <b>Overall Risk</b>	overnment policy and eive daily emails from GiU) policy briefings Team monitor and t impact funding. Status
Mitigation The council is a member of the Local Government Asso consultations and lobby on behalf of councils to mitigate Local Government Information Unit who provide daily go The Chief Executive and Leader of the council meets re assess government's position on funding to be distribute	e the impact of any ch overnment news and egularly with our two f ed to local authorities Likelihood E	hange. The council other Local Govern MPs. The council's and other Governm	o keep us informed of go is also signed up to rece ment Information Unit (L Corporate Management nent announcements tha	overnment policy and eive daily emails from GiU) policy briefings Team monitor and t impact funding.
Mitigation The council is a member of the Local Government Asso consultations and lobby on behalf of councils to mitigate Local Government Information Unit who provide daily go The Chief Executive and Leader of the council meets re assess government's position on funding to be distribute Risk assessment RAG status (after mitigation) Quarter 3 Update	e the impact of any ch overnment news and egularly with our two f ed to local authorities Likelihood E	hange. The council other Local Govern MPs. The council's and other Governm Impact	o keep us informed of go is also signed up to rece ment Information Unit (L Corporate Management nent announcements that <b>Overall Risk</b>	overnment policy and eive daily emails from GiU) policy briefings Team monitor and t impact funding. Status

isk 8 - Sustainable Workforce		Responsible Off	Responsible Officer - Clare Law	
Description				
There is a requirement to have a sustainable workforce	e to deliver the council	services to residen	ts and customers.	
Risk Consequence				
Failure to have a fully resourced, trained staff could res	sult in the failure to de	iver statutory and n	on-statutory service in a	safe and professional
manner to residents and customers.			·	
Initial risk assessment RAG status (without	Likelihood	Impact	Overall Risk	Status
•	D	3	D3	
miligation)	U	J	D3	AMBER
<b>Mitigation</b> The council has robust HR policies and procedures, an Business Continuity Plans in place. HR will work with n benefit package including final pension scheme, flexible	agreed Authorised E nanagers to review rol e working, generous a	stablishment, perfor es to make them m	rmance management fram ore attractive. The counc	mework, Service Area il provides an attractive
<b>mitigation)</b> <b>Mitigation</b> The council has robust HR policies and procedures, an Business Continuity Plans in place. HR will work with n benefit package including final pension scheme, flexible family friendly policies, discounted gym memberships a <b>Risk assessment RAG status (after mitigation)</b>	agreed Authorised E nanagers to review rol e working, generous a and a cycle scheme.	stablishment, perfor es to make them m nnual leave, a purc	rmance management fram ore attractive. The counc	mework, Service Area il provides an attractive
<b>Mitigation</b> The council has robust HR policies and procedures, an Business Continuity Plans in place. HR will work with n benefit package including final pension scheme, flexible	agreed Authorised E nanagers to review rol e working, generous a	stablishment, perfor es to make them m	rmance management fran ore attractive. The counc hase leave scheme, free	mework, Service Area il provides an attractive on sight parking,
Mitigation The council has robust HR policies and procedures, an Business Continuity Plans in place. HR will work with n benefit package including final pension scheme, flexible family friendly policies, discounted gym memberships a <b>Risk assessment RAG status (after mitigation)</b> <b>Quarter 3 Update</b> The cumulative turnover of staff at the end of quarter 3 shortage continues to have a significant impact on the and volume of work involved to process the payments the delivery of the day to day work and scheduled statu related absences remains a potential challenge to man	a agreed Authorised E nanagers to review rol e working, generous a and a cycle scheme. Likelihood E is 8.33% (quarter 1 – Operations refuse and and reporting within tig tory financial deadline aging service delivery	stablishment, perfor es to make them m nnual leave, a purc Impact 3 7.47% and quarter f recycling service. ght deadlines has ha es. The impact of Co	rmance management fran ore attractive. The counce hase leave scheme, free <b>Overall Risk</b> <b>E3</b> 2 – 6.25%), although the The large number of Cov ad a significant impact or ovid-19 continues to be n	mework, Service Area cil provides an attractive on sight parking, Status GREEN e national HGV driver vid-19 grant schemes n the Finance team and nonitored and Covid-19
Mitigation The council has robust HR policies and procedures, an Business Continuity Plans in place. HR will work with n benefit package including final pension scheme, flexible family friendly policies, discounted gym memberships a <b>Risk assessment RAG status (after mitigation)</b> <b>Quarter 3 Update</b> The cumulative turnover of staff at the end of quarter 3 shortage continues to have a significant impact on the and volume of work involved to process the payments a the delivery of the day to day work and scheduled statu	a agreed Authorised E nanagers to review rol e working, generous a and a cycle scheme. Likelihood E is 8.33% (quarter 1 – Operations refuse and and reporting within tig utory financial deadline	stablishment, perfor es to make them m nnual leave, a purc Impact 3 7.47% and quarter recycling service. ght deadlines has has es. The impact of Co	rmance management fran ore attractive. The counc hase leave scheme, free <b>Overall Risk</b> <b>E3</b> 2 – 6.25%), although the The large number of Cov ad a significant impact or	mework, Service Area cil provides an attractive on sight parking, <b>Status</b> <b>GREEN</b> e national HGV driver vid-19 grant schemes n the Finance team and

Risk 9 - Insufficient data and cyber security			Responsible Off	ficer - Andrew Buckl
Description				
Cyber security presents one of the most challenging ar constantly increasing this represents a major threat.	eas for both the publi	c and private sector	s. With the proliferation a	and severity of attacks
Risk Consequence				
Cyber-attack resulting in a complete loss of all systems				
nformation loss causing reputational damage and resu GDPR (General Data Protection Regulation), PCI DSS			npliance with statutory re	equirements such as
witiel riek economent DAC status (without	Likelihood	Impact	Overall Risk	Status
nitial risk assessment RAG status (without				
<b>mitigation)</b> <b>Mitigation</b> To protect against a data breach RBC, host all council daily. RBC Data Centres hold the following accreditatic reat Landscape and more importantly its evolution. RE	ons: ISO27001:2013, BC has received notifi	PCI-DSS. RBC adopt cation of meeting the	pts a Risk Insight approa e Public Services Netwo	ach to determine the rk (PSN) which means
<b>mitigation)</b> <b>Mitigation</b> To protect against a data breach RBC, host all council daily. RBC Data Centres hold the following accreditation treat Landscape and more importantly its evolution. RE the councils' infrastructure met all the security requirent staff.	data in Tier 3 Data C ons: ISO27001:2013, 3C has received notifi nents to allow connec	PCI-DSS. RBC ado cation of meeting the tion to the PSN. A c	ferent geographical regio pts a Risk Insight approa e Public Services Netwo yber security training is t	ons and are backed up ach to determine the rk (PSN) which means to be provided for all
Initial risk assessment RAG status (without mitigation) Mitigation To protect against a data breach RBC, host all council daily. RBC Data Centres hold the following accreditatic treat Landscape and more importantly its evolution. RE the councils' infrastructure met all the security requiren staff. Risk assessment RAG status (after mitigation)	data in Tier 3 Data C ons: ISO27001:2013, 3C has received notifi	PCI-DSS. RBC adopt cation of meeting the	erent geographical regio pts a Risk Insight approa e Public Services Netwo	ons and are backed up ach to determine the rk (PSN) which means
<ul> <li>mitigation)</li> <li>Mitigation</li> <li>To protect against a data breach RBC, host all council daily. RBC Data Centres hold the following accreditation treat Landscape and more importantly its evolution. RE the councils' infrastructure met all the security requirem staff.</li> <li>Risk assessment RAG status (after mitigation)</li> <li>Quarter 3 Update</li> <li>The remote working application Virtual Private Network have been made to the new Payment 3 D Secure V2 s Data Security Standard (PCIDSS). To provide protection</li> </ul>	data in Tier 3 Data C ons: ISO27001:2013, 3C has received notifi nents to allow connec Likelihood D (VPN) was upgraded tandard that has been on to customers who a	PCI-DSS. RBC ado cation of meeting the tion to the PSN. A c Impact 1 d during Q3 to furthe n introduced to ensu	er enhance security. In ad or compliance with the F	ons and are backed up ach to determine the rk (PSN) which means to be provided for all <b>Status</b> <b>AMBER</b> ddition further update Payment Card Industry
<b>mitigation)</b> <b>Mitigation</b> To protect against a data breach RBC, host all council daily. RBC Data Centres hold the following accreditation treat Landscape and more importantly its evolution. RE the councils' infrastructure met all the security requirent staff.	data in Tier 3 Data C ons: ISO27001:2013, 3C has received notifi nents to allow connec Likelihood D (VPN) was upgraded tandard that has been on to customers who a	PCI-DSS. RBC ado cation of meeting the tion to the PSN. A c Impact 1 d during Q3 to furthe n introduced to ensu	er enhance security. In ad or compliance with the F	ons and are backed up ach to determine the rk (PSN) which means to be provided for all <b>Status</b> <b>AMBER</b> ddition further updates Payment Card Industry

Risk 10 - Poor communications and public relations	6		Responsible Off	icer - Clare Law
Description				
Good communication and public relations is essential to provide council services.	o inform, maintain and	d develop relationsh	ips with residents, custo	mers and partners to
Risk Consequence				
Failure to communicate and respond to issues as they	develop and inadequa	ately or inappropriat	ely communicating.	
Could lead to a major loss of reputation for the council	• •			mage staff morale, trus
between the council and residents and impair the relation			•	•
damaged.	•	•		
nitial risk assessment RAG status (without	Likelihood	Impact	Overall Risk	Status
nitigation)	В	1	B1	RED
Mitigation			1	
5				
Communication methods in place to support face to fac	e, mail or electronic c	communications. De	eveloped website and so	cial media channels
provide 24/7 service. Experienced communications fur			•	
provide 24/7 service. Experienced communications fur promote the work of the council.	nction to support coun	cil officers to deal w	vith communications in a	timely manner and
provide 24/7 service. Experienced communications fur promote the work of the council.			•	
Communication methods in place to support face to fac provide 24/7 service. Experienced communications fur promote the work of the council. Risk assessment RAG status (after mitigation) Quarter 3 Update	Likelihood	cil officers to deal w	vith communications in a	timely manner and Status
provide 24/7 service. Experienced communications fur promote the work of the council. Risk assessment RAG status (after mitigation) Quarter 3 Update	Likelihood D	cil officers to deal w Impact 1	vith communications in a Overall Risk D1	timely manner and Status AMBER
provide 24/7 service. Experienced communications fur promote the work of the council. Risk assessment RAG status (after mitigation) Quarter 3 Update Viva PR has continued to deliver the agreed communic	Likelihood D Detations plan and Covid	cil officers to deal w Impact 1	vith communications in a Overall Risk D1	timely manner and Status AMBER
provide 24/7 service. Experienced communications fur promote the work of the council. Risk assessment RAG status (after mitigation) Quarter 3 Update Viva PR has continued to deliver the agreed communic	Likelihood D Detations plan and Covid	cil officers to deal w Impact 1	vith communications in a Overall Risk D1	timely manner and Status AMBER
provide 24/7 service. Experienced communications fur promote the work of the council.	Likelihood D Detations plan and Covid	cil officers to deal w Impact 1	vith communications in a Overall Risk D1	timely manner and Status AMBER

Risk 11- Non – Delivery of Corporate Projects			Responsible Off	icer - Neil Shaw
Description				
The council has agreed the 11 corporate projects for 20.	20-2021 to support th	ne delivery of Corpo	rate Strategy 2017-2021	
Risk Consequence				
Failure to deliver the corporate projects would have a de	•			
in a reputational risk to the council's commitment to the				
impact on the council's revenue budgets (by failure to de	•	ting projects) and de	elivery of the medium ter	m financial strategy,
and the associated economic and social benefits may ne	ot be realised.			
Initial risk assessment RAG status (without	Likelihood	Impact	Overall Risk	Status
mitigation)	D	2	D2	AMBER
corporate project will have a robust project plan and live corporate project, and the Project Manager will be response Board meets quarterly to review the progress of the corp the Corporate Management Team throughout the life of	onsible for the day to porate projects. The F	day management o Project Sponsor will	f the corporate project. c	ouncil's Programme
	Likelihood	Impact	Overall Risk	
Risk assessment RAG status (after mitigation)	LIKEIIIIUUU	Impact		Status
Risk assessment RAG status (after mitigation)	E	2	E2	Status GREEN
Risk assessment RAG status (after mitigation) Quarter 3 Update				
· · · · ·	E ects. All projects are	2 on track and within	E2	GREEN
Quarter 3 Update The Programme Board continues to monitor all the proje	E ects. All projects are	2 on track and within	E2	GREEN

Risk 12 – Response and Recovery to COVID-19 Par	Responsible Off	Responsible Officer - Neil Shaw		
<b>Description</b> COVID-19 is a strain of the coronavirus, the government	at declared the virus of	a pandomic in the	LIK in March 2020	
COVID-19 is a strain of the coronavirus, the governmen		is a pandemic in the		
Risk Consequence				
The pandemic causes a potentially risk to the delivery of	of the council services	and the health and	wellbeing of the wider c	ommunity.
Initial risk assessment RAG status (without	Likelihood	Impact	Overall Risk	Status
mitigation)	Α	1	A1	RED
egularly reviewed and stress tested throughout the pareviewed with staff and Trade Unions throughout the pareviewed with staff and Trade Unions throughout the pareviewed with staff and the pareview of the p	andemic to provide a s	safe working enviror	stems of Work have beer nment. Council officers h	ave worked with the
regularly reviewed and stress tested throughout the pareviewed with staff and Trade Unions through an	andemic to provide a s s to mitigate any pote erable residents.	safe working enviror	stems of Work have beer nment. Council officers h ut the pandemic. The co	n developed and have worked with the buncil established and
regularly reviewed and stress tested throughout the pareviewed with staff and Trade Unions through and trade Unions throug	andemic to provide a s s to mitigate any pote	safe working enviror	stems of Work have beer nment. Council officers h	n developed and have worked with the
regularly reviewed and stress tested throughout the par reviewed with staff and Trade Unions throughout the par Lancashire Resilience Forum and multi-agency partner managed a Community Hub to provide support to vulne <b>Risk assessment RAG status (after mitigation)</b> <b>Quarter 3 Update</b> The Covid-19 Outbreak Board was stepped down in Au Covid. Take up of the vaccination programme has bee and 250 per 100,000 people throughout the last 2 mon potential tightening of Government restrictions in Q4.	andemic to provide a s rs to mitigate any pote erable residents. Likelihood B ugust. The council col rn good. However, the	safe working enviror ential risks throughou Impact 2 ntinues to follow Go e level of positive ca	stems of Work have beer nment. Council officers h ut the pandemic. The co Overall Risk B2 vernment advice on mar uses in Rossendale have	n developed and have worked with the buncil established and Status RED naging the impact of remained between 20
regularly reviewed and stress tested throughout the par reviewed with staff and Trade Unions throughout the par Lancashire Resilience Forum and multi-agency partner managed a Community Hub to provide support to vulne <b>Risk assessment RAG status (after mitigation)</b> <b>Quarter 3 Update</b> The Covid-19 Outbreak Board was stepped down in Au Covid. Take up of the vaccination programme has bee and 250 per 100,000 people throughout the last 2 mon	andemic to provide a s rs to mitigate any pote erable residents. Likelihood B ugust. The council col rn good. However, the	safe working enviror ential risks throughou Impact 2 ntinues to follow Go e level of positive ca	stems of Work have beer nment. Council officers h ut the pandemic. The co Overall Risk B2 vernment advice on mar uses in Rossendale have	n developed and have worked with the buncil established and Status RED naging the impact of remained between 20

Risk 13 – Impact of COVID-19 on the Financial Susta Assets	Responsible Off	ficer – Adam Allen		
Description				
National Lockdowns due to COVID-19result in council of	wned leisure facilities	closing for extende	ed periods. During closu	ure no income is
received and outside of lockdown periods, income is sig	nificantly reduced.			
Risk Consequence				
If the council owned leisure assets are to be sustained i	in the longer term, the	operators of the fa	cilities have little recours	se to additional funding
to survive other than through the council. This financial	impact will be over £	500k but is likely to	be considerably higher,	depending on the
length and severity of lockdowns.				
Initial risk assessment RAG status (without	Likelihood	Impact	Overall Risk	Status
mitigation)	Α	2	A2	RED
efficiency. Ski Rossendale has transferred and the tran merge with the Trust and discussions are on-going. A r	sfer of CLAW facilitie eport on the impact o	s will be recommen f all facilities has be	ided to council in Q3, the een produced by KKP an	e Whitaker is likely ad recommendations to
	sfer of CLAW facilitie eport on the impact o il Officers are attendin through a COVID-1 and it is unlikely to c	s will be recommen f all facilities has be ng the Trust Board f 9 specific Sport En over the majority of	ded to council in Q3, the een produced by KKP an to ensure we work toget gland Fund will be applie financial loss. Lobbying	e Whitaker is likely ad recommendations to her to minimise costs ed for. However, this is g of Government for
efficiency. Ski Rossendale has transferred and the tran merge with the Trust and discussions are on-going. A r minimise impact are being implemented. Senior counc and an intensive monitoring process is in place. Fundir not thought to provide retrospective funding for closures sufficient financial support will continue. <b>Risk assessment RAG status (after mitigation)</b>	sfer of CLAW facilitie report on the impact o sil Officers are attending through a COVID-1	s will be recommen f all facilities has be ng the Trust Board t 9 specific Sport En	ded to council in Q3, the een produced by KKP an to ensure we work toget gland Fund will be applie	e Whitaker is likely ad recommendations to her to minimise costs ed for. However, this is
efficiency. Ski Rossendale has transferred and the tran merge with the Trust and discussions are on-going. A r minimise impact are being implemented. Senior counc and an intensive monitoring process is in place. Fundir not thought to provide retrospective funding for closures sufficient financial support will continue. <b>Risk assessment RAG status (after mitigation)</b> <b>Quarter 3 Update</b> Projected losses for 2021/22 are lower than expected a financial pressures including increased fuel costs, increa- removal of various payment holidays across the sites. V can be reduced and income maximised. Continued clos sustainability.	Insfer of CLAW facilities report on the impact of cil Officers are attendin ing through a COVID-1 s and it is unlikely to c Likelihood B nd are likely to be und ased staffing due to a Vork is underway to fin se monitoring and par	s will be recommen f all facilities has be ng the Trust Board to 9 specific Sport En- over the majority of Impact 2 der 100k. Projection rise in the living wa nalise projections for thership working wi	ided to council in Q3, the een produced by KKP an to ensure we work toget gland Fund will be applie financial loss. Lobbying Overall Risk B2 ns for 2022/23 however age, no access to Covid- or the next financial year ill be essential in achievi	e Whitaker is likely ad recommendations to her to minimise costs ed for. However, this is g of Government for Status RED include a number of -19 grants and a to see how expenditure ng longer term financial
efficiency. Ski Rossendale has transferred and the tran merge with the Trust and discussions are on-going. A r minimise impact are being implemented. Senior counc and an intensive monitoring process is in place. Fundir not thought to provide retrospective funding for closures sufficient financial support will continue. <b>Risk assessment RAG status (after mitigation)</b> <b>Quarter 3 Update</b> Projected losses for 2021/22 are lower than expected a financial pressures including increased fuel costs, increa- removal of various payment holidays across the sites. V can be reduced and income maximised. Continued close	Isfer of CLAW facilities report on the impact of cil Officers are attending through a COVID-1 s and it is unlikely to c Likelihood B nd are likely to be und ased staffing due to a Vork is underway to fi	s will be recommen f all facilities has be ng the Trust Board t 9 specific Sport En over the majority of <b>Impact</b> 2 der 100k. Projection rise in the living wa nalise projections for	ided to council in Q3, the een produced by KKP an to ensure we work toget gland Fund will be applie financial loss. Lobbying Overall Risk B2 ns for 2022/23 however age, no access to Covid- or the next financial year	e Whitaker is likely ad recommendations to her to minimise costs ed for. However, this is g of Government for Status RED include a number of -19 grants and a to see how expenditure

# Appendix 1

# Rossendale

Subject:	Internal Audit Prog	ress	Status:	For Publicati	on
	Report Qtr 3 2021/	Report Qtr 3 2021/22			
Report to:	Audit and Accounts	S	Date:	09 March 20	22
-	Committee				
Report of:	Head of Internal A	Jdit	Portfolio Holder:	Resources	
-	(Internal Audit Serv	(Internal Audit Service)			
Key Decision:	Forward I	Plan	General Exception		cial Urgency
Equality Impac	t Assessment:	Required:	No	Attached:	No
<b>Biodiversity Im</b>	pact Assessment	Required:	No	Attached:	No
Contact Officer	: Mark Baskerville	÷,	Telephone:	01772 5386	15
	Audit Manager				
Email:	Mark.baskervill	e@lancashi	<u>ire.gov.uk</u>		

1.**RECOMMENDATION**1.1The committee are asked to consider the internal audit progress report for Qtr. 3 2021/22.

#### 2. PURPOSE OF REPORT

2.1 To support the Audit and Accounts Committee in fulfilling its responsibility to monitor performance against the internal audit plan, and to consider a summary of internal audit activity and the level of assurance it gives over the council's governance, risk management and internal control arrangements.

#### 3. BACKGROUND AND OPTIONS

3.1 In the context of fulfilling its responsibility to monitor the adequacy and effectiveness of the internal audit service, and to review internal audit reports, the Committee is asked to consider the assurance provided by the Internal Audit Service.

# 4. RISK

- 4.1 All the issues raised and the recommendation(s) in this report involve risk considerations as set out below:
  - This report addresses the adequacy of the council's management of risks in respect of the areas subject to audit.

# 5. FINANCE

5.1 Any financial implications are commented upon in the report.

#### 6. LEGAL

6.1 Any legal implications are commented upon in the report.

#### 7. POLICY AND EQUALITIES IMPLICATIONS

7.1 Reported findings have been discussed and agreed, including management responses to the recommendations, with respective service managers and heads of service prior to reporting.

#### 8. CONCLUSION

8.1 The audit programme is progressing in line with the plan.

No background papers

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Appendix A

Rossendale Borough Council

Internal Audit Service

Progress report on delivery of the 2021/22 internal audit plan

**Quarter 3** 

# Rossendale

# **Internal Audit Service**

# 1. Introduction

1.1. This report supports Audit and Accounts Committee's responsibility under its terms of reference to consider performance reports from internal audit on progress with delivery of the 2021/22 audit plan, agreed at the March 2021 Committee meeting. Our annual assurance opinion report, submitted to the July 2021 Committee, sets out the position with delivery of the 2020/21 audit plan including summary audit findings.

# 2. Summary of progress against the 2021/22 audit plan

2.1. We are continuing to make good progress with audit plan delivery and plan to deliver all but one of the agreed audits by the year end, and have been well supported on the audits by officers. We will defer the health and safety audit until early 2022/23 to give the new Health and Safety Officer time to implement new guidance and procedures. We have completed 16 audits to at least draft report stage and are making good progress on the others. Mersey Internal Audit Agency (MIIA) have issued final reports for their audits and have been complimentary about the management support they received. The table below shows the current status of audits.

Audit Title	Status	Audit Type	Assurance Opinion
Governance and democratic oversight		·	
Performance management	Final Report	1+2	Substantial
GDPR/ information security policies	Progressing	1+2	
Rossendale Improvement Plan	Completed	F	N/A
Risk Management	Completed	F	N/A
Freedom of information/ subject access requests	Completed	F	N/A
Business effectiveness			
Procurement	Draft Report	1+2	
IT Critical application review: Civica (MIAA)	Final Report	1+2	Moderate
IT Mobile (remote) working (MIIA)	Final Report	1+2	Substantial
IT Resilience and service Continuity (MIAA)	Final Report	1+2	Moderate
Digital Strategy	Completed	F	N/A
Service delivery			
Planning controls	Progressing	1+2	
Commercial rents	Progressing	1+2	

Audit Title	Status	Audit Type	Assurance Opinion
Rossendale Together Barnfield	Final Report	1+2	Substantial
CCTV regulatory compliance	Progressing	F	N/A
Service support			
Health and safety	Not started	1+2	
Emergency planning and business continuity	Progressing	F	N/A
Purchase/ lease rental	Completed	F	N/A
Business processes (follow up and compliance)	·	· ·	
Business grant allocations	Final Report	1+2	Moderate
Accounts payable	Progressing	2	
Accounts receivable	Progressing	2	
General ledger, budget setting and monitoring	Progressing	2	
Income collection/ banking	Progressing	2	
Payroll	Final Report	2	Substantial
Council tax	Final Report	2	Moderate
Business rates/ NNDR	Final Report	2	Moderate
Housing benefits	Final Report	2	Substantial

Stage of audit process	Number of audits
Completed (no report necessary)/ Final Report delivered	15
Draft report	1
Progressing	9
Not started	0
Deferred/ cancelled	1
Total number of audits	26

Audit type:

- '1' phase one/ consultancy work
- '2' phase two/ compliance testing
- '1+2' full risk and control evaluation
- 'F' follow-up work.

# 3. Audit Findings and Assurance

# Performance management (Substantial)

3.1. The council manages delivery of corporate priorities by setting and monitoring organisational and operational objectives. A formal performance framework sets established, accessible policy and procedures, realistic targets and indicators of success, progress monitoring and reporting, and accurate data. Responsibility is assigned for delivery of objectives, targets and actions. The framework was revised in June 2021 to reflect the vision and priorities of the new Corporate Plan 2021-25, and is administered effectively by the HR Manager. Performance is regularly monitored and reported to the Corporate Management Team and Overview and Scrutiny Committee. A revised template for reporting performance was introduced with an enhanced focus on underperforming targets, but action being taken to improve performance should also be reported to inform oversight and decision making. Framework compliance is supported by training for heads of service and managers. Senior managers have the opportunity to review performance and supporting data, but the HR Manager acknowledges the need for accuracy and completeness of data to be validated centrally.

# IT - Critical application review: Civica (Moderate)

3.2. Civica is used to deliver and access all financial transactions including creditors, debtors, purchasing, and reporting. It is critical to operations and data use must comply with GDPR legislation to minimise the risk of downtime or data breach. An Information Asset Owner (IAO) has been appointed and is reviewing the governance structure and operational roles and responsibilities. System access is controlled and reviewed, and leavers are removed from Active Directory. Application processes and procedures are not formalised or performed routinely, and the IAO is reviewing housekeeping procedures. Certifications and assurances are held for the Public Service Network, Civica HQ and third-party date centre but there is limited evidence of assurance over system support, such as penetration tests. Disaster recovery tests are performed and a business continuity plan should be agreed with regular testing. While backups are taken and checked daily, the data cleansing process and retention, archiving and destruction policy should be approved. A draft migration plan has been produced but we were unable to confirm that all migration risks were included.

# IT - Mobile (remote) working (Substantial)

3.3. Overall, the system of internal control meets system objectives and controls are consistently applied. The increase in mobile working during the pandemic was supported by remote access to the council network on laptops, tablets and smart phones which may not integrate with security and support frameworks, increasing the risk of data breaches. Policy, guidance and training is in place, but should include areas such as home working risks. Users valued the benefits of flexible working and understood security requirements. A Virtual Private Network operates for remote connections, access to secure emails is through Mimecast and MS Teams is used, although a corporate background should be enabled. ICT had provided required equipment, addressed technical queries and rolled out updates but the management of offsite assets could be improved.

# IT - Resilience and service continuity (Moderate)

3.4. The council uses its network IT environment to store and access applications and data which is critical and sensitive, and effective service continuity and recovery arrangements minimise the impact from system disruption. The IT service uses resilient technologies to provide resilience and contingency, including backup processes and multiple internal and outsourced computer rooms. There has been no reported outage since 2018. An ICT Disaster Recovery Plan is in place and remote working and new cloud-based services were quickly deployed during the pandemic. The Public Services Network has been re-certified, emails are held securely and forensic services and data backups are contracted out. The two third-party data centres are 27001:2013 compliant. A new supplier assurance process is being matured and embedded and disaster recovery/ offline backup is being procured. Areas for improvement include annual Business Continuity Plan testing, updates to disaster recovery/ incident management documentation, risk assessing the new disaster recovery/ backup solution, formalising and approving monitoring and logging, backup and scanning strategies, approval of a draft hardening policy and upgrading a legacy server.

# Business grant allocations (Moderate)

3.5. The council administered 16 Government grants totalling £33m to support businesses through Covid lockdowns and restrictions. Eligibility was assessed against specific or discretionary criteria and approximately £27m has been paid to businesses. Appropriate action was taken to make prompt, equitable payments to eligible claimants, which were subject to review and scrutiny and complied with grant conditions. Anti-fraud checks were carried out using Spotlight, the Government's due-diligence tool, and the National Fraud Initiative, and investigations were coordinated with the National Anti-Fraud Network. Payments were recorded, awarded and paid using the Northgate, Anite and Civica systems. The need to allocate funding quickly and comply with grant conditions caused initial difficulty and some early decisions, such as recording payments on Northgate, were reversed. The council subsequently improved the payment method, pre-payment assurance and reconciliation. Returns to central government were completed accurately, though some were submitted late. Submitted claims were retained and, while some rejected claims were not retrieveable or recorded, decisions complied with eligibility criteria.

# Rossendale Together Barnfield Partnership (Moderate)

3.6. Rossendale Together Barnfield is a joint venture established in 2013 between the council, Together Housing and Barnfield Construction to deliver regeneration projects within the borough, such as Spinning Point in Rawtenstall. We confirmed that articles of association establish governing structures, rules for decision making and Board appointments, and are complied with. Full Council approves project funding under the Capital Programme and members receive regular updates on progress. Partners apply their own procurement rules but partnership expenditure such as non-construction invoices for pre-work assessments and administration are split and jointly approved. Costs incurred seemed reasonable and in line with expectations. Council payment approval is recorded in emails from the Chief Executive Officer which could not be found at the time of our report, but were subsequently produced.

# **Financial Systems**

# Payroll (Substantial)

3.7. At time of audit the council had 176 employees with a monthly payroll of around £300k, administered using the Complete Human Resource Information System (CHRIS21). Procedures were largely unchanged during the pandemic, other than recording approval by email. The structure chart and the payroll record are accurately maintained, starters and leavers are processed correctly, tax thresholds are up to date and access to CHRIS21 is based on business need. Additional pay and absence, such as overtime or maternity leave, are paid correctly, evidenced and approved. Monthly payroll is calculated accurately and approved by a senior officer prior to payment, with adequate separation of duties.

# **Capita Audits - Background and Context**

3.8. The council outsources the management of housing benefit, council tax and business rates services to Capita PLC. The council's Service Assurance (SA) team monitor Capita performance and report quarterly to Members. Claims are managed through the Northgate IT system and stored on a document management system, Anite.

# Council Tax (Moderate)

3.9. Some debt recovery procedures were suspended due to the pandemic but Members were informed of the likely impact on collection rates and debt. Council tax bands, discounts and exemptions are correctly input, and the database is well maintained. Bill reductions are evidenced and properties inspected where necessary. Refund and write off procedures comply with policy, and performance against targets is reported to Members. Debt management policy has not been reviewed and updated, despite agreeing to address this in our previous report. Two live user accounts on Northgate were for ex-employees, and have now been closed, and we could not confirm approval for eight accounts. Access rights will be periodically reviewed in future and a new process between the council and Capita will improve access oversight. Council tax debt increased by around £1m between April 2019 and March 2021 and suspended recovery procedures are the likely cause, but managers should continue to monitor the position and we agreed an aged debt key performance indicator would be introduced.

# Business Rates/ NNDR (Moderate)

3.10. As with Council Tax, a decision was made not to manage debt in full compliance with policy during the pandemic, but issues regarding debt management policy and user access apply equally here. Business rate system parameters are correctly input, bills are calculated accurately and exemptions and discounts are applied appropriately. Refund and write off procedures are compliant with policy. Members have oversight of performance indicators, and missed targets are explained. We could not confirm that Valuation Office Agency reports were reconciled to the NNDR database due to the absence of key staff and working from home arrangements, and agreed an action to modify procedures, including use of email to record approval. Most empty properties were not inspected in 2020/21 due to Covid restrictions but we understand that normal arrangements will be resumed as restrictions are lifted.

#### Housing Benefits (Substantial)

3.11. Overall, controls are adequately designed and operating effectively to provide housing benefits and council tax support to eligible claimants. Procedures for new claims and changes in circumstances correctly assess eligibility prior to award or amendment. Due to the pandemic, 2019/20 quarterly performance targets were retained and met for processing efficiency and accuracy and are reported to Members. There is appropriate separation of duties between approving claims, making payments and reconciliation. We could not reconcile one payment between records held by Capita and the council, but received a satisfactory explanation for the difference.

# 4. Update on the National Fraud Initiative (NFI)

4.1. The main exercise is run every two years. Matches were released in February 2021 but there were subsequent releases during the year and all datasets have now been uploaded to the NFI website.

2020/21 biennial exercise	Number					
Data categories	Reports	Matches	Processed	Frauds	Errors	£
Housing benefit	15	141	38	0	1	2,210
Payroll to payroll/ creditors	2	8	8	0	0	0
Council tax reduction scheme	15	206	179	0	5	12,029
Creditors - duplicates	6	266	3	0	0	0
SBGF/ RHLG - Duplicates	4	38	30	0	0	0
Discretionary/ Other Grants	1	8	0	0	0	0
Value Added Tax	1	23	0	0	0	0
Procurement – payroll	2	13	13	0	0	0
Individuals - more than one report	1	19	0	0	0	0
Total	44	722	271	0	6	14,239

4.2. Separate matching is undertaken of council tax data to the electoral roll. Data is released in December when the process to check matches begins. The council also buys a comparison against a range of other data sets in all local authorities and a new premium single person discount match. The table below shows the latest matches, numbers processed and outcomes.

4.3. Premium Council Tax data is re-matched against data from a credit agency, for which the council pays a fee. Checks are now progressing on data. Council Tax matches were released in February 2021. Checks are being completed and outstanding matches are under investigation. Council tax and the electoral register have bow been uploaded to the NFI website.

		Number				Savings
Data categories	Reports	Matches	Processed	Frauds	Errors	£
Premium council tax – SPD Feb 2022	3	937	937	17	21	16,909
Council Tax to HMRC household composition Feb 2022	2	1738	1738	68	79	67,467
Premium council tax – SPD Feb 2022 - electoral register	3	875	844	41	84	41,068
Council Tax rising 18s Feb 2022	3	83	83	0	42	77

		Number				Savings
Data categories	Reports	Matches	Processed	Frauds	Errors	£
Council tax – Other datasets Feb 2022	3	3887	3011	6	24	10,403
Total	14	7520	6613	132	250	135,924

# 5. Audit assurance levels and classification of residual risk

5.1. The definitions of the assurance given by internal audit work, and the categories of residual risk used to prioritise any actions arising from audit work are set out below.

# Assurance levels

- 5.2. Note that our assurance may address the adequacy of the control framework's design, the effectiveness of the controls in operation, or both. The wording below addresses all of these options and we refer in our reports to the assurance applicable to the scope of the work we have undertaken.
  - Substantial assurance: the framework of control is adequately designed and/or effectively operated overall.
  - **Moderate assurance**: the framework of control is adequately designed and/or effectively operated overall, but some action is required to enhance aspects of it and/ or ensure that it is effectively operated throughout the service, system or process.
  - Limited assurance: there are some significant weaknesses in the design and/or operation of the framework of control that put the achievement of the service, system or process' objectives at risk.
  - **No assurance**: there are some fundamental weaknesses in the design and/or operation of the framework of control that could result in failure to achieve the service, system or process' objectives.

# **Residual risks**

- Extreme residual risk: critical and urgent in that failure to address the risk could lead to one or more of the following: catastrophic loss of the county council's services, loss of life, significant environmental damage or significant financial loss, with related national press coverage and substantial damage to the council's reputation. Remedial action must be taken immediately.
- **High residual risk**: critical in that failure to address the issue or progress the work would lead to one or more of the following: failure to achieve organisational objectives, significant disruption to the council's business or to users of its services, significant financial loss, inefficient use of resources, failure to comply with law or regulations, or damage to the council's reputation. Remedial action must be taken urgently.
- **Medium residual risk**: failure to address the issue or progress the work could impact on operational objectives and should be of concern to senior management. Prompt specific action should be taken.
- Low residual risk: matters that individually have no major impact on achieving the service's objectives, but where combined with others could give cause for concern. Specific remedial action is desirable.

# Rossendale

**ITEM NO. D3** 

Subject:	Internal Audit Annu Plan 2022/23	nternal Audit Annual Audit Plan 2022/23		For Pu	blicatio	on	
Report to:	Audit and Account Committee	Audit and Accounts		9 Marc	h 2022	2	
Report of:	Head of Internal Audit		Portfolio Holder:	Resou	Resources		
	(Internal Audit Ser	Internal Audit Service)					
Key Decision:	Forward	Plan	General Exception		Spec	ial Urgency	
Equality Impact	: Assessment:	Required:	No	Attache	ed:	No	
<b>Biodiversity Im</b>	pact Assessment	Required:	No	Attache	ed:	No	
Contact Officer	Mark Baskerville,		Telephone:	01772	53861	5	
	Audit Manager	Audit Manager					
Email:	Mark.baskervill	e@lancashi	ire.gov.uk				

#### 1. **RECOMMENDATION**

1.1 The Committee are asked to consider and approve the annual internal audit plan for 2022/23.

# 2. PURPOSE OF REPORT

2.1 The Audit and Accounts Committee's terms of reference require it to advise the council on the planned activity and results of internal audit.

#### 3. BACKGROUND AND OPTIONS

# 3.1 Definition of internal auditing

"Internal auditing is an independent, objective assurance and consulting activity designed to add value and improve an organisation's operations. It helps an organisation accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control and governance processes."

"The provision of assurance services is the primary role for internal audit in the UK public sector. This role requires the chief audit executive to provide an annual internal audit opinion based on an objective assessment of the framework of governance, risk management and control." The Institute of Internal Auditors,

Public Sector Internal Audit Standards, 2015

Relevant regulations

Internal audit: "A relevant authority must undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector internal auditing standards or guidance." Regulation 5. (1)

Review of internal control system: "A relevant authority must, each financial year (a) conduct a review of the effectiveness of the system of internal control ... and (b) prepare an annual governance statement." Regulation 6. (1)

Accounts and Audit Regulations 2015

#### 4. RISK

- 4.1 All the issues raised and the recommendation(s) in this report involve risk considerations as set out below:
  - The responsibility for implementing, maintaining and reviewing the system of internal control rests with the council, but the process by which the effectiveness of its system of internal control is reviewed and the governance statement is made includes obtaining assurances on the effectiveness of key controls. In practice,

these assurances will be substantially drawn from the work of internal audit. The audit plan is therefore focused on providing these assurances to the chief executive and leader of the council who are jointly required to sign the annual governance statement

# 5. FINANCE

5.1 Any financial implications are commented upon in the report.

#### 6. LEGAL

6.1 Any legal implications are commented upon in the report.

# 7. POLICY AND EQUALITIES IMPLICATIONS

7.1 Reported findings have been discussed and agreed, including management responses to the recommendations, with respective service managers and heads of service prior to reporting.

#### 8. CONCLUSION

8.1 The plan is focused on an assessment of the risks to the achievement of the council's objectives, and the provision of assurance that the actions planned to mitigate these risks are adequate and effective

No background papers

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Appendix A

Rossendale Borough Council Internal Audit Service Internal Audit Annual Plan 2022/23



### 1. Introduction

- 1.1. This report sets out the emergent internal audit plan for 2022/23. The Audit and Accounts Committee is asked to consider and approve it under its terms of reference. The plan is supported by an Internal Audit Strategy setting out statutory and professional requirements, planning principles and audit approach, and by a service Charter defining our purpose, authority, scope and responsibility, our position within the organisation, and rights of access to records, personnel and physical properties.
- 1.2. The Internal Audit Service (the Service) applies the core principles set by the Chartered Institute of Internal Auditors, reiterated in Public Sector Internal Audit Standards, including integrity, competence and due professional care and independence.

### 2. The purpose of the internal audit plan

- 2.1. The council is responsible for a wide range of services across the borough, and its members and senior managers should be aware of the risks to achieving their service objectives and inherent in their work. These should be managed by controls to reduce the risk to a corporately acceptable level. The chief executive, Audit and Accounts Committee and the council need assurance that these controls are adequately designed and operate effectively. At the end of the financial year the chief executive and leader of the council will jointly sign the annual governance statement (AGS) published with the council's financial statements.
- 2.2. The head of internal audit is required by professional standards to give an annual assurance opinion on governance, risk management and control, over the adequacy and effectiveness of the management of risks to council objectives. The Audit and Accounts Committee's terms of reference require it to consider this annual opinion, and review and approve the AGS. The Committee should therefore consider and approve an internal audit plan which provides the assurance the council, committee, leader and chief executive need. We have discussed this plan with the council's senior management team.
- 2.3. The overall opinion covers twelve months and supporting evidence must relate to controls operating in that period, so the plan addresses work for one year but may make projections into future audit needs. The work will rarely be fully complete at the end of the year but will be sufficiently complete and reported by the time the council prepares its AGS shortly after the year end.

### 3. Obtaining the evidence to support an overall opinion for 2020/21

- 3.1. Our internal audit plan is designed to provide the evidence necessary to support an opinion on governance, risk management and control and covers:
  - Key components of each part of the opinion: aspects of the council's governance, risk management and control framework.
  - Sufficient controls across the council's operations, so that a fair assessment may be made across the organisation.
  - Controls that mitigate the most significant risks to an acceptable level, particularly those that operate most widely.
  - The actions being taken to develop improved controls in the areas of greatest unmitigated risk.
- 3.2. It will therefore be necessary to audit aspects of governance, risk management and control processes. Information from less formal sources may also inform the overall opinion. The diagram below shows a control framework for risk management,

governance and control and the internal audit plan covers the assurances required, addressing areas of overall opinion, control and service delivery. The plan also includes follow up of actions agreed by managers from audits in the previous year.

A framewo	ork for	gover	nance, r	isk n	nanagen	nent ar	nd control	
	Go	vernanc	e and der	nocra	tic oversi	ght		
Corporate governance framework				Democratic processes				
		Bus	siness eff	ective	eness			
Risk management		Performance monitoring and management			Organisational design		Working in partnership	
			Service d	leliver	У			
Customer services (			Operations and environmental health			l health	Business	
Benefits Revenue Refuse collection			the second second second		Housing			
administration	collec	tion	and recyclin	ng	spaces		Regeneration	
Leisure services		3	Street sweeping		Planning		Licensing	
			Service s	uppo	rt			
Contract monitoring and manage			ement	Public interface			ce	
		B	usiness p	roces	ses			
Financial processes ICT		ICT	Facilities	cilities management		Human resources		
Investment Pav		Payroll	Procurement		Business continuity			

### 4. The context of the audit work for the year

4.1. Planned audit work in 2022/23 is sufficient to provide assurance over the council's frameworks of governance, risk management and control, delivering 200 days of audits and supporting activity across governance, operations, services, systems and processes. This includes further work by Mersey Internal Audit Agency of information and technology risks. We will inform the committee of any significant changes in planned work as we report progress during the year.

### 6. Deployment of audit resources

6.1. This audit plan is based on estimated days and is a best estimate of audit resources. We will deploy resources as effectively as possible, focussing on key areas of risk to achieve maximum benefit. The council uses the County Council's contract with Mersey Internal Audit Agency (MIAA) for delivery of specialist IT audits. While the plan enables managers and members to see the scope and value of the audit work, we will spend some time completing a small number of audits that are being worked on into the following year. Additional work may be needed in-year at the expense of planned work, but the plan is sufficiently flexible to accommodate such changes. We will continually reassess resources against council priorities, amending the plan as required.

### 7. The assurance we will provide

- 7.1. The assurance we will provide falls into four categories: substantial, moderate, limited and no assurance.
  - Substantial assurance: the framework of control is adequately designed and/ or effectively operated.
  - Moderate assurance: the framework of control is adequately designed and/ or effectively operated overall, but some action is required to enhance aspects of it and/ or ensure that it is effectively operated throughout the service, system or process.
  - Limited assurance: there are some significant weaknesses in the design and/ or operation of the framework of control that put the achievement of the service, system or process' objectives at risk.
  - No assurance: there are some fundamental weaknesses in the design and/ or operation of the framework of control that could result in failure to achieve the service, system or process' objectives.

### 8. The Internal Audit Service's responsibilities in relation to fraud and investigations

8.1. In addition to our audit work, the Internal Audit Service provides some support to the council in managing fraud risk, specifically through the provision of advice in respect of instances of suspected fraud or impropriety and supporting the council's response to the National Fraud Initiative.

### 9. Proposed audit programme for 2021/22

This table overleaf lists the audits we are planning to carry out in 2021/22, including the relevant corporate risk register reference, the resource allocated and the type of audit we will carry out: '1' - phase one/ consultancy work; '2' - phase two/ compliance testing; '1+2' - full risk and control evaluation; 'F' - follow-up on implementation of previously agreed actions.

Controls assurance	Audit scope		Audit Type	Days	Total Days	
Governance and democratic ov	/ersight					
Delegated decision making by officers	Arrangement for ensuring officer decisions are taken in accordance with delegated powers, and are approved, recorded and reported.	All	1+2	12		
Leisure Trust	Council engagement and oversight of the Trust's management of council owned leisure assets.	13	1+2	12		
Performance management	Audit of the adequacy and effectiveness of controls to ensure council performance is managed effectively, including data quality.	All	F	1	26	
GDPR/ information security policies	Audit of service compliance with GDPR and/ or information security policies following audit report on policy in January 2019.	10	F	1		
Business effectiveness						
Financial sustainability	Progress with delivery of savings reported by services including accuracy and completeness of data.	4	1+2	12		
IT critical application review of payroll (MIIA)	Audit of technical controls in place to manage payroll through the Complete Human Resource Information System (CHRIS21).	1, 4	1+2	12		
IT threat and vulnerability management (MIIA)	Assess how the council responds to cyber security threats and how they are managed and mitigated.	9	1+2	15		
Procurement	Follow up of audit of procurement policy and processes, including review and follow up of implementation of 2019/20 audit actions.	4	F	1	43	
IT Critical application review of Civica (MIAA)	Follow up of audit of the technical controls in place to ensure effective operation of an application critical to business delivery.	10	F	1		
IT Homeworking arrangements (MIIA)	Follow up of audit of arrangements for managing homeworking arrangements including access, resilience and security.	10	F	1		
IT Service Continuity (MIAA)	Follow up of audit of the controls to ensure continuity of IT services.	2, 10	F	1		
Service delivery						
Corporate project delivery	Arrangements for managing delivery of corporate projects, including initiation, ownership, delivery, reporting and oversight.	11	1+2	12	14	
Planning controls	Follow up of audit of planning application controls including applicant support, consultation/ appeals and decision making.	6, 7	F	1		

Controls assurance	Audit scope	Corp Risk	Audit Type	Days	Total Days
Commercial rents	Follow up of audit of income from commercial properties including review of the rents process and debt collection.	6, 7	F	1	
Service support					
Health and Safety [deferred from 2021/22]	The adequacy and effectiveness of corporate arrangements to ensure compliance with H&S legislation and good practice. Policy and processes for reporting, recording and monitoring sickness absence.		1+2	15	- 27
Sickness absence			1+2	12	
Business processes (follow up	and compliance)				
Accounts payable	Annual compliance audits, testing established controls and follow-up of actions from previous year to support the annual audit opinion.		2	8	64
Accounts receivable			2	8	
General ledger, budget setting and monitoring			2	8	
Income collection/ banking			2	8	
Payroll			2	8	
Council tax			2	8	
Business rates/ NNDR			2	8	
Housing benefits			2	8	
Counter fraud and investigatio	ns				
Operation of the National Fraud Initiative			N/A	4	6
Support to the council's whistleblowing and counter fraud work			N/A	2	0
Other work					
Internal Audit management including planning, managing delivery, liaison with management team, committee reporting and scheduling resources.			N/A	15	20
Contingency			N/A	5	
Total resource for the council					200

## Audit Progress Report

## Rossendale Borough Council

March 2022





- 1. Audit progress
- 2. National publications



Section 01: Audit progress

## Audit progress

### **Purpose of this report**

This report provides the Audit Committee with an update on progress in delivering our responsibilities as your external auditors and also includes, at Section 2, for your information, a summary of recent national reports and publications.

### Statutory Audit of the 2018/19, 2019/20 and 2020/21 Statement of Accounts

We continue to liaise with management on a regular basis relating to the statutory statement of accounts audits. However, as previously reported to members we cannot commence detailed work on the audits until the 2017/18 audit has been completed by the predecessor auditor.

#### Certification of Housing Benefits subsidy claim

This is an 'agreed upon procedures' assurance engagement in respect of the Council's annual subsidy claim to DWP for housing benefits, as detailed in guidance issued by the DWP "Housing Benefits Assurance Process" (HBAP). The total subsidy claimed for 2020/21 per the final claim was £13,724,371. We submitted our HBAP Report to the DWP on 8 February 2022, in line with the national deadline of 28 February 2022.

We are pleased to report that we identified fewer issues as part of our 2020/21 HBAP work in comparison to our work in 2018/19 and 2019/20.

No errors were identified in our detailed sample testing of housing benefit claims for the 2020/21 year.

#### Matters reported:

- As part of our review of the subsidy claim form reconciliation we identified differences which led to minor amendments to the claim form. The overall impact of the amendments on the total subsidy for the year was £25.
- Additionally, as part of the subsidy reconciliation we identified inconsistencies relating to two claimants which the system has incorrectly allocated to Rent Rebate relates cells. The authority has made the decision to exclude these cases from the claim form and forego the subsidy as the cases are incorrectly classified and do not balance within the system. The overall impact on subsidy for the year was £-245.



Section 02: **National publications** 

## National publications

	Publication/update	Key points				
Cha	rtered Institute of Public Finance and Accountabi	lity (CIPFA)				
1.	New Prudential and Treasury Management Codes	These two statutory and professional codes are important regulatory elements of the capital finance framework within which local authorities operate.				
2.	Emergency proposals for an update of the 2021/22 Code of Practice on Local Authority Accounting in the United Kingdom and the 2022/23 Code	<ul> <li>CIPFA published a consultation on emergency proposals for the update of the 2021/22 (and 2022/23)</li> <li>Code. They are aimed at improving the completion rates for publication of audited accounts and include:</li> <li>delaying the implementation of IFRS 16 for at least 1 year, so the implementation date would now be 1 April 2023 at the earliest; and</li> <li>allowing for an optional pause of the property revaluation cycle.</li> </ul>				
Dep	artment for Levelling Up, Housing and Communit	ies				
3.	Consultation on changes to the capital framework: Minimum Revenue Provision	his consultation seeks views on proposed changes to regulations to better enforce the duty of local authoritie o make prudent Minimum Revenue Provision each year.				
4.	Measures to improve local audit delays and accounts and audit timetable confirmed	DLUHC have announced a new package of measure to support the improved timeliness of local audit. These include additional funds and an extension of the deadline for publishing accounts.				
Nati	onal Audit Office (NAO)					
5.	The Government's preparedness for the COVID- 19 pandemic: lessons learned for government on risk management	The report sets out central government's risk analysis, planning, and mitigation strategies prior to the arrival of the COVID-19 pandemic, with the aim of drawing out wider learning for the government's overall approach.				
6.	Departmental Overview 2020-21: Department for This provides a summary of the Department's spending in 2020-21 its major areas of activity and					
7.	AGN/03 – Auditor's work on Value for Money Arrangements – Updated Guidance	NAO has updated its guidance and confirmed there are no significant changes to the expected approach or timetable.				

### mazars

# NATIONAL PUBLICATIONS CIPFA

### 1. CIPFA publishes new Prudential and Treasury Management Codes, December 2021

CIPFA has published the new Prudential Code for Capital Finance in Local Authorities (Prudential Code) and Treasury Management in the Public Services Code of Practice and Cross-Sectoral Guidance Notes (the Treasury Management Code) following a consultation period. These two statutory and professional codes are important regulatory elements of the capital finance framework within which local authorities operate. Local authorities are required by regulation to 'have regard to' their provisions. Guidance notes will follow shortly in the new year.

The updated **Prudential Code** includes the following as the focus of the substantive changes:

- The provisions in the code, which present the approach to borrowing in advance of need in order to profit from additional sums borrowed, have been strengthened. The relevant parts of the code have augmented to be clear that borrowing for debt-for-yield investment is not permissible under the Prudential Code. This recognises that commercial activity is part of regeneration but underlines that such transactions do not include debt-for yield as the primary purpose of the investment or represent an unnecessary risk to public funds.
- Proportionality has been included as an objective in the Prudential Code. New provisions have been added so that an authority incorporates an assessment of risk to levels of resources used for capital purposes.

The main changes to the updated Treasury Management Code and the accompanying guidance for local authorities are as follows:

- Investment management practices and other recommendations relating to non-treasury investments are included within the Treasury Management Practices (TMPs) alongside existing TMPs.
- The guidance will recommend the introduction of the Liability Benchmark as a treasury management indicator for local government bodies (note that CIPFA has issued a toolkit to assist local authorities with the production of this indicator).
- Environmental, Social and Governance (ESG) risks are incorporated into TMP1 (Risk Management) rather than a separate TMP 13.
- The purpose and objective of each category of investments should be described within the Treasury Management Strategy.

https://www.cipfa.org/about-cipfa/press-office/latest-press-releases/cipfa-issues-new-prudential-and-treasury-management-codes

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# NATIONAL PUBLICATIONS CIPFA

2. Emergency proposals for an update of the 2021/22 Code of Practice on Local Authority Accounting in the United Kingdom and the 2022/23 Code, February 2022

CIPFA LASAAC has issued an exceptional consultation on time limited changes to the code to help alleviate delays to the publication of audited financial statements. Only 9% of local authority accounts in England met the audit publication deadline of 30 September 2021. The consultation closes on 3 March 2022.

In December 2021, the Department of Levelling-up Housing and Communities asked CIPFA LASAAC to consider ways in which the code may ameliorate this crisis position. CIPFA LASAAC considered this request and has issued this exceptional consultation, which explores two possible changes that might be made as an update to the 2021/22 code and to the agreed position in the 2022/23 code. After considering a wide range of options CIPFA LASAAC decided to explore two approaches:

- an adaptation to the code to allow local authorities to pause professional valuations for operational property, plant and equipment for a period of up to two years (though the initial proposal is for the 2021/22 financial year); this approach also explores the use of an index to be used to increase or reduce that valuation
- deferring the implementation of IFRS 16 Leases for a further year and reversing the planned changes to the 2022/23 code to implement that standard.

The consultation also shows the wide range of options that CIPFA LASAAC considered, which includes some which the board considered were outside of its terms of reference.

https://www.cipfa.org/policy-and-guidance/consultations/emergency-proposals-for-update-of-202122-and-2022223-codes

### 3. Consultation on changes to the capital framework: Minimum Revenue Provision, December 2021

This consultation seeks views on proposed changes to regulations to better enforce the duty of local authorities to make prudent Minimum Revenue Provision each year.

Local authorities borrow and invest under the Prudential Framework (the Framework), which comprises legislation and 4 statutory codes that authorities must have regard to. Under this system, authorities have wide freedoms to borrow and invest without the need to seek the government's consent, provided that borrowing is affordable. The intent of the Framework is to make sure local decisions are prudent, affordable and sustainable.

The government is aware that some authorities employ practices that are not fully compliant with the duty to make a prudent revenue provision, resulting in underpayment of MRP. This was reported in the NAO's report Local Authority Investment in Commercial Property (February 2020) and the subsequent report by the Public Accounts Committee in July 2020, which recommended the government take steps to address the issue.

https://www.gov.uk/government/consultations/changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-revenue-provision/consultation-on-changes-to-the-capital-framework-minimum-

### 4. A new package of measures to support the improved timeliness of local audit, December 2021

This publication sets out a range of measures agreed with key partners to support the timely completion of local government audits and the ongoing stability of the local audit market. The measures include:

- Steps to increase the number of auditors with skills to carry out the work;
- Additional funding to support increases in audit fees; and
- Extension of the audit deadlines to 30 November 2022 and 30 September for 2023 onwards.

https://www.gov.uk/guidance/measures-to-improve-local-audit-delays?utm\_medium=email&utm\_campaign=govuk-notifications&utm\_source=81365e1a-e6b1-4c1b-bce1-b5ef8fafef6f&utm\_content=daily#section-4-longer-term-measures-to-help-stabilise-the-market-and-address-long-term-supply-issues

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# NATIONAL PUBLICATIONS National Audit Office

5. The Government's preparedness for the COVID-19 pandemic: lessons learned for government on risk management, November 2021

In November 2021

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This report sets out the facts on:

- the government's approach to risk management and emergency planning (Part One);
- the actions the government took to identify the risk of a pandemic like COVID-19 (Part Two);
- the actions the government took to prepare for a pandemic like COVID-19 (Part Three); and
- recent developments (Part Four).

The report sets out central government's risk analysis, planning, and mitigation strategies prior to the arrival of the COVID-19 pandemic, with the aim of drawing out wider learning for the government's overall risk management approach.

The report concludes that this pandemic has exposed a vulnerability to whole-system emergencies – that is, emergencies that are so broad that they engage the entire system. Although the government had plans for an influenza pandemic, it did not have detailed plans for many non-health consequences and some health consequences of a pandemic like COVID-19. There were lessons from previous simulation exercises that were not fully implemented and would have helped prepare for a pandemic like COVID-19. There was limited oversight and assurance of plans in place, and many pre-pandemic plans were not adequate. In addition, there is variation in capacity, capability and maturity of risk management across government departments.

The pandemic also highlighted the need to strengthen the government's end-to-end risk management process to ensure that it addresses all significant risks, including interdependent and systemic risks. This will require collaboration on risk identification and management not only across government departments and local authorities, but also with the private sector and internationally. For whole-system risks NAO states that the government needs to define its risk appetite to make informed decisions and prepare appropriately so that value for money can be protected. NAO state that the pandemic has also highlighted the need to strengthen national resilience to prepare for any future events of this scale, and the challenges the government faces in balancing the need to prepare for future events while dealing with day-to-day issues and current events.

The full report can be seen at this link: https://www.nao.org.uk/report/the-governments-preparedness-for-the-covid-19-pandemic/

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# NATIONAL PUBLICATIONS National Audit Office

### 6. Departmental Overview 2020-21: Department for Levelling Up, Housing and Communities, November 2021

This provides a summary of the Department for Levelling Up, Housing and Communities' spending in 2020-21, its major areas of activity and performance, and the challenges it is likely to face in the coming year, based on the insights from NAO's financial audit and value for money work.

The full report can be seen at this link: https://www.nao.org.uk/report/departmental-overview-2020-21-department-for-levelling-up-housing-and-communities/

7. AGN/03 – Auditor's work on Value for Money Arrangements – Updated Guidance, December 2021

NAO has updated its guidance and confirmed there are no significant changes to the expected approach or timetable for 2021/22 audits.

The guidance can be seen at this link: <u>https://www.nao.org.uk/code-audit-practice/guidance-and-information-for-auditors/</u>

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Mazars is an internationally integrated partnership, specialising in audit, accountancy, advisory, tax and legal services\*. Operating in over 90 countries and territories around the world, we draw on the expertise of 40,400 professionals – 24,400 in Mazars' integrated partnership and 16,000 via the Mazars North America Alliance – to assist clients of all sizes at every stage in their development.

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