

<b>Subject:</b>	Approval of Rossendale's Local Development Scheme (2012-2015) and associated reporting mechanisms, including the Annual Monitoring Report for 2010/2011.	<b>Status:</b>	For Publication
<b>Report to:</b>	Council	<b>Date:</b>	29 <sup>th</sup> February 2012
<b>Report of:</b>	<b>Planning Manager</b>	<b>Portfolio Holder:</b>	<b>Regeneration</b>
<b>Key Decision:</b>	<input type="checkbox"/> Forward Plan <input checked="" type="checkbox"/>	General Exception <input type="checkbox"/>	Special Urgency <input type="checkbox"/>
<b>Community Impact Assessment:</b>	Required:	Yes	Attached: yes
<b>Biodiversity Impact Assessment</b>	Required:	No	Attached: n/a
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1.	<b>RECOMMENDATION(S)</b>
1.1	<p>That Council formally approves the revised Local Development Scheme (2012 to 2015), to be effective from 1<sup>st</sup> March 2012.</p> <p>That Council delegates authority to the Planning Manager, in consultation with the Portfolio Holder, to make minor changes to the Local Development Scheme.</p> <p>That Council notes for information purposes the Annual Monitoring Report (2010/11).</p>

## 2. PURPOSE OF REPORT

- 2.1 There is a statutory requirement (re-iterated in the Localism Act of 2011) placed on local planning authorities to prepare a Local Development Scheme (LDS); this sets out a three year rolling programme for the preparation of the Council's Local Development Framework (LDF). It is intended that a revised LDS for the period 2012 to 2015 will replace the existing LDS covering 2010 to 2013, primarily to take into account the adoption of the Core Strategy and the commencement of the Site Allocations and Development Management DPD (known as *Lives and Landscape*), and associated revisions to the Proposals Map.
- 2.2 The Annual Monitoring Report (2010/11) is presented for members' information. This reports on the implementation of the local development scheme, as well as the extent to which policies set out in the local development documents are being achieved.

## 3. CORPORATE PRIORITIES

- 3.1 The matters discussed in this report impact directly on the following corporate priorities:
- **A clean and green Rossendale** – creating a better environment for all.
  - **A healthy and successful Rossendale** – supporting vibrant communities and a strong economy.
  - **Responsive and value for money local services** – responding to and meeting the different needs of customers and improving the cost effectiveness of services.

## **4. RISK ASSESSMENT IMPLICATIONS**

- 4.1 There is a statutory duty on the Council to maintain an up-to-date 3 year rolling programme for the Local Development Framework, as reiterated by the Localism Act (2011). Up-to-date information showing the Council's compliance or non-compliance with the timetable set out in the LDS, and any revisions, must be made available to the public.
- 4.2 It is a legal requirement that a Development Plan Document has been prepared in accordance with the Local Development Scheme. The *Lives and Landscapes* document will not be found sound if there is not an LDS in place.
- 4.3 The LDS sets milestones for the delivery of the LDF, so identifying resource issues, and providing more certainty to delivering an effective development plan for Rossendale.
- 4.4 Not approving the LDS will put at risk the timetable and resources necessary for undertaking the LDF, (in particular the Site Allocations and Development Management DPD), which is needed as the Government is committed to having a plan-led system. This will in itself reduce risks associated with planning appeals, and provide greater certainty to the development industry.
- 4.5 There is a risk that the milestones set out in the Local Development Scheme will not be achieved, possibly as a result of other work priorities, a reduction in staff / financial resources, or because of changing Government Regulations / guidance. It is not possible to anticipate such changes, and a revised LDS will need to be prepared should this happen.

## **5. BACKGROUND AND OPTIONS**

- 5.1 There is a statutory duty placed on local planning authorities to prepare and maintain a local development scheme. This sets out certain matters relating to how the authority is going to plan for development in its area, and includes the contents and timing of proposed development plan documents. The Localism Act (2011) no longer requires the LDS to be submitted to the Secretary of State, although it does ensure that local planning authorities publish up to date information direct to the public on the scheme, including their compliance with their timetable for the preparation or revision of development plan documents.
- 5.2 Now that the Core Strategy has been adopted, and work commenced on preparing the Site Allocations and Development Management DPD (known as *Lives and Landscapes*), it is necessary to revise and replace the existing 2010-2013 Local Development. The latest LDS for 2012 to 2015 sets out the timetable for the *Lives and Landscapes* Document, and the Proposals Map will be revised at the same time. No mention is given to the production of a Community Infrastructure Levy (CIL) Charging Schedule. Should the Council consider it appropriate to introduce CIL, after fully assessing the implications, it will be necessary to revise the LDS accordingly. It is expected the Charging Schedule would be published and submitted for examination at the same time as the *Lives and Landscape* document.
- 5.3 There is an identified set of milestones that must be reported within the Local Development Scheme. These include consultation with statutory bodies on the scope of the Sustainability Appraisal (March 2012), then Publication of the Pre Submission Version of the *Lives and Landscape Document* (Regulation 27), which will be subject to a six-week statutory consultation period in October 2013. Submission to the Secretary of State (Regulation 30) is intended for February 2014, with the Examination-in-Public into the soundness of the document expected to start June 2014, with the Council to adopt the *Lives and Landscape Document* by December 2014.

- 5.4 To date work already begun on the *Lives and Landscape Document* has involved informing consultees on the overall process. The first stage is to consider the existing Urban Boundary and Green Belt within the Borough, identifying potential amendments. The second stage will consider actual allocations and designations, proposing sites for development, as well as for protection. The final stage will consider development management policies. All of these stages will involve on-going consultation with stakeholders, including the established forums, general public, businesses, developers, land-owners, neighbouring authorities, statutory agencies etc. The comments received during all three stages will inform the Pre-Submission Publication version, which will be subject to a six week statutory consultation.
- 5.5 Members have also been requested to take note of the Annual Monitoring Report for the period 2010/11. This document reports on the Council's progress in meeting milestones in preparing the Local Development Framework, as well as being a mechanism for identifying how well the policies are working. Targets have been set in the Core Strategy and progress towards meeting these is monitored.
- 5.6 The Localism Act of 2011 reiterates the duty of every local planning authority to report on the implementation of the LDS, as well as the extent to which policies set in their plans are being achieved. There is no longer a requirement to report on national indicators, nor to submit to the Secretary of State, with the focus shifting to make the information publicly accessible. The 2010/11 Report is a transitional Report. The 2011/12 Report will focus on the local planning context, relating to targets set and triggers identified in the Core Strategy, and possibly other key planning documents, including Supplementary Planning Documents. It is intended that the information will still relate to the financial year, and will be reported back sooner to ensure it is relevant, and allow the opportunity to investigate where targets are not on track to be met.

#### **COMMENTS FROM STATUTORY OFFICERS:**

##### **SECTION 151 OFFICER**

- 6.1 The financial implications arising from the development of the documents outlined in the Local Development Scheme have been separately identified. Resources have been identified and a specific earmarked reserve created.

##### **MONITORING OFFICER**

- 7.1 No additional comments required.

##### **HEAD OF PEOPLE AND POLICY (ON BEHALF OF THE HEAD OF PAID SERVICE)**

- 8.1 The documents identified in the Local Development Scheme will be subject to Community Impact Assessment in the course of their preparation, and all will be subject to consultation with stakeholders.

##### **CONSULTATION CARRIED OUT**

- 9.1 Management Team has been consulted in respect of the timetable and financial implications relating to the Local Development Framework. As of 15<sup>th</sup> January 2011 the Localism Act has removed the requirement for submission to the Secretary of State.

## **10. CONCLUSION**

- 10.1 The Government is committed to retaining a planning system led by up-to-date and relevant planning policies. It is expected that local planning authorities be publicly accountable in respect of preparing plans that cover their area, in terms of both content and timing, ensuring the policies are prepared timely and are fit for purpose. Having an up-to-date LDS, with appropriate monitoring of documents and policies, will help achieve this.

Background Papers	
Document	Place of Inspection
Local Development Scheme for Rossendale 2012/15	
Local Development Scheme for Rossendale 2010/13	
Adopted Rossendale Core Strategy DPD (November 2011)	One Stop Shop, Rawtenstall <a href="http://www.rossendale.gov.uk">www.rossendale.gov.uk</a>
Annual Monitoring Report 2010/11	

# Rossendale Borough Council

## Local Development Scheme

### 2012 – 2015

(Effective from 1<sup>st</sup> March 2012)

## Forward Planning Team



The Halo Panoptican at Haslingden

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# 1. Introduction

## 1.1. Purpose of this document

The Local Development Scheme (LDS) outlines the timetable for preparing and reviewing Rossendale's planning documents. The LDS is required by the Planning and Compulsory Purchase Act 2004. Real time information of the progress of the LDF is available is updated regularly on the Council's website at [www.rossendale.gov.uk/forwardplanning](http://www.rossendale.gov.uk/forwardplanning)

The LDS focuses on setting out a 'rolling' three year programme of work and gives an indication of work that is proposed beyond each 3 year period. The Annual Monitoring Report (AMR) will provide a review of the implementation of the LDS in order to inform necessary changes to the LDS.

## 1.2. What is the Local Development Framework (LDF)?

The Core Strategy DPD and other documents within the LDF (also known as the Local Plan) will identify how the planning system will help to shape Rossendale's communities and will form the development plan for Rossendale, replacing the Rossendale District Local Plan (1995).

Local Development Frameworks are made up of a series of documents, all of which must be consulted upon. The diagram and table over the page shows what documents will make up the Local Development Framework for Rossendale and how they will fit together, as well as outlining what their purpose is.

**Figure 1: The Local Development Framework**



As part of the LDF preparation process the Council is required to produce a project plan called a Local Development Scheme (LDS). This project plan will be effective from 1<sup>st</sup> March 2012 for three years. The project plan has been produced to give local residents and other stakeholders information about:

- The plans that we are going to be preparing over the next three years
- The subject matter of those plans and the geographical areas they cover
- The timetable for the production and adoption of the plans

The Core Strategy was adopted on 8<sup>th</sup> November 2011. This is a significant milestone enabling resources now to be focussed on the Site Allocations and Development Management DPD (known as Lives and Landscapes). This revised project plan takes the opportunity to draw on the experiences gained through the preparation of the Core Strategy to improve programming, coordination and focus.

### **Changes for Preparing Development Plans**

The regulations surrounding the preparation of LDF documents have been revised, most importantly the merging of the former Regulations 25 and 26 of the Town and Country Planning (Local Development) (England) Regulations 2004 into the new Regulation 25 of the Town and Country Planning (Local Development) (England) Regulations 2008 (referred to as the 2008 regulations from this point on). As a result of this change, the number of milestones decreased.

At the same time in 2008, the Planning Act came into force and Planning Policy Statement (PPS) 12 was updated. As a result, strategic sites, those central to the delivery of an area's vision, should be in the Core Strategy rather than Area Action Plans (AAPs) or site allocation plans, as should more detail on how the strategy would be delivered, particularly what infrastructure would be required.

### **The Localism Act**

The following provisions of the Act are particularly pertinent for the LDF:

- allowing for the revocation of regional spatial strategies
- amendments to the Community Infrastructure Levy (CIL)
- providing for neighbourhood plans
- a duty to cooperate with neighbouring authorities.

The exact implications of the legislation, such as how many communities choose to produce a neighbourhood plan, will not be known for some time yet. As a result it is possible that a review the LDF project plan will be necessary at some point to take account of this new tier of plan-making.

We co-operate extensively with neighbouring authorities across Pennine Lancashire in particular (including Burnley, Hyndburn, Pendle, and Blackburn with Darwen), as well as Lancashire County Council, other districts in Lancashire, and the adjoining Greater Manchester districts of Bury and Rochdale, as well as Calderdale in West Yorkshire.

The 2008 Regulations required us to consult the Secretary of State for Communities and Local Government on any changes to the project plan. However, the Localism Act removed this requirement, although it is necessary for the Council to make available up-to-date text of the LDS, any amendments that are made to the LDS, and up-to-date information showing how well the authority is complying with the timetable.

## 2. The LDF Programme

### 2.1. Figure 2: The LDF Programme 2011-2014

Figure 2 below shows the timetable for the preparation of the Site Allocations and Development Management DPD and associated revisions to the proposals map, to adoption in 2014. The Council may undertake a Community Infrastructure Levy Charging Schedule. If so, it is intended to progress this document to publication, submission and examination alongside the Site Allocations and Development Management DPD.

<b><u>Figure 2</u></b>	2012												2013												2014												2015										
	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M								
<b>Site Allocations &amp; Development Management DPD</b>																																															
<b>Proposals Map</b>																																															
<b>Provisional Community Infrastructure Levy</b>																																															

DPD Preparation Stages				
Consulting statutory bodies on the scope of the Sustainability Appraisal (Regulation 25)			Pre-hearing Meeting	
Public Participation (Regulation 25)			Hearing Session Opened	
Pre-Submission Publication of the DPD (Regulation 27)			Inspectors Report (Fact Check)	
Representations & Conformity with RSS (Regulations 28 & 29)			Inspectors Report (Final)	
Submission of the DPD (Regulations 30)			Adoption	

## 2.2. Figure 3: Schedule of Proposed Local Development Documents

Document	Type	Chain of Conformity	Consulting on the SA Scoping Report	Public Engagement and Consultation (Regulation 25: DPDs)	Pre-Submission Publication (Regulation 27)	Submission (Regulation 30)	Adoption
<b>Core Strategy</b>	DPD			The Core Strategy DPD was Adopted by Full Council on 28 <sup>th</sup> September 2011.			
<b>Allocations and Development Management</b>	DPD						
<b>Proposals Map</b>	DPD	Core Strategy	March 2012	October 2011 – September 2013	October 2013	January 2014	December 2014

## 2.3. Figure 4: Implementation of LDS 2010 – 2013

Figure 4 shows how the timetable for the Core Strategy DPD set out in the 2010 -2013 LDS has been achieved. Performance against the timetable has been effective, with delays occurring post Submission, primarily the need to consult on the Government's new planning agenda.

Figure 4		2010												2011											
		J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D
<b>Core Strategy DPD</b>	LDS 2010-2013																								
	REAL TIME																								

DPD Preparation Stages	
Consulting statutory bodies on the scope of the Sustainability Appraisal (Regulation 25)	Pre-hearing Meeting
Public Participation (Regulation 25)	Hearing Session Opened
Pre-Submission Publication of the DPD (Regulation 27)	Inspectors Report (Fact Sheet)
Representations & Conformity with RSS (Regulations 28 & 29)	Inspectors Report (Final)
Submission of the DPD (Regulations 30)	Adoption

## **2.4. Changes to the LDF Programme**

### **Development Plan Documents (DPD)**

The Rawtenstall Area Action Plan is being taken forward as a Supplementary Planning Document (SPD). This will enable the document to be prepared more efficiently in terms of timing and cost. It is anticipated that the SPD will be adopted in 2012.

With regard to the Bacup, Stacksteads and Britannia Area Action Plan, the existing work undertaken on the AAP is retained as part of the Evidence Base that could be used to assist in the production of an SPD in support of policy AVP2 of the Core Strategy.

Rossendale Borough Council does not intend to produce any additional Development Plan Documents for the LDF other than the Site Allocations and Development Management and Proposals Map DPDs within the period of this LDS.

### **Supplementary Planning Documents (SPDs)**

There have been some changes to way in which SPDs are produced. The 2008 Regulations came into force on 6<sup>th</sup> April 2009 and supplement S108 of the 2008 Planning Act, removing the requirement for SPDs to be subject to Sustainability Appraisal (although it will still be necessary to screen them).

Several new SPDs are to be introduced which will be important material considerations in the determination of applications for planning permission, including:

<b>Supplementary Planning Document (SPD)</b>	<b>Estimated Time of Production</b>
<ul style="list-style-type: none"><li>• Rawtenstall Town Centre SPD</li><li>• Bacup Town Centre SPD</li></ul>	It is anticipated that the SPDs would be prepared between the Adoption of the Core Strategy and Publication of the Site Allocations DPD.
<ul style="list-style-type: none"><li>• Planning Obligations SPD</li><li>• Design SPD</li><li>• SPDs for other parts of the Borough as set out in the Core Strategy</li><li>• Renewable Energy and Energy Efficiency SPD</li></ul>	It should be noted however that these SPDs will not necessarily be delivered in the next 3 years due to the commitment to the Core Strategy and Site Allocations DPDs,

The timetable(s) for preparing SPDs is no longer required to be included in the LDS. Up to date information on the progress of the LDF will be available on the Council's website at [www.rossendale.gov.uk/lds](http://www.rossendale.gov.uk/lds)

### **3. How are Planning Documents Prepared?**

All the documents which make up the LDF are prepared in accordance the rules and regulations set out by the Government. They are prepared in accordance with the Council's adopted Statement of Community Involvement (SCI) which sets out how Rossendale Borough Council will engage and consult with people on planning documents.

For more detailed information on how Rossendale Borough Council will prepare planning documents, please look at the [Statement of Community Involvement](#) which is available online at [www.rossendalebc.gov.uk](http://www.rossendalebc.gov.uk) or at any of the Public Libraries within the Borough and the Council's One Stop Shop on Lord Street in Rawtenstall.

### **4. Evidence Base**

Government guidance requires that all the documents and policies in the Local Development Framework are based on a thorough understanding of local needs, opportunities and limitations. In order to do this Rossendale needs to gather as much relevant information as possible; this is called an Evidence Base.

The Evidence Base will be used to test the soundness of the document when it is independently examined by a Government appointed Planning Inspector. This will be examined by testing how thoroughly the documents take account of the evidence base. To achieve this, a number of studies have been completed and will require periodic updates, including:

- Strategic Flood Risk Assessment (SFRA) Level 1 – assess the likely risks of flooding in Rossendale using information from the Environment Agency
- Strategic Housing Land Availability Assessment (SHLAA) – assesses the potential of land and sites in Rossendale to deliver new housing over the next 15 years
- Strategic Housing Market Assessment (SHMA)
- Retail and Town Centre Study
- Employment Land Study
- Affordable Housing Viability Assessment
- Renewable Energy Study
- Landscape Capacity for Wind Energy
- Open Space and Play Equipment Audit
- Gypsy and Traveller Assessment
- Tourism

- Sustainability Appraisal
- Habitat Regulations Assessment

It is also likely that additional studies and assessments will be required over the next three years to support the development of the Site Allocations and Development Management DPD and also the Community Infrastructure Levy (CIL), such as:

- Infrastructure Capacity and Improvement Assessment
- Development and Site Viability Assessment
- Strategic Flood Risk Assessment (SFRA) Level 2

## 5. Resources, Risks, Monitoring and Review

The Council's Forward Planning Team will take the lead in preparing all DPDs, SPDs, the Statement of Community Involvement (SCI) the LDS and the Annual Monitoring Report (AMR). The section can draw upon skills from other services within the Council including:

- Other teams within the Planning Department
- Regeneration
- Communities
- People and Policy
- Legal and Democratic Services

Advice is also obtained from Lancashire County Council in relation to socio-economic research, transport, countryside, biodiversity and archaeology. Where expertise is not available from these sources, other agencies may become involved (e.g. the Environment Agency) or consultants will be employed. The budget makes allowance for anticipated consultancy costs, as well as for the other costs involved in plan production (such as consultation and holding examinations). The Annual Monitoring Report (AMR) will provide a regular review of progress in preparing and implementing the documents proposed in each Local Development Scheme. It will relate to each financial year.

### 5.1. Implementation of LDF Programme

The timetable takes into account the procedures required by law, the time required for research and public involvement and the need for approval at key stages by Council Members. However the timings are indicative, as they rely upon a number of issues and assumptions. Revisions to the LDS may be required due to:

### 5.2. Staff turnover

The timetable includes a degree of flexibility to accommodate normal staff turnover. However, a number of vacancies over an extended period of time would hinder progress against targets. This has been a problem in the past, and the Council has addressed this by employing more staff both on a permanent and temporary basis, and by employing consultants. This could have additional budget implications.

### **5.3. Budgetary provision**

However if a situation occurred where insufficient funds were available, then this would have an impact by restricting the work that could be done. For example, insufficient funding could hinder the consultation process as funding needs to be available to complete consultations.

### **5.4. Availability of external resources**

Some of the research which feeds into the evidence base requires the use of the services of Lancashire County Council and specialist consultants. The Council has commissioned a number of consultants in the preparation of its LDF (e.g. to undertake the strategic flood risk assessment). The timetable and allocated budget makes provision that this expertise will be available at the appropriate times, but delays may be encountered if it is not.

### **5.5. Changes in government advice**

In the context of national consultation about the emerging National Planning Policy Framework (NPPF), there has been uncertainty about the appropriate vehicles for setting out different levels of policy and guidance on this issue (i.e. DPDs or SPDs).

The Community Infrastructure Levy (CIL) was approved by Parliament in February 2010 and will be a new charge which local authorities in England and Wales will be empowered, but not required, to charge on most types of new development in their area. CIL charges will be based on simple formulae which relate the size of the charge to the size and character of the development paying it. The proceeds of the levy will be spent on local and sub-regional infrastructure to support the development of the area. If the Council were to approve the use of CIL, a study of infrastructure provision, constraints and weaknesses would need to be undertaken and an assessment of the viability of charging applicants to minimise the impact of development and improve provision/services would be needed, to justify the levels of payment set.

As new Government policy emerges through the introduction of the National Planning Policy Framework (NPPF) and CIL it is possible that policies contained in the DPDs and SPDs will not be in conformity to national policy and will require revision or an application for a Certificate of Conformity.

Again, the timing of this is beyond the control of Rossendale Borough Council.

### **5.6. Level of public engagement**

Public engagement in the preparation of local development documents should take place during Regulation 25: Public Participation whereby the consultation period(s) will be specified and publicised by the Council.

Comments and representations made during this period will be given full consideration where appropriate and assist in the shaping and development of the document. Only representations and comments on the 'soundness' of the document can be submitted at Regulation 27: Publication. Comments and representations on the general content of the document should have been made during the earlier stages. Not fully engaging with stakeholders, including hard to reach groups, at appropriate stages in the process could delay the later (more formal) stages of plan preparation.

### **5.7. Examination process**

The anticipated time required for arranging examinations into DPDs and for the examinations themselves and subsequent reporting stages, take into account advice received from the Planning Inspectorate. Subsequently any changes in the availability of resources in the Planning Inspectorate or by a larger than expected volume of appearances at an examination may affect a scheduled programme.

This slippage is out of the control of Rossendale Borough Council at local level.

### **5.8. Response of Specific Consultation Bodies**

The number of responses received whilst a document is undergoing consultation will depend on the resources available to specific consultation bodies, such as Natural England, English Heritage, Environment Agency etc. However it may be appropriate to look at different approaches to consultation such as round table events, discussion forums or focusing on specific elements of the document which are more tailored to the capacity of the consultees.

### **5.9. Partner Organisations**

The failure of partner organisations, including adjoining authorities, to meet deadlines and key milestones in preparing LDDs could cause deadlines set within this LDS to be missed, particularly in relation to the Duty to Co-operate, now enshrined in the Localism Act. This will depend greatly on the availability of resources at partner organisation. Rossendale Borough Council has no control over resources at external organisations, but will liaise and build in where possible contingencies for such difficulties.

## **Monitoring**

The Council's progress towards delivering the documents set out in the LDS will be monitored on an annual basis through the Annual Monitoring Report (AMR). The Council's website will also be updated to record progress in relation to the timetable.

## **Review**

The LDS will need to be amended as necessary should the timetable change.

## 6. Document Profiles

### Statement of Community Involvement (SCI)

Is this a Development Plan Document?	No
What is it for?	<p>The Statement of Community Involvement (SCI) shows how and when planning authorities intend to consult local communities and other stakeholders when preparing other documents that will form the LDF and consultation with planning applications. A key outcome of the SCI will be to encourage 'front loading' – this means that consultation begins at the earliest stages of a document's development so that communities are given the opportunity to be involved and to make a difference.</p> <p>The SCI will provide good levels of access to information. It will be designed to increase the opportunity to create understanding of the planning system and actively encourage communities to contribute ideas and representations, and for Rossendale to provide regular and timely feedback.</p>
What area will it cover?	Rossendale Borough
Is an SEA/SA required?	No
<b>Main Stages of Preparation and Milestones</b>	
The SCI was adopted on 15 <sup>th</sup> December 2010.	
<b>How will it be prepared?</b>	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team
Who will approve it?	The Council
How will it be monitored and reviewed?	In order to monitor the effectiveness of the SCI an evidence base will be developed that tracks the effectiveness of the consultation database – particularly in reaching hard to reach groups, gauging opinion on the most and least successful forms of consultation and providing opportunity for analysis of this information. The AMR, prepared by the Council to monitor progress in preparing the LDF, will comment on the success of the community involvement process. As this assessment develops, results will be presented as part of revised versions of the SCI and will help identify the thresholds from which a review of the SCI will take place other than changes in the regulatory requirements or guidance in PPS12.

## Core Strategy DPD (The Way Forward 2011-2026)

Is this a Development Plan Document?	Yes
What is it for?	<p>The Core Strategy is the key DPD in the LDF and provides the overarching planning framework for Rossendale, setting out the overall spatial vision and objectives for delivery in the Local Development Framework. All other DPDs and SPDs within the LDF must be in conformity with its strategies and policies.</p> <p>The Core Strategy plays a key part in the delivery of Rossendale's Community Strategy. The Core Strategy will present the development and use of land elements required to deliver the objectives set out in the Community Strategy such as the strategic development needs including housing, leisure, employment and retail.</p> <p>The Core Strategy will cover a 15 year period from the date of adoption. This covers the period from its programmed adoption, covering the period to 2027, as set out in PPS 12.</p>
What area will it cover?	Rossendale Borough
What documents will it conform to?	Be in general conformity with the RSS (until revoked) and have regard to national planning policies and guidance
Is an SEA/ SA required?	Yes
<b>Main Stages of Preparation</b>	<b>Milestone</b>
Consultation on SA Scoping Report	July – August 2009
Public Engagement and Consultation (Regulation 25)	September 2009 – August 2010 (Ongoing)
Pre-Submission Publication (Regulation 27)	September 2010
Submission (Regulation 30)	December 2010
Adoption	December 2011
<b>How will it be prepared?</b>	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team.
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	<p>The Public Engagement and Consultation stage (Regulation 25) will be tailored to meet the needs of the Core Strategy encompassing a variety of activities and events. More detail on how community involvement in the Core Strategy will be achieved is available via the Statement of Community Involvement.</p> <p>Publication (Regulation 27) of the Core Strategy is the stage at which formal representations on the plans 'soundness' may be</p>

	raised.
How will it be monitored and reviewed?	Monitored and reviewed annually as part of the Annual Monitoring Report.

## Site Allocations and Development Management DPD (*Lives & Landscapes*)

Is this a Development Plan Document?	Yes
What is it for?	<p>The allocation of land within Rossendale for specific uses is to be set out in a development plan document called Site Specific Allocations, which will build on the framework set out in the Core Strategy.</p> <p>Sites should be identified on a robust and credible assessment of the suitability, availability and accessibility of land for particular uses or a mixture of uses so that the right development is achieved.</p> <p>Policies will also be identified to manage development in all key aspects as well as policies for specific site allocations.</p>
What area will it cover?	Rossendale Borough
What documents will it conform to?	Be in conformity with the Core Strategy and will cover the period up to 2026.
Is an SEA/ SA required?	Yes
<b>Main Stages of Preparation</b>	<b>Milestone</b>
Consultation on SA Scoping Report	
Public Engagement and Consultation (Regulation 25)	
Pre-Submission Publication (Regulation 27)	
Submission (Regulation 30)	
Adoption	
<b>How will it be prepared?</b>	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team
Who will approve it?	The Council, prior to its submission to the Planning Inspectorate.
How will the community be involved?	The Public Engagement and Consultation stage (Regulation 25) will be tailored to meet the needs of the Site Specific Allocations DPD encompassing a variety of activities and events, including a "Call for Sites" exercise to identify possible sites for allocation. More detail on how community involvement in the Site Specific Allocations DPD will be achieved is available via the Statement of Community Involvement.

	Publication (Regulation 27) of the Core Strategy is the stage at which formal representations on the plans 'soundness' may be raised.
How will it be monitored and reviewed?	Monitored and reviewed annually as part of the Annual Monitoring Report.

## Proposals Map DPD

Is this a Development Plan Document?	Yes
What is it for?	<p>The Adopted Proposals Map will illustrate all site-specific policies in each of the adopted development plan documents in map form Site Specific Allocations DPD.</p> <p>The Adopted Proposals Map will also identify areas of protection such as nationally protected landscapes and local nature conservation areas, Green Belt land and conservation areas.</p> <p>Should any DPDs emerge which will affect the Proposals Map it will be necessary to review the Proposal Map.</p>
What area will it cover?	Rosendale Borough
What documents will it conform to?	The adopted Proposals Map will be revised each time a DPD is adopted because it expresses geographically Rosendale's adopted policies
<b>Main Stages of Preparation</b>	<b>Milestone</b>
N/A	The dates for the Proposals Map DPD will be revised as each DPD is adopted
<b>How will it be prepared?</b>	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the SCI.
How will it be monitored and reviewed?	If any DPDs were to emerge which affected the Proposals Map, it would be necessary for the map to be reviewed. The Proposals Map will be monitored with this in mind.

## Community Infrastructure Levy (CIL) Charging Schedule

Is this a Development Plan Document?	No.
What is it for?	This will be a locally based tariff for new additional development over a fixed size and would in most cases replace

	Section 106 agreements.
What area will it cover?	Rossendale Borough
What documents will it conform to?	Core Strategy DPD and Site Allocations and Development Management DPD.
<b>Main Stages of Preparation</b>	<b>Milestone</b>
N/A	TBC.
<b>How will it be prepared?</b>	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the SCI.
How will it be monitored and reviewed?	If any DPDs were to emerge which affected the Proposals Map, it would be necessary for the map to be reviewed. The Proposals Map will be monitored with this in mind.

## 7. Further Information

For further information on the Local Development Framework please visit:

[www.rossendale.gov.uk/forwardplanning](http://www.rossendale.gov.uk/forwardplanning)

### Contact Details

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If you would like a summary of this leaflet in large print, on audio cassette or in a language other than English, please let us know and we will be happy to arrange it.

Please telephone 01706 217777 or Contact Communications Section, Town Centre Offices, Rawtenstall, BB4 7LZ

اگر آپ کو ان معلومات کا غلاصہ بڑے حروف میں، آڈیوکیسٹ پر، یا انگریزی کے علاوہ کسی اور زبان میں درکار ہے تو برائے مہربانی ہمیں بتائیں، ہم بخوبی آپ کے لیے اس کا انتظام کریں گے۔

برائے مہربانی 01706 217777 پر ٹیلیفون کریں یا پھر کمپونی کیشن سیکشن سے اس پتہ پر رابطہ قائم کریں:

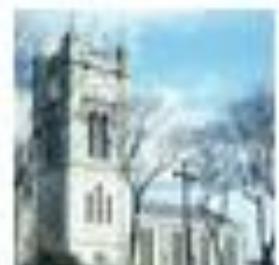
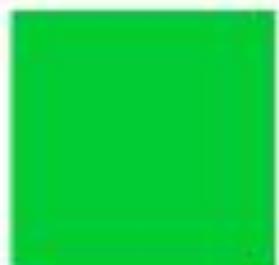
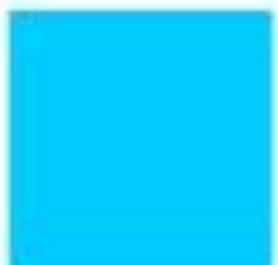
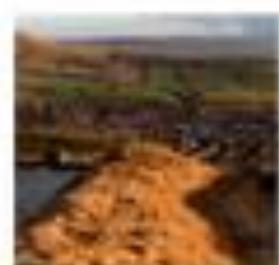
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آپنی یادی اسی طریقے سے اس کا انتظام کریں گے جس کا نتیجہ اس کا غلاصہ بڑے حروف میں، آڈیوکیسٹ پر، یا انگریزی کے علاوہ کسی اور زبان میں درکار ہے تو برائے مہربانی ہمیں بتائیں، ہم بخوبی آپ کے لیے اس کا انتظام کریں گے۔

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# Annual Monitoring Report (AMR) 2010/2011

*Produced by Forward Planning December 2011*



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# Introduction

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Welcome to the new format for the Annual Monitoring Report (AMR). This document covers events and facts for the period from 1<sup>st</sup> April 2010 up to 31<sup>st</sup> March 2011 but in the ensuing months the Core Strategy (Local Plan Part 1) was found “sound” after its Examination in Public and was formally adopted by the Council on 8<sup>th</sup> November 2011. The adopted Core Strategy contains new targets and indicators for each Policy including the Area Visions. In order to provide users of this document with as much information as possible and to provide a baseline for future monitoring we have structured this document in line with the new Core Strategy targets. Reflecting this, the layout is quite different to Annual Monitoring Reports produced in previous years.

Because the data for the new targets was not being specifically collected during the Monitoring period there are some gaps in information available. In addition, in a number of cases the target triggers are based on a rolling average for which historic data is not available. However, it is possible to provide some information on most of the targets and over subsequent years the data record will become more complete.

Where available, every effort has been made to ensure the accuracy of the information; however, due to the changes in monitoring procedures some figures have been rounded up or down or may not be available at this time.

The Localism Act 2011 legislates that Annual Monitoring Reports have to be produced at least annually. However in a change to previous Regulations they do not have to be submitted to the Secretary of State and the date of production is not specified. Rossendale Borough Council intends to produce future Annual Monitoring Reports in the summer of each year, as soon as possible after the financial year has finished. This will ensure that documents are more up to date when produced. The first such Report will be published in summer 2012 in order to provide an accurate baseline position for monitoring the new policies.

We hope that you like the new format and find it useful. We would really appreciate any feedback you have about the structure and how the information is set out. Please send any comments you have to Caroline Ridge at [carolineridge@rossendalebc.gov.uk](mailto:carolineridge@rossendalebc.gov.uk) or ring 01706 238627.

For a full **Glossary of Terms** please click [here](#) or visit [www.rossendale.gov.uk/downloads/AMR\\_2009-2010.pdf #page=36](http://www.rossendale.gov.uk/downloads/AMR_2009-2010.pdf #page=36)

# Executive Summary and Core Output Indicators

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Rossendale like the rest of the UK has continued to experience the impact of the recession. There is relatively little that the Council can do directly to alter these trends but it can help create a positive environment where appropriate development is encouraged. The introduction of more “trend based” targets and indicators through the Core Strategy will help provide a more rounded picture of what is being achieved in the future.

Business, employment and retail development in the Borough witnessed only two developments of note during 2010/11. These are the Rising Bridge Business and Enterprise Village which was the only employment floorspace completed over the year. The large retail development under Indicator BD4 reflects the final completion of a large retail unit at New Hall Hey Business Park. This was located within the former Local Plan town centre boundary when initially granted planning permission.

Housing supply fluctuates on a year by year basis with only 74 dwellings completed during the year, significantly below the Plan target. Developers have found it challenging to sell new properties because of the difficulties faced by purchasers in obtaining mortgages. Similarly government funding to Registered Social Landlords to provide affordable housing has been lower than previously. Obtaining mortgages for shared ownership schemes has also been difficult.

The amount of housing constructed on Greenfield land reflects the fact that two large sites on the edge of Bacup are still being brought forward in phases. These historic permissions will continue to affect greenfield/brownfield figures for the foreseeable future.

Two officers have been trained in “Building for Life” Assessment which looks at the overall design and environmental quality of a scheme but no appraisals have yet been undertaken.

Sites of Biological Heritage have seen little change over the period. Small reductions have been made to reflect technical mapping errors and following a review of Healey Dell Nature Reserve it was decided to increase this Local Nature Reserve to include adjacent areas.

There has been a continued development of small scale wind turbines reflecting both the suitability of the area for wind energy generation and the attractiveness of investment in renewable technologies following the introduction of the government “Feed in Tariff”. The capacity of the landscape to absorb new turbines, which are becoming progressively larger, is however becoming more contentious.

Some headlines for Rossendale for the year 2010-11 are:

- The national recession continues to significantly dampen development activity with only 74 new houses completed, none of which were affordable
- 44.6% of new houses were built on previously developed land
- The Rising Bridge Business and Enterprise Village, built to BREAM “excellent” rating was completed in January 2011 with 3000 m<sup>2</sup> of business space but with no initial take-up
- There were no major retail developments
- There were 10 approvals for wind turbines and one for a Photo Voltaic (PV) solar scheme with a combined total output of 85.6kw

## National Core Output Indicators

*The figures in the following Tables are based on actual completions as required by Government Guidance rather than planning approvals as used through the rest of the document.*

## Business Development and Town Centres

<b>BD1: How much employment floorspace was delivered in 2010/2011?</b>	B1a: 3021 square metres B1b: 0 B1c: 0 B2: 0 B8: 0
<b>BD2: Total Amount of Employment Floorspace on Previously-Developed Land</b>	No employment floorspace was delivered on previously-developed land in 2010/2011
<b>BD3: How much employment land is available for the future?</b>	B1a: 11.63 hectares B1b: 0 hectares B1c: -0.07 hectares B2: -0.02 hectares B8: 7.11 hectares Total Amount of Land Available: 18.85 hectares
<b>BD4: How much floorspace was delivered in a) town centres and b) across the entire Borough?</b>	A1 (Gross): 7,620 m <sup>2</sup> A2 (Gross): 0 m <sup>2</sup> B1a (Gross): 3,021 m <sup>2</sup> D2 (Gross): 113 m <sup>2</sup> Total (Gross): 10,754 m <sup>2</sup> A1 (Net): 7,620 m <sup>2</sup> A2 (Net): -28 m <sup>2</sup> B1a (Net): 3,021 m <sup>2</sup> D2 (Net): 113 m <sup>2</sup> Total (Net): 10,726 m <sup>2</sup>

## Housing

<b>H1: Plan Period and Housing Targets</b>	The Core Strategy DPD was adopted in November 2011 and covers the period 2011-2026. During this time 3,700 new houses will be built.										
<b>H2(a): How much housing (net) has been built in the last 5 years?</b>	Over the past 5 years, 769 new houses have been built as set out below: <table border="1" style="width: 100%; text-align: center;"> <thead> <tr> <th>2005/2006</th> <th>2006/2007</th> <th>2007/2008</th> <th>2008/2009</th> <th>2009/2010</th> </tr> </thead> <tbody> <tr> <td>206</td> <td>114</td> <td>222</td> <td>54</td> <td>173</td> </tr> </tbody> </table>	2005/2006	2006/2007	2007/2008	2008/2009	2009/2010	206	114	222	54	173
2005/2006	2006/2007	2007/2008	2008/2009	2009/2010							
206	114	222	54	173							
<b>H2(b): How many houses (net) were built in the 2010/2011 financial year?</b>	Between 1 <sup>st</sup> April 2010 and 31 <sup>st</sup> March 2011, a total of 74 new houses were built.										
<b>H2(c) How many houses (net) will be built between 2011 and 2026?</b>	Between 2011 and 2026, 3,700 new houses will be built equating to 247 a year. However due to the ongoing effects of the global recession it is unlikely that houses will be built at a constant rate throughout the period and as such the Housing Trajectory illustrates how much housing is anticipated to come forward each year up to 2026.										
<b>H2(d) Managed Delivery Target</b>											
<b>H3: How much housing (gross) was built on previously-developed land during 2010/2011?</b>	33 out of 74 new houses were built on previously-developed land, equating to 45%.										
<b>H4: How many Gypsy and/or Traveller sites/ pitches were approved in 2010/2011?</b>	Planning permission was granted in December 2010 on appeal for one Mobile Home and one caravan at Cobland View, Rooley Moor Road, Stacksteads. The site previously had temporary consent due to personal circumstances.										
<b>H5: How much affordable housing (gross) was built in 2010/2011?</b>	No new affordable housing was built in 2010/2011.										
<b>H6: What was the quality of new housing built in 2010/2011 according to the Building for Life Assessments?</b>	No new housing assessed against the Building for Life Assessment criteria was built in 2010/2011.										

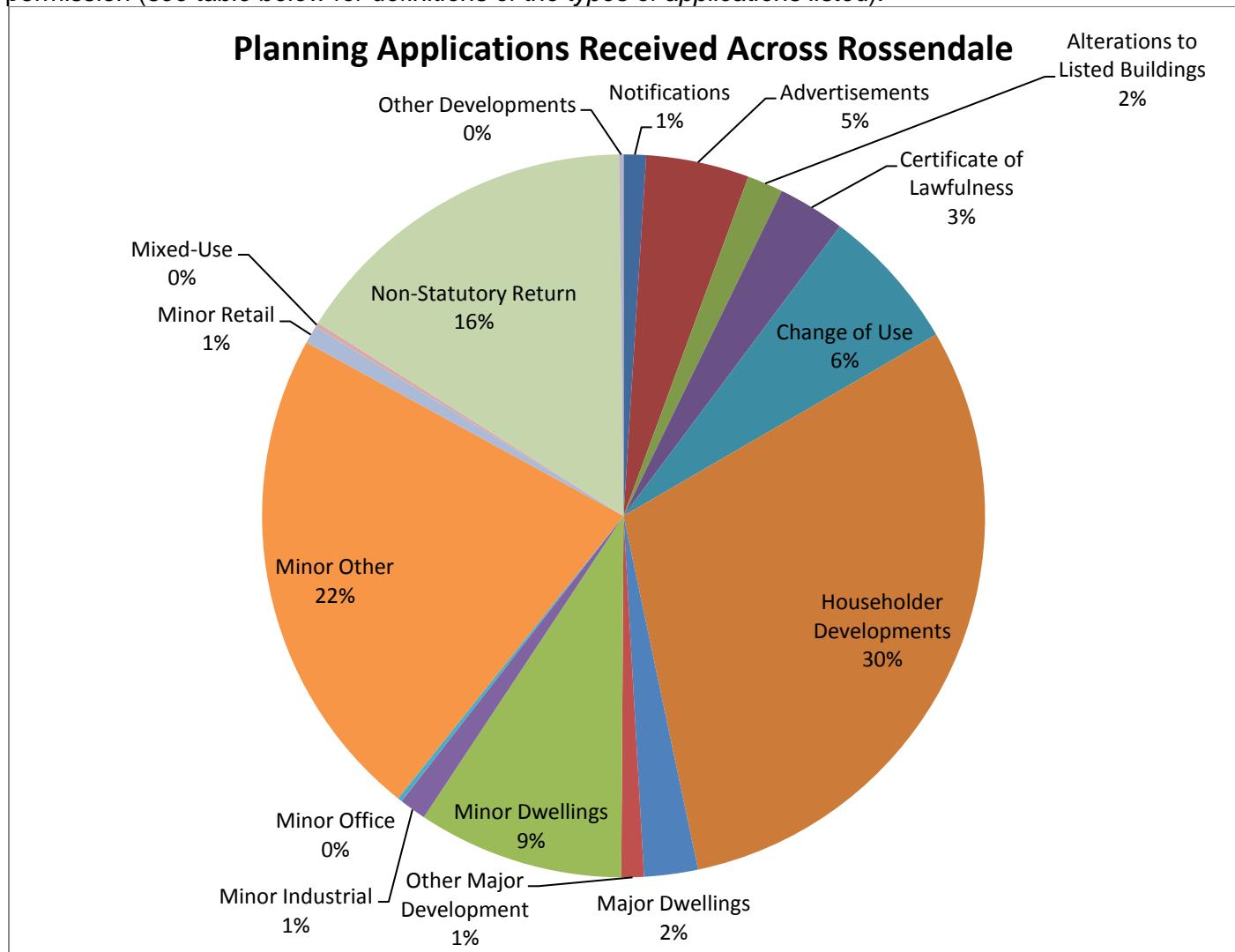
## Environmental Quality

<b>E1: How many planning permissions were granted contrary to advice from the Environment Agency on flooding or water quality grounds.</b>	No planning permissions were granted contrary to advice from the Environment Agency.		
<b>E2: Have there been any losses or additions to areas of biodiversity importance?</b>	During the reporting period, there was a gain of 2.52 hectares of Biological Heritage Sites (0.28ha added at Alder Bottom Field, and 2.24ha added at Healey Dell), and a loss of 4.31ha – giving an overall loss of 1.79 hectares of BHSs within the borough, as reported by Lancashire County Council's Natural Environment Service. However, the losses are due to the removal of certain areas of BHSs which were previously included on the database in error (at Alder Bottom Bank and Mitchell's House Reservoir Clough), rather than representing actual degradation of the Borough's biodiversity resource.		
<b>E3: How much renewable energy was approved and generated?</b>	<b>Renewable Energy Generation</b>	<b>Number of Applications</b>	<b>Amount of Power (kw)</b>
	Planning Permissions Granted	8	81.6
	Planning Permissions Refused	0	0
<b>Permissions by energy type</b>			
	Number of Schemes	Amount of Power (kw)	
Solar	1	3.6	
Wind	7	78	
Biomass	0	0	
Other	0	0	
Total	8	81.6	

# Overview

Between 1<sup>st</sup> April 2010 and 31<sup>st</sup> March 2011 over 500 applications were received for a whole range of different development and planning consents.

The pie chart below illustrates the proportion of applications received for each of the types of planning permission (see table below for definitions of the types of applications listed).



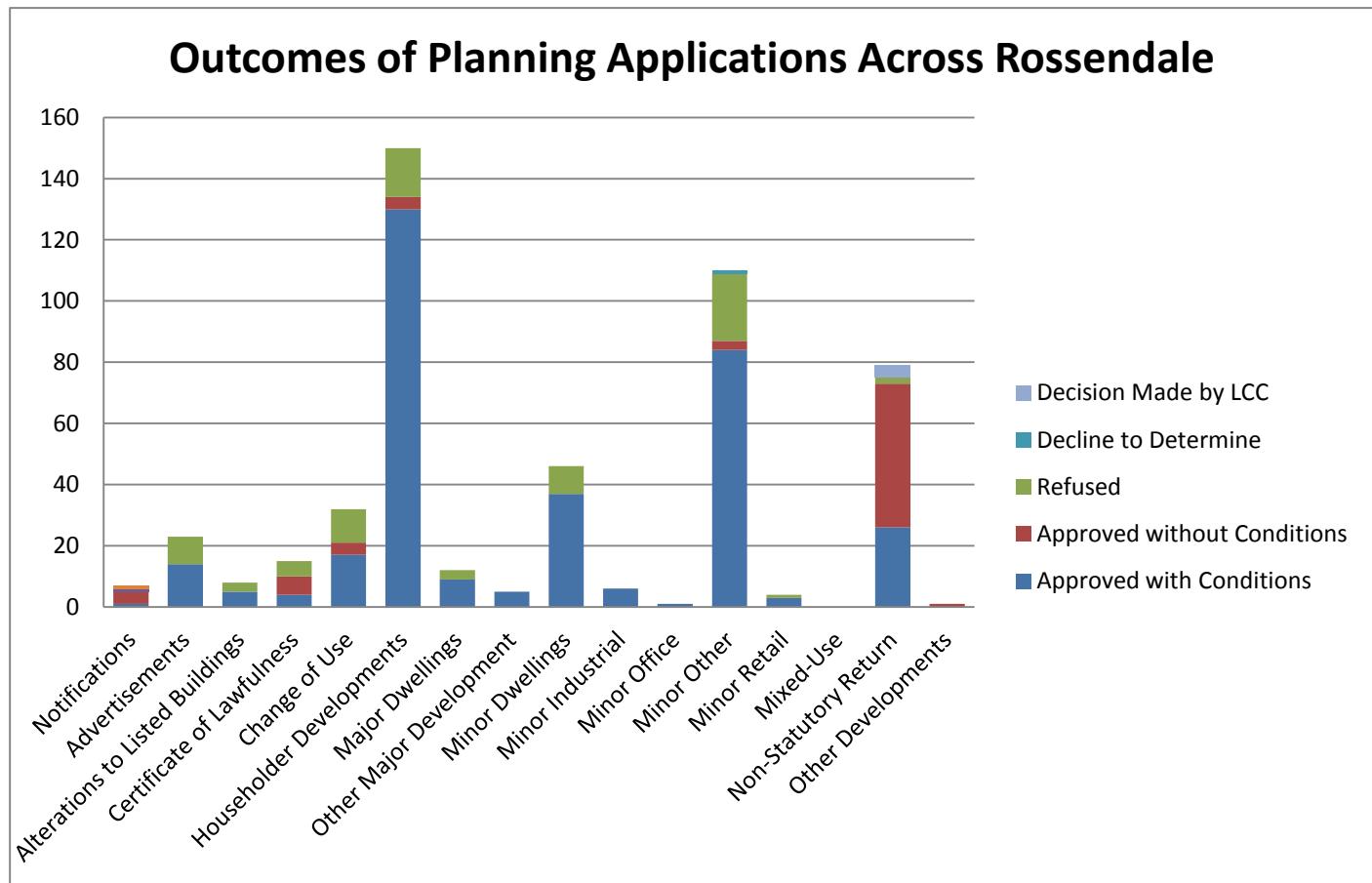
As it shows over half of the applications received were for householder developments and other minor applications, while a significant but lesser number of applications were submitted for non-statutory returns such as discharging conditions attached to existing planning permissions.

## Definition of Types of Applications

<b>Notifications</b>	Notification of works that do not require planning permission i.e. Agricultural buildings or demolitions, telecoms etc
<b>Advertisements</b>	Shop signs and other advertisements large enough to need planning consent
<b>Alterations to Listed Buildings</b>	Changes to a Listed Building
<b>Certificate of Lawfulness</b>	Confirmation that existing or proposed developed is lawful and does not require planning permission
<b>Change of Use</b>	Change from a shop to an office, house to shop etc

<b>Householder Developments</b>	Extensions to houses, conservatories etc
<b>Major Dwellings</b>	More than 10 houses
<b>Other Major Development</b>	Any development over 1000 square metres that would not be classed as industrial, office or retail i.e. Theatre, car show room etc
<b>Minor Dwellings</b>	Less than 10 houses
<b>Minor Industrial</b>	Industrial development of less than 1000 square metres
<b>Minor Office</b>	Office development of less than 1000 square metres
<b>Minor Other</b>	Extensions to non-residential properties, minor engineering works etc
<b>Minor Retail</b>	Retail development of less than 1000 square metres
<b>Mixed-Use</b>	Development combining any mix of housing, office, industry, retail etc
<b>Non-Statutory Return</b>	Discharge of conditions etc
<b>Other Developments</b>	Any type of development not covered in the other categories

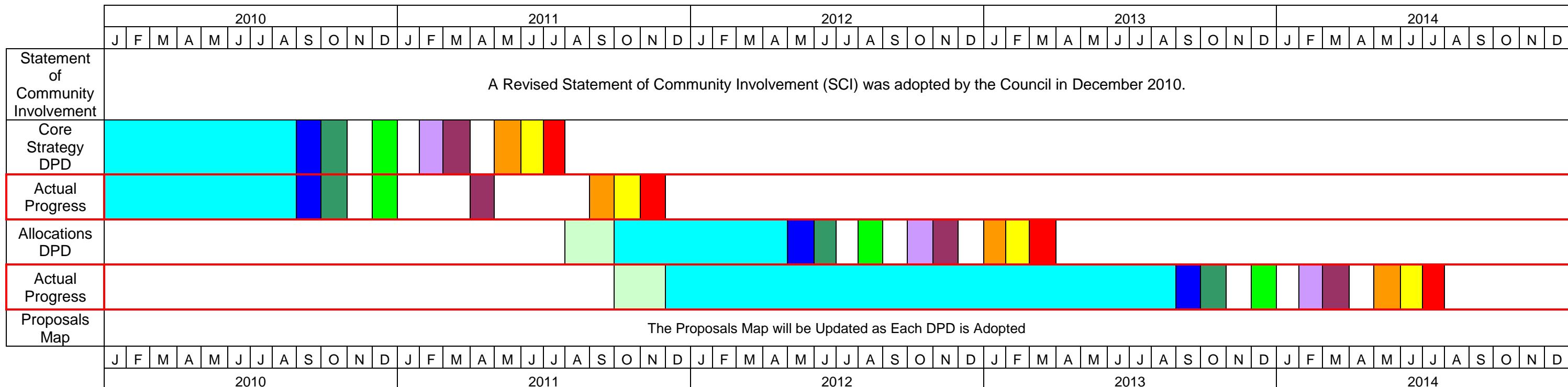
In terms of how the applications were determined, the graph below illustrates the decisions that were made in relation to each of the categories.



As shown 416 (78%) of the applications received in the last 12 months were approved. Most of these (98%) were approved with conditions controlling aspects of the development i.e. materials, working hours etc.

Four non-statutory applications were decided by Lancashire County Council for minor building works within schools in Rossendale and one application relating to mineral works. One application for the removal of a planning condition was not determined as there were some significant departures from the planning permission that had been granted.

# Chapter 1: Progress According to the Adopted Planning Policy Timetable (LDS)



DPD Preparation Stages									
Consulting statutory bodies on the scope of the Sustainability Appraisal (Regulation 25)						Pre-hearing Meeting			
Public Participation (Regulation 25)						Hearing Session Opened			
Pre-Submission Publication of the DPD (Regulation 27)						Inspectors Report (Fact Sheet)			
Representations & Conformity with RSS (Regulations 28 & 29)						Inspectors Report (Final)			
Submission of the DPD (Regulations 30)						Adoption			

Progress on the implementation of the Local Development Scheme has developed according to schedule. An additional Regulation 25 consultation on the Core Strategy was held in May-June 2010 which included three new policies and six amended policies. These changes were put forward to reflect comments made on the previous "Proposed Way Forward" consultation as well as updates to the evidence base. 13 comments were received. The pre-submission (Publication) consultation under Regulation 27-29 occurred over the period 20<sup>th</sup> September to 1<sup>st</sup> November 2010. 164 representations were made by 32 respondents. Submission of the Core Strategy together with all the legally required documentation to the Planning Inspectorate took place on 21<sup>st</sup> December 2010.

Following discussion with the Planning Inspectorate it was agreed that no pre-hearing meeting was required. The Core Strategy Examination in Public commenced on 5<sup>th</sup> April 2011, five days later than the programmed date in March.

Work on the Site Allocations and Development Management DPD is not programmed to occur until the 2011-12 monitoring year.

# Chapter 2: Area Vision Areas

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The Core Strategy identifies six areas within Rossendale which have individual identities, strengths and weaknesses. To maximise the potential of each area and preserve their characters, a vision and policy has been created for each area to guide future development.

This section will report on the progress made over the plan period (2011-2026) in working towards achieving the vision for each area. These are assessed against targets which were established at the outset of the Core Strategy.

In addition to the targets in the area vision policies this section will also set out what has happened over the past 12 months in each of the areas. This will enable members of the public and organisations to monitor and assess how an area is developing as a whole, looking at all the relevant factors that could affect the delivery of the vision.

In future reports it is intended to show not only changes in the last 12 months for an area but also the cumulative changes taking place since the start of the Core Strategy in 2011.

## AVP1: Whitworth, Facit and Shawforth

***"To promote Whitworth as a prime location of choice to live and work, capitalising on the area's assets and facilities, and ensuring that Whitworth's leisure and tourism potential is sensitively realised to support the tourism offer available in the east of Rossendale."***

Whitworth is one of the main settlement areas in Rossendale and the vision (above) in the Core Strategy sets out how the area will grow and develop over the next 15 years to meet the needs and demands of its communities, businesses and visitors.

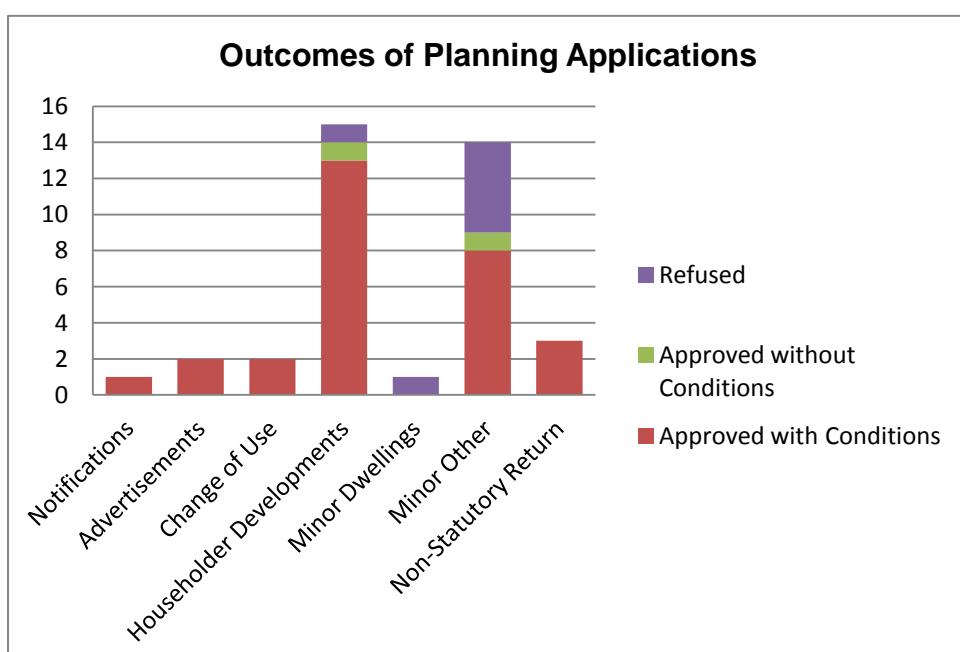
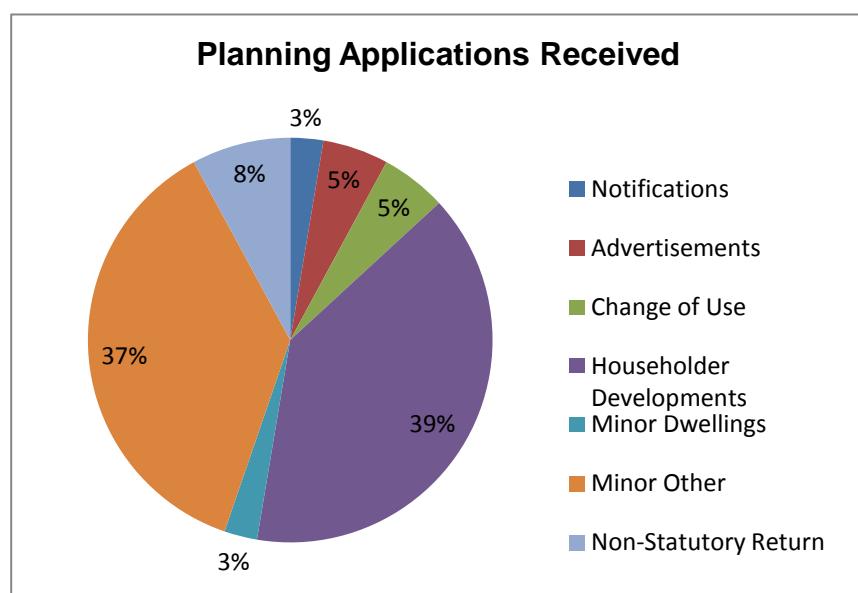
The table below gives an overview of what was applied for and approved between 1<sup>st</sup> April 2010 and 31<sup>st</sup> March 2011.

Applications, Approvals and Refusals for 2010/2011	
<b>Number of Planning Applications Received</b>	38
<b>Number Approved</b>	31
<b>Refused</b>	7
<b>Number of New Houses Approved</b>	3
<b>Amount of New Housing Approved on Previously-Developed Land</b>	0
<b>Amount of New Housing Approved on Greenfield Land</b>	3
<b>Amount of New Office, Retail and Industry Approved</b>	0
<b>Applications of Interest</b>	None

Of the 38 applications the pie chart (right) shows that the majority of the applications received were for householder developments (i.e. house extensions, conservatories etc) and minor other developments (i.e. extensions to non-residential properties, minor engineering works etc).

No applications for office, retail or industrial uses were submitted during the monitoring period.

The graph below, illustrates how the applications were decided by the Council.



As shown, all applications for notifications, advertisements, changes of use and non-statutory returns were approved.

One application for housing was received in 2010/2011 and refused by the Council, however it was subsequently allowed at appeal.

5 out of the 14 applications for other minor development were refused while only 1 householder application was refused.

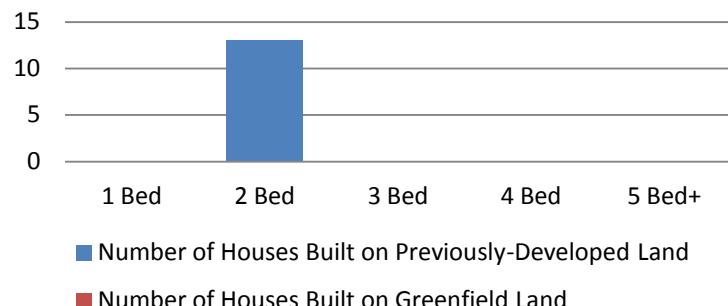
In addition to keeping track of

what has been approved and is expected to come forward in the future, it is also necessary to monitor what has been built and delivered over the last year.

The table below shows what has been built in the last year and on what type of land it was built.

Total Amount of Development in 2010/2011	
Total Number of Houses Built	13
Amount of Housing Built on Previously-Developed Land	13
Amount of Housing Built on Greenfield Land	0
Amount of New Office, Retail and Industry Built	98.93 square metres of retail
Amount of Office, Retail and Industry Lost	0

### Number of Houses By Bedroom and Land Type



As is shown in the table above and illustrated in the graph (left), all 13 houses built in the area were 2 bedroom properties and took place on previously-developed land.

In addition to new housing in the area, a new gift shop was created through the change of use of an existing property, providing an additional 99 square metres of shopping space.

There were no losses of office, retail or industrial space over the monitoring period.

The table below sets out progress in relation to the specific targets identified for Whitworth, Facit and Shawforth in the Core Strategy DPD.

<b>Target</b>	Creation of multi-user bridleway linking Facit Quarry to Lee Quarry by April 2012
<b>Progress towards Target</b>	It has been agreed in principle with the various land owners and the route identified on the ground, with some of the physical works carried out. It is awaiting the signing of formal agreements before all the work is finished off and it is opened to the public. This should be completed by around April 2012.
<b>Trigger to Implement Contingencies</b>	1. Funding not confirmed by April 2011 2. Contractor not in place by June 2011 3. Work completed by April 2012
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Identify alternative sources of funding 3. Discuss solutions to other identified constraints which are delaying progress with various stakeholders e.g. land owners, LCC, etc.
<b>Target</b>	Extension of multiuser bridleway from Whitworth to Rochdale by 2016
<b>Progress towards Target</b>	The project has been identified as a priority at the Rossendale Cycling Forum and the route identified in principle, as part of a larger cycleway route stretching from Rochdale Town Centre to Rawtenstall Railway Station. Funding and a project delivery method have not yet been identified, as the Rawtenstall to Britannia part of the route is being investigated first.
<b>Trigger to Implement Contingencies</b>	1. Funding not confirmed by April 2014 2. Contractor not in place by June 2014 3. Work completed April 2016
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Identify alternative sources of funding 3. Discuss solutions to other identified constraints which are delaying progress with various stakeholders e.g. land owners, contractor, LCC, etc.

## AVP2: Bacup, Stacksteads, Britannia and Weir

**"Bacup will be the hub of the Valley's emerging tourism industry, building on its rich built and natural heritage supported by complementary developments and opportunities within Stacksteads, Britannia and Weir. The area's distinct sense of place is to be retained and enhanced, with vacant sites and buildings to be occupied and open spaces retained. Local people will have a variety of employment and residential opportunities to choose from, supported by appropriate training and educational facilities."**

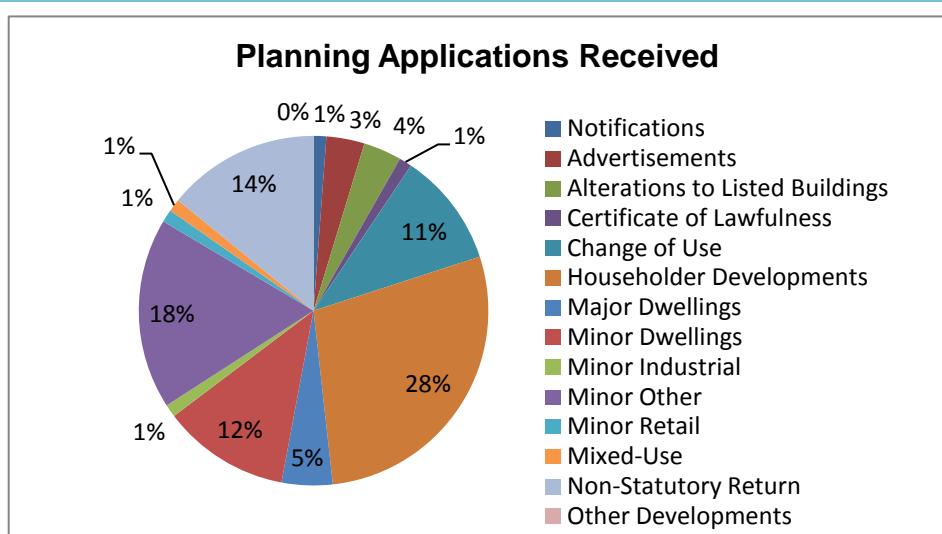
Bacup is one of the main settlement areas in Rossendale and the vision (above) in the Core Strategy sets out how the area will grow and develop over the next 15 years to meet the needs and demands of its communities, businesses and visitors.

The table below gives an overview of what was applied for and approved between 1<sup>st</sup> April 2010 and 31<sup>st</sup> March 2011.

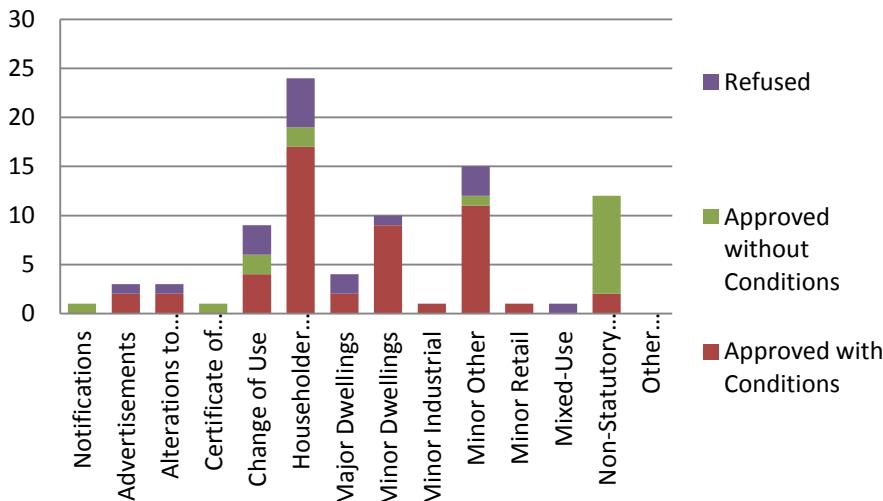
Applications, Approvals and Refusals for 2010/2011	
<b>Number of Planning Applications Received</b>	85
<b>Number Approved</b>	68
<b>Refused</b>	17
<b>Number of New Houses Approved</b>	28
<b>Amount of New Housing Approved on Previously-Developed Land</b>	18
<b>Amount of New Housing Approved on Greenfield Land</b>	10
<b>Amount of New Office, Retail and Industry Approved</b>	
<b>Applications of Interest</b>	

A total of 85 applications were received for the area in 2010/2011 for almost all types of development and planning consent.

However most applications were received for householder developments (i.e. house extensions, conservatories etc), minor other (i.e. extensions to non-residential properties, minor engineering works etc), non-statutory returns (discharge of conditions etc), minor dwellings (i.e. less than 10 dwellings) and



### Outcomes of Planning Applications



changes of use (i.e. from a hot food takeaway to an office etc).

The graph (left), illustrates how the applications were decided by the Council.

As shown, most applications were approved, however overall 17 applications were refused.

These included 5 householder applications, 3 changes of use and minor other developments, 2 major dwellings and single applications for a minor dwelling, mixed-use, advertisement and alterations to

a listed building.

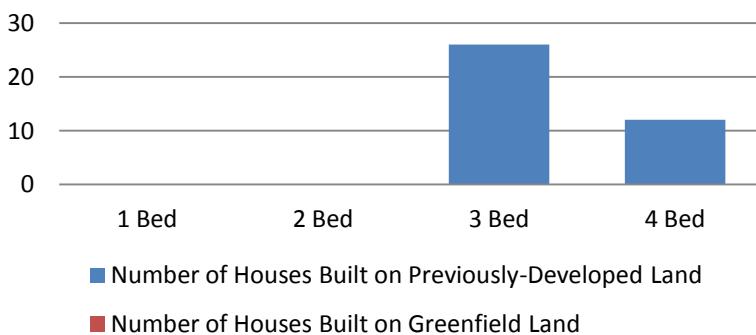
In addition to keeping track of what has been approved and is expected to come forward in the future, it is also necessary to monitor what has been built and delivered over the last year.

The table below shows what has been built in the last year and on what type of land it was built.

#### Total Amount of Development in 2010/2011

<b>Total Number of Houses Built</b>	38
<b>Amount of Housing Built on Previously-Developed Land</b>	0
<b>Amount of Housing Built on Greenfield Land</b>	38
<b>Amount of New Office, Retail and Industry Built</b>	98 square metres of retail
<b>Amount of Office, Retail and Industry Lost</b>	0

#### Number of Houses By Bedroom and Land Type



As is shown in the table above and illustrated in the graph (left), all 38 houses built in the area took place on greenfield land and were a mix of 3 and 4 bedroom properties.

This is predominantly due to the ongoing developments on Rochdale Road and Douglas Road.

A new cafe was also created through the change of use of an office, providing an additional 98 square metres of local retail.

There were no losses of office, retail or industrial space over the monitoring period

The table below sets out progress in relation to the specific targets identified for Bacup, Stacksteads, Britannia and Weir in the Core Strategy DPD.

<b>Target</b>	Opening of new supermarket in Bacup by April 2013
<b>Progress towards Target</b>	Over the period 2010 to 2011, although there was interest in developing a supermarket on the site of the Former Horace's Nightclub, no application was submitted by the developer.
<b>Trigger to Implement Contingencies</b>	1. Planning permission not resolved by October 2011 2. Work to commence on site by April 2012
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) (recession, land availability, rents etc) 2. Dialogue with developer, English Heritage, Rossendale BC Regeneration, Regenerate, LEP, etc over grant funding and incentive schemes
<b>Target</b>	Cycle links between Lee Quarry and Bacup Town Centre to be improved to encourage cyclists to visit the town centre. Ongoing but work to start by April 2012
<b>Progress towards Target</b>	Initial joint working has been undertaken between Rossendale Borough Council, Lancashire County Council and Lancashire County Development Ltd (LCDL) to support the development of cycle links in the Bacup area, linking to the Adrenaline Gateway at Lee Quarry.
<b>Trigger to Implement Contingencies</b>	1. Funding not in place by October 2011.
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Identify alternative sources of funding 3. Discuss solutions to other identified constraints which are delaying progress with various stakeholders e.g. land owners, LCC Highways etc.

## AVP3: Waterfoot, Lumb, Cowpe and Water

**"Waterfoot will have a distinct and vibrant local centre acting as a small retail niche supporting local businesses. The area will support the wider tourism and leisure opportunities and facilities within Rossendale with appropriately located facilities and services. This will in turn be supported by improved access to the countryside. The majority of previously-developed sites and buildings will have been developed for functional and sustainable uses, contributing to the atmosphere and community spirit of the area. Some additional employment and housing development will act to support the local economy and provide people with a choice of employment and residential opportunities."**

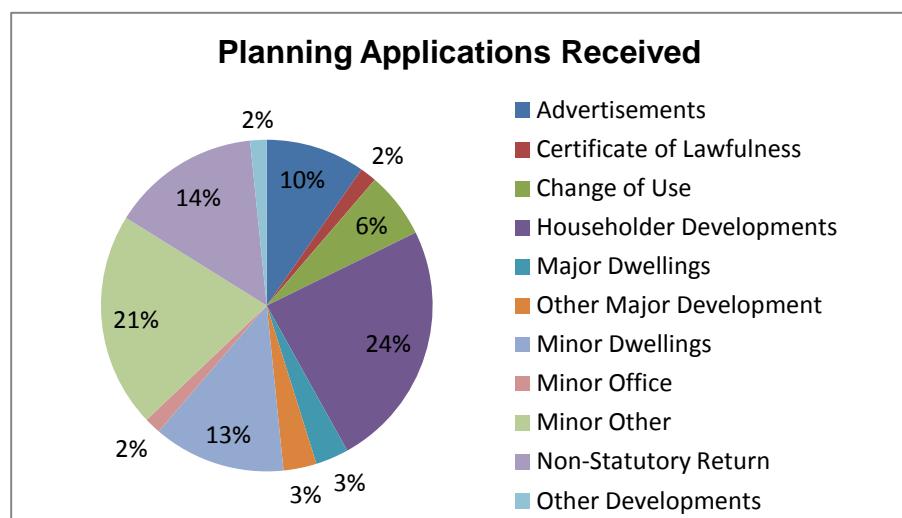
Waterfoot forms a substantial part of the main urban corridor in Rossendale and the vision (above) in the Core Strategy sets out how the area will grow and develop over the next 15 years to meet the needs and demands of its communities, businesses and visitors.

The table below gives an overview of what was applied for and approved between 1<sup>st</sup> April 2010 and 31<sup>st</sup> March 2011.

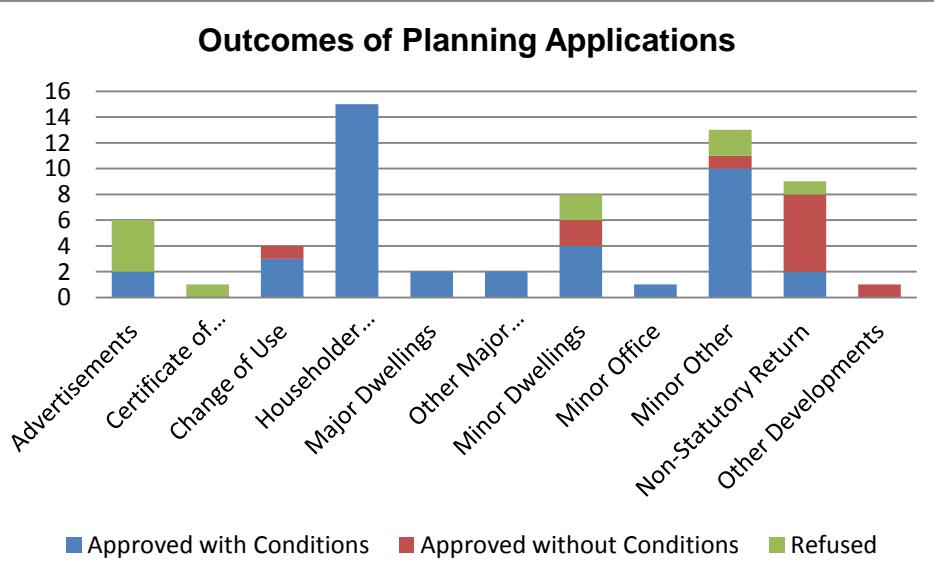
Applications, Approvals and Refusals for 2010/2011	
Number of Planning Applications Received	62
Number Approved	52
Refused	10
Number of New Houses Approved	63
Amount of New Housing Approved on Previously-Developed Land	
Amount of New Housing Approved on Greenfield Land	
Amount of New Office, Retail and Industry Approved	
Applications of Interest	None

A total of 62 applications were received for the area in 2010/2011 for almost all types of development and planning consent.

However most applications were received for householder developments (i.e. house extensions, conservatories etc), minor other (i.e. extensions to non-residential properties, minor engineering works etc) and non-statutory returns (discharge of conditions etc).



### Outcomes of Planning Applications



The graph (left), illustrates how the applications were decided by the Council.

As shown, most applications were approved, however overall 10 applications were refused.

These included 4 advertisements, 2 minor dwellings, 2 minor other and single applications for a certificate of lawfulness and a non-statutory return.

In addition to keeping track of what has been approved and is expected to come forward in the future, it is also necessary to monitor what has been built and delivered over the last year.

The table below shows what has been built in the last year and on what type of land it was built.

<b>Total Amount of Development in 2010/2011</b>	
<b>Total Number of Houses Built</b>	0
<b>Amount of Housing Built on Previously-Developed Land</b>	0
<b>Amount of Housing Built on Greenfield Land</b>	0
<b>Amount of New Office, Retail and Industry Built</b>	0
<b>Amount of Office, Retail and Industry Lost</b>	0

Although no developments were completed in 2010/2011, Waterfoot has continued to see change over the Monitoring period with developments continuing and work commencing on the new Waterfoot Primary School off Booth Road with completion expected at the end of 2011.

<b>Target</b>	Reduction in the number of empty units in Waterfoot town centre to no more than 12% by end of Plan period (from 21.2% as of Nov 2008)
<b>Progress towards Target</b>	The current economic situation continues to create a challenging environment for retailers including those in Waterfoot. An update of the Town Centre Study will be undertaken in 2012.
<b>Trigger to Implement Contingencies</b>	No decrease in the number of vacant units over fixed 3 year periods
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>Review of Town Centre boundary</li> <li>Review of policy</li> <li>Dialogue with commercial property agents/regeneration over rents and suitability of potential units within Waterfoot town centre.</li> </ol>

## AVP4: Rawtenstall, Crawshawbooth, Goodshaw and Loveclough

**"Rawtenstall will be a place where people will want to live, visit and shop. The Valley Centre and its surroundings will be a revitalised heart for the town complemented by high quality small shops on Bank Street and a thriving market. A new commuter rail link to Manchester, attractive walking routes from the station to the town centre and a new bus facility will all contribute to better transport links. New Hall Hey will be developed as a high quality retail and office location."**

**Housing will be focussed on Rawtenstall with no major development in Crawshawbooth, Goodshaw and Loveclough. The integrity of existing open spaces will be maintained. The Village Centre of Crawshawbooth will continue to offer a range of local services served by enhanced parking facilities. Walking and cycling improvements in Crawshawbooth, Goodshaw and Loveclough will offer improved countryside access."**

Rawtenstall is the main settlement in Rossendale, while Crawshawbooth, Goodshaw and Loveclough form the residential area to the north of the town and the vision (above) in the Core Strategy sets out how the area will grow and develop over the next 15 years to meet the needs and demands of its communities, businesses and visitors.

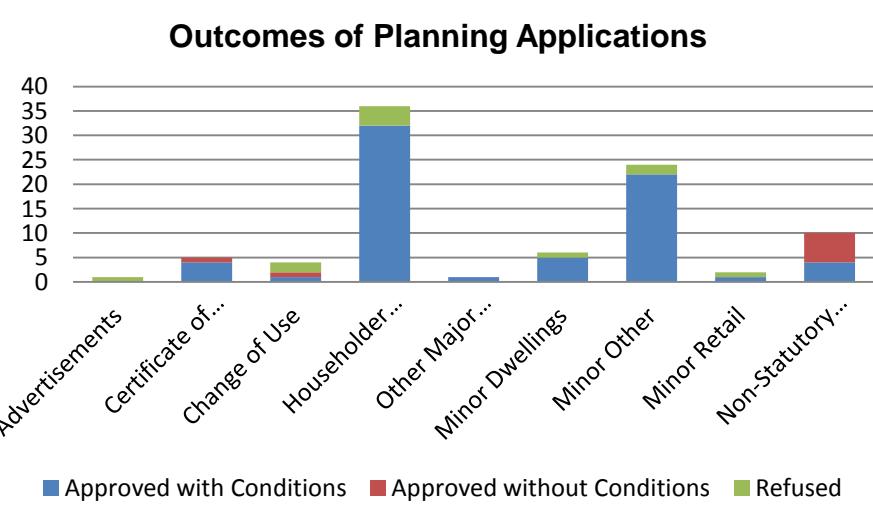
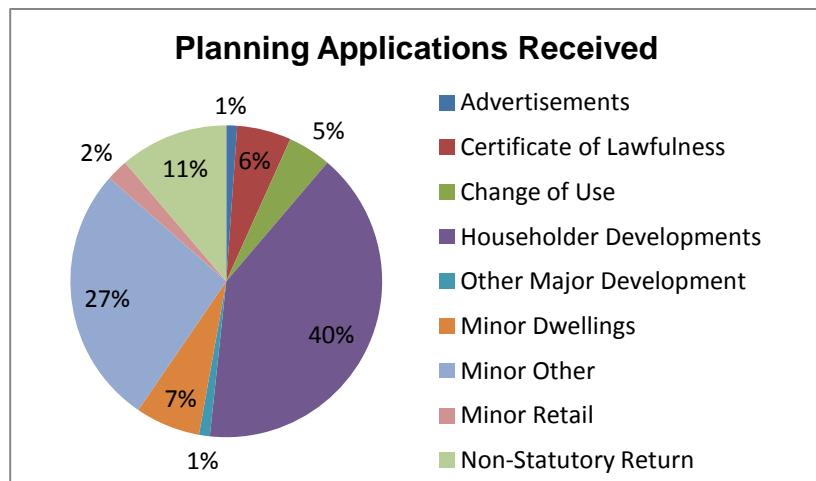
The table below gives an overview of what was applied for and approved between 1<sup>st</sup> April 2010 and 31<sup>st</sup> March 2011.

Applications, Approvals and Refusals for 2010/2011	
Number of Planning Applications Received	89
Number Approved	78
Refused	11
Number of New Houses Approved	5
Amount of New Housing Approved on Previously-Developed Land	3
Amount of New Housing Approved on Greenfield Land	2
Amount of New Office, Retail and Industry Approved	
Applications of Interest	

A total of 89 applications were received for the area in 2010/2011 for almost all types of development and planning consent.

40% of all applications received were for householder developments (i.e. house extensions, conservatories etc), while 1/3 were for minor other developments (i.e. extensions to non-residential properties, minor engineering works etc).

The graph (below), illustrates how the applications were decided by the Council.



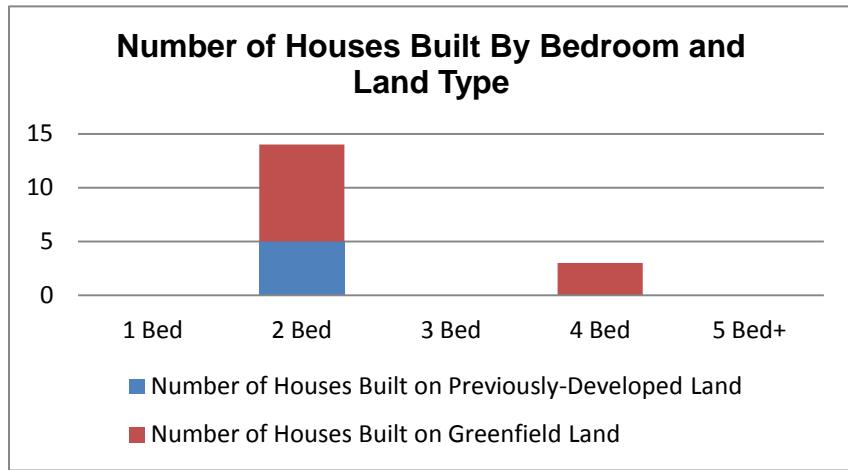
88% of all applications received were approved, as illustrated in the graph (left), however overall 11 applications were refused.

These included 4 householder applications, 2 changes of use, 2 minor other applications and single applications for an advertisement, minor dwelling and one minor retail application.

In addition to keeping track of what has been approved and is expected to come forward in the future, it is also necessary to monitor what has been built and delivered over the last year.

The table below shows what has been built in the last year and on what type of land it was built.

Total Amount of Development in 2010/2011	
<b>Total Number of Houses Built</b>	17
<b>Amount of Housing Built on Previously-Developed Land</b>	5
<b>Amount of Housing Built on Greenfield Land</b>	12
<b>Amount of New Office, Retail and Industry Built</b>	5,257 square metres of retail
<b>Amount of Office, Retail and Industry Lost</b>	0



As is shown in the table above and illustrated in the graph (left), 12 houses built in the area took place on greenfield land and 5 on previously-developed land and were a mix of 2 and 4 bedroom properties.

5000 square metres of new retail floorspace was created, mainly as a result of the completion of one unit at New Hall Hey.

There were no losses of office, retail or industrial space over the monitoring period

The table below sets out progress in relation to the specific targets identified for Rawtenstall, Crawshawbooth, Goodshaw and Loveclough in the Core Strategy DPD.

<b>Target</b>	Hospital site to be developed by 2017
<b>Progress towards Target</b>	Rossendale Hospital completely closed to the public in September 2010 with services largely transferred to the new Urgent Care Unit on Bacup Road. The vacant site is currently being marketed to potential bidders by East Lancashire Hospitals NHS Trust. It is expected that a planning application will be submitted in early 2012.
<b>Trigger to Implement Contingencies</b>	<ol style="list-style-type: none"> <li>1. No discussions with developer/owner about scheme detail including mixed use opportunities by 2012</li> <li>2. Development/design not proposed by 2013</li> <li>1. Application not submitted by 2014 in accordance with the Site Allocations DPD</li> <li>2. Application not approved by 2015</li> <li>3. Development not completed by 2017</li> </ol>
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) include viability assessment</li> <li>2. Work with development land owner to produce a viable and suitable scheme (e.g. negotiating amount and type of non-residential mixed use site and negotiate S 106s).</li> <li>3. Work with developer/land owner to alleviate constraints (e.g. amount of site to be developed [area] amount/parts of original workhouse to be retained) in accordance with PPG2</li> </ol>
<b>Target</b>	Bus Station and Public Realm improvements to be completed by 2015
<b>Progress towards Target</b>	Development of the existing bus station is recognised as a priority. Options for relocating the bus station closer to the town centre were considered as part of "Rawtenstall Vision" document prepared by consultants BDP. It was however concluded that this would significantly undermine the viability of any retail led scheme on the Valley Centre as well as being challenging operationally and that it would be most appropriate for any redevelopment to occur on the existing footprint. Lancashire County Council is examining inclusion of a new Bus Station as part of Local Transport Plan 3. Associated improvements to footpaths and crossing facilities on Bacup Road are proposed as part of the BDP "Rawtenstall Vision" document.

<b>Trigger to Implement Contingencies</b>	1. Redevelopment of Rawtenstall Bus Station and Public Realm improvements not an identified specific project in LTP3 by 2012 2. Application not submitted in 2013 3. Application not approved by end of 2013 4. Redevelopment not complete by 2015
<b>Trigger Met Contingencies</b>	No.
<b>Target</b>	New Hall Hey development to be completed by 2016
<b>Progress towards Target</b>	The New Hall Hey development has witnessed little progress by the administrators for the project. The part finished structures on site were completed but remain unoccupied with no moves toward submission of details for the parts of the site that only have outline permission.
<b>Trigger to Implement Contingencies</b>	1. No discussions with owners and developer about the scheme details including funding by 2013 2. Initial phases not complete by 2015 3. Redevelopment not complete by 2015
<b>Trigger Met Contingencies</b>	No.
	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Work with developer and owners to facilitate and enable development (e.g. recognition of S106 and conditions) 3. Work with owner/developer to alleviate constraints (e.g. indicative phasing) 4. Assist with marketing the site and proactive talks

In May 2010 the Council appointed BDP together with a number of other partners to produce a “Vision” document for Rawtenstall town centre. This was intended to provide the evidence base for development of a Supplementary Planning Document as well as an assessment of how the Valley Centre may be redeveloped. Detailed appraisals of the viability of different options for the Valley Centre and adjacent land were undertaken. A supplementary study of parking provision and turnover by sub-consultant JMP was also prepared. Among the main issues identified were:

- The importance of dealing with the vacant Valley Centre as this is a major detractor from the quality of the town centre
- The difficulties of crossing St Mary’s Way
- Creation of a more attractive market area including opening out of the space in front of the market hall
- The need for a new bus station and enhancement of Bacup Road for pedestrians
- The use of Kay Street car park as an informal “Park and Ride”

The draft public consultation and exhibition on the Town Centre in March 2011 attracted a number of comments which will inform the final document.

During 2010/11 the Council committed to borrow £2.6m to make some big improvements to sports and leisure facilities at Marl Pits. These will include refurbishment of the pool, four outdoor 5-a-side all weather football pitches, a new 40 station fitness suite, a new dance studio and additional parking.

Ski Rossendale was also identified as needing major investment, with urgent attention required to the ski lifts in particular. As a result private sector investment was sought but no suitable purchaser was found. A decision was taken to close the facility on 31<sup>st</sup> March 2011 but with continuing negotiations to identify a suitable purchaser.

## AVP5: South West Rossendale

**"The rural character and nature of individual settlements within the area will have grown and developed into better linked and sustainable communities. The area will support the wider tourism and leisure opportunities within Rossendale with appropriately located facilities and services. This will in turn be supported by improved access to the countryside and the conservation of local heritage."**

**The majority of previously-developed sites and buildings will have been developed for necessary and sustainable uses, contributing to the atmosphere and community spirit of the area. Some additional employment and housing development will act to support the local economy and provide local people with a choice of employment and residential opportunities."**

South-West Rossendale is a collection of small settlements and villages surrounded and separated by Green Belt and countryside and the vision (above) in the Core Strategy sets out how the area will grow and develop over the next 15 years to meet the needs and demands of its communities, businesses and visitors.

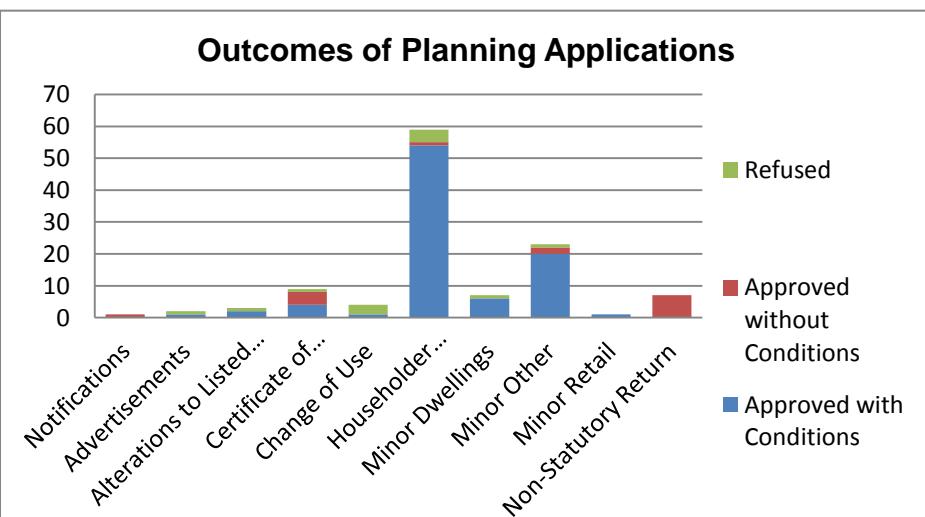
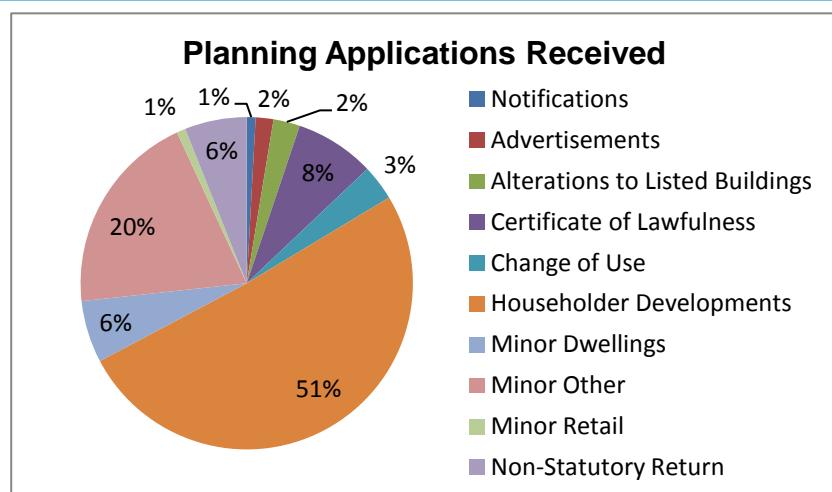
The table below gives an overview of what was applied for and approved between 1<sup>st</sup> April 2010 and 31<sup>st</sup> March 2011.

Applications, Approvals and Refusals for 2010/2011	
Number of Planning Applications Received	116
Number Approved	104
Refused	12
Number of New Houses Approved	71
Amount of New Housing Approved on Previously-Developed Land	71
Amount of New Housing Approved on Greenfield Land	0
Amount of New Office, Retail and Industry Approved	
<b>Applications of Interest:</b>	
1. 2010/0286 – 32 apartments at Wavell House, Helmshore	
2. 2010/0428 – 37 apartments at Free Lane, Helmshore	

A total of 116 planning applications were received in 2010/2011 for a range of development and planning consents.

Although 71 houses were approved, these are made of major applications for a conversion from offices to 32 apartments at Wavell House and a reconfiguration of the partly finished development at Free Lane to 37 apartments.

The graph (below), illustrates how the applications were decided by the Council.



90% of all applications received were approved, as illustrated in the graph (left), however overall 12 applications were refused.

These included 4 householder applications, 3 changes of use, and single applications for an advertisement, alterations to a listed building, certificate of lawfulness, minor dwelling and one minor other applications.

In addition to keeping track of what has been approved and is expected to come forward in the future, it is also necessary to monitor what has been built and delivered over the last year.

The table below shows what has been built in the last year and on what type of land it was built.

<b>Total Amount of Development in 2010/2011</b>	
<b>Total Number of Houses Built</b>	0
<b>Amount of Housing Built on Previously-Developed Land</b>	0
<b>Amount of Housing Built on Greenfield Land</b>	0
<b>Amount of New Office, Retail and Industry Built</b>	0
<b>Amount of Office, Retail and Industry Lost</b>	0

Although no developments or buildings were completed in 2010/2011, there is still a significant amount of interest from the development industry in the South-West. Applications and development will continue to be monitored over the plan period to ensure that the vision is achieved.

<b>Target</b>	Completion of the national cycle route from Stubbins to Helmshore by 2015
<b>Progress towards Target</b>	Lancashire County Council requested that the cycle route be shown on the area vision diagram although the scheme has not yet been implemented.  An outline design for the route is in place. Discussions are ongoing between the Council, partners and Lancashire County Council to progress this scheme and meet the deadline set out in this target.
<b>Trigger to Implement Contingencies</b>	1. Route not included in LTP 3 by 2011 2. Route not in LCC's Implementation Strategy for Rossendale (September 2011) 3. No contractor appointed by April 2014
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)Include viability assessment 2. Identify alternative sources of funding 3. Discuss solutions to other identified constraints which are delaying progress with various stakeholders e.g. land owners, LCC etc.

## AVP6: Haslingden and Rising Bridge

**"Haslingden and Rising Bridge will be attractive places to live and work for all sections of the community. New housing and employment development will be encouraged within the urban boundary and should be primarily on previously developed land. In the countryside improved access and management will help to contribute to resident's enjoyment of the area."**

**Haslingden Centre will be rejuvenated with reduced numbers of vacancies and a broad range of shops. Deardengate will be made more attractive for users including improved public space works."**

Haslingden is one of the main settlement areas in Rossendale and the vision (above) in the Core Strategy sets out how the area will grow and develop over the next 15 years to meet the needs and demands of its communities, businesses and visitors.

The table below gives an overview of what was applied for and approved between 1<sup>st</sup> April 2010 and 31<sup>st</sup> March 2011.

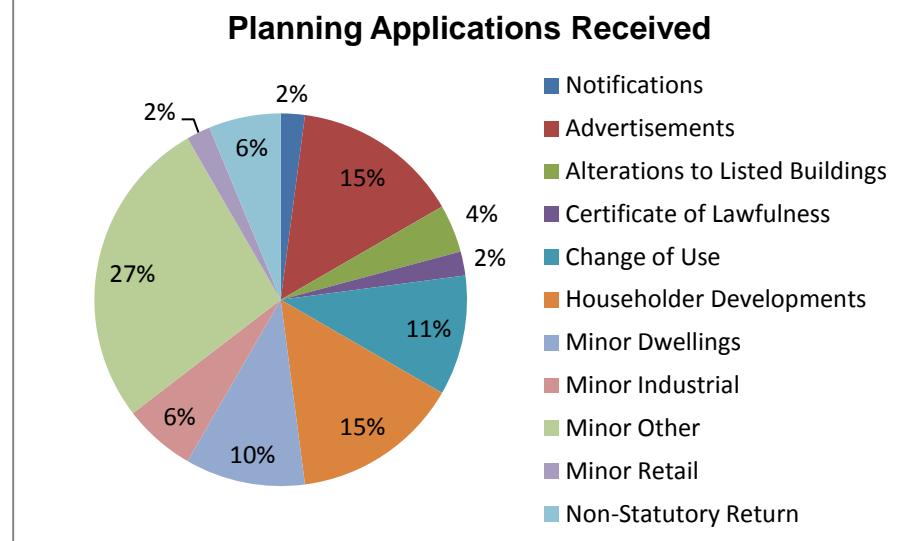
### Applications, Approvals and Refusals for 2010/2011

Number of Planning Applications Received	48
Number Approved	36
Refused	12
Number of New Houses Approved	13
Amount of New Housing Approved on Previously-Developed Land	13
Amount of New Housing Approved on Greenfield Land	0
Amount of New Office, Retail and Industry Approved	
Applications of Interest	

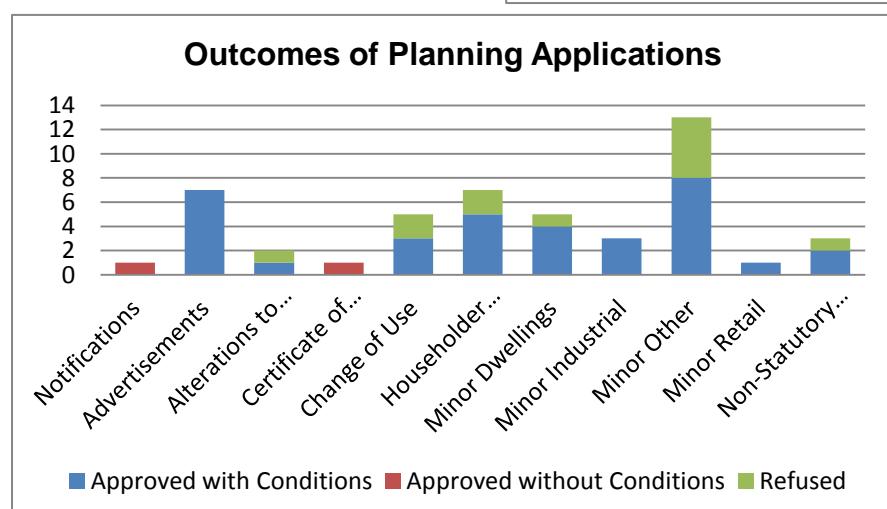
A total of 48 planning applications were received in 2010/2011 for a range of development and planning consents.

However unlike other areas in the Borough the largest number of applications was for minor other developments (i.e. extensions to non-residential properties, minor engineering works etc).

The graph (below), illustrates how the applications were decided by the Council.



### Outcomes of Planning Applications



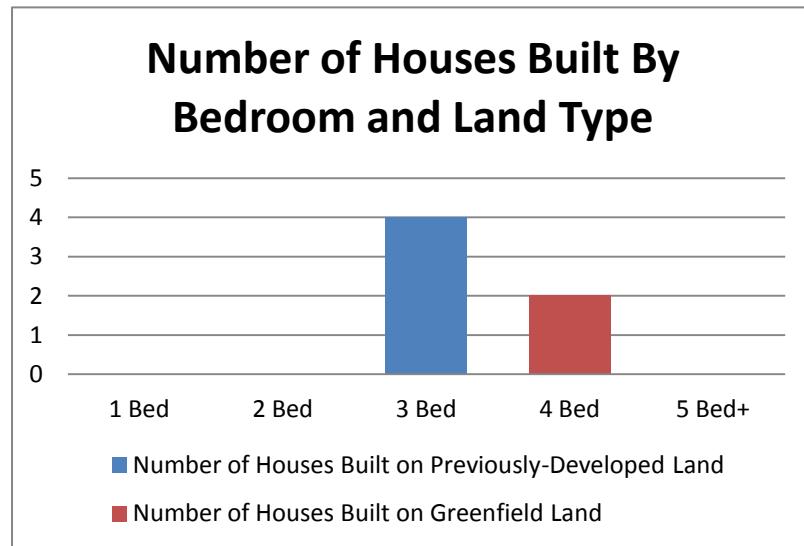
75% of all applications received were approved, as illustrated in the graph (left), however overall 12 applications were refused.

These included 5 minor other applications, 2 changes of use, 2 householder applications and single applications for alterations to a listed building, minor dwelling and a non-statutory return.

In addition to keeping track of what has been approved and is expected to come forward in the future, it is also necessary to monitor what has been built and delivered over the last year.

The table below shows what has been built in the last year and on what type of land it was built.

Total Amount of Development in 2010/2011	
Total Number of Houses Built	6
Amount of Housing Built on Previously-Developed Land	4
Amount of Housing Built on Greenfield Land	2
Amount of New Office, Retail and Industry Built	3,021 of office space
Amount of Office, Retail and Industry Lost	0



As is shown in the table above and illustrated in the graph (left), 2 houses built in the area took place on greenfield land and 4 on previously-developed land and were a mix of 3 and 4 bedroom properties.

3000 square metres of new office floorspace was created, as a result of the completion of the Rising Bridge Business and Enterprise Village.

There were no losses of office, retail or industrial space over the monitoring period

The table below sets out progress in relation to the specific targets identified for Haslingden and Rising Bridge in the Core Strategy DPD.

<b>Target</b>	Reduction in the number of empty buildings in Haslingden town centre to no more than 12% over the plan period (from 18.5% as of 2008).
<b>Progress towards Target</b>	A survey of the number of empty buildings in Haslingden town centre is due to be undertaken as part of the upcoming <i>Lives and Landscapes</i> (Site Allocations and Development Management DPD) work.  The 2008 Retail and Town Centre Update identified 20 units as being vacant (or 18.5%) of the total 108 units in Haslingden Town Centre; an increase of 2 units from the 2004 study (when 18 units out of 107 were identified as being vacant).  At present figures are not available for this indicator, but it is anticipated that the upcoming survey will provide this information and allow ongoing monitoring of the situation over the plan period.
<b>Trigger to Implement Contingencies</b>	1. No decrease in the number of vacant units over fixed 3 year periods
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Review of Town Centre boundary 3. Review of policy 4. Dialogue with commercial property agents/regeneration over rents and suitability of potential units within Haslingden town centre

# Chapter 2: Topic Planning Policies

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This section will report on the progress made over the plan period (2011-2026) in working towards achieving the aim of each of the planning policies. These are assessed against targets which were established at the outset of the Core Strategy.

Each policy is dealt with in turn and will set out what progress has been made towards achieving each of the relevant targets set out in the Core Strategy and what has happened over the past 12 months.

This will enable members of the public and organisations to monitor and assess how the area is developing as a whole, looking at all the relevant factors that could affect the delivery of the policy and there overall Core Strategy vision.

In future reports it is intended to show not only changes in the last 12 months but also the cumulative changes taking place since the start of the Core Strategy in 2011.

## Policy 1: General Development Locations and Principles

This is the overarching policy which runs through the Core Strategy. It sets out the main principles by which development in Rossendale should take place and generally where it should be located.

It puts the main emphasis on developing within the urban area and provides guidance on how any changes to the urban and Green Belt boundaries should be undertaken.

<b>Target</b>	95% of all new housing units, excluding Major Developed Sites in Green Belt, to be built within the urban boundary defined in the Site Allocations DPD over plan period up to 2026
<b>Progress towards Target</b>	As this is a newly adopted indicator under the Core Strategy, the figures for the past three years are not available and will be reported on in the next AMR for 2011/2012.  However 97% of all housing built in 2010/2011 was within the urban boundary.
<b>Trigger to Implement Contingencies</b>	85% or less of housing numbers in the urban boundary over a rolling 3 year period
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>Work with key partners, including Rossendale BC, to identify sites which can be built in 2-3 years and work with them to submit successful applications to meet deficit</li> <li>Work with developers/landowners of sites to bring sites forward faster (e.g. via development phasing, affordable phasing and completion notice)</li> <li>Consider commencing a review of the Policy</li> </ol>
<b>Target</b>	95% of all new retail and office floorspace delivered within the urban boundary defined in the Site Allocations DPD over the plan period up to 2026
<b>Progress towards Target</b>	As this is a newly adopted indicator under the Core Strategy, the figures for the past three years are not available and will be reported on in the next AMR for 2011/2012.  However 100% of all new retail and office floorspace delivered in 2010/2011 took place within the urban boundary.
<b>Trigger to Implement Contingencies</b>	85% or less of retail and office floorspace delivered in the urban boundary over a rolling 3 year period
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>Work with key partners, including Rossendale BC, to identify sites which can be built in 2-3 years and work with them to submit successful applications to meet deficit</li> <li>Work with developers/landowners of sites to bring sites forward faster (e.g. via development phasing, affordable phasing and completion notice)</li> <li>Consider commencing a review of the Policy</li> </ol>
<b>Target</b>	40% of all retail and office floorspace to be provided in Rawtenstall
<b>Progress towards Target</b>	As this is a newly adopted indicator under the Core Strategy, the figures for the past three years are not available and will be reported on in the next AMR for 2011/2012.  However 62% of all retail and office floorspace delivered in Rossendale in 2010/2011 took place in Rawtenstall.
<b>Trigger to Implement Contingencies</b>	Less than 10% or more than 50% of overall retail and/or office floorspace provided in Rawtenstall over a 3 year rolling period.
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>Work with key partners, including Rossendale BC, to encourage development in the</li> </ol>

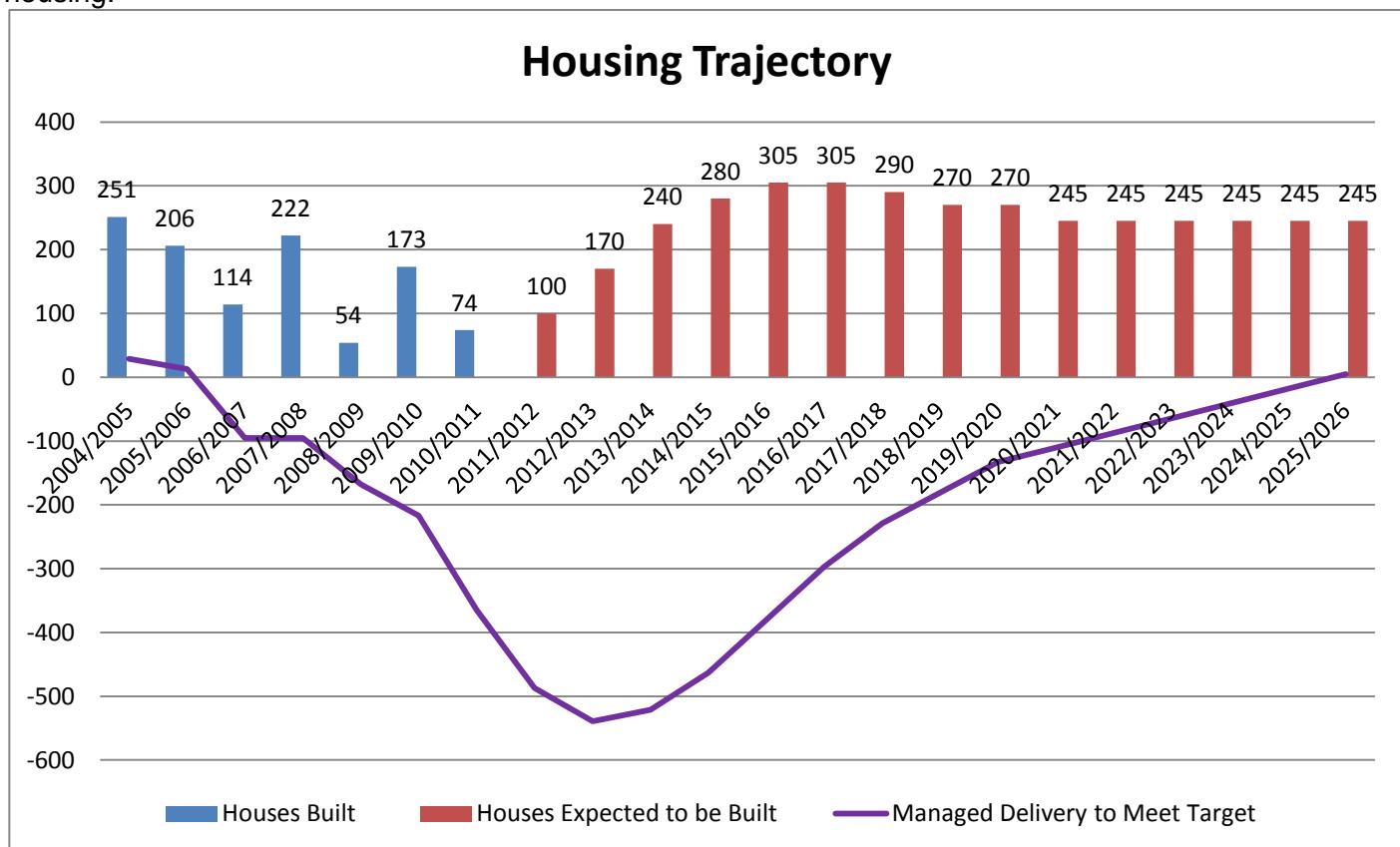
	<p>area including assisting with access to funding and resources.</p> <p>3. Work with partners to identify sites which can be built in 2-3 years and work with them to submit successful applications to meet deficit</p> <p>4. Consider a review of the Policy</p>
<b>Target</b>	30% of all new residential development to be built in Rawtenstall over the plan period to 2026
<b>Progress towards Target</b>	<p>As this is a newly adopted indicator under the Core Strategy, the figures for the past three years are not available and will be reported on in the next AMR for 2011/2012.</p> <p>However in 2010/2011 12% of all housing in the Borough was delivered in Rawtenstall. Although lower than desired, the Council is committed to increasing the amount of housing built in Rawtenstall and is currently working with partners and developers through the Lives &amp; Landscapes DPD (Site Allocations) to identify future housing sites to ensure that this target is met.</p>
<b>Trigger to Implement Contingencies</b>	Less than 10% or more than 50% of all new residential development delivered in Rawtenstall over a 3 year rolling period.
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>Work with key partners, including Rossendale BC, to encourage development in the area including assisting with access to funding and resources.</li> <li>Work with partners to identify sites which can be built in 2-3 years and work with them to submit successful applications to meet deficit</li> <li>Consider a review of the Policy</li> </ol>

## Policy 2: Meeting Rossendale's Housing Requirement

This policy identifies the amount of land that is required for housing in the Borough. It sets out that this should be primarily located on previously developed land, particularly in Bacup, Haslingden and Whitworth and be in sustainable locations.

From the Housing Trajectory below, it is clear that the levels of house building are not expected to recover from the effects of the recent recession until 2013/2014 at the earliest. It also shows that in order to achieve the target of 3,700 new houses in Rossendale by 2026 an increase in the annual rate of delivery is necessary in the medium-term to ensure that unnecessary pressure is not placed on resources towards the end of the plan period.

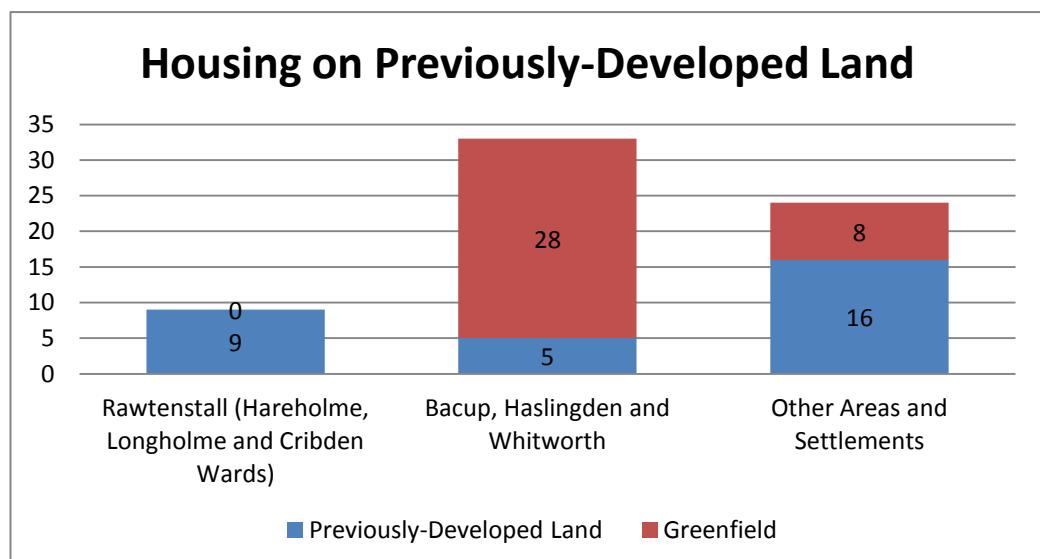
This managed housing delivery will be monitored closely throughout the plan period (2011-2026) and will be key in the preparation of Lives and Landscapes which will allocate land for future uses, including housing.



The graph below illustrates how much housing was built on previously-developed land and greenfield land and in which of the three settlement areas set out in Policy 3 they were built in.

As shown all housing in Rawtenstall took place on previously-developed land as 2/3 of all housing in areas other than Rawtenstall, Bacup, Haslingden and Whitworth.

The high levels of greenfield development in Bacup, Haslingden and Whitworth are the result of two large greenfield sites in Bacup which gained permission in 2004 and are being built out. It is anticipated that through Lives



and Landscapes and ongoing discussions with developers and the house building industry, that the amount of houses on previously-developed land in Bacup will increase over the plan period (2011-2026).

<b>Target</b>	Deliver a minimum of 3,700 new houses over the plan period to 2026.
<b>Progress towards Target</b>	House building is continuously monitored and although houses continue to be built in Rossendale, the number of completions remains low due to the effects of the recession.
<b>Trigger to Implement Contingencies</b>	Shortfall of 20% of cumulative 3 year target according to the housing trajectory in Policy 2
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>2. Bring forward sites indentified for later phases in the plan period if appropriate</li> <li>3. Work with Key Partners, developers and landowners to facilitate and enable development (e.g. access to finance, including Grants, negotiating S106s and contributions).</li> <li>4. Consider a review of Policy</li> </ol>
<b>Target</b>	Deliver the right type, size and tenure (affordable or open market housing) of housing to meet identified needs and demands in line with the latest assessment where appropriate by 2026.
<b>Progress towards Target</b>	The type, size and tenure of all new housing is monitored continuously, currently the greatest need and demand is for 1 and 4 bedroom properties. Four bedroom properties are still being delivered however numbers of one bedroom properties continue to be low, this is partly due to a nation-wide slump in demand for apartments as well as the recession. The Council is working with partners and developers to identify potential sites and schemes which could meet this need and will progress such proposals through the Lives & Landscapes DPD (Site Allocations) and the planning application process.
<b>Trigger to Implement Contingencies</b>	80% or less of new housing meeting an identified house type, size or tenure over a rolling 3 year target.
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>2. Work with key partners, developers and landowners to encourage development to meet needs</li> <li>3. Identify suitable sites to deliver particular types, sizes and tenures of housing and work with partners to submit applications</li> <li>4. Reduce/restrict proposals that do not meet an identified need/demand if appropriate</li> <li>5. Consider a review of the Policy</li> </ol>
<b>Target</b>	65% of all new housing completed on PDL over the plan period to 2026
<b>Progress towards Target</b>	In the past three years (during the recession) 55% of all new housing has been built on previously-developed land. The Council is committed to increasing the amount of housing built on previously-developed land and is currently working with partners and developers through the Lives & Landscapes DPD (Site Allocations) to identify future housing sites to ensure that this target is met.
<b>Trigger to Implement Contingencies</b>	50% or less of new housing built on PDL over a rolling 3 year period
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>2. Work with Partners to alleviate constraints on identified PDL sites (e.g. funding for remediation, infrastructure etc)</li> <li>3. Reduce/restrict new units on greenfield sites if appropriate</li> <li>4. Phase existing greenfield delivery</li> <li>5. Consider a review of the Policy</li> </ol>
<b>Target</b>	40% of all new dwellings completed in Rawtenstall on PDL over the plan period up to

	2026
<b>Progress towards Target</b>	<p>100% houses completed in Rawtenstall in 2010/2011 were on previously-developed land.</p> <p>The Council is committed to increasing the amount of housing built on previously-developed land in Rawtenstall and is currently working with partners and developers through the Lives &amp; Landscapes DPD (Site Allocations) to identify future housing sites to ensure that this target is met.</p>
<b>Trigger to Implement Contingencies</b>	30% or less of all new housing built on PDL over a 3 year rolling period (e.g. 1110/15 x 3 = 222, 30% = 67)
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>Work with Partners to alleviate constraints on identified PDL sites (e.g. funding for remediation, infrastructure etc)</li> <li>Reduce/restrict new units on greenfield sites if appropriate</li> <li>Phase existing greenfield delivery</li> <li>Consider a review of the Policy</li> </ol>
<b>Target</b>	80% of all new dwellings completed in Bacup and Whitworth on PDL over the plan period up to 2026
<b>Progress towards Target</b>	33% of all housing in Bacup and Whitworth were on previously-developed land. While this is significantly below the target, the Council is committed to increasing the amount of housing built on previously-developed land in Bacup and Whitworth and is currently working with partners and developers through the Lives & Landscapes DPD (Site Allocations) to identify future housing sites to ensure that this target is met.
<b>Trigger to Implement Contingencies</b>	70% or less of all new housing built on PDL over a 3 year rolling period (e.g. 1850/15 x 3 = 370, 370/3 = 123 x 2 = 246, 70% = 173)
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>Work with Partners to alleviate constraints on identified PDL sites (e.g. funding for remediation, infrastructure etc)</li> <li>Reduce/restrict new units on greenfield sites if appropriate</li> <li>Phase existing greenfield delivery</li> <li>Consider a review of the Policy</li> </ol>
<b>Target</b>	90% of all new dwellings completed in Haslingden on PDL over the plan period up to 2026
<b>Progress towards Target</b>	67% of all the housing in Haslingden was built on previously-developed land in 2010/2011. While this is below the target, the Council is committed to increasing the amount of housing built on previously-developed land in Haslingden and is currently working with partners and developers through the Lives & Landscapes DPD (Site Allocations) to identify future housing sites to ensure that this target is met.
<b>Trigger to Implement Contingencies</b>	80% or less of all new housing built on PDL over a 3 year rolling period (e.g. 1850/15 x 3 = 370, 370/3 = 123, 80% = 97)
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>Work with Partners to alleviate constraints on identified PDL sites (e.g. funding for remediation, infrastructure etc)</li> <li>Reduce/restrict new units on greenfield sites if appropriate</li> <li>Phase existing greenfield delivery</li> <li>Consider a review of the Policy</li> </ol>

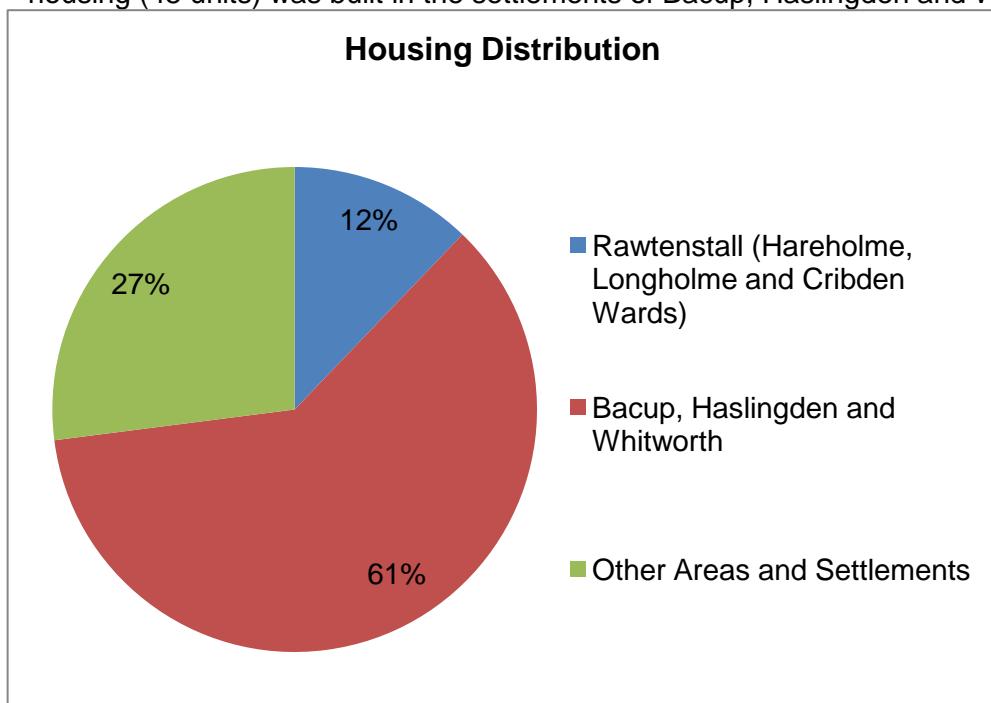
<b>Target</b>	50% of all new dwellings completed in all other areas on PDL over the plan period up to 2026
<b>Progress towards Target</b>	<p>80% of housing built outside of Rawtenstall, Bacup, Haslingden and Whitworth took place on previously-developed.</p> <p>The Council will continue to promote new housing on previously-developed land in these areas throughout the plan period and is currently working with partners and developers through the Lives &amp; Landscapes DPD (Site Allocations) to identify future housing sites to ensure that this target continues to be achieved.</p>
<b>Trigger to Implement Contingencies</b>	40% or less of all new housing built on PDL over a 3 year rolling period (e.g. $740/15 = 49 \times 3 = 148$ , 40% = 59)
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>2. Work with Partners to alleviate constraints on identified PDL sites (e.g. funding for remediation, infrastructure etc)</li> <li>3. Reduce/restrict new units on greenfield sites if appropriate</li> <li>4. Phase existing greenfield delivery</li> <li>5. Consider a review of the Policy</li> </ol>
<b>Target</b>	70% of all new residential development in Rawtenstall, Bacup, Haslingden and Whitworth to be built at 50 dwellings per hectare
<b>Progress towards Target</b>	As this is a newly adopted indicator under the Core Strategy, the figures for the past three years are not available. However, these will be reported on in the next AMR for 2011/2012.
<b>Trigger to Implement Contingencies</b>	55% or less of all new development built at 50 dwellings per hectare over a rolling 3 year period (e.g. $2960/15 = 197 \times 3 = 592$ , 55% = 325)
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with Partners to develop and deliver higher density housing developments</li> <li>3. Reduce/restrict proposals for less than 50/30 dwellings per hectare if appropriate</li> <li>4. Consider a review of the Policy</li> </ol>
<b>Target</b>	85% of all new residential development in all other areas to be built at 30 dwellings per hectare
<b>Progress towards Target</b>	As this is a newly adopted indicator under the Core Strategy, the figures for the past three years are not available. However, these will be reported on in the next AMR for 2011/2012.
<b>Trigger to Implement Contingencies</b>	70% or less of all new residential development built at 30 dwellings per hectare over a rolling 3 year period (e.g. $740/15 = 49 \times 3 = 148$ , 70% = 104)
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with Partners to develop and deliver higher density housing developments</li> <li>3. Reduce/restrict proposals for less than 50/30 dwellings per hectare if appropriate</li> <li>4. Consider a review of the Policy</li> </ol>

## Policy 3: Distribution of Additional Housing

The distribution of the Borough's housing requirement is set out in this policy. 30% will go to Rawtenstall; 50% will be built in Bacup, Haslingden and Whitworth with the remainder in the smaller settlements of Rossendale.

<b>Target</b>	All new housing to be delivered in accordance with the percentages accorded to the settlements in Policy 3.	
<b>Progress towards Target</b>	Rawtenstall 1 year target = $1110/15 = 74$ (20% of 74 = 15)	9 houses were built in Rawtenstall in 2010/2011
	Bacup, Haslingden & Whitworth 1 year target = $1850/15 = 123$ (20% of 123 = 25)	45 houses were built in Bacup, Haslingden & Whitworth in 2010/2011
	Helmshore, Edenfield, Goodshaw, Loveclough, Waterfoot, Stacksteads, Britannia, Facit and Shawforth 1 year target = $740/15 = 49$ (20% of 49 = 10)	20 houses were built in Helmshore, Edenfield, Goodshaw, Loveclough, Waterfoot, Stacksteads, Britannia, Facit and Shawforth in 2010/2011
<b>Trigger to Implement Contingencies</b>	+/- 20% of settlements/ area's indicative housing proportion over a rolling 3 year period e.g. Rawtenstall ( $1110/15 \times 3 = 222$ ) (20% of 200 = 44)	
<b>Trigger Met</b>	No.	
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether it is necessary to take action</li> <li>Work with partners etc to bring forward sites in areas where indicative housing proportion not met.</li> <li>If appropriate, restrict permission for new units in area where indicative housing proportion has been exceeded, to the detriment of other settlements</li> <li>Consider a review of the Policy</li> </ol>	

The pie chart below illustrates where the 74 additional houses were built in 2010/2011. As shown, most housing (45 units) was built in the settlements of Bacup, Haslingden and Whitworth. This is primarily due to



two large housing sites in Bacup along with a large conversion in Whitworth.

Other areas and settlements such as Helmshore, Edenfield, Goodshaw, Loveclough, Waterfoot, Stacksteads, Britannia, Facit and Shawforth received 1/3 of all new housing, totalling 20 units across the spectrum.

Rawtenstall provided the fewest new dwellings over the monitoring period with 9 units, however it is anticipated that this will increase as the economy recovers.

## Policy 4: Affordable and Supported Housing

Rossendale requires affordable and supported housing to meet the needs of those unable to afford market properties or having specialist accommodation needs. The policy sets out the criteria for requiring such housing.

<b>Target</b>	25 affordable units to be delivered annually over the plan period to 2026
<b>Progress towards Target</b>	The effects of the recession are continuing to affect the house building industry including housing associations and as a result, no affordable or supported houses were delivered in 2010/2011.  However the Council is committed to increasing the amount of affordable and supported housing in Rossendale and is currently working with partners and developers through the Lives & Landscapes DPD (Site Allocations) to identify future affordable and supported housing sites to ensure that this target is met.
<b>Trigger to Implement Contingencies</b>	1. Less than 80% of 3 year target (90) delivered over a rolling 3 year period 2. 75% applications refused due to affordable housing provision over 12 months
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Negotiate phasing of delivery of affordable housing on site by site basis 3. Work with key partners, including Rossendale BC, to access funding, resources to increase delivery 4. Reassess tenure mix on site by site basis 5. Reassess percentage requirement 6. Consider a review of the Policy
<b>Target</b>	5 empty properties to be brought back into use as affordable housing annually over the plan period up to 2026
<b>Progress towards Target</b>	The Council has established a Vacant Property Forum and is identifying multi-agency Area Based Initiatives to consider bringing empty properties back into use, particularly for affordable housing.
<b>Trigger to Implement Contingencies</b>	Fewer than 9 properties brought back into use as affordable housing over 3 year rolling period.
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Liaise with owners, Registered Social Providers and internal Council departments to facilitate takeovers and identify suitable properties to bring back into use within the next 2-3 years. 3. Consider a review of the Policy

## Policy 5: Meeting the Needs of Gypsies, Travellers and Travelling Showpeople

This policy sets out the criteria for consideration of new Gypsy and Traveller proposals. Based on assessments of need it also identifies what provision should be made and what areas should be considered.

<b>Target</b>	Deliver 5 permanent pitches over the plan period
<b>Progress towards Target</b>	Planning permission was granted in December 2010 on appeal for one Mobile Home and one caravan at Cobland View, Rooley Moor Road, Stacksteads. The site had previously had temporary consent due to personal circumstances. This permission will not count towards the Core Strategy target as consent was granted before the Core Strategy was adopted.
<b>Trigger to Implement Contingencies</b>	No pitches provided within 3 years over a stepped 3 year period (i.e. 2011- 2014, 2014 2017, 2017- 2020, 2020-2023, 2023- 2026)

<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>Identify alternative sites to bring forward over the next 2-3 years</li> <li>Work with key partners including HCA and recognised charities and representatives of the gypsy and travelling communities to bring forward those sites</li> <li>Consider a review.</li> </ol>
<b>Target</b>	Delivery of 3 transit pitches
<b>Progress towards Target</b>	No transit pitches were provided in 2010/2011.
<b>Trigger to Implement Contingencies</b>	No pitches provided within 5 years over 5 years stepped periods (i.e. 2011-2016, 2016-2021, 2021-2026)
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>Identify alternative sites to bring forward over the next 2-3 years</li> <li>Work with key partners including HCA and recognised charities and representatives of the gypsy and travelling communities to bring forward those sites</li> <li>Consider a review.</li> </ol>

At least two illegal encampments were recorded in 2010/2011, both involving the same vehicles but in different locations within the Borough. This reflects an increasing trend of such events which cause problems for neighbours and incur costs for the Council with respect to legal fees and clean up costs. A spreadsheet has been established to keep a record of all the events that occur. The provision of allocated sites in the future "Lives and Landscapes" DPD is anticipated to manage and diminish such encampments in future years.

## Policy 6: Training and Skills

Improving skills is important to the future prosperity of the Borough. The policy sets out support for a training facility and mechanisms for achieving training opportunities through the planning process.

<b>Target</b>	Deliver education and training facilities in Bacup area by 2017
<b>Progress towards Target</b>	Over the period 2010-2011, there were initial discussions between the Council and partners to agree a suitable way forward for the project, however at this stage no planning application has been submitted or funding arrangements agreed.
<b>Trigger to Implement Contingencies</b>	<ol style="list-style-type: none"> <li>No discussions with college/education provider and developer about scheme details including funding by 2013</li> <li>Viable proposal not submitted by 2014</li> <li>Planning permission not approved by 2015</li> <li>Initial phases not delivered by 2017</li> </ol>
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>Work with key partners including Rossendale Borough Council and college to facilitate and enable development (e.g. assistance with funding, resources and expertise)</li> <li>Work with key partners to remove obstacles and alleviate constraints (e.g. funding for remediation and infrastructure etc)</li> </ol>
<b>Target</b>	Percentage of Rossendale's working age population with NVQ level 3 or higher to meet the most up to date national average
<b>Progress towards Target</b>	As this is a newly adopted indicator under the Core Strategy, the figures for the last three years are not available. However, currently 42.6% of the borough's population is qualified to NVQ Level 3 or above (as measured over the 2010/2011 monitoring period), compared to a national average of 51.0%. This figure will be used in future AMRs to calculate the 3-year figures required by this indicator over the plan period.
<b>Trigger to Implement</b>	<ol style="list-style-type: none"> <li>Lower than the national average for 3 years running</li> </ol>

<b>Contingencies</b>	
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Make additional land/facilities available for education uses</li> <li>3. Develop a training charter with job centre/local employers/college</li> <li>4. Work with key partners including LCC and college to provide improved/increased educational facilities</li> </ol>

## Policy 7: Social Infrastructure

Facilities such as post offices, pubs and youth centres are important to the community cohesion of the Borough. The policy sets out how any change of use applications for such facilities will be considered.

<b>Target</b>	90% of resident population and business with access to next generation broadband by 2026
<b>Progress towards Target</b>	As this is a newly adopted indicator under the Core Strategy, figures are not yet available for next generation broadband access levels. The Council will work with broadband providers to ascertain current levels of access in time for the next Annual Monitoring Report. The Council is also liaising with Lancashire County Council to improve broadband facilities within the Borough.
<b>Trigger to Implement Contingencies</b>	75% or less of resident population and business with access to next generation broadband in 2016
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Engage with providers to encourage and attract investment</li> </ol>
<b>Target</b>	No more than 15% decline in access to 5 basic services e.g. GPs, etc from 2007/08 levels over the plan period to 2026
<b>Progress towards Target</b>	<p>Accessibility to basic services (measured as 1km from a Primary School, GP, Local shop, post office and serviced bus stop) in Rossendale is relatively low. 60.8% of the 74 new houses completed in 2010/11 were within 1km of all 5 of these services. This reflects the fact that Post Offices and Doctor's surgeries in particular are concentrated in the main centres.</p> <p>A number of the smaller settlements such as Weir and Loveclough do not have one or more of these services within easy walking distance. However all the locations do have access to three or more services and all have access to bus services with links to at least one of the main settlements of Rawtenstall, Bacup, Haslingden and Whitworth.</p> <p>This indicator uses the figures for 2007/2008 as a baseline comparator. In 2007/2008, the percentage population usually resident within 1km of the 5 basic services in Rossendale was 46.2%, meaning that this year's figures show a positive increase. The 2007/2008 figures will be used in future Annual Monitoring Reports as a comparator.</p>
<b>Trigger to Implement Contingencies</b>	5% or more decline of each over 5 year periods (2011- 2016, 2016-2021, 2021-26)
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with key partners including local communities to provide facilities and resources for local services</li> </ol>

## Policy 8: Transport

Transport facilities and links are a significant contributor to the performance of the economy as well as access to services. Creation of a commuter rail link to Manchester, a new bus station in Rawtenstall and addressing congestion and parking issues all feature in the policy.

<b>Target</b>	Re-open ELR as a commuter line between Manchester and Rawtenstall by the end of the planning period - 2026
<b>Progress towards Target</b>	Transport for Greater Manchester funded the East Lancashire West Rochdale Area Study which is currently in progress. Among the issues being examined is the potential for a commuter rail link.
<b>Trigger to Implement Contingencies</b>	<ol style="list-style-type: none"> <li>1. Initial Binding agreement with ELR, Transport for Greater Manchester and other relevant partners not in place by 2014</li> <li>2. Initial funding and phasing of pilot shuttle services not implemented by 2016</li> <li>3. No committed funding for full scheme</li> <li>4. Capacity and quality increases and improvements of service not in place by 2026</li> </ol>
<b>Trigger Met Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Interim Implementation –phase delivery of scheme</li> <li>3. Phase delivery of residential development in and around Rawtenstall to increase patronage</li> <li>4. Work with partners to overcome technical difficulties and alleviate constraints providing access to funding, resources and best practice.</li> </ol>
<b>Target</b>	New Bus Station to be operational by 2016
<b>Progress towards Target</b>	Alternative solutions are being explored and analysed as part of the Rawtenstall Vision document.
<b>Trigger to Implement Contingencies</b>	<ol style="list-style-type: none"> <li>1. Scheme not identified in LTP3 District Implementation Plan end 2011</li> <li>2. Funding not in place by 2013</li> <li>3. Planning application not submitted by 2014</li> <li>4. Planning application not approved by end of 2014</li> <li>5. Scheme not implemented by end of 2016</li> </ol>
<b>Trigger Met Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Dialogue with LCC to facilitate and enable development</li> </ol>

The two top priorities for transport in the Borough are the long term objective of creating a commuter rail link to Manchester and the replacement of the existing bus station.

Transport for Greater Manchester continued to lead on the East Lancashire West Rochdale Area Study (ELWRAS) which commenced work in November 2009. Transport Consultants Halcrow were commissioned to lead on assessing different options and undertaking a detailed technical analysis of issues involved in re-opening the railway. This report has not yet been published but has identified a number of civil engineering issues that would require addressing.

Lancashire County Council separately undertook an appraisal of different rail re-opening schemes in the county as part of preparation of the new Local Transport Plan. The final recommendations of this study have not yet been published but initial indications are that the more fully developed Todmorden Curve promoted by Burnley Borough Council will be the top priority.

As part of the preparation of the "Vision" document for Rawtenstall, BDP and their transport consultant JMP examined a number of options for the location of a new bus station. This included looking at whether this could be included in proposals for the Valley Centre and the option of putting more bus stops on street. The conclusion of this was put out to public consultation as part of the broader "Vision" work. This proposes that the existing bus station site be retained and rebuilt with the option of two additional bus stops on the north side of Bacup Road. The importance of bus station as the Council's short term transport priority was

raised with the County Council as part of Rossendale's submission to the preparation of Local Transport Plan 3.

A review of the Council's Parking Policy in 2009 led to a decision to remove parking restrictions (including the use of discs) on Council owned car parks. However this resulted in unforeseen results with motorists parking for much longer than previously thus reducing the overall amount of shopper parking. It was therefore decided in July 2010 to re-instate the use of disks in Rawtenstall and Haslingden centres.

The JMP Study into parking in Rawtenstall Town Centre was completed in January 2011. Based on survey work this identified that the Kay Street Car Park was operating as an informal "Park and Ride" site for the X43 bus while the car parks at the north end of the town centre were generally full, especially on Market days. Conversely a number of other car parks, including those at Tesco and Asda, were operating well within their limits.

## Policy 9: Accessibility

Accessibility is important to "Quality of Life". The Policy promotes development close to the main public transport corridors, reducing the need to travel as well as encouraging high quality walking and cycling facilities.

<b>Target</b>	Minimum of 90% of new development, excluding domestic extensions or energy proposals, to be within 400m of a bus stop with regular services (at least 30 minute peak hour frequency)
<b>Progress towards Target</b>	100% of new housing development was located within 400 metres of a bus stop. The vast majority of these are located adjacent to the main 464 corridor through the Valley which has a 10 minute
<b>Trigger to Implement Contingencies</b>	Less than 80% of new development, excluding domestic extensions or energy proposals, approved within 400m of a bus stop with regular services, over a rolling 3 year period.
<b>Trigger Met Contingencies</b>	No. 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Dialogue with LCC and bus operators to discuss service coverage 3. Dialogue with applicants/developers to discuss locations of proposals 4. Dialogue with developers over contributions to fund transport/accessibility improvements

Accessibility to basic services (measured as 1km from a Primary School, GP, Local shop, post office and serviced bus stop) in Rossendale is relatively low. 60.8% of the 74 new houses completed in 2010/11 were within 1km of all 5 of these services. This reflects the fact that Post Offices and Doctor's surgeries in particular are concentrated in the main centres. A number of the smaller settlements such as Weir and Loveclough do not have one or more of these services within easy walking distance. However all the locations do have access to three or more services and all have access to bus services with links to at least one of the main settlements of Rawtenstall, Bacup, Haslingden and Whitworth.

## Policy 10: Provision for Employment

This Policy sets out the total amount of employment land required in the Borough, the main locations for development and the types of employment that will be promoted. It also sets out how changes of use from employment to other types of development will be considered.

<b>Target</b>	Net increase of 3% in jobs created within the borough over a 5 year fixed period
<b>Progress towards Target</b>	This is a newly adopted indicator for the Core Strategy. Rossendale, similarly to other districts throughout the country, has shown a decline in the number of jobs. This is a result of the economic recession, however, the reduction is not so high as many other districts within Lancashire, and there has been an increase in the number of working owners. This is shown in the table below.
<b>Trigger to Implement Contingencies</b>	1. Less than 2% increase in jobs created measured in 2016 and 2021
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) (recession, land availability, rents etc)</li> <li>2. Dialogue with Rossendale BC Regeneration, Regenerate, LEP, etc over grant funding and incentive schemes</li> <li>3. Discussions with Rossendale BC Regeneration, Regenerate, LEP, Commercial Property Agents, Employees etc – about the suitability of land and premises (rents, location, size etc)</li> <li>4. Examine case for policy review</li> </ol>

The table below compares the number of jobs within Rossendale to the 12 district county average (i.e. excluding the unitaries) over the period 2008 to 2010 based on the Office for National Statistics (ONS)

	Rossendale			% change 08-10	Lancashire (12 districts)			% change 08-10
	2008	2009	2010		2008	2009	2010	
<b>Overall Employment Jobs</b>	21,100	21,500	21,000	-0.5%	509,000	502,000	498,800	-2.0%
<b>Employee Jobs</b>	20,000	20,100	19,600	-2.0%	485,300	477,200	473,500	-2.4%
<b>Working Owners</b>	1,200	1,400	1,400	15%	23,700	24,800	25,500	7.6%
<b>Working Owners (% of all employment jobs)</b>	5.7%	6.5%	6.8%	n/a	4.7%	4.9%	5.1%	n/a

The Annual Business Survey showed that in 2008 Rossendale had 21,100 jobs, but by 2010 this number had decreased by just 100 jobs, taking account of all employment jobs, including working owners. Based on employee jobs however there is a larger reduction in the number of jobs in the Borough – a loss of 400 jobs, showing a 2% reduction between 2008 and 2010. Overall Lancashire (12 districts, excluding the unitaries) had lost 2.4% of jobs, with Hyndburn showing particularly high numbers of losses about 10% and Preston and Pendle showing moderate reductions in the number of jobs (about a 5% reduction). Hence Rossendale's losses were marginally better than the county average. The North West lost 3% of jobs over this period and the figure for Great Britain was 3.4% reduction in the number of jobs.

Also worth noting is the number of working owners (i.e. people who receive drawings or a share of the profits of an organisation but are not paid via PAYE). Even though there has been a trend showing an increase in the number of working owners throughout the country (with Rossendale experiencing an increase of 200 jobs over the period 2008 to 2010), it is worth noting that Rossendale has a significantly greater proportion of working owners than the national and county averages (6.8% for Rossendale compared to about 5% in Lancashire and nationally).

<b>Target</b>	<b>No more than 30% loss of land currently classed as B1, B2 or B8 over the plan period (measured in ha).</b>
<b>Progress towards Target</b>	The 2009 Employment Land Study identified Rossendale as having 18.7 ha of land committed for B1, B2 and B8 employment uses (based on extant planning permissions and the Local Plan Allocations. No approvals were granted for the loss of B1, B2 or B8 over the period 2010/11. Additional floorspace was approved for B1 uses (119m <sup>2</sup> ). An additional 1,126m <sup>2</sup> was approved for B2 uses in total. We are on track to meet this target.
<b>Trigger to Implement Contingencies</b>	1. Change from B use classes to other uses exceeding 5% over fixed 3 year period 2. Greater than 5% loss of land in B use classes over consecutive fixed 3 year periods.
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) (recession, land availability, rents etc) 2. Dialogue with Rossendale BC Regeneration, Regenerate, LEP, etc over grant funding and incentive schemes 3. Discussions with Rossendale BC Regeneration, Regenerate, LEP, Commercial Property Agents, Employees etc – about the suitability of land and premises (rents, location, size etc) 4. Examine case for policy review

## Policy 11: Retail and Other Town Centre Uses

This policy establishes the settlements where retail and leisure development should be located, establishes that this should be located in town centres and sets out the considerations which will be applied to major applications.

<b>Target</b>	No greater than 20% of retail approvals (floorspace sq m) to be outside the defined primary shopping areas over plan period
<b>Progress towards Target</b>	No floorspace was approved for retail (A1) in the Primary Shopping Areas. 56m <sup>2</sup> was approved in total.
<b>Trigger to Implement Contingencies</b>	1. More than 30% of approved retail floorspace outside of the defined PSA over consecutive 3 year rolling period.
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Review of PSA boundaries 3. Dialogue with commercial property agents/regeneration over rents and suitability of potential retail units within PSAs
<b>Target</b>	No more than 20% of development for office use (A2 and B1(a), measured by floorspace) to be located within town centre boundaries of Rawtenstall, Haslingden and Bacup over plan period
<b>Progress towards Target</b>	The only application approved relating to a B1(a) use was for the conversion from an office dealing with financial/professional services to a B1(a) use in Bacup town centre. This relates to 82m <sup>2</sup> of floorspace, but has no overall bearing on the delivery of this target as it is from A2 use to B1(a).
<b>Trigger to Implement Contingencies</b>	1. More than 30% of approved office space located outside of town centre boundaries of Rawtenstall, Haslingden and Bacup over consecutive 3 year rolling period.
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Dialogue with commercial property agents/regeneration over rents and suitability of potential retail units within Town Centre boundaries.

- |  |  |
|--|--|
|  | <p>3. Appraise suitability/viability of sites with agents and developers<br/>         4. Review town centre boundaries</p> |
|--|--|

Very small levels of additional retail floorspace were granted throughout 2010/11, and none were approved in any of the Primary Shopping Areas. An approval was granted to allow for a post office counter in Helmshore Local Centre, and other retail was granted adjacent to the PSA in Rawtenstall town centre. In total there was a loss of 155m<sup>2</sup> retail floorspace (A1), from the town centres (but not the PSA), which was converted to restaurant / takeaway uses (A3 and A5 uses).

## **Policy 12: The Valley Centre**

Redevelopment of the derelict Valley Centre in Rawtenstall is established as a priority. The policy sets out the type of uses that will be encouraged on the site.

<b>Target</b>	Redevelopment of the Valley Centre by 2016
<b>Progress towards Target</b>	There is still sufficient time to reach this target if the purchase of the Valley Centre can be achieved by negotiation. The use of a Compulsory Purchase Order would be a lengthy process with no guarantee of success.
<b>Trigger to Implement Contingencies</b>	<ul style="list-style-type: none"> <li>1. Existing buildings not demolished by 2012</li> <li>2. Binding agreement with owner/developer, Rossendale BC, Lancashire County Council and other relevant partners on scheme details including funding not in place by 2013</li> <li>3. No submission of planning application by end of 2014</li> <li>4. Application not approved by 2015</li> <li>5. Works not commenced by 2016</li> </ul>
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ul style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with developers/landowners to facilitate and enable development (e.g. assistance with funding, resources and expertise)</li> <li>3. Work with developers and landowners to remove obstacles and alleviate constraints (e.g. alternative locations for businesses etc)</li> <li>4. Produce development brief for site aligned to planning application process</li> <li>5. Joint venture development partnership approach.</li> </ul>

The derelict Valley Centre saw its last tenant move out in early 2011. Widely seen by local residents and traders as an eyesore having a detrimental impact on the rest of the town, its removal and replacement is seen as a borough-wide priority.

The Council has been in extensive negotiations with the current owner about the purchase of the site. The owner has been unwilling to sell due to the loss that would be incurred as the shopping centre was originally purchased at the height of the property boom. The lack in progress led the Council to consider a variety of options to bring forward the regeneration of the site, including Compulsory Purchase (CPO). In order to substantiate any CPO procedures it was decided to employ consultants to produce a "Vision" for Rawtenstall town centre and a more detailed study into possible approaches to the Valley Centre. In May 2010 BDP supported by Gordon Hood Associates and JMP were appointed to undertake this work.

The consultancy work resulted in intensive analysis of the viability of different approaches to redeveloping the Valley Centre as well as adjacent land in the ownership of the Council and the Police. A number of options were considered and discussed with the owner and their representative. However even the most economically efficient scheme was shown to require an element of subsidy, either from external sources or from cross-subsidising the site as part of a broader property portfolio.

In order to improve the appearance of the site in the interim the Council served a notice on the owners under Section 215 of the Town and Country Planning Act. Actions such as repainting, boarding and addressing the issue of pigeon infestation were eventually agreed voluntarily.

## Policy 13: Protecting Key Local Retail

Local shops and markets have an important role in providing for people's needs. This policy supports the retention of these facilities and establishes criteria against which any change of use would be considered.

<b>Target</b>	Retain 2008 levels of small convenience shops in neighbourhood centres
<b>Progress towards Target</b>	This is a newly adopted indicator under the Core Strategy, and will be reported on over the plan period. However, the Retail and Town Centre study shows the number of units within the Local Centres of Crawshawbooth, Edenfield and Stacksteads and compares this to the situation in 2004. This data will form the baseline for future AMR reporting, and is shown in the table below
<b>Trigger to Implement Contingencies</b>	1. Greater than 15% loss of small convenience shops in neighbourhood centres over 5 year fixed period
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ul style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with shop owners to increase viability (business rates, incentives etc)</li> <li>3. Promote opportunities for appropriate mixed use developments in neighbourhood centres</li> <li>4. Work with Rossendale BC Regeneration to identify opportunities for redevelopment/consolidation of neighbourhood services.</li> </ul>

The table below shows the number of convenience retail units within the defined Local Centres of Crawshawbooth, Edenfield, Helmshore, Shawforth/Facit and Stacksteads. This data below will form the baseline to be used to assess future changes within these centres in the context of protecting key local retail within the Borough.

	Number of Convenience Retail Units		% of total no. of units in Local Centre in 2008
	2004	2008/09	
Crawshawbooth	4	5	16.7
Edenfield	1	3	27.3
Helmshore	n/a	3	25
Shawforth/Facit	n/a	3	23.1
Stacksteads	6	6	16.2

A small extension was approved in order to provide for a post office counter in Helmshore over this year's reporting period.

## Policy 14: Tourism

Tourism is an important part of the Borough's economy and represents a growth opportunity. The policy sets out the type of tourism facilities that will be promoted and how applications for tourist uses will be considered.

<b>Target</b>	Opening of Adrenaline Gateway 'Basecamp' facility by mid 2015
<b>Progress towards Target</b>	Discussions are underway with partners but the triggers are outside this AMR reporting period.
<b>Trigger to Implement Contingencies</b>	<ul style="list-style-type: none"> <li>1. Viable location, scheme and funding not agreed by mid 2012</li> <li>2. Application not submitted by end of 2012</li> <li>3. Application not approved by mid 2013</li> <li>4. Scheme not started on site by mid 2014</li> <li>5. Scheme not operational by mid 2015</li> </ul>
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ul style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> </ul>

	<p>2. Explore alternative funding and location      3. Work with applicant on drawing up a suitable design/scheme      4. Dialogue with developer to overcome construction problems/delays</p>
<b>Target</b>	To increase patronage at key tourist destinations: <ul style="list-style-type: none"> <li>• Lee Quarry: 100% over plan period</li> <li>• East Lancashire Railway: 100% over plan period</li> </ul>
<b>Progress towards Target</b>	This is a newly adopted indicator for the Core Strategy and figures for previous years are not available. Some patronage figures are available and these will help form the baseline for reporting on in future AMRs.
<b>Trigger to Implement Contingencies</b>	1. Less than 20% cumulative increase in patronage on ELR in periods 2011-2016; and less than 25% cumulative increase in periods 2016-2021 and 2021-2026 2. Less than 60% cumulative increase in patronage by 2016; less than 10% additional cumulative increase for periods 2016-2021 and 2021- 2026
<b>Trigger Met Contingencies</b>	No. <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Discuss with partners (ELR, LCC and other interested parties) about how to facilitate growth</li> <li>3. Identify funding sources to introduce improvements to existing facilities</li> </ol>

The patronage figures for Lee Quarry are available for the following calendar years:

	<b>2009</b>	<b>2010</b>
<b>Lee Quarry cycle counts</b>	20,000	30,000

The patronage figures for the East Lancashire Railway are available for the AMR reporting period 1<sup>st</sup> April 2010 to 31<sup>st</sup> March 2011. These figures show that a total of 53,562 trips either originated from Rawtenstall or had Rawtenstall or Irwell Vale as their destination from elsewhere along the East Lancashire Railway. It is not possible to take into account trips originating from Irwell Vale as this is an unstaffed station.

<b>Origin / Destination</b>	<b>Number of trips 2010/11</b>
<b>From Rawtenstall</b>	11,587
<b>To Rawtenstall</b>	27,113
<b>To Irwell Vale</b>	14,862
<b>Total</b>	<b>53,562</b>

The number of trips originating in Rawtenstall or ending in Rawtenstall or Irwell Vale was 53,562. This represents 40% of the total number of recorded visitors for the East Lancashire Railway (134,964). These figures take into account passengers who took part in special events.

<b>Target</b>	<b>Percentage of jobs associated with tourism to increase over the Plan period from 7.2% (NOMIS ABI Data, 2008, based 1527 jobs) to 10% over the plan period</b>
<b>Progress towards Target</b>	This is a newly adopted indicator in the Core Strategy. Previous information is available but is based on different data due to changes in how tourism is defined and other changes as reported by the Office for National Statistics (ONS).
<b>Trigger to Implement Contingencies</b>	NOMIS Annual Business Inquiry data, based on Standard Industrial Classifications (SIC): 551 Hotels; 552 Camping / short stay provision; 553 Restaurants; 554 Bars 633 Travel agents / tour operators; 925 Library, museum, cultural activities; 926 Sporting facilities; 927 Other recreational activities
<b>Trigger Met Contingencies</b>	No. <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Discuss with partners, operators, employers, Regeneration and LCC colleagues about how to create more jobs.</li> <li>3. Identify funding to bring forward jobs faster</li> <li>4. Look at promotional literature and increased advertising</li> <li>5. Consider review / update of Tourism Strategy</li> </ol>

The 7.2% figure is based on the Annual Business Inquiry data issued by ONS in 2008. Since 2008 the ABI has been replaced by the Annual Business Survey. As a result the Standard Industrial Classifications (SIC) that make up tourism and the wider visitor economy related occupations have changed.

In addition Lancashire County Council's reporting of tourism related occupations has widened the definition to the visitor economy. The Annual Monitoring Report will now report on the same SICs that LCC uses in order to avoid confusion as the plan period progresses. This does not greatly amend the figures already put forward in the Core Strategy, as shown below, and the target remains for 10% of all jobs within Rossendale to be related to tourism/visitor economy over the plan period.

	<b>Employee Jobs in Visitor Economy*</b>	<b>% of all Employee Jobs</b>	<b>Working Owners Jobs in Visitor Economy*</b>	<b>% of all Working Owners Jobs</b>	<b>Employment Jobs in Visitor Economy*</b>	<b>% of all Employment Jobs</b>
<b>2008</b>	1500	7.5%	100	8.3%	1600	7.6%
<b>2009</b>	1900	9.5%	100	7.1%	2000	9.3%
<b>2010</b>	1300	6.6%	100	7.1%	1400	6.7%

(\* This is based on the SICs 551, 552, 553, 559, 561, 562, 563, 791, 910, 931, 931.)

## Policy 15: Overnight Visitor Accommodation

Overnight visitor accommodation of all sorts is important to supporting the visitor economy. The policy establishes the criteria that will be considered when assessing applications for such development.

<b>Target</b>	At least one caravan site, one campsite and one bunkbarn delivered by 2016
<b>Progress towards Target</b>	This is a newly adopted indicator under the Core Strategy, and relates to tourism – related provision. The triggers are outside of this AMR reporting period.
<b>Trigger to Implement Contingencies</b>	1. Planning application not received for a caravan site, campsite and bunkbarn by start of 2014
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>Identify suitable locations/developer interest for Site Allocations DPD</li> <li>Dialogue with Regeneration, Rossendale Borough Council, LCC, Lancashire &amp; Blackpool Tourist Board, Regenerate, etc to promote/identify funding opportunities/scheme viability</li> <li>Work with developer to draw up suitable scheme</li> </ol>

## Policy 16: Preserving and Enhancing the Built Environment

The policy sets out the importance of protecting, conserving and enhancing the historic environment of Rossendale. This includes criteria for assessing applications as well as how areas and buildings of conservation value will be identified.

<b>Target</b>	Conservation Area Appraisals for all conservation areas to be adopted by April 2012, and management plans adopted by April 2015
<b>Progress towards Target</b>	Work is ongoing to finalise Conservation Area Appraisals and management plans for all the Conservation Areas, with a view to meeting the deadlines set out in this indicator. The Council anticipates that progress will be made by the next Annual Monitoring Report.
<b>Trigger to Implement Contingencies</b>	1. Conservation Area Appraisals not completed by October 2011 2. Management Plans not completed by October 2014
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Liaise with Rossendale BC Conservation Team, and provide assistance where appropriate

## Policy 17: Rossendale's Green Infrastructure

Areas of environmental value have in the past frequently been considered in isolation. This policy seeks to encourage their consideration as a whole as well as setting out criteria for consideration of issues such as flooding and adapting to climate change.

<b>Target</b>	Two thirds of PROWs to be in 'good' condition by 2016, 80% by end of plan period
<b>Progress towards Target</b>	The information regarding Rossendale's Public Rights of Way network is still being collated by Lancashire County Council, and will be available early 2012. It is therefore not possible to include statistics on the condition of the PROW network in this AMR. The Council hopes to have the information available for the next AMR.
<b>Trigger to Implement Contingencies</b>	1. 50% not in 'good' condition by 2014 2. 70% not in 'good' condition by 2020
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Investigate possibilities for funding improvements from a variety of sources (e.g. CIL, Grants, DEFRA, Lottery etc) 3. Prioritising key routes to facilitate implementation of other Core Strategy policies (e.g. 9 and 14) 4. Coordinating lobbying by interested parties (e.g. Civic Trust, Ramblers Association) to LCC

## Policy 18: Biodiversity, Geodiversity and Landscape Conservation

Rossendale has a rich natural environment. This policy identifies what this includes and criteria against which any application will be assessed.

<b>Target</b>	10% increase over a 3 year rolling period in overall area of biodiversity resource
<b>Progress towards Target</b>	During the reporting period, there was a gain of 2.52 hectares of Biological Heritage Sites (0.28ha added at Alder Bottom Field, and 2.24ha added at Healey Dell), and a loss of 4.31ha – giving an overall loss of 1.79 hectares of BHSs within the borough, as reported by Lancashire County Council's Natural Environment Service. However, the losses are due to the removal of certain areas of BHSs which were previously included on the database in error (at Alder Bottom Bank and Mitchell's House Reservoir Clough), rather than representing actual degradation of the Borough's biodiversity resource.
<b>Trigger to Implement Contingencies</b>	LCC Natural Environment Service information on biodiversity resources within Rossendale
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"><li>Identify the problem and barriers/causes via discussions and/or assessment(s)</li><li>Works with Park Department, local communities, Groundwork and others to identify, improve and nominate local sites of biodiversity importance to LCC for appropriate designation</li><li>Prioritising sites for funding from planning obligations, grants etc</li></ol>

## Policy 19: Climate Change and Low Carbon and Zero Carbon Sources of Energy

Policy 19 is split into two parts. Section 1 identifies how proposals for all types of renewable energy will be considered and that 25% of the energy needs of the Borough should be met from these sources by 2026. Part 2 sets out how the climate change impacts on development will be addressed.

<b>Target</b>	3 year rolling increase of 10% of energy (electric and heat) generating capacity (excluding commercial wind)
<b>Progress towards Target</b>	As this is a newly adopted indicator under the Core Strategy, the figures for the past three years are not available. However, the previous year (Apr 2009 – Mar 2010) saw 32kW of renewable energy generation capacity (excluding commercial wind) given planning permission, and this year (Apr 2010 – Mar 2011) saw a total of 85.6kW given planning permission. The current level of renewable energy generation in the Borough (excluding commercial wind) stands at approximately 123.6kW. This figure will be used in future AMRs to calculate the 3 year rolling change / percentage required by this indicator over the plan period.
<b>Trigger to Implement Contingencies</b>	<ol style="list-style-type: none"><li>Less than 5% increase over 3 year rolling period</li></ol>
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"><li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li><li>Promote funding available under Feed in Tariff</li><li>Work with developers to increase understanding of practicalities of implementing renewable energy schemes</li><li>Facilitate pro-active discussions between applicants and Planning Officers, and the services of 3rd party specialists</li></ol>

## Policy 20: Wind Energy

Rossendale is an attractive area for wind energy developers as it has a significant wind resource and this policy provides guidance on how future applications for wind energy developments will be assessed. It aims to protect areas of ecological interest, historic buildings and settings as well as providing a mechanism for requiring developments to provide benefits to local communities.

<b>Target</b>	100% of community benefit agreements to meet the value of the nationally supported minimum (per MW) over the plan period for wind energy developments
<b>Progress towards Target</b>	During the period which this AMR monitors, there have been no permitted commercial wind energy developments in the Borough which have required a community benefit agreement.
<b>Trigger to Implement Contingencies</b>	<ol style="list-style-type: none"><li>1. In 2016 10% or greater of agreements not meeting nationally supported minimum value (per MW).</li><li>2. In 2021 10% or greater of agreements not meeting nationally supported minimum value (per MW).</li><li>3. In 2026 10% or greater of agreements exceeding nationally supported minimum value (per MW).</li></ol>
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"><li>1. Identify the problem and barriers to providing contributions via discussions and/or assessment(s)</li><li>2. Work with independent specialists (e.g. Natural England, LCC) to ascertain realistic costs of mitigating harm caused by wind developments.</li></ol>

## Policy 21: Supporting the Rural Economy and its Communities

This policy is concerned with areas outside of the main urban concentrations, its economy and its communities. The main thrust of the policy is to ensure that Rossendale's rural areas are protected from inappropriate development while at the same time providing support for developments that will help the local economy and provide jobs and services to members of the local community.

<b>Target</b>	75% of all approved non-householder planning applications for reuse of buildings in the countryside to be for employment generating uses, over the plan period
<b>Progress towards Target</b>	As this is a newly adopted indicator under the Core Strategy, the methodology for collecting this data has not yet been finalised, nor is information from the past 3 years available yet as a comparator. It is anticipated that the next Annual Monitoring Report will include up to date data on this indicator, which will be used as a rolling 3 year comparator for future reports.
<b>Trigger to Implement Contingencies</b>	<ol style="list-style-type: none"><li>1. Less than 50% approved for employment uses, measured over a rolling 3 year period</li></ol>
<b>Trigger Met</b>	No.
<b>Contingencies</b>	<ol style="list-style-type: none"><li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li><li>2. Work with Rossendale BC Regeneration/ Regenerate etc and applicants to investigate alternative employment generating uses</li><li>3. Policy review</li></ol>

## Policy 22: Planning Contributions

This policy sets out the overarching framework in relation to the negotiation of planning obligations, agreements and the Community Infrastructure Levy (CIL).

It ensures that where developments will create additional need for improvements/ provision of services or facilities or exacerbate an existing deficiency, contributions (either financial or in-kind) will be sought to ensure that the appropriate enhancements/ improvements are made, and appropriate management arrangements are in place.

<b>Target</b>	All major applications to provide contributions towards Improvements / provision of facilities where appropriate
<b>Progress towards Target</b>	As this is a newly adopted indicator under the Core Strategy, the methodology for collecting this data has not yet been finalised and a separate piece of work is being undertaken to assist in the monitoring of this target.  However, this will be reported on in the next AMR for 2011/2012.
<b>Trigger to Implement Contingencies</b>	1. 80% or less of major proposals providing contributions
<b>Trigger Met</b>	No.
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Update evidence base 3. Renegotiate terms and details 4. Focus on target areas

## Policy 23: Promoting High Quality Designed Spaces

This policy is concerned with how developments and spaces are designed and how they will look. The policy also stipulates that consideration should be given to the life-time use of the development and not just the initial use as well as ensuring that places and buildings in Rossendale are attractive, safe and easy to use.

<b>Target</b>	50% of all major (10 plus units) housing applications to undergo a Building for Life Assessment over period to 2016
<b>Progress towards Target</b>	No assessments were undertaken, as this is a newly identified target
<b>Trigger to Implement Contingencies</b>	Less than 40% of major housing applications undergoing a Building for Life Assessment over first 5 years of the plan (by 2016)
<b>Trigger Met</b>	No
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Liaise with management team to examine availability of officer time to carry out Building for Life Assessments 3. Work with developers at pre-application stage to encourage schemes to take into account Building for Life criteria during their design 4. Investigate making Building for Life Assessment a corporate priority for assessing major residential applications
<b>Target</b>	80% of all major (10 plus units) housing applications to undergo a Building for Life assessment over period 2016-2021
<b>Progress towards Target</b>	
<b>Trigger to Implement Contingencies</b>	Less than 70% of major housing applications undergoing a Building for Life Assessment over 2 <sup>nd</sup> 5 years of the plan (2016-2021)
<b>Trigger Met</b>	
<b>Contingencies</b>	1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) 2. Liaise with management team to examine availability of officer time to carry out Building for Life Assessments 3. Work with developers at pre-application stage to encourage schemes to take into account Building for Life criteria during their design 4. Investigate making Building for Life Assessment a corporate priority for assessing major residential applications

Rossendale has a distinctive environment of stone built buildings in narrow valleys. The Core Strategy seeks to promote high quality design both for individual buildings as well as groups of buildings. Improving the quality of design through using recognised accreditation systems will be one way of achieving this.

## Policy 24: Planning Application Considerations

This policy sets out the things that developments should take into consideration before submitting a planning application, as they will form part of the assessment.

For example the materials to be used, how the development is laid out, privacy of occupants and neighbours as well as energy efficiency and drainage facilities.

<b>Target</b>	To decrease the amount of both derelict and vacant land in the borough over the Plan period to 2026
<b>Progress towards Target</b>	2009/10: Derelict land: 54 ha Vacant land: 72ha  2010/11 Derelict land: 61ha Vacant land: 76ha (Source: NLU DS)
<b>Trigger to Implement Contingencies</b>	1. Amount of derelict land increases by more than 10% over a rolling 5 year period 2. Amount of vacant land increases by more than 10% over a rolling 3 year period
<b>Trigger Met Contingencies</b>	1. To identify the issues affecting increased rates of vacant land (e.g. factory closures, costly contamination issues) 2. To work with HCA and other funding bodies (e.g. LEP, to bring forward sites) 3. To work with landowners to find ways of bringing forward vacant land that market finds difficult to address

The amount of both derelict and vacant land in the Borough increased between 2009/10 and 2010/11. This information, derived from the National Land Use Database, shows a change primarily because a much more thorough data collection exercise was undertaken. The current recession has also affected the turnover of vacant land with relatively little development occurring.

The Core Strategy introduces a variety of different policy criteria including making the best use of land.

If you would like a summary of this leaflet in large print, on audio cassette or in a language other than English, please let us know and we will be happy to arrange it.

**Please telephone 01706 217777 and People & Policy Team**

اگر آپ کو ان معلومات کا خلاصہ بڑے حروف میں، آڈیوکیسٹ پر، یا انگریزی کے علاوہ کسی اور زبان میں درکار ہے تو برائے مہربانی ہمیں بتائیں، ہم بخوبی آپ کے لئے اس کا انتظام کریں گے۔

برائے مہربانی 01706217777 پر ٹیلیفون کریں پا پھر کمپونی کیشن سیکشن سے اس پتہ پر رابطہ قائم کریں:

Communications Section, Town Centres, Rawtenstall, BB4 7LZ

আপনি যদি এসব তথ্যের সার সংক্ষেপ বড় হৱফের ছাপায়, অডিও ক্যাসেটে অথবা ইংরেজী ছাড়া অন্য কোন ভাষায় পেতে চান তাহলে অনুগ্রহ করে আমাদেরকে জানালে আমরা অত্যন্ত খুশী মনে তার ব্যবস্থা করব।

অনুগ্রহ করে ০১৭০৬ ২১৭৭৭৭ এই নাম্বারে অথবা কমিউনিকেশন সেকশন, টাউন সেন্টার অফিস, রটেলস্টোল বি.বি.৪ ৭এল.জেড. এই ঠিকানায় যোগাযোগ করুন।



# Rossendale alive

## INITIAL COMMUNITY IMPACT ASSESSMENT

<b>Name of Policy, Decision, Strategy, Service or Function, Other: (please indicate)</b>	Local Development Scheme 2012 - 2015	
<b>Lead Officer Name(s):</b>	Anne Storah	
<b>Job Title &amp; Location:</b>	Principal Planner (forward Planning)	
<b>Department/Service Area:</b>	Forward Planning / Planning Unit	
<b>Telephone &amp; E-mail Contact:</b>	01706 252418 / annestorah@rossendalebc.gov.uk	
<b>Date Assessment:</b>	<b>Commenced:</b> 09/02/12	<b>Completed:</b>

**We carry out Community Impact Assessments to analyse the effects of our decisions, policies or practices. The CIA should be undertaken/started at the beginning of the policy development process – before any decisions are made.**

### 1. Overview

<b>The main aims/objectives of this policy<sup>1</sup> are:</b>
The Local Development Scheme (LDS) is a timetable/project plan setting out key milestones in the preparation of Rossendale's Local Development Framework. It is a statutory document identifying which Development Plan Documents the Council is preparing and is prepared to cover a three year rolling programme. The 2012 – 2015 LDS is replacing the previous version.

(Refer to [CIA Guidance](#) for details)

Is the policy or decision under review (please tick)

New/proposed  Modified/adapted  Existing

### INTERNAL ONLY

#### **MANAGEMENT ACTION REQUIRED (to be completed by the Head of P&P following review by Management Team)**

- Outcome of CIA agreed/approved by Management Team: Yes  No
- Is a full CIA required Yes  No
- Referred back to Assessor for amendment :NA
- Published/made publicly available on: As per Cabinet

Signed:.....Liz Sandiford ..... (Head of P&P) Date:20.2.2012

Date of Review<sup>2</sup>:Detailed in Report

<sup>1</sup> Policy refers to any policy, strategy, project, procedure, function, decision or delivery of service.

<sup>2</sup> This date will be set on an annual basis as default for review unless otherwise specified by you.

<b>Responsible Section/Team</b>	Forward Planning	<b>Version</b>	1
<b>Responsible Author</b>	Anne Storah	<b>Due for review</b>	N/K
<b>Date last amended</b>	N/A	<b>Page 1 of 2</b>	1

## 2. Equality Impact

Using the table below please indicate whether the policy/strategy/decision has a positive, negative or no impact from an **Equalities perspective** on any of the protected equality groups listed below. Please also give consideration to wider equality of opportunity and community cohesion impacts within and between the groups identified. If you have identified any negative impact and mitigating actions are not sufficient, you will need to complete a Full Community Impact Assessment.

Equality		Positive Impact (It could benefit)	Negative Impact (It could disadvantage)	Reason and any mitigating actions already in place (to reduce any adverse /negative impacts or reasons why it will be of positive benefit or contribution)	No Impact
Age	Older people	<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
	Younger people and children	<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
Disability	Physical/learning/mental health		<input type="checkbox"/>		<input checked="" type="checkbox"/>
Gender Reassignment	Transsexual people		<input type="checkbox"/>		<input checked="" type="checkbox"/>
Pregnancy and Maternity			<input type="checkbox"/>		<input checked="" type="checkbox"/>
Race (Ethnicity or Nationality)	Asian or Asian British people	<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
	Black or black British people	<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
	Irish people	<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
	White British	<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
	Chinese people	<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
	Gypsies & Travellers	<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
	Other minority communities not listed above (please state)	<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
Belief or Religion			<input type="checkbox"/>		<input checked="" type="checkbox"/>
Gender	Women	<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
	Men	<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
Sexual Orientation	Lesbian women, gay men and bisexual people		<input type="checkbox"/>		<input checked="" type="checkbox"/>
Marriage and Civil Partnership (employment only)		<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
Contribution to equality of opportunity		<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
Contribution to fostering good relations between different groups (people getting on well together – valuing one another, respect and understanding)		<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
Human Rights <a href="http://intranet/site/scripts/documents_info.php?categoryID=86&amp;documentID=251">http://intranet/site/scripts/documents_info.php?categoryID=86&amp;documentID=251</a>		<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>

Responsible Section/Team	Forward Planning	Version	1
Responsible Author	Anne Storah	Due for review	N/K
Date last amended	N/A	Page 2 of 2	1