

|                                       |  |  |   |
|---------------------------------------|--|--|---|
| <b>Subject:</b>                       | Authority Monitoring Report<br>2013-2014   | <b>Status:</b>                             | Open  |
| <b>Report to:</b>                     | Council  | <b>Date:</b>                               | 16 <sup>th</sup> July 2014                      |
| <b>Report of:</b>                     | Planning Manager   | <b>Portfolio Holder:</b>                   | Operational Services and<br>Development Control |
| <b>Key Decision:</b>                  | <input type="checkbox"/> Forward Plan <input checked="" type="checkbox"/>            | General Exception <input type="checkbox"/> | Special Urgency <input type="checkbox"/>        |
| <b>Equality Impact Assessment:</b>    | Required:  | No   | Attached: No                                    |
| <b>Biodiversity Impact Assessment</b> | Required:  | No   | Attached: No                                    |
| <b>Contact Officer:</b>               | Adrian Smith-Forward<br>Planning   | <b>Telephone:</b>                          | <b>01706 252419</b>                             |
| <b>Email:</b>                         | <a href="mailto:adriansmith@rossendalebc.gov.uk">adriansmith@rossendalebc.gov.uk</a> |  |   |

|           |  |
|-----------|--|
| <b>1.</b> | <b>RECOMMENDATION(S)</b>   |
| 1.1       | That Council notes for information the Authority Monitoring Report for 1 <sup>st</sup> April 2013-31 <sup>st</sup> March 2014. |

## 2. PURPOSE OF REPORT

2.1 There is a statutory requirement placed on local planning authorities to prepare an Authority Monitoring Report (AMR). This document reports on the implementation of the Local Development Scheme (LDS), as well as the extent to which policies set out in the Core Strategy are being achieved.

## 3. CORPORATE PRIORITIES

3.1 The matters discussed in this report impact directly on the following corporate priorities:

- **Regenerating Rossendale:** This priority focuses on regeneration in its broadest sense, so it means supporting communities that get on well together, attracting sustainable investment, promoting Rossendale, as well as working as an enabler to promote the physical regeneration of Rossendale.
- **Responsive Value for Money Services:** This priority is about the Council working collaboratively, being a provider, procurer and a commissioner of services that are efficient and that meet the needs of local people.
- **Clean Green Rossendale:** This priority focuses on clean streets and town centres and well managed open spaces, whilst recognising that the Council has to work with communities and as a partner to deliver this ambition.

## 4. RISK ASSESSMENT IMPLICATIONS

4.1 All the issues raised and the recommendation(s) in this report involve risk considerations as set out below:

- The Report sets out where implementation of Core Strategy policies are not being achieved or are at risk of not being achieved
- Where policies are not operating as anticipated, further investigation will be required. It may become necessary to identify remedial action where identified triggers are reached.

## 5. BACKGROUND AND OPTIONS

5.1 The Town and Country Planning (Local Planning) (England) Regulations 2012 set out the minimum content of AMR's which includes identifying progress on documents within the LDS; identification of any policies that are not being successfully implemented and progress on

numerical policies (e.g. housing, employment). The Localism Act (2011) Section 113 amends the Planning and Compulsory Purchase Act 2011 Section 35 and requires that an AMR be produced at least annually.

- 5.2 The 2012-2013 AMR was taken to Cabinet in November 2013. It is therefore less than a year since the last Report was published. This is primarily due to the fact that publication of last year's report was delayed from its July date due to the need to take into account three significant planning appeals.

#### *Local Plan timetable*

- 5.3 The Local Development Scheme (LDS) for the Borough published in the last AMR has been re-evaluated. The overall timescale for Plan adoption does not change with relatively minor tweaks being made. For example, a first draft consultation on combined site allocations/development management policies will be held in November/December this year.
- 5.4 No decision has yet been made on whether to progress with a Community Infrastructure Levy (CIL). As part of the preparation of the "Lives and Landscapes" document it will be necessary to commission a Viability Assessment of the whole Plan. This can only be done when it is clear what policies and allocations are going to be put forward including the likely impacts of any policies addressing developer contributions. It is anticipated that preliminary work on this will be undertaken in Summer/Autumn this year. The results of this work will be essential baseline data for identifying if there is likely to be enough value in development within Rossendale to justify progressing further with investigating CIL.
- 5.5 The timetable for Supplementary Planning Documents (SPD's) is not required to be addressed within the LDS. Progress on Rawtenstall SPD is awaiting the results of the on-going design work being undertaken in relation to the former Valley Centre.

#### *Housing Supply*

- 5.6 Analysis of the implementation of Core Strategy policies forms the heart of the AMR, including demonstrating that housing development is being delivered, which relates to having a Five year land supply (+20% for previous low delivery rates) of housing land available for development. A detailed separate Report on this has been considered at this month's cabinet. This indicates that a five year supply plus 5% and 20% is achievable and is considered to be robust. The document strengthens the Council's position with respect to consideration of future planning applications for housing though it is possible it may be challenged by developers.
- 5.7 The work undertaken for the AMR shows that 265 new houses were built in Rossendale in 2013/14 of which 133 were affordable. This is significantly higher than the previous year's total of 135 and exceeds the Core Strategy trajectory for the year by 6. Over the coming year (2014/15) the trajectory target will be 269 dwellings. This level of new housing will continue to be challenging to deliver.
- 5.8 *Other main headlines*
- Nearly 90% of new development was within the urban area.
  - 70% of new development was built on previously developed land which is greater than the target of 65%. The figures for Rawtenstall and Haslingden were particularly good but Bacup and Whitworth only achieved 55%.

- The distribution of new housing shows that the level of housing provision in the main settlements of Rawtenstall, Bacup, Haslingden and Whitworth is lower than the targets. In contrast the amount delivered in the smaller tier 3 settlements such as Helmshore and Waterfoot is significantly higher than target at 43% of all housing built compared to a target of 20%.
- New employment floorspace creation has been greater than the previous year with the new Solomon site near Bentgate being significant in this. However this permission did entail the loss of Green Belt and was outside the Urban Area.
- The amount of housing development built in locations with poor public transport has been high with a figure of 60% for housing and 86% for employment compared to a target of 90%.

5.9 A number of targets, primarily relating to housing, are reviewed on a rolling three year basis with this year's AMR being the first to consider a full three year period. It is evident that some policies are not functioning as originally intended, for example, the distribution of where housing will be built. This partly reflects the housing market with demand and viability in smaller settlements being currently better than in some of the main urban areas. The principle way that this will be addressed is through the "Lives and Landscapes" Site Allocations DPD.

**COMMENTS FROM STATUTORY OFFICERS:**

**6. SECTION 151 OFFICER**

6.1 It is understood that any financial implications arising will be contained within existing Council budgets

**7. MONITORING OFFICER**

7.1 Comments included in the body of the Report.

**8. POLICY IMPLICATIONS AND CONSULTATION CARRIED OUT**

8.1 The preparation of the AMR has involved close liaison within the Council; e.g. with the Regeneration Team with respect to housing as well as with external bodies in order to collect the relevant information.

8.2 A number of targets are based on a three year cumulative total. As some are not on track it will be necessary to take remedial action. This will primarily be through the Site Allocations "Lives and Landscapes" DPD and may require review of some of the Core Strategy targets.

8.3 This report is not proposing new or significant changes to services or policies. It does not propose decisions about budget cuts or service changes/reductions. It is determined therefore, that this report is unlikely to have any adverse impacts under the Council's Equality Policy or associated equality duties, and has not been assessed for equalities impacts. However the Council does recognise that ensuring relevant house supply to need local needs and allocation of space for business / employment opportunities locally is related to all people's positive health and wellbeing and equality of opportunity, regardless of protected characteristic.

**9. CONCLUSION**

9.1 The preparation of the AMR demonstrates the challenges of delivering Core Strategy policies in the current economic climate, especially with respect to housing supply.

9.2 The revision of the Local Development Scheme has been necessary to reflect the current position with respect to preparation of the "Lives and Landscapes" DPD with respect to evidence gathering and staffing resources. It is considered the current timetable is robust but challenging due to the volume of work necessary.

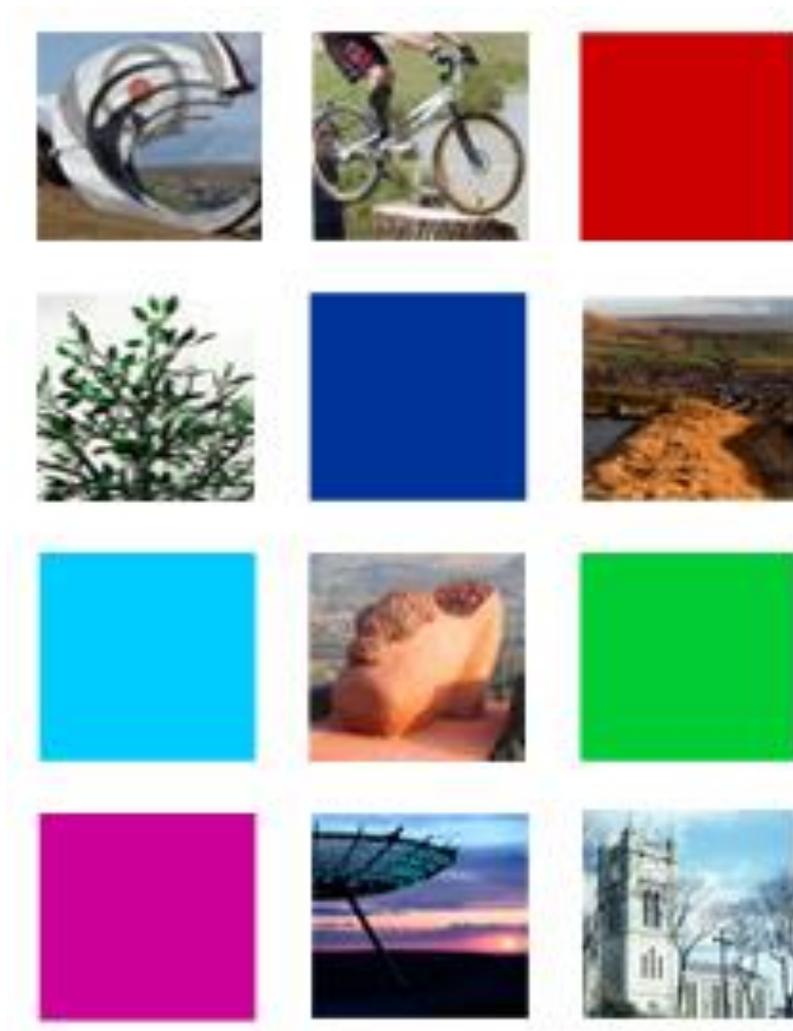
Background Papers

| Document                           | Place of Inspection           |
|------------------------------------|-------------------------------|
| <i>Authority Monitoring Report</i> | Business Centre, Futures Park |

# Authority Monitoring Report (AMR) - 2013/2014

(Formerly Annual Monitoring Report)

Produced by **Forward Planning** - July 2014



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# Introduction

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Welcome to the Authority Monitoring Report (AMR) formerly named the Annual Monitoring Report. This document covers events and facts for the period from 1<sup>st</sup> April 2013 up to 31<sup>st</sup> March 2014. The Core Strategy (Local Plan Part 1) was found “sound” after its Examination in Public and was formally adopted by the Council on 8<sup>th</sup> November 2011. The adopted Core Strategy contains targets and indicators for each Policy including the Area Visions. In order to provide users of this document with as much information as possible and to provide a baseline for future monitoring we have structured this document in line with the Core Strategy targets.

In a number of cases the target triggers are based on a three year rolling average starting from the year when the Plan was adopted (2011/12). This document represents the third year of monitoring.

Every effort has been made to ensure the accuracy of the information; however, due to the changes in monitoring procedures some figures have been rounded up or down or may not be available at this time.

The Localism Act 2011 legislates that Authority Monitoring Reports have to be produced at least annually. However in a change to previous Regulations they do not have to be submitted to the Secretary of State and the date of production is not specified. Rossendale Borough Council intends to produce future Authority Monitoring Reports in the summer of each year, as soon as possible after the financial year has finished. This will ensure that documents are more up to date when produced.

The Town and Country Planning (Local Planning) (England) Regulations 2012 came into operation at the start of April 2012. This includes guidance on the preparation of Authority Monitoring Reports which is set out in Paragraph 34 of the Regulations and has been reflected in this document.

We hope that you like the format and find it useful. We would really appreciate any feedback you have about the structure and how the information is set out. Please send any comments you have to Forward Planning at [forwardplanning@rossendalebc.gov.uk](mailto:forwardplanning@rossendalebc.gov.uk) or ring 01706 252417.

# Executive Summary, Policy Changes and Core Output Indicators

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Rossendale like the rest of the UK has continued to experience the impact of the recession. There is relatively little that the Council can do directly to alter these trends but it can help create a positive environment where appropriate development is encouraged. The introduction of more “trend based” targets and indicators through the Core Strategy will help provide a more rounded picture of what is being achieved in the future.

For many years Local Planning Authorities have been obliged to produce an Annual Monitoring Report, setting out progress on their Local Development Scheme (LDS). This had to be submitted to the Secretary of State on or before 31st December each year. The Localism Act (2011) is now in force, and has meant that Local Planning Authorities no longer need to specify a date or submit their AMR to the Secretary of State. It also changes the name of the document to the “Authority” Monitoring Report rather than “Annual” Monitoring report. In the spirit of localism, the Act allows the local authority to decide when to produce the document but this must be not less than yearly. The information must be made publically available, including on the Council’s website.

## National Planning changes

The Localism Act gives Local Planning Authorities discretion on what they have to report on. There is no longer a requirement to report on national targets. The Town and Country Planning (Local Planning) (England) Regulations 2012 however set out the minimum content of AMR’s which includes progress on documents within the LDS; identification of any policies that are not being successfully implemented and reporting on progress on numerical policies (e.g. housing, employment).

The National Planning Policy Framework (NPPF) came into operation in 2012. This provides a very concise national policy approach compared to previous Planning Policy Statements (PPS) with a strong “pro-growth” focus. The Government also launched its National Planning Practice Guidance in August 2013 which offers advice on a range of planning issues.

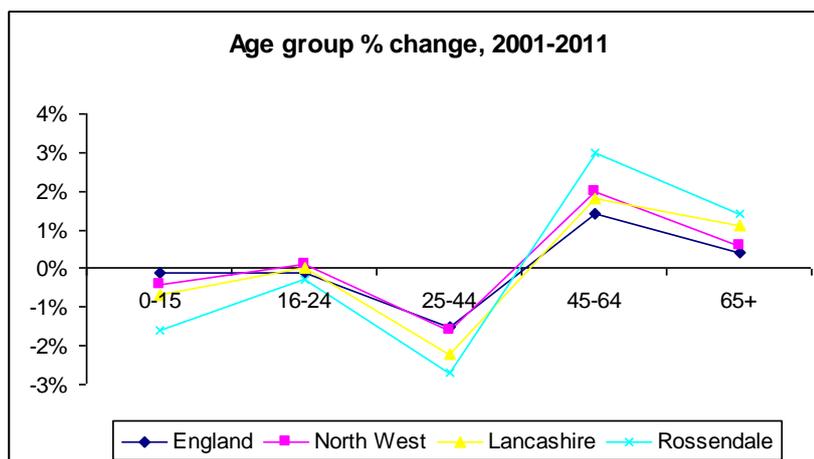
There have been significant changes to permitted development rights and in May 2013 changes came into force to allow permitted development for home extensions; to increase the size limits for the depth of single-storey domestic extensions from 4m to 8m (for detached houses) and from 3m to 6m (for all other houses), in non-protected areas, for a period of three years.

Changes to permitted development rights for change of use for certain properties including agricultural buildings and nurseries providing childcare will also come into force on 6 April 2014. The Government has also announced further proposals to consult on extending permitted development rights to allow change of use from warehouse and light industry to residential use without needing planning permission.

## The 2011 Census

Information from the 2011 Census indicates that the population of the Borough grew from 65 700 in 2001 to 67 982 in 2011, an increase of 3.6%. The number of new households increased at a more rapid rate of 7.3% from 27 113 to 29 100. Population expansion has been uneven across the Borough with the greatest rates of growth in Goodshaw and Irwell Wards which saw population expansion of 10.9% and 9.6% respectively. In contrast the population of five wards declined, the greatest being -1.9% in Longholme (Rawtenstall).

Figure 1: Population Change by Age Group 2001-2011



Source: 2011 and 2001 census (nomisweb)

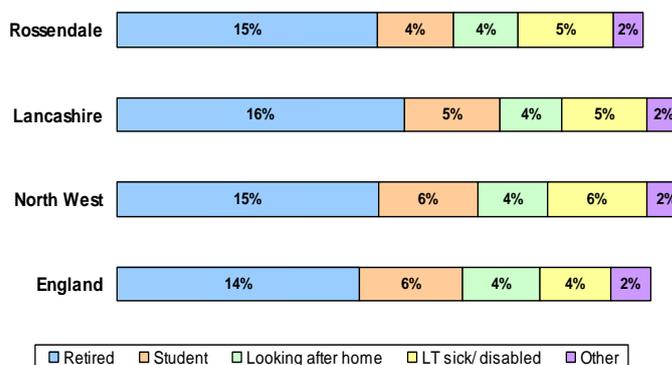
Analysis of the population structure shows that Rossendale has a higher percentage of the 0-14 age group than Lancashire as a whole. However looking at the slightly larger 0-19 age banding, there has been an overall decline of 7% in young people as a share of the total population but an increase of 12% in retired people. Worsley ward (central/northern Haslingden) has by far the youngest population profile whilst Facit and Shawforth has the greatest proportion of older people, with Helmshore having the greatest number of retired people (1 058).

Looking ahead, the latest 2012-subnational population figures for 2014, published by the Office of National Statistics on 29<sup>th</sup> May 2014, calculate that the population of the Borough has grown to 69 017 since the 2011 Census, an increase of 1.5%. ONS anticipate that the population of the Borough will increase by 5.5% between 2011 and 2021, with household formation being slightly higher at 6.8%.

Rossendale ranks just outside the worst 50 authorities in the country for residents classifying themselves as having long term health problems and disabilities. 20% of the population identified themselves within this category. Representation of ethnic communities is relatively low at 6.2% but has witnessed a substantial increase since 2001. There is a low representation of people from such communities in the east of the District, particularly in Whitworth, but a high proportion in Worsley Ward (Haslingden) where nearly 20% of the population classify themselves as having a BME background.

64% of the population are economically active, with Goodshaw and Eden (Edenfield) having the highest participation rates at 71% and 70% respectively. In comparison, Irwell, Stacksteads and Longholme wards have participation rates of less than 60%, which is below the national average and reflects the fact that they have the highest rates of long-term sick/disabled residents. 64% of the economically active population are employed which is higher than the Lancashire average of 61% and the national average of 62%.

Figure 2: Breakdown of Population not Economically Active



Source: 2011 and 2001 census (nomisweb)

According to the 2011 Census 25% of the population are qualified to Level 4 (Degree level) while 24% have no qualification at all. 22% of the population have no access to a car (slightly lower than national/Lancashire figures) while 35% have two or more vehicles which is slightly higher than figures for Lancashire and the North West.

43.6% of the housing stock is terraced. When compared with both national and regional figures the statistics indicate that Rossendale has a significantly higher level of terraced stock and a much lower number of semi-detached homes. Both types of housing are declining however as an overall percentage of the housing stock. Nationally and regionally the main sector of new house building since 2001 has been in flats and apartments. Whilst there has been some expansion in this sector in Rossendale (0.9% growth), it is detached properties that have witnessed particular growth, with an increase of 1.4% over the period. Despite this, and as a proportion of the total housing stock, detached housing remains slightly under-represented when compared to other parts of Lancashire.

Trends in housing tenure over the period 2001-2011 have generally mirrored the trend at national level with a decline in home ownership (-6%, though better than the national fall of -8%) with levels of social renting also declining slightly. The gap in provision appears to have been taken up by the private rented sector.

Figure 3: Housing Tenure

| 2011 tenure | Owned | Shared | Social rented | Private rented | Living rent free |
|-------------|-------|--------|---------------|----------------|------------------|
| Rossendale  | 69.7% | 0.3%   | 14.6%         | 14.1%          | 1.3%             |
| Lancashire  | 71.0% | 0.5%   | 12.1%         | 15.1%          | 1.3%             |
| North West  | 64.5% | 0.5%   | 18.3%         | 15.4%          | 1.3%             |
| England     | 63.3% | 0.8%   | 17.7%         | 16.8%          | 1.3%             |

Source: 2011 and 2001 census (nomisweb)

Headlines from 2013/14 monitoring

The main focus of the Monitoring Report is about progress towards targets set out in the Core Strategy. Among the main headlines are:

- Housing:** 265 new dwellings were constructed in the monitoring period (1 April 2013 to 31 March 2014). The number of dwellings delivered this year is significantly higher than the number built in 2012/2013, and is also higher than the adjusted Core Strategy Housing Trajectory target of 256. Over the coming year there is a realistic but challenging target of 261 dwellings that reflects both the increasing Core Strategy trajectory and the level of past delivery. 71% of new housing was constructed on previously developed land in 2013/2014, exceeding the target. The majority of new housing development took place in Helmshore, Edenfield, Goodshaw, Loveclough, Waterfoot, Stacksteads, Britannnia, Facit and Shawforth, followed by Bacup, Whitworth and Haslingden. A lower proportion of housing than planned was delivered in Rawtenstall and a very small proportion was delivered in other smaller and more isolated settlements. The greatest demand is for one bedroom and four bedroom properties. 133 affordable dwellings were completed this year.
- Employment:** There has been an increase in employment land over the past 12 months, with 1.07ha gained as a result of development and change of use to B1, B2 and B8.
- Town and Local Centres:** Demolition of the Valley Centre was completed in late summer 2012 including construction of a temporary area of Open Space that has been utilised for special events and fairs. DAY Architectural were appointed in 2013 to develop proposals for the redevelopment of

the Valley Centre, following a competitive tender. Provisionally named "Spinning Point" (and also in conjunction with the RTB Partnership), the project proposes the partial redevelopment of Rawtenstall town centre, opening it up to form a new central hub with the potential for new office, commercial, mixed use and residential facilities. Initial consultation took place in March 2014 and DAY is working to develop plans for the Masterplan and vision. Further updates are expected in mid/late 2014.

A Morrison's supermarket (2,390m<sup>2</sup>) in Bacup (located outside the Primary Shopping Area, adjacent to the Town Centre Boundary), was opened in August 2013 but little other retail development was completed over this period. Applications were approved, however, for retail use at Mills Street, Whitworth (within the Primary Shopping Area), 31 Burnley Road East, Waterfoot and change of use of the indoor market at Heritage Arcade, Rawtenstall. Prior notification has also been received for conversion of the former jobcentre in Bacup to form a Nisa convenience retail store.

Production of Local Plan Part 2 *Lives and Landscape Document* is underway and has involved consideration of the existing Urban Boundary and Green Belt within the Borough. **Stage 1**, reviewing the Green Belt and Urban Boundary, was consulted on in late 2012/early 2013. All comments have been considered by the Forward Planning team using the published criteria and responses made to each comment. Amendments that we intend to make as a result of the consultation have been identified and also areas where we consider that no amendments should be made. An additional 30 boundary changes, that did not form part of the original proposals, have also been put forward to be assessed.

Once we have established what we consider is the preferred Green Belt and Urban Boundary, the Forward Planning team will then proceed to **Stage 2** of the *Lives and Landscapes* document. This is the stage where we will be allocating sites for specific uses, in order to meet the Borough's requirements, such as, for new housing, or play space etc. We will of course consult widely on this Stage too, and we may also suggest specific design policies to guide how these sites are brought forward.

Further consultation on the boundary review will take place towards the end of 2014 with stakeholders, including established forums, the general public, businesses, developers, land-owners, neighbouring authorities, statutory agencies etc. Comments received will inform the Pre-Submission Publication version, which will also be subject to a six week statutory consultation towards the end of 2015.

Whilst now not formally part of the LDS, Supplementary Planning Documents (SPD's) have an important, complementary role to play in planning policy. Progress on Rawtenstall SPD has been awaiting feedback from DAY Architectural. Further updates are expected in mid/late 2014.

## National Core Output Indicators

The Council is no longer required to report on National Core Output Indicators. However, as the Indicators provide a useful summary of development trends it has been decided to retain them within this document for information purposes. The figures in the following Tables are based on actual completions rather than planning approvals as used through the rest of the document.

### Business Development and Town Centres

|  |   |  |                                    |   |  |  |
|--|---|--|------------------------------------|---|--|--|
| <b>BD1: How much employment floorspace was delivered in 2013/2014?</b>                             | B1a: 632 m <sup>2</sup><br>B1b: 0 m <sup>2</sup><br>B1c: 1018m <sup>2</sup><br>B2: 960m <sup>2</sup><br>B8: 596 m <sup>2</sup>  |  |                                    |   |  |  |
| <b>BD2: Total Amount of Employment Floorspace on Previously-Developed Land</b>                     | All 3,206m <sup>2</sup> of floorspace was delivered on previously-developed land in 2013/2014.  |  |                                    |   |  |  |
| <b>BD3: How much employment land is available for the future?</b>                                  | <table style="border: none;"> <tr> <td style="border: none;">B1a:<br/>B1b:<br/>B1c:<br/>B2:<br/>B8:</td> <td style="border: none;">} 10.05 hectares. A more accurate breakdown of available employment land will be undertaken as part of the Site Allocations and Development Management DPD.</td> </tr> <tr> <td colspan="2" style="border: none;">Total Amount of Land Available: 17.16 hectares</td> </tr> </table> |  | B1a:<br>B1b:<br>B1c:<br>B2:<br>B8: | } 10.05 hectares. A more accurate breakdown of available employment land will be undertaken as part of the Site Allocations and Development Management DPD. | Total Amount of Land Available: 17.16 hectares |  |
| B1a:<br>B1b:<br>B1c:<br>B2:<br>B8:   | } 10.05 hectares. A more accurate breakdown of available employment land will be undertaken as part of the Site Allocations and Development Management DPD.   |  |                                    |   |  |  |
| Total Amount of Land Available: 17.16 hectares   |   |  |                                    |   |  |  |
| <b>BD4: How much floorspace was delivered in a) town centres and b) across the entire Borough?</b> | A1 (Gross): 0m <sup>2</sup><br>A2 (Gross): 93m <sup>2</sup><br>A3 (Gross): 0 m <sup>2</sup><br>B1a (Gross): 0 m <sup>2</sup><br>D2 (Gross): 0 m <sup>2</sup><br>Sui Generis: 582m <sup>2</sup><br>Total (Gross): 675m <sup>2</sup>  | A1 (Net): 2621 m <sup>2</sup><br>A2 (Net): 93 m <sup>2</sup><br>A3 (Net): 0 m <sup>2</sup><br>B1a (Net): 632 m <sup>2</sup><br>D2 (Net): 0m <sup>2</sup><br>Sui Generis: 582 m <sup>2</sup><br>Total (Net): 3928m <sup>2</sup> |                                    |   |  |  |

### Housing and Environmental Quality

|  |  |           |           |           |           |
|--|--|-----------|-----------|-----------|-----------|
| <b>H1: Plan Period and Housing Targets</b>   | <b>The Core Strategy DPD was adopted in November 2011 and covers the period 2011-2026. During this time 3,700 new houses will be built.</b>  |           |           |           |           |
| <b>H2(a): How much housing (net) has been built in the last 5 years?</b>                     | Over the past 5 years, 766 new houses have been built as set out below:  |           |           |           |           |
|  | 2009/2010  | 2010/2011 | 2011/2012 | 2012/2013 | 2013/2014 |
|  | 173  | 74        | 119       | 135       | 265       |
| <b>H2(b): How many houses (net) were built in the 2013/2014 financial year?</b>              | Between 1 <sup>st</sup> April 2013 and 31 <sup>st</sup> March 2014, a total of 265 new houses were built.  |           |           |           |           |
| <b>H2(c) How many houses (net) will be built between 2011 and 2026?</b>                      | Between 2011 and 2026, 3,700 new houses will be built equating to 247 a year. However due to the on-going effects of the recession it is unlikely that houses will be built at a constant rate throughout the period and as such the Housing Trajectory on page 25 illustrates how much housing is anticipated to come forward each year up to 2026. |           |           |           |           |
| <b>H2(d) Managed Delivery Target</b>   |  |           |           |           |           |
| <b>H3: How much housing (gross) was built on previously-developed land during 2013/2014?</b> | 187 out of 265 new houses were built on previously-developed land, equating to 71%.  |           |           |           |           |
| <b>H4: How many Gypsy and/or Traveller sites/pitches were approved in 2013/2014?</b>         | No applications were received for new Gypsy and Traveller pitches during 2013/2014.  |           |           |           |           |

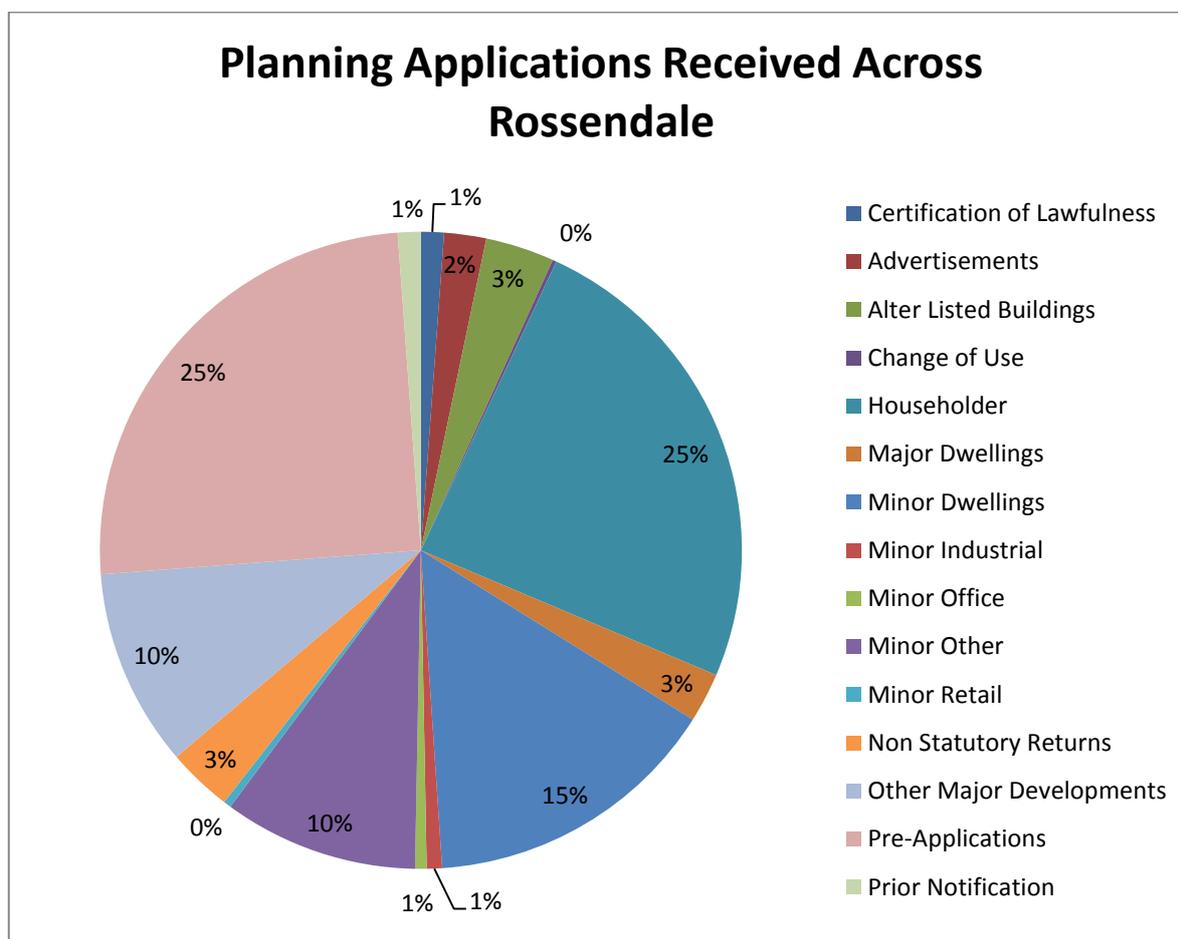
|  |   |                               |                             |
|--|---|-------------------------------|-----------------------------|
| <b>H5: How much affordable housing (gross) was built in 2013/2014</b>  | 133 affordable units were delivered in 2013/2014.   |                               |                             |
| <b>H6: What was the quality of new housing built in 2013/2014 according to the Building for Life Assessments?</b>  | No Building for Life Assessments were in Rossendale in 2013/2014.   |                               |                             |
| <b>Environmental Quality</b><br><b>E1: How many planning permissions were granted contrary to advice from the Environment Agency on flooding or water quality grounds.</b> | <p>No planning permissions were granted contrary to advice from the Environment Agency.</p> <p>We are currently awaiting further information from The Environment Agency with regard to the number of objections raised by them on water quality grounds and on flood risk grounds. The report will be updated accordingly.</p>   |                               |                             |
| <b>E2: Have there been any losses or additions to areas of biodiversity importance?</b>  | The responsibility for monitoring and reporting this indicator now lies with upper tier local authorities, rather than with individual districts. 51ha out of the 55ha of designated Sites of Special Scientific Interest (SSSI) is in favourable condition. Only 26.57% of the 60 Biological Heritage Sites/Local Geological Sites are known to be in positive condition but this is largely due to the lack of information being available. |                               |                             |
| <b>E3: How much renewable energy was approved and generated?</b>   | <b>Renewable Energy Generation</b>  | <b>Number of Applications</b> | <b>Amount of Power (kW)</b> |
|  | Planning Permissions Granted  | 5                             | 40                          |
|  | Planning Permissions Refused  | 3                             | 335                         |
|  | <b>Permissions by energy type</b>   |                               |                             |
|  |   | <b>Number of Schemes</b>      | <b>Amount of Power (kW)</b> |
|  | Solar   | 0                             | 0                           |
|  | Wind  | 5                             | 40                          |
|  | Biomass   | 0                             | 0                           |
|  | Other   | 0                             | 0                           |
| Total  | 5   | 40                            |                             |

# Overview

Between 1<sup>st</sup> April 2013 and 31<sup>st</sup> March 2014 519 applications were received for a whole range of different types of development and planning consents.

The pie chart below illustrates the proportion of applications received for each of the types of planning permission (see table below for definitions of the types of applications listed).

Figure 4: Planning Application Analysis



The majority of planning applications received in 2013/2014 were for householder developments (accounting for 25% of all applications) and minor dwellings (15%). Pre-Application enquiry applications were introduced for the first time in 2013/2014 and a significant number of applications (25% of all applications) were received. The prior-notification process was also introduced this year in response to changes in planning legislation.

## Definition of Types of Applications

|  |   |
|--|---|
| <b>Notifications</b>                   | Notification of works that do not require planning permission i.e. Agricultural buildings or demolitions, telecoms etc. |
| <b>Advertisements</b>                  | Shop signs and other advertisements large enough to need planning consent   |
| <b>Alterations to Listed Buildings</b> | Changes to a Listed Building  |
| <b>Certificate of Lawfulness</b>       | Confirmation that existing or proposed developed is lawful and does not require planning permission                     |
| <b>Change of Use</b>                   | Change from a shop to an office, house to shop etc.   |

|                                 |  |
|---------------------------------|--|
| <b>Householder Developments</b> | Extensions to houses, conservatories etc.  |
| <b>Major Dwellings</b>          | More than 10 houses  |
| <b>Other Major Development</b>  | Any development over 1000 square metres that would not be classed as industrial, office or retail i.e. Theatre, car show room etc. |
| <b>Minor Dwellings</b>          | Less than 10 houses  |
| <b>Minor Industrial</b>         | Industrial development of less than 1000 square metres   |
| <b>Minor Office</b>             | Office development of less than 1000 square metres   |
| <b>Minor Other</b>              | Extensions to non-residential properties, minor engineering works etc.   |
| <b>Minor Retail</b>             | Retail development of less than 1000 square metres   |
| <b>Mixed-Use</b>                | Development combining any mix of housing, office, industry, retail etc.  |
| <b>Non-Statutory Return</b>     | Discharge of conditions etc.   |
| <b>Other Developments</b>       | Any type of development not covered in the other categories  |

# Chapter 1: Progress According to the Adopted Planning Policy Timetable (LDS)

**Figure 6: Local Development Scheme and Proposals Map Timetable**

|                           |                         |                    |  |                              |                           |                            |
|---------------------------|-------------------------|--------------------|--|------------------------------|---------------------------|----------------------------|
| <b>Initial Draft Plan</b> | <b>Final Draft Plan</b> | <b>Publication</b> | <b>Submission to Planning Inspectorate</b> | <b>Examination in Public</b> | <b>Inspector's Report</b> | <b>Adoption by Council</b> |
| Nov/Dec 2014              | Jun/July 2015           | Nov/Dec 2015       | March 2016                                 | July 2016                    | Nov 2016                  | Jan 2017                   |

| <b>DPD Preparation Stages and alignment with Town and Country Planning (Local Planning) (England) Regulations 2013</b> |  |   |  |
|--|--|---|--|
| Public Participation (Regulation 18)   |  | Examination in Public (Regulations 23 & 24) |  |
| Publication of the DPD and Representations (Regulations 19 & 20)   |  | Inspectors Report (Regulation 25)           |  |
| Submission of the DPD (Regulation 22)  |  | Adoption (Regulation 26)                    |  |

The table above shows the timetable for the preparation of the Site Allocations and Development Management DPD and associated revisions to the Proposals Map, through to adoption at the start of 2017. The timetable has been changed significantly since the last Monitoring Report to more accurately reflect delivery risks and to ensure a more robust approach is taken. It was evident that reductions in staffing levels, the extent of work required and the need to update the evidence base would mean that it would be unrealistic to adopt the Plan by the start of 2015 as originally envisaged.

The Council may undertake a Community Infrastructure Levy Charging Schedule but no final decision has been made on this. If so, it is intended to progress this document to publication, submission and examination alongside the Site Allocations and Development Management DPD.

A phased consultation on proposed Green Belt and Urban Boundary changes was undertaken in late 2012/early 2013. This attracted 510 responses which were published in February 2013. All comments have been considered by the Forward Planning team using the published criteria, and responses made to each comment. Further consultation on the boundary review will take place towards the end of 2014, together with the identification of specific parcels of land to allocate for specific development uses, e.g. residential, retail etc.

Work with neighbouring authorities has been on going as part of the “Duty to co-operate” requirement of the Localism Act. This has included inviting partners to consultation forums on boundary changes; regular attendance at the Pennine Lancashire Planners Group to discuss sub-regional issues; attending consultation events organised by neighbouring authorities on their Local Plans and associated Evidence Base documents including the on-going Rossendale Strategic Housing Market Assessment (SHMA); engagement with Lancashire County Council on the preparation of the East Lancashire Transport Masterplan; co-ordination of the South Pennine Renewable Energy Group including commissioning of guidance on Sub 60 metre wind turbines; and working on issues relating to “Allowable Solutions”.

## Chapter 2: Area Vision Areas

---

The Core Strategy identifies six areas within Rossendale which have individual identities, strengths and weaknesses. To maximise the potential of each area and preserve their characters, a vision and policy has been created for each area to guide future development.

This section reports on the progress made over the plan period (2011-2026) in working towards achieving the vision for each area. These are assessed against targets which were established at the outset of the Core Strategy.

In addition to the targets in the Area Vision Policies this section will also set out what has happened over the past 12 months in each of the areas. This will enable members of the public and organisations to monitor and assess how an area is developing as a whole, looking at all the relevant factors that could affect the delivery of the vision.

It is intended to show not only changes in the last 12 months for an area but also the cumulative changes taking place since the start of the Core Strategy in 2011.

## AVP1: Whitworth, Facit and Shawforth

*“To promote Whitworth as a prime location of choice to live and work, capitalising on the area’s assets and facilities, and ensuring that Whitworth’s leisure and tourism potential is sensitively realised to support the tourism offer available in the east of Rossendale.”*

Whitworth is one of the main settlement areas in Rossendale and the vision (above) in the Core Strategy sets out how the area will grow and develop up to 2026 to meet the needs and demands of its communities, businesses and visitors.

There have been no major Planning applications received over the period 2013/2014 but the Council has resolved to grant permission for the Former Albert Mill / Sunnyside Works on Market Street subject to the signing of a legal agreement. Development is continuing on the revised residential scheme (for 104 dwellings) on the Orama Mill site (Planning reference 2010/0667), and medium scale developments have been completed at Facit Mill (Planning reference 2012/0539), and Bridge Mill (Planning reference 2012/0363).

|   |   |
|---|---|
| <b>Target</b>                             | Creation of multi-user bridleway linking Facit Quarry to Lee Quarry by April 2012   |
| <b>Progress towards Target</b>            | The route and the funding have been identified but ongoing problems remain with one landowner which has meant that the project has not been developed as originally planned. The County Land Agent is trying to resolve the outstanding issues and alternative routes are also being investigated.  |
| <b>Trigger to Implement Contingencies</b> | 1. Funding not confirmed by April 2011<br>2. Contractor not in place by June 2011<br>3. Work completed by April 2012  |
| <b>Trigger Met</b>                        | Yes.  |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Identify alternative sources of funding<br>3. Discuss solutions to other identified constraints which are delaying progress with various stakeholders e.g. land owners, LCC, etc.   |
| <b>Target</b>                             | Extension of multiuser bridleway from Whitworth to Rochdale by 2016   |
| <b>Progress towards Target</b>            | The project has been identified as a priority at the Rossendale Cycling Forum and the route identified in principle, as part of a larger cycleway route stretching from Rochdale Town Centre to Rawtenstall Railway Station. Detailed designs for improvements have been prepared by John Grimshaw, who has national expertise on such topics. Rochdale MBC have identified Section 106 funding for improvements within their area while Lancashire CC have committed funding to provide a “bypass” around an obstruction to the route at Facit . |
| <b>Trigger to Implement Contingencies</b> | 1. Funding not confirmed by April 2014<br>2. Contractor not in place by June 2014<br>3. Work completed April 2016   |
| <b>Trigger Met</b>                        | No.   |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Identify alternative sources of funding<br>3. Discuss solutions to other identified constraints which are delaying progress with various stakeholders e.g. land owners, contractor, LCC, etc.   |

## AVP2: Bacup, Stacksteads, Britannia and Weir

*“Bacup will be the hub of the Valley’s emerging tourism industry, building on its rich built and natural heritage supported by complementary developments and opportunities within Stacksteads, Britannia and Weir. The area’s distinct sense of place is to be retained and enhanced, with vacant sites and buildings to be occupied and open spaces retained. Local people will have a variety of employment and residential opportunities to choose from, supported by appropriate training and educational facilities.”*

Bacup is one of the main settlement areas in Rossendale and the vision (above) in the Core Strategy sets out how the area will grow and develop up to 2026 to meet the needs and demands of its communities, businesses and visitors.

In the main planning applications that were received over the 2013/2014 period in Bacup tended to be for minor dwellings (up to 10 houses) rather than large residential schemes. Consent was given to Greenvale Homes for the erection of 20 affordable dwellings to the south side of Bacup Hub (Planning reference 2013/0455), and work has now commenced. Building work on the site of the former Acre Mill, which had been started a number of years ago but had not progressed, has now been completed for a Registered Provider (Great Places) for 38 dwellings, and conversion of the former police station has also been completed (Planning reference 2012/0231). 25 affordable units have now been delivered in total at Rockcliffe Road (Planning reference 2011/0637) – a site that will deliver a mix of 82 affordable and market houses. Residential development at Moorland Rise, Deansgreave (Planning reference 2012/0385) is at an advanced stage. Other significant completions during this period include the construction of the Morrison’s supermarket (Planning reference 2010/0692; approved in 2011), and the change of use at Stubblelee to a vocational learning centre (approved early 2012).

The table below sets out progress in relation to the specific targets identified for Bacup, Stacksteads, Britannia and Weir in the Core Strategy DPD.

|   |   |
|---|---|
| <b>Target</b>                             | Opening of new supermarket in Bacup by April 2013   |
| <b>Progress towards Target</b>            | A planning application was submitted (Planning reference 2010/0692) and approved by the Council for the development of a supermarket in Bacup in 2011/2012. Construction started in 2012 and a Morrison’s supermarket - with 2,390 square metres of retail space - was opened to the public in August 2013.   |
| <b>Trigger to Implement Contingencies</b> | 1. Planning permission not resolved by October 2011<br>2. Work to commence on site by April 2012  |
| <b>Trigger Met</b>                        | Yes – planning permission was granted in November 2011, which is slightly later than the October 2011 trigger. Work commenced on site in 2012 and the supermarket was opened in summer 2013.  |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) (recession, land availability, rents etc.)<br>2. Dialogue with developer, English Heritage, Rossendale BC Regeneration, Regenerate, LEP, etc. over grant funding and incentive schemes  |
| <b>Target</b>                             | Cycle links between Lee Quarry and Bacup Town Centre to be improved to encourage cyclists to visit the town centre. Ongoing but work to start by April 2012   |
| <b>Progress towards Target</b>            | Work is being progressed as part of a larger project to create a cycle link between Rawtenstall and Bacup / Britannia, led by Rossendale Cycle Forum. Potential corridors have been identified, and detailed designs prepared by John Grimshaw Associates as part of the broader “Valley of Stone” Project. The East Lancashire Transport Masterplan identified improvements to the strategic cycle network, including in Rossendale, as a priority for investment. |
| <b>Trigger to Implement Contingencies</b> | 1. Funding not in place by October 2011.  |
| <b>Trigger Met</b>                        | Yes – funding options currently being explored.   |
| <b>Contingencies</b>                      | <b>1)</b> Identify the problem and barriers/causes to development via discussions and/or assessment(s); <b>2)</b> Identify alternative sources of funding; <b>3)</b> Discuss solutions to other identified constraints which are delaying progress with various stakeholders e.g. land owners, LCC Highways etc.  |

## AVP3: Waterfoot, Lumb, Cowpe and Water

*“Waterfoot will have a distinct and vibrant local centre acting as a small retail niche supporting local businesses. The area will support the wider tourism and leisure opportunities and facilities within Rossendale with appropriately located facilities and services. This will in turn be supported by improved access to the countryside. The majority of previously-developed sites and buildings will have been developed for functional and sustainable uses, contributing to the atmosphere and community spirit of the area. Some additional employment and housing development will act to support the local economy and provide people with a choice of employment and residential opportunities.”*

Waterfoot forms a substantial part of the main urban corridor in Rossendale and the vision (above) in the Core Strategy sets out how the area will grow and develop up to 2026 to meet the needs and demands of its communities, businesses and visitors.

The vast majority of development proposed in Waterfoot has been minor in scale. Residential development is, however, well underway at Woodland Rise, Bacup Road for 17 dwellings (Planning reference 2013/0041) and the Council has resolved to grant permission for Kearns Mill subject to the signing of a legal agreement. Discussions for residential development at Waterfoot Primary School are also on-going.

|   |  |
|---|--|
| <b>Target</b>                             | Reduction in the number of empty units in Waterfoot town centre to no more than 12% by end of Plan period (from 21.2% as of Nov 2008)  |
| <b>Progress towards Target</b>            | <p>The latest Town Centre Health Check was undertaken in early 2012 and of the 62 retail premises within the Primary Shopping Area 20.9% of the units were vacant, of which 8% were being actively marketed.</p> <p>This showed a reduction in vacancy levels of 0.3% since 2008. Although only a small reduction, this is a positive outcome despite the challenging economic backdrop.</p> <p>The next round of Town Centre Health checks are due to take place in 2015.</p> |
| <b>Trigger to Implement Contingencies</b> | No decrease in the number of vacant units over fixed 3 year periods  |
| <b>Trigger Met</b>                        | No.  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Review of Town Centre boundary</li> <li>3. Review of policy</li> <li>4. Dialogue with commercial property agents/regeneration over rents and suitability of potential units within Waterfoot town centre.</li> </ol>  |

## AVP4: Rawtenstall, Crawshawbooth, Goodshaw and Loveclough

*“Rawtenstall will be a place where people will want to live, visit and shop. The Valley Centre and its surroundings will be a revitalised heart for the town complemented by high quality small shops on Bank Street and a thriving market. A new commuter rail link to Manchester, attractive walking routes from the station to the town centre and a new bus facility will all contribute to better transport links. New Hall Hey will be developed as a high quality retail and office location.*

*Housing will be focussed on Rawtenstall with no major development in Crawshawbooth, Goodshaw and Loveclough. The integrity of existing open spaces will be maintained. The Village Centre of Crawshawbooth will continue to offer a range of local services served by enhanced parking facilities. Walking and cycling improvements in Crawshawbooth, Goodshaw and Loveclough will offer improved countryside access.”*

Rawtenstall is the main settlement in Rossendale, while Crawshawbooth, Goodshaw and Loveclough form the residential area to the north of the town and the vision (above) in the Core Strategy sets out how the area will grow and develop up to 2026 to meet the needs and demands of its communities, businesses and visitors.

The proposal to demolish the hospital and construct 139 new homes on the site (directly related to the implementation of AVP4 and Policy 1 [Planning Reference 2012/0162]) has now commenced and should be completed by end-2017.

Other significant developments include completion of 55 of the 60 proposed dwellings at Holly Mount House near the Asda store (Planning Reference 2012/0397) and master-planning for mixed-use redevelopment of the Valley Centre.

|   |   |
|---|---|
| <b>Target</b>                             | Hospital site to be developed by 2017   |
| <b>Progress towards Target</b>            | Rossendale Hospital completely closed to the public in September 2010. A planning application (Planning reference 2012/0162) for 139 housing units also involving demolition of all existing buildings on site was submitted by Taylor Wimpey and approved in November 2012. Work has commenced on site and is expected to be completed in four phases by end-2017.   |
| <b>Trigger to Implement Contingencies</b> | 1. Application not submitted by 2014 in accordance with the Site Allocations DPD<br>2. Application not approved by 2015<br>3. Development not completed by 2017   |
| <b>Trigger Met</b>                        | No – application submitted and approved within the required timescale. Development expected to be completed by end-2017.  |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) include viability assessment<br>2. Work with development land owner to produce a viable and suitable scheme (e.g. negotiating amount and type of non-residential mixed use site and negotiate S 106s).<br>3. Work with developer/land owner to alleviate constraints (e.g. amount of site to be developed [area] amount/parts of original workhouse to be retained) in accordance with PPG2   |
| <b>Target</b>                             | Bus Station and Public Realm improvements to be completed by 2015   |
| <b>Progress towards Target</b>            | Demolition of the former Valley Centre (Planning reference 2011/0581) was completed in mid-2012 and a new area of temporary Open Space created which has been utilised for a number of events. Development of a new bus station is recognised as a priority. Lancashire County Council has identified £3.5 million for the scheme. Sites for a new bus station have been examined as part of a wider redevelopment of the area and were subject to a public consultation in March 2014. A final decision on the exact location, layout and a subsequent planning application should be submitted later in the year. |
| <b>Trigger to Implement Contingencies</b> | 1. Redevelopment of Rawtenstall Bus Station and Public Realm improvements not an identified specific project in LTP3 by 2012<br>2. Application not submitted in 2013<br>3. Application not approved by end of 2013<br>4. Redevelopment not complete by 2015   |
| <b>Trigger Met</b>                        | Yes. An application for the demolition of the Valley Centre and public realm improvements was approved and completed in 2012. Lancashire CC has identified £3.5   |

|   |  |
|---|--|
|   | million for the redevelopment of Rawtenstall Bus Station and a decision on the preferred location is imminent. Although the trigger has been met for submission/approval, a planning application is expected in 2014 and redevelopment is likely to be completed by end-2015.  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with LCC to facilitate and enable development (e.g. assistance with funding and resources)</li> <li>3. Work with LCC to alleviate constraints (e.g. demolition and relocation of business etc.)</li> <li>4. Assist with the production of a public realm improvement plan</li> <li>5. Develop Master Plan/development brief to guide future proposals and assist with securing funding.</li> </ol> |
| <b>Target</b>                             | New Hall Hey development to be completed by 2016   |
| <b>Progress towards Target</b>            | The New Hall Hey development has seen no visible progress. The structures on site are completed but remain unoccupied though discussions are on-going by the site administrators with interested parties. There has been no progress toward submission of details for the parts of the site that only have outline permission, though some progress is expected later in 2014.   |
| <b>Trigger to Implement Contingencies</b> | <ol style="list-style-type: none"> <li>1. No discussions with owners and developer about the scheme details including funding by 2013</li> <li>2. Initial phases not complete by 2015</li> <li>3. Redevelopment not complete by 2015</li> </ol>  |
| <b>Trigger Met</b>                        | No. Discussions are on-going and progress is expected in the summer.   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with developer and owners to facilitate and enable development (e.g. recognition of S106 and conditions)</li> <li>3. Work with owner/developer to alleviate constraints (e.g. indicative phasing)</li> <li>4. Assist with marketing the site and proactive talks</li> </ol>  |

The Supplementary Planning Document (SPD) for Rawtenstall Town Centre has not progressed further as we await feedback from DAY Architectural who have been working to develop a Masterplan and vision for the Valley Centre, Rawtenstall. Further updates are expected in mid/late 2014.

The New Hall Hey development has continued to be affected by the general malaise in the retail sector with the administrator negotiating with a number of interested parties about potentially occupying the vacant units. Progress is expected this year.

## AVP5: South West Rossendale

*“The rural character and nature of individual settlements within the area will have grown and developed into better linked and sustainable communities. The area will support the wider tourism and leisure opportunities within Rossendale with appropriately located facilities and services. This will in turn be supported by improved access to the countryside and the conservation of local heritage.*

*The majority of previously-developed sites and buildings will have been developed for necessary and sustainable uses, contributing to the atmosphere and community spirit of the area. Some additional employment and housing development will act to support the local economy and provide local people with a choice of employment and residential opportunities.”*

South-West Rossendale is a collection of small settlements and villages surrounded and separated by Green Belt and countryside and the vision (above) in the Core Strategy sets out how the area will grow and develop up to 2026 to meet the needs and demands of its communities, businesses and visitors.

The South-West is a popular location and several sites are advancing such as the construction of 74 new dwellings at Holmefield House, Helmshore (Planning reference 2011/0046) which was permitted on appeal in 2012. Prior notification has also been received for Wavell House (Planning reference 2013/0426) - to change Use from B1 to C3 for 48 flats.

The table below sets out progress on the target identified for South-West Rossendale in the Core Strategy DPD.

| Target                             | Completion of the national cycle route from Stubbins to Helmshore by 2015  |
|------------------------------------|--|
| Progress towards Target            | The route is owned and managed in part by Lancashire County Council and Rail Paths, which is a subsidiary of Sustrans.<br><br>An outline design for the route is in place. Work on a detailed design for the whole route from Stubbins to Accrington (NCN Route 6) was commenced in February. Funding has been obtained by Railpaths for works to Lumb Viaduct. Discussions are ongoing between the Council, partners and Lancashire County Council through the Rossendale Cycle Forum to progress this scheme however funding is currently limited. |
| Trigger to Implement Contingencies | 1. Route not included in LTP 3 by 2011<br>2. Route not in LCC’s Implementation Strategy for Rossendale (September 2011)<br>3. No contractor appointed by April 2014  |
| Trigger Met                        | Yes – however discussions with LCC are ongoing regarding implementation and potential alternative sources of funding.  |

## AVP6: Haslingden and Rising Bridge

*“Haslingden and Rising Bridge will be attractive places to live and work for all sections of the community. New housing and employment development will be encouraged within the urban boundary and should be primarily on previously developed land. In the countryside improved access and management will help to contribute to resident’s enjoyment of the area.*

*Haslingden Centre will be rejuvenated with reduced numbers of vacancies and a broad range of shops. Deardengate will be made more attractive for users including improved public space works.”*

Haslingden is one of the main settlement areas in Rossendale and the vision (above) in the Core Strategy sets out how the area will grow and develop up to 2026 to meet the needs and demands of its communities, businesses and visitors.

Planning permission has been granted for the conversion of Baxenden Methodist Church to a Children's Day Care Nursery at Blackburn Road, Rising Bridge (Planning Reference 2014/0023). A number of small residential applications have also been approved.

Commencements include the side extension to Unit 1 and front extension to Unit 5 at Carrs Industrial Estate (Planning Reference 2011/0523) and the erection of a garage and MOT centre in Deardengate (Planning Reference 2013/0120). Completions include the conversion of Haslingden Conservative Club to a mobile catering business with accommodation (Planning Reference 2011/0220) and conversion of the Clarence Hotel into an office suite and 3 flats (Planning Reference 2013/0097). A number of small residential developments have also been completed.

The table below sets out progress in relation to the specific targets identified for Haslingden and Rising Bridge in the Core Strategy DPD.

|   |   |
|---|---|
| <b>Target</b>                             | <b>Reduction in the number of empty buildings in Haslingden town centre to no more than 12% over the plan period (from 18.5% as of 2008).</b>   |
| <b>Progress towards Target</b>            | A Town Centre Health Check was completed in 2011/2012 and of the 120 retail premises within the Town Centre only 10% of the units were vacant, of which 7% were being actively marketed.<br>This shows a reduction in vacancy levels of 8.5% since 2008. This represents a significant reduction almost halving the number of vacant premises and is a very positive outcome despite the challenging economic backdrop.<br><br>The next round of Town Centre Health checks are due to take place in 2015. |
| <b>Trigger to Implement Contingencies</b> | 1. No decrease in the number of vacant units over fixed 3 year periods  |
| <b>Trigger Met</b>                        | No.   |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Review of Town Centre boundary<br>3. Review of policy<br>4. Dialogue with commercial property agents/regeneration over rents and suitability of potential units within Haslingden town centre   |

## Chapter 2: Topic Planning Policies

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This section will report on the progress made over the plan period (2011-2026) in working towards achieving the aim of each of the planning policies. These policies are assessed against targets which were established at the outset of the Core Strategy.

Each policy is dealt with in turn and will set out what progress has been made towards achieving each of the relevant targets set out in the Core Strategy and what has happened over the past 12 months. Cumulative changes taking place since the adoption of the Core Strategy in September 2011 are also shown.

This report will enable members of the public and organisations to monitor and assess how the area is developing as a whole, looking at all the relevant factors that could affect the delivery of the policy and the overall Core Strategy vision.

## Policy 1: General Development Locations and Principles

This is the overarching policy which runs through the Core Strategy. This policy sets out the main principles applicable to development in Rossendale and sets out in general terms where development should be located.

The main emphasis is placed on developing within the urban area and guidance is provided on how any changes to the urban and Green Belt boundaries should be undertaken.

|   |  |           |           |   |
|---|--|-----------|-----------|---|
| <b>Target</b>                             | <b>95% of all new housing units, excluding Major Developed Sites in Green Belt, to be built within the urban boundary defined in the Site Allocations DPD over plan period up to 2026</b>  |           |           |   |
| <b>Progress towards Target</b>            | The majority of new housing delivered this year was inside the urban boundary (89%), but below the Core Strategy target. The cumulative three year figure (for 2011/2012 to 2013/2014) is below the target at 87%, however this figure remains above the trigger.  |           |           |   |
|   | It is anticipated that the amount of residential development taking place within the urban boundary will continue to increase as schemes currently within the boundary are delivered over the coming years and changes to the boundary are made to accommodate development and take account of changes since the boundary was adopted in 1995.   |           |           |   |
|   | 2011/2012  | 2012/2013 | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) |
|   | 77%  | 96%       | 89%       | 87%   |
| <b>Trigger to Implement Contingencies</b> | 85% or less of housing numbers in the urban boundary over a rolling 3 year period  |           |           |   |
| <b>Trigger Met</b>                        | No.  |           |           |   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with key partners, including Rossendale BC, to identify sites which can be built in 2-3 years and work with them to submit successful applications to meet deficit</li> <li>3. Work with developers/landowners of sites to bring sites forward faster (e.g. via development phasing, affordable phasing and completion notice)</li> <li>4. Consider commencing a review of the Policy</li> </ol>   |           |           |   |
| <b>Target</b>                             | 95% of all new retail and office floorspace delivered within the urban boundary defined in the Site Allocations DPD over the plan period up to 2026  |           |           |   |
| <b>Progress towards Target</b>            | <p>2231m<sup>2</sup> of new retail floorspace and 159m<sup>2</sup> office space was created following completion of the Morrison's supermarket in Bacup (Planning reference 2010/0692), which opened to the public in August 2013.</p> <p>In 2013/2014, and largely the result of the Morrison's development, 2,621m<sup>2</sup> of net retail floorspace (100% in the urban boundary) was provided in Rossendale.</p> <p>New retail permissions include the approval for change of use of the Heritage Arcade, Bacup Road, Rawtenstall (Planning reference 2013/0271) to two A1 retail units and one A5 unit that will create a net loss of 134m<sup>2</sup> of retail floorspace. Permission has also been granted (Planning reference 2013/0076) for the erection of a retail unit at Mills Street, Whitworth (279m<sup>2</sup>) and for the erection of a single storey retail unit at 31 Burnley Road East, Waterfoot (104m<sup>2</sup>) (Planning reference 2013/0399).</p> <p>In respect of office development 48.8m<sup>2</sup> of additional A2 floorspace was completed (100% in the urban boundary), but no additional floorspace was approved. In respect of B1(a) office 632m<sup>2</sup> additional floorspace was completed, and 132m<sup>2</sup> were approved in Waterfoot, within the Urban Boundary. Demolition of the Town Hall Annex in Rawtenstall (Planning reference 2013/0510),</p> |           |           |   |

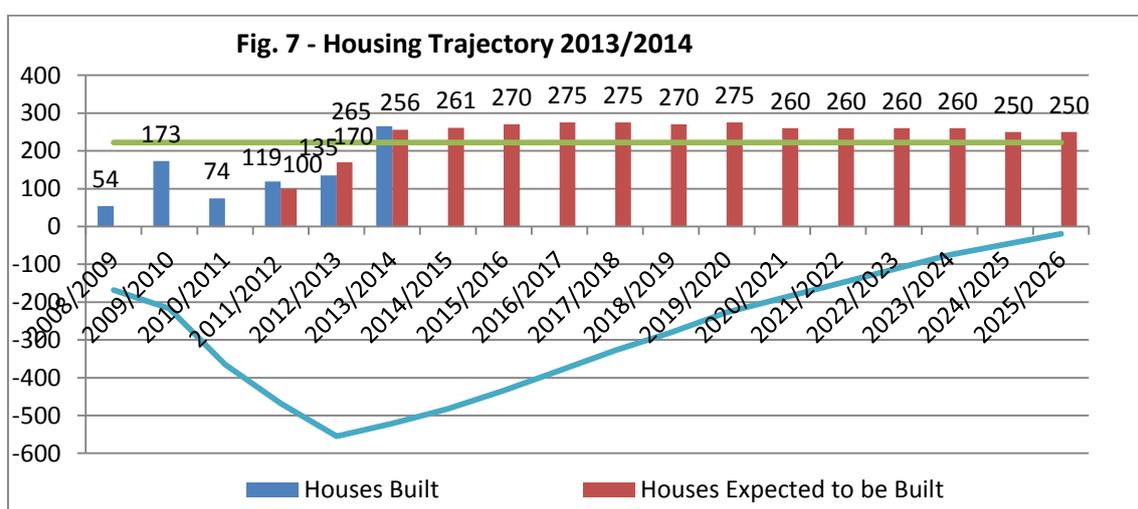
|   | <p>however, would result in the loss of 639m<sup>2</sup> were this to be implemented.</p> <p>In summary, 100% of all new retail/office floorspace was delivered within the urban boundary in 2013/2014.</p> <p>The Council is committed to increasing the amount of retail and office floorspace delivered within the urban boundary and is currently working with partners and developers through the Lives &amp; Landscapes DPD (Site Allocations) to identify future sites and development opportunities to ensure that this target is met.</p>   |           |   |           |   |     |      |      |     |
|---|--|-----------|---|-----------|---|-----|------|------|-----|
|   | <table border="1"> <thead> <tr> <th>2011/2012</th> <th>2012/2013</th> <th>2013/2014</th> <th>Cumulative 3 Year Period (2011/2012 to 2013/2014)</th> </tr> </thead> <tbody> <tr> <td>25%</td> <td>100%</td> <td>100%</td> <td>75%</td> </tr> </tbody> </table>  | 2011/2012 | 2012/2013   | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) | 25% | 100% | 100% | 75% |
| 2011/2012                                 | 2012/2013  | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) |           |   |     |      |      |     |
| 25%                                       | 100%   | 100%      | 75%   |           |   |     |      |      |     |
| <b>Trigger to Implement Contingencies</b> | 85% or less of retail and office floorspace delivered in the urban boundary over a rolling 3 year period   |           |   |           |   |     |      |      |     |
| <b>Trigger Met</b>                        | Yes. 75% of retail and office floorspace was delivered in the urban boundary over the rolling 3 year period from 2011/2012 to 2013/2014 which is below the trigger. This is attributed to the figure for 2011/2012 which was very low at 25%. Delivery for the last two years has been at 100% within the urban boundary.  |           |   |           |   |     |      |      |     |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with key partners, including Rossendale BC, to identify sites which can be built in 2-3 years and work with them to submit successful applications to meet deficit</li> <li>3. Work with developers/landowners of sites to bring sites forward faster (e.g. via development phasing, affordable phasing and completion notice)</li> <li>4. Consider commencing a review of the Policy</li> </ol>   |           |   |           |   |     |      |      |     |
| <b>Target</b>                             | 40% of all retail and office floorspace to be provided in Rawtenstall  |           |   |           |   |     |      |      |     |
| <b>Progress towards Target</b>            | <p>60m<sup>2</sup> net retail floorspace was provided within Rawtenstall. This included conversion of the Rams Head Public House to Tufties Hair and Beauty Salon (Planning reference 2012/0112). 704m<sup>2</sup> new office space was created following the part-conversion of Hurstdale House, Hurst Lane (Planning reference 2013/0121) from Use Class D1. 24% of new retail and office floorspace provided in Rossendale in 2013/2014 was in Rawtenstall, which is below the annual requirement of 40%. The cumulative three year figure of 50% is however, above the requirement.</p> <p>The Council is committed to increasing the amount of retail and office floorspace delivered within Rawtenstall and is currently working with partners and developers through the Joint Venture scheme with Together Housing and Barnfield Construction as well as the Lives &amp; Landscapes DPD (Site Allocations) to identify future sites and development opportunities to ensure that this target is met.</p> |           |   |           |   |     |      |      |     |
|   | <table border="1"> <thead> <tr> <th>2011/2012</th> <th>2012/2013</th> <th>2013/2014</th> <th>Cumulative 3 Year Period (2011/2012 to 2013/2014)</th> </tr> </thead> <tbody> <tr> <td>25%</td> <td>100%</td> <td>24%</td> <td>50%</td> </tr> </tbody> </table>   | 2011/2012 | 2012/2013   | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) | 25% | 100% | 24%  | 50% |
| 2011/2012                                 | 2012/2013  | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) |           |   |     |      |      |     |
| 25%                                       | 100%   | 24%       | 50%   |           |   |     |      |      |     |
| <b>Trigger to Implement Contingencies</b> | Less than 10% or more than 50% of overall retail and/or office floorspace provided in Rawtenstall over a 3 year rolling period.  |           |   |           |   |     |      |      |     |
| <b>Trigger Met</b>                        | No.  |           |   |           |   |     |      |      |     |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with key partners, including Rossendale BC, to encourage development in the area including assisting with access to funding and resources.</li> <li>3. Work with partners to identify sites which can be built in 2-3 years and work with them to submit successful applications to meet deficit</li> <li>4. Consider a review of the Policy</li> </ol>  |           |   |           |   |     |      |      |     |
| <b>Target</b>                             | <b>30% of all new residential development to be built in Rawtenstall over the plan period to 2026</b>  |           |   |           |   |     |      |      |     |

|   |  |           |           |   |
|---|--|-----------|-----------|---|
| <b>Progress towards Target</b>            | At 15% of total development built across the Borough, the level of new residential development built in Rawtenstall this year is significantly below the target. The Council will continue to work closely with partners and developers through the Lives & Landscapes DPD (Site Allocations) to identify future housing sites and increase the amount of housing built in Rawtenstall.<br>Although development is progressing on several housing sites in Rawtenstall, some of this development is progressing at a slower rate than expected because of the current economic climate. It is anticipated that building rates will improve over the next few years, partly as the result of major redevelopment of the Rossendale Hospital Site for housing which will increase levels of housing delivery in Rawtenstall. |           |           |   |
|   | 2011/2012  | 2012/2013 | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) |
|   | 2%   | 27%       | 15%       | 15%   |
| <b>Trigger to Implement Contingencies</b> | Less than 10% or more than 50% of all new residential development delivered in Rawtenstall over a 3 year rolling period.   |           |           |   |
| <b>Trigger Met</b>                        | No.  |           |           |   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with key partners, including Rossendale BC, to encourage development in the area including assisting with access to funding and resources.</li> <li>3. Work with partners to identify sites which can be built in 2-3 years and work with them to submit successful applications to meet deficit</li> <li>4. Consider a review of the Policy</li> </ol>  |           |           |   |

## [Policy 2: Meeting Rossendale's Housing Requirement](#)

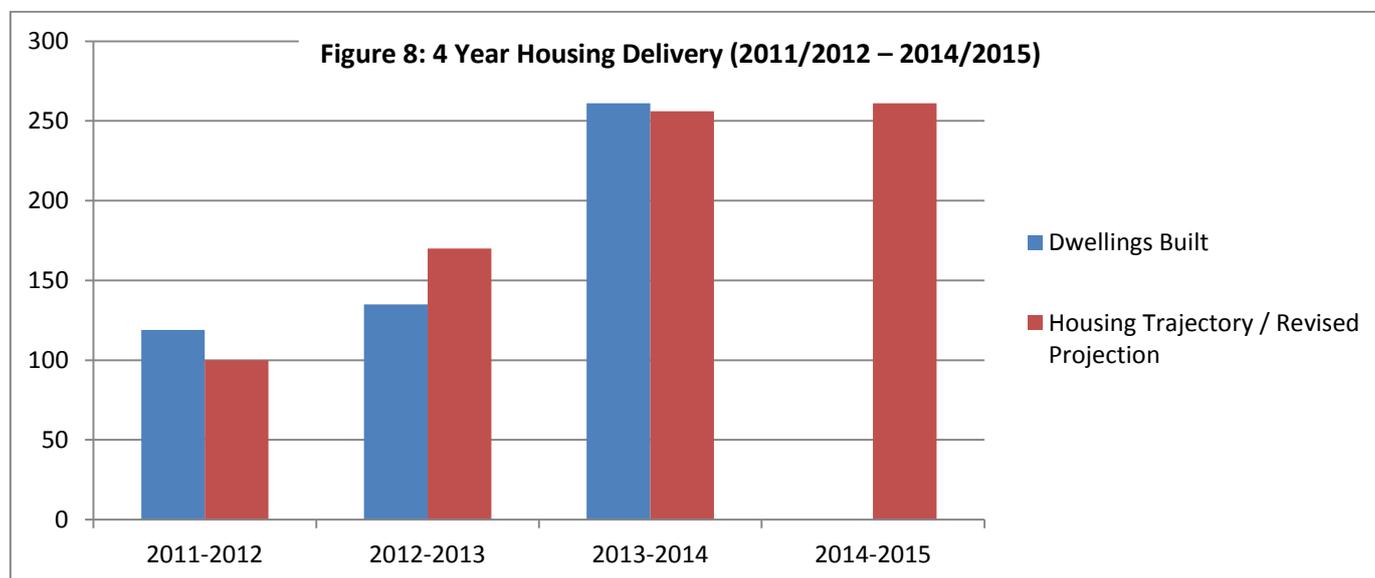
This policy identifies the amount of land that is required for housing in the Borough. It sets out that this should be primarily located on previously developed land, particularly in Bacup, Haslingden and Whitworth and be in sustainable locations.

The housing trajectory shows how the target of delivering 3,700 new houses in Rossendale by 2026 is expected to be delivered. It is monitored annually to reflect actual housing delivery rates. As levels of housing delivered in 2013/2014 were above expected levels of delivery, the housing trajectory has been revised since last year's Annual Monitoring Report to 261 dwellings for 2014/2015. Accelerated rates of housing provision are planned for the next five year period (2014 to 2019) to bring the provision trajectory back into alignment as the building industry emerges from the recession. This increased provision will satisfy and take advantage of the demand that has built-up. Numbers of new houses expected to be delivered in the latter years of the plan period (from 2020/2021 onwards) have been kept lower to ensure that unnecessary pressure is not placed on resources towards the end of the plan period, and to encourage delivery earlier in the plan period, albeit bearing in mind the impacts of the economic down turn.



To achieve the target of 3,700 new houses in Rossendale by 2026, the rate of delivery is monitored over rolling three year periods. The Core Strategy projected target for the current three year period from 2011/2012 to 2013/2014 is 510 dwellings. As this is the second monitoring report since the Core Strategy was adopted, information is available on the rate of delivery over the previous three years (2011/2012 to 2013/2014) and projected rates are used for 2014/2015.

|   |  |
|---|--|
| <b>Target</b>                             | <b>Deliver a minimum of 3,700 new houses over the plan period to 2026.</b>   |
| <b>Progress towards Target</b>            | <p>Figure 8 shows that 265 dwellings were delivered in 2013/2014. This figure significantly exceeds the number of dwellings delivered last year, and is higher than the adjusted Core Strategy target of 256 dwellings – a figure that includes the cumulative shortfall from the first two years of the plan period.</p> <p>As the delivery target was exceeded in 2011/2012 and 2013/2014, but not met in 2012/2013 the increased Core Strategy target for 2013/2014 means that there is currently a cumulative three year surplus of 9 dwellings (1.8%). It will therefore be necessary to build 261 dwellings in 2014/2015, rather than the 270 dwellings which were projected to be built in 2014/2015, to meet the four year delivery target of 780 dwellings.</p> |
| <b>Trigger to Implement Contingencies</b> | Shortfall of 20% of cumulative 3 year target according to the housing trajectory in Policy 2   |
| <b>Trigger Met</b>                        | No. There is no cumulative shortfall.  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>2. Bring forward sites identified for later phases in the plan period if appropriate</li> <li>3. Work with Key Partners, developers and landowners to facilitate and enable development (e.g. access to finance, including Grants, negotiating S106s and contributions).</li> <li>4. Consider a review of Policy</li> </ol>  |



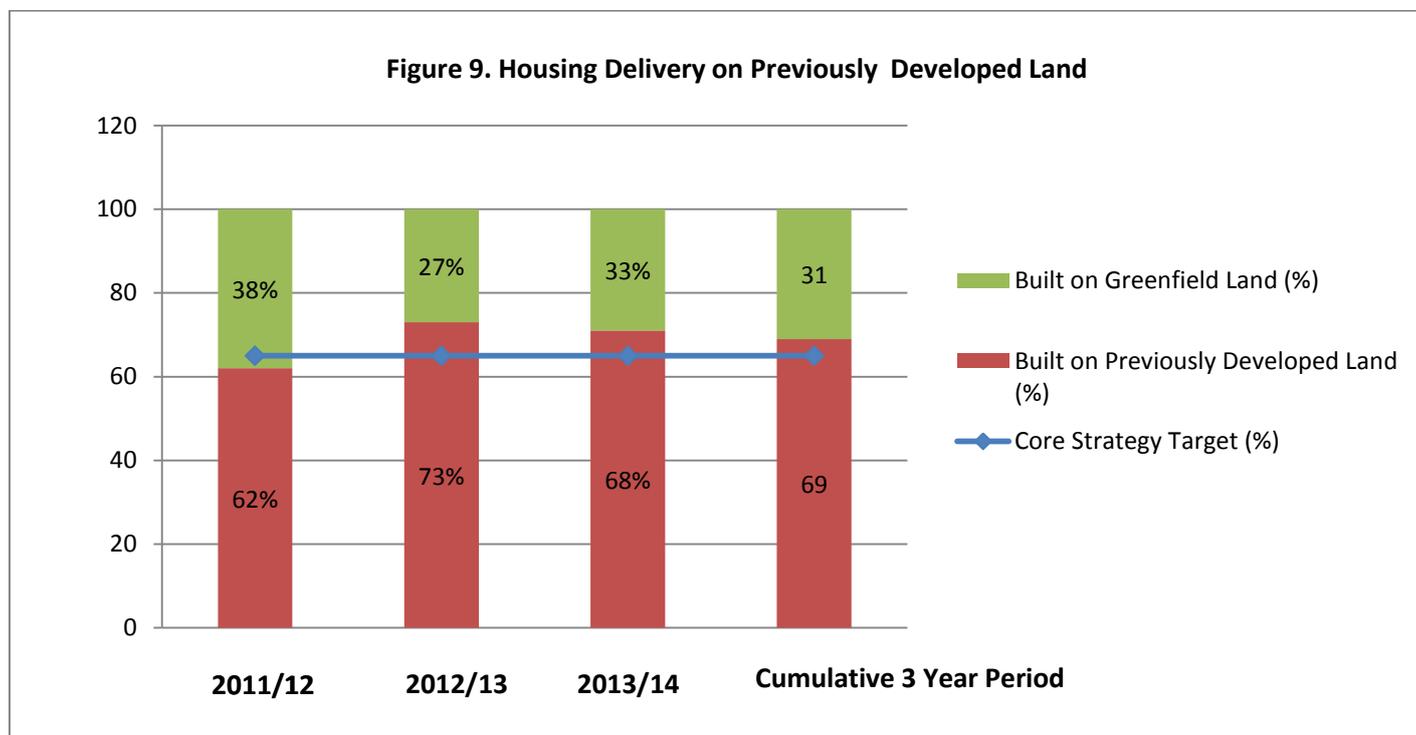
|                                |   |
|--------------------------------|---|
| <b>Target</b>                  | <b>Deliver the right type, size and tenure (affordable or open market) of housing to meet identified needs and demands in line with the latest assessment where appropriate by 2026.</b>  |
| <b>Progress towards Target</b> | Housing need and demand is set out in the Council’s 2008 Strategic Housing Market Assessment, undertaken by Fordhams. According to the report, there is an overall requirement of 335 dwellings per year in Rossendale. The largest shortfall identified in the SHMA is in owner-occupied housing with four or more bedrooms and there is a shortfall of one and two bedroom dwellings in the private rented sector. In the social rented sector, there is demand for three and four bedroom properties. However, the introduction of the under-occupancy surcharge “bedroom tax” through the Welfare |

|   |   |
|---|---|
|   | <p>Reform Act 2013 is likely to increase the demand for one bedroom social rented properties. The report also estimates a need of 327 affordable homes each year over the plan period (which includes aspirational demand).</p> <p>The Council has issued an Invitation to Tender to review the Strategic Housing Market Assessment (SHMA) and Nathaniel Lichfield &amp; Partners (NLP) were chosen to provide updated information on housing need and demand in Rossendale. Further updates should be available in late-2014 and will help to inform future Housing Policy decisions.</p> <p>Four bedroom properties are still being delivered however numbers of one bedroom properties continue to be low; this is partly due to a nation-wide slump in demand for apartments as well as the recession. The Council is working closely with Registered Providers and other developers to increase the provision of one bedroom properties. 133 affordable dwellings were completed in 2013/2014, and further information on affordable housing is provided in this report under policy 4.</p> <p>The Council is working with partners and developers to identify potential sites and schemes which could meet this need and will progress such proposals through the Lives &amp; Landscapes DPD (Site Allocations) and the planning application process.</p> |
| <b>Trigger to Implement Contingencies</b> | 80% or less of new housing meeting an identified house type, size or tenure need over a rolling 3 year target.  |
| <b>Trigger Met</b>                        | Further information will be available when the revised Strategic Housing Market Assessment is available; this is expected to be in late 2014.   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>2. Work with key partners, developers and landowners to encourage development to meet needs</li> <li>3. Identify suitable sites to deliver particular types, sizes and tenures of housing and work with partners to submit applications</li> <li>4. Reduce/restrict proposals that do not meet an identified need/demand if appropriate</li> <li>5. Consider a review of the Policy</li> </ol>  |

Rossendale has a large amount of vacant previously-developed land and buildings requiring regeneration and redevelopment. The Core Strategy seeks to bring back into use vacant and under-used land and buildings and as such it will maintain the commitment to deliver 65% of all new housing on previously-developed land.

|   |  |           |           |   |
|---|--|-----------|-----------|---|
| <b>Target</b>                             | <b>65% of all new housing completed on PDL over the plan period to 2026</b>  |           |           |   |
| <b>Progress towards Target</b>            | In 2013/2014, almost three-quarters of all new housing (71%) were completed on previously developed land exceeding both the target and trigger (see Figure 9). Although the figure was slightly lower than 2012/2013, the cumulative percentage of dwellings built on previously-developed land over the three year period was 69% which also exceeds both the target and trigger. |           |           |   |
|   | Exceeding the previously-developed land target early in the plan period is beneficial as it enables the Council to better understand how much Greenfield land will need to be released as part of the Lives & Landscapes DPD (Site Allocations) Development Plan Document.   |           |           |   |
|   | <b>Delivery on Previously-Developed Land</b>   |           |           |   |
|   | 2011/2012  | 2012/2013 | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) |
|   | 62%  | 73%       | 71%       | 69%   |
| <b>Trigger to Implement Contingencies</b> | 50% or less of new housing built on PDL over a rolling 3 year period   |           |           |   |
| <b>Trigger Met</b>                        | No.  |           |           |   |

|                      |  |
|----------------------|--|
| <b>Contingencies</b> | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>2. Work with Partners to alleviate constraints on identified PDL sites (e.g. funding for remediation, infrastructure etc)</li> <li>3. Reduce/restrict new units on greenfield sites if appropriate</li> <li>4. Phase existing greenfield delivery</li> <li>5. Consider a review of the Policy</li> </ol> |
|----------------------|--|



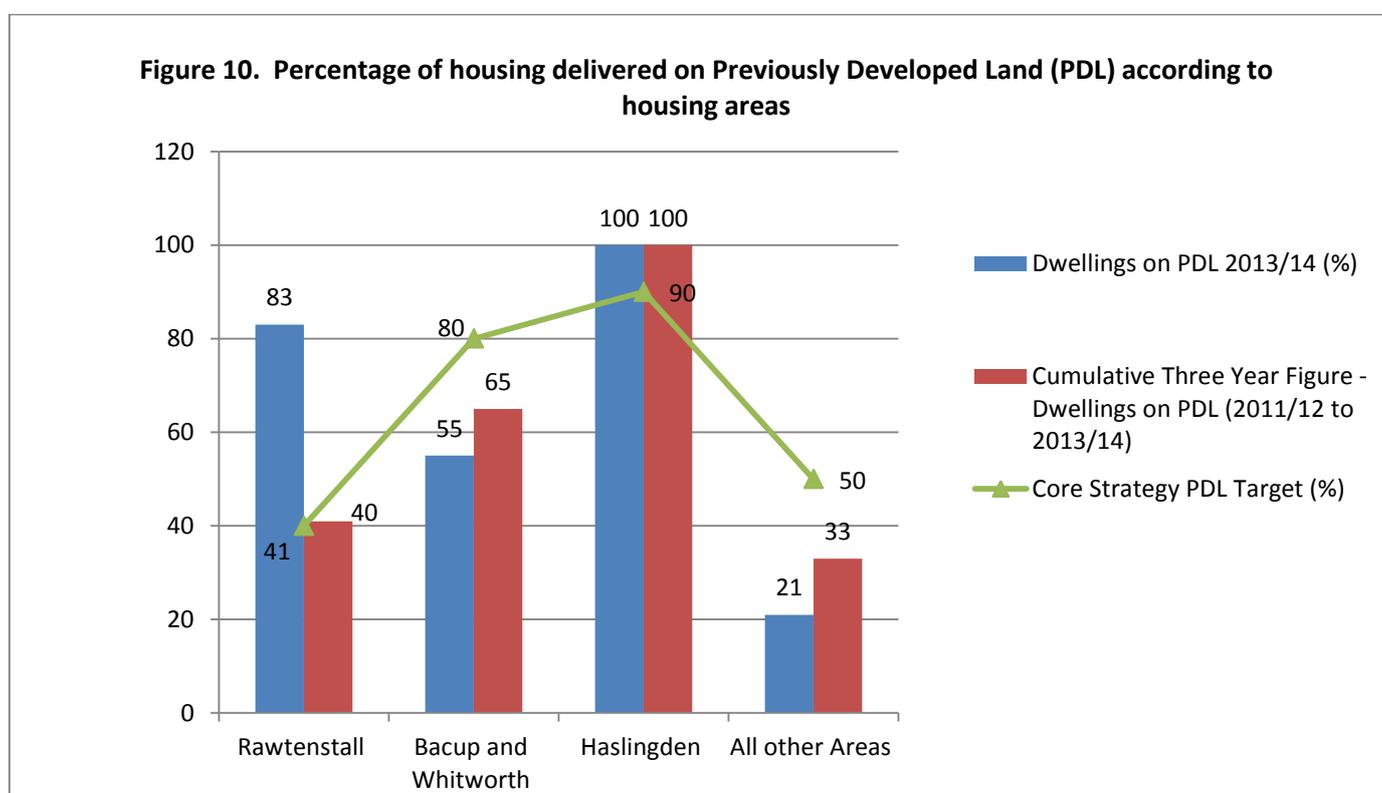
The percentage of new dwellings completed on previously-developed land (PDL) by housing area are shown in Figure 10 and discussed below. Areas where there are large amounts of available and suitable previously-developed land such as Bacup, Haslingden and Whitworth have higher targets compared to areas such as Rawtenstall.

Overall, the percentages of dwellings completed on previously-developed land by area are above target for the cumulative three year period (2011/2012 to 2013/2014) in Haslingden and Rawtenstall but below target for other areas of the borough, including Bacup and Whitworth.

|   |  |           |           |   |
|---|--|-----------|-----------|---|
| <b>Target</b>                             | <b>40% of all new dwellings completed in Rawtenstall on PDL over the plan period up to 2026</b>  |           |           |   |
| <b>Progress towards Target</b>            | In 2013/2014, the majority of dwellings (83%) completed in Rawtenstall were on previously-developed land which significantly exceeds the target, see Figure 10. Because no houses were built on previously developed land in 2011/12 the cumulative three year period (2011/2012 to 2013/2014) drops significantly to 55%, but remains above the target and the trigger.                         |           |           |   |
|   | 2011/2012  | 2012/2013 | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) |
|   | 0%   | 81%       | 83%       | 55%   |
| <b>Trigger to Implement Contingencies</b> | 30% or less of all new housing built on PDL over a 3 year rolling period (e.g. 1110/15 x 3 = 222, 30% = 67)  |           |           |   |
| <b>Trigger Met</b>                        | No.  |           |           |   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>2. Work with Partners to alleviate constraints on identified PDL sites (e.g. funding for remediation, infrastructure etc.)</li> <li>3. Reduce/restrict new units on greenfield sites if appropriate</li> </ol> |           |           |   |

|   |  |           |           |   |
|---|--|-----------|-----------|---|
|   | <ul style="list-style-type: none"> <li>4. Phase existing greenfield delivery</li> <li>5. Consider a review of the Policy</li> </ul>  |           |           |   |
| <b>Target</b>                             | <b>80% of all new dwellings completed in Bacup and Whitworth on PDL over the plan period up to 2026</b>  |           |           |   |
| <b>Progress towards Target</b>            | <p>In 2013/2014, 55% of new dwellings were completed in Bacup and Whitworth on previously-developed land. The figure increases to 65% over the cumulative three year period.</p> <p>While these figures are below the target, they also fall below the trigger. The Council is committed to increasing the amount of housing built on previously-developed land in Bacup and Whitworth and is currently working with partners and developers through the Lives &amp; Landscapes DPD (Site Allocations) to identify future housing sites to ensure that this target is met.</p> |           |           |   |
|   | 2011/2012  | 2012/2013 | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) |
|   | 63%  | 78%       | 55%       | 65%   |
| <b>Trigger to Implement Contingencies</b> | 70% or less of all new housing built on PDL over a 3 year rolling period (e.g. $1850/15 \times 3 = 370$ , $370/3 = 123 \times 2 = 246$ , $70\% = 173$ )  |           |           |   |
| <b>Trigger Met</b>                        | Yes, for both 2013/2014 and for the cumulative three year period (2011/2012 to 2013/2014).   |           |           |   |
| <b>Contingencies</b>                      | <ul style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>2. Work with Partners to alleviate constraints on identified PDL sites (e.g. funding for remediation, infrastructure etc.)</li> <li>3. Reduce/restrict new units on greenfield sites if appropriate</li> <li>4. Phase existing greenfield delivery</li> <li>5. Consider a review of the Policy</li> </ul>  |           |           |   |
| <b>Target</b>                             | <b>90% of all new dwellings completed in Haslingden on PDL over the plan period up to 2026</b>   |           |           |   |
| <b>Progress towards Target</b>            | <p>100% of all housing in Haslingden was built on previously-developed land in both 2013/2014 and over the cumulative three year period.</p> <p>The Council will continue to maintain the high percentage of housing built on previously-developed land in Haslingden through continuing to work with partners and developers through the Lives &amp; Landscapes DPD (Site Allocations) to identify future housing sites.</p>  |           |           |   |
|   | 2011/2012  | 2012/2013 | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) |
|   | 100%   | 100%      | 100%      | 100%  |
| <b>Trigger to Implement Contingencies</b> | 80% or less of all new housing built on PDL over a 3 year rolling period (e.g. $1850/15 \times 3 = 370$ , $370/3 = 123$ , $80\% = 97$ )  |           |           |   |
| <b>Trigger Met</b>                        | No.  |           |           |   |
| <b>Contingencies</b>                      | <ul style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>2. Work with Partners to alleviate constraints on identified PDL sites (e.g. funding for remediation, infrastructure etc.)</li> <li>3. Reduce/restrict new units on greenfield sites if appropriate</li> <li>4. Phase existing greenfield delivery</li> <li>5. Consider a review of the Policy</li> </ul>  |           |           |   |
| <b>Target</b>                             | <b>50% of all new dwellings completed in all other areas on PDL over the plan period up to 2026</b>  |           |           |   |
| <b>Progress towards Target</b>            | <p>In 2013/2014 21% of housing built outside of Rawtenstall, Bacup, Whitworth and Haslingden took place on previously-developed land, this figure rises to 33% over the cumulative three year period.</p> <p>These figures fall below the target and triggers. The Council is committed to increasing</p>  |           |           |   |

|   | the amount of housing built on previously-developed land in these areas and is currently working with partners and developers through the Lives & Landscapes DPD (Site Allocations) to identify future housing sites to ensure that this target is met.   |           |   |           |   |     |     |     |     |
|---|---|-----------|---|-----------|---|-----|-----|-----|-----|
|   | <table border="1"> <thead> <tr> <th>2011/2012</th> <th>2012/2013</th> <th>2013/2014</th> <th>Cumulative 3 Year Period (2011/2012 to 2013/2014)</th> </tr> </thead> <tbody> <tr> <td>53%</td> <td>24%</td> <td>21%</td> <td>33%</td> </tr> </tbody> </table>   | 2011/2012 | 2012/2013   | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) | 53% | 24% | 21% | 33% |
| 2011/2012                                 | 2012/2013   | 2013/2014 | Cumulative 3 Year Period (2011/2012 to 2013/2014) |           |   |     |     |     |     |
| 53%                                       | 24%   | 21%       | 33%   |           |   |     |     |     |     |
| <b>Trigger to Implement Contingencies</b> | 40% or less of all new housing built on PDL over a 3 year rolling period (e.g. 740/15 = 49 x 3 = 148, 40% = 59)   |           |   |           |   |     |     |     |     |
| <b>Trigger Met</b>                        | Yes, for both 2013/2014 and for the cumulative three year period (2011/2012 to 2013/2014).  |           |   |           |   |     |     |     |     |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether to take action</li> <li>2. Work with Partners to alleviate constraints on identified PDL sites (e.g. funding for remediation, infrastructure etc.)</li> <li>3. Reduce/restrict new units on greenfield sites if appropriate</li> <li>4. Phase existing greenfield delivery</li> <li>5. Consider a review of the Policy</li> </ol> |           |   |           |   |     |     |     |     |

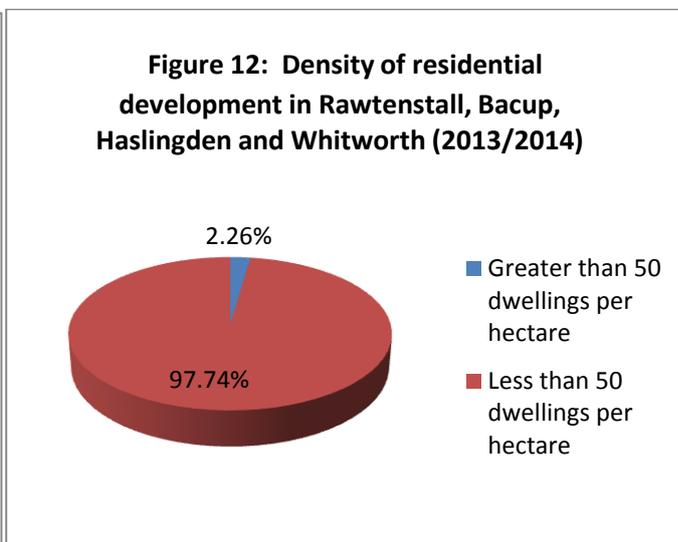
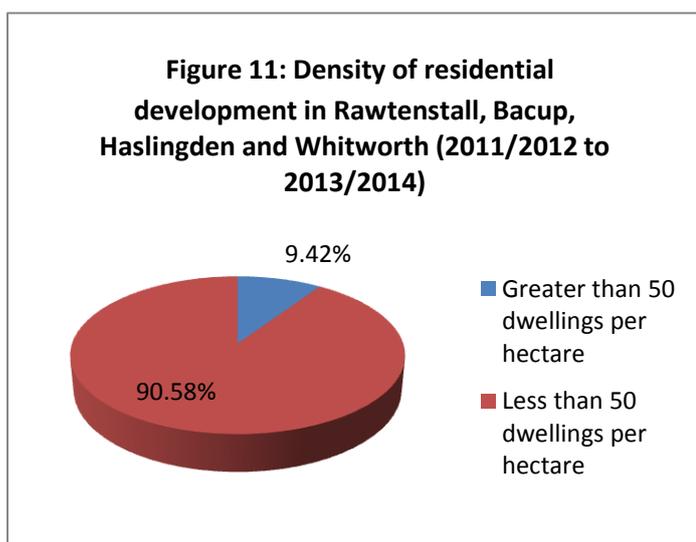


Higher density developments (50+ dwellings per hectare) are encouraged in sustainable locations, such as within Rawtenstall, Bacup and Haslingden and Whitworth, with a minimum density of 30 dwellings per hectare in other areas of the Borough.

Figures 11 and 12 show the percentage of residential development built in Rawtenstall, Bacup, Haslingden and Whitworth in 2013/2014 and over the cumulative three year period (2011/2012 to 2013/2014) at densities of greater and less than the target of 50 dwellings per hectare. Figures 12 and 13 show the percentage of residential development built in all other areas in 2013/2014 and over the cumulative three year period (2011/2012 to 2013/2014) at densities of greater and less than the target of 30 dwellings per hectare.

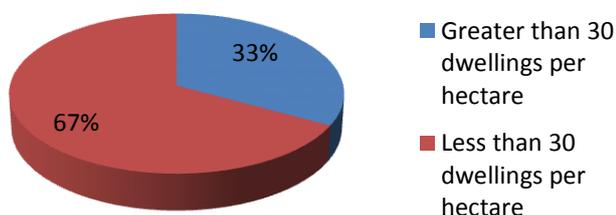
Overall, the densities of residential development completed in Rossendale in 2013/2014 and over the three year period (2011/2012 to 2013/2014) significantly underperform against the Core Strategy targets, particularly for Rawtenstall, Bacup, Haslingden and Whitworth. It may be necessary to review policies in relation to residential density.

|   |   |
|---|---|
| <b>Target</b>                             | <b>70% of all new residential development in Rawtenstall, Bacup, Haslingden and Whitworth to be built at 50 dwellings per hectare</b>   |
| <b>Progress towards Target</b>            | In 2013/2014 only 2.26% of dwellings built in Rawtenstall, Bacup, Haslingden and Whitworth were built at 50 dwellings per hectare. Although the cumulative three year figure is slightly higher at 9.42%, this figure also falls well below the target and trigger.<br><br>The results are significantly underperforming against the target despite the Council working with partners and developers to encourage higher density housing developments. It may be necessary to review this policy or investigate why high densities are not being achieved, and consider how this can be resolved. |
| <b>Trigger to Implement Contingencies</b> | 55% or less of all new development built at 50 dwellings per hectare over a rolling 3 year period (e.g. $2960/15 = 197 \times 3 = 592$ , $55\% = 325$ )   |
| <b>Trigger Met</b>                        | Yes for both 2013/2014 and for the cumulative three year period (2011/2012 to 2013/2014).   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with Partners to develop and deliver higher density housing developments</li> <li>3. Reduce/restrict proposals for less than 50/30 dwellings per hectare if appropriate</li> <li>4. Consider a review of the Policy</li> </ol>  |

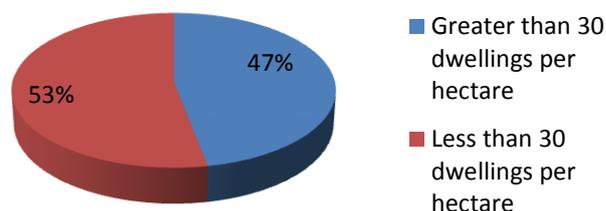


|   |   |
|---|---|
| <b>Target</b>                             | <b>85% of all new residential development in all other areas to be built at 30 dwellings per hectare</b>  |
| <b>Progress towards Target</b>            | For areas outside Rawtenstall, Bacup, Haslingden and Whitworth, the density of new residential development being built at 30 dwellings per ha or above was 33% in 2013/2014. Although the cumulative three year figure rises to 47%, this figure also falls well below the target and trigger.<br><br>The results are significantly underperforming against the target despite the Council working with partners and developers to encourage higher density housing developments. |
| <b>Trigger to Implement Contingencies</b> | 70% or less of all new residential development built at 30 dwellings per hectare over a rolling 3 year period (e.g. $740/15 = 49 \times 3 = 148$ , $70\% = 104$ )   |
| <b>Trigger Met</b>                        | Yes for both 2013/2014 and for the cumulative two year period (2011/2012 to 2013/2014).   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with Partners to develop and deliver higher density housing developments</li> <li>3. Reduce/restrict proposals for less than 50/30 dwellings per hectare if appropriate</li> <li>4. Consider a review of the Policy</li> </ol>  |

**Figure 13: Density of residential development in all other areas (2013/2014)**



**Figure 14: Density of residential development in all other areas (2011/2012 to 2013/2014)**



### Policy 3: Distribution of Additional Housing

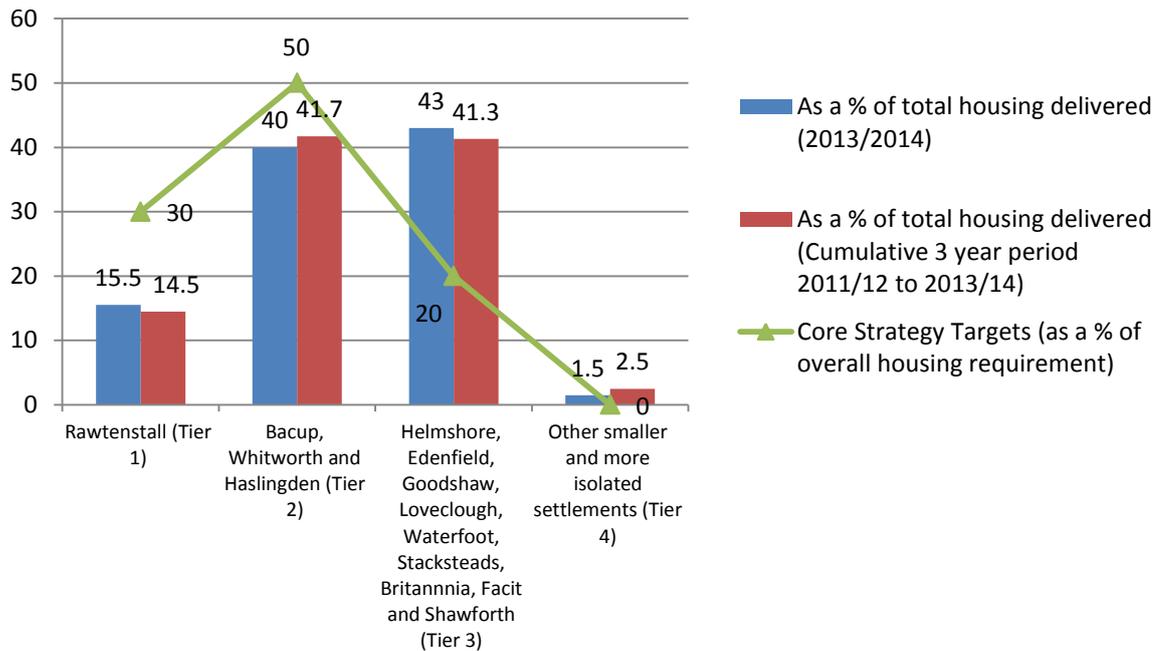
The distribution of the Borough’s housing requirement is set out in this policy. Approximately 30% will be built in Rawtenstall, approximately 50% will be built in Bacup, Haslingden and Whitworth, approximately 20% will be built in Helmshore, Edenfield, Goodshaw, Loveclough, Waterfoot, Stacksteads, Britannia, Facit and Shawforth with minimal numbers of additional houses in other smaller and more isolated settlements.

|   |  |
|---|--|
| <b>Target</b>                             | <b>All new housing to be delivered in accordance with the percentages accorded to the settlements in Policy 3.</b>   |
| <b>Progress towards Target</b>            | <p>The distribution of housing delivered in the settlements within Rossendale in 2013/2014 and for the cumulative three year period (2011/2012 to 2013/2014) is shown in Figures 15 and 16. The figures are shown as a percentage of the overall amount of housing actually constructed in Rossendale each year rather than as a percentage of the housing trajectory figure for the year. This is considered to more accurately reflect the actual housing distribution between settlements because of the overall under supply of housing delivered.</p> <p>In both 2013/2014 and the cumulative three year period the percentages of housing delivered in Rawtenstall and Bacup, Whitworth and Haslingden are below the distribution targets. The percentages of housing delivered in Helmshore, Edenfield, Goodshaw, Loveclough, Waterfoot, Stacksteads, Britannia, Facit and Shawforth, and in other smaller and more isolated settlements, however exceed the targets.</p> <p>There is a need to work with partners and developers to encourage housing delivery in Rawtenstall in particular, followed by Bacup, Whitworth and Haslingden to meet targets. The Council is also currently working with partners and developers through the Lives &amp; Landscapes DPD (Site Allocations) to identify future housing sites to ensure targets are met.</p> |
| <b>Trigger to Implement Contingencies</b> | +/- 20% of settlements/ area’s indicative housing proportion over a rolling 3 year period e.g. Rawtenstall (1110/15 x 3=222) (20% of 200 = 44)   |
| <b>Trigger Met</b>                        | Considered over the cumulative three year period, the numbers of houses delivered fall just below the trigger for Rawtenstall. The amount of housing delivered in the smaller settlements is in contrast significantly above the trigger. Particular attention must be paid to concentrate delivery in Rawtenstall as the main settlement, followed by Bacup, Whitworth and Haslingden. We may need to identify the barriers to delivery by working with partners to consider the issues and implications. However this analysis is based on three years figures; a number of new developments are in the pipeline, including commencement of the Hospital Site in Rawtenstall and proposals in Bacup & Whitworth.   |

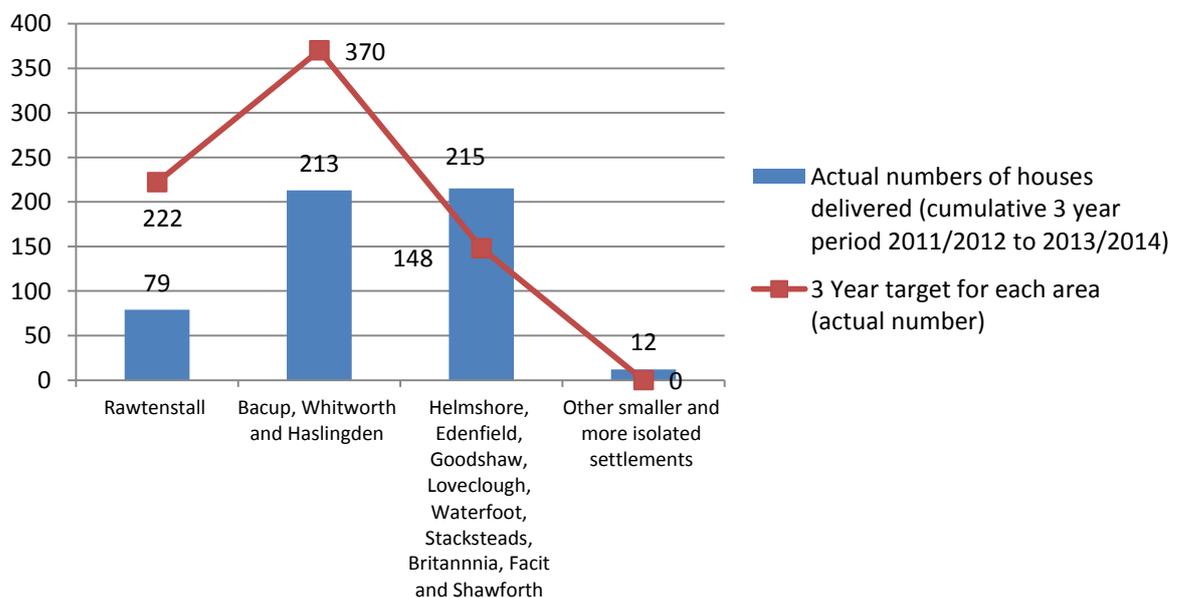
**Contingencies**

1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) and decide whether it is necessary to take action
2. Work with partners etc. to bring forward sites in areas where indicative housing proportion not met.
3. If appropriate, restrict permission for new units in area where indicative housing proportion has been exceeded, to the detriment of other settlements
4. Consider a review of the Policy

**Figure 15 - Distribution of housing delivered by area (as a percentage of the total amount of housing delivered)**



**Figure 16 - Distribution of housing delivered by area (Actual numbers, cumulative 3 year period 2011/2012 to 2013/2014)**



## Policy 4: Affordable and Supported Housing

Rossendale requires affordable and supported housing to meet the needs of those unable to afford market properties or having specialist accommodation needs. The policy sets out the criteria for requiring such housing.

|   |  |
|---|--|
| <b>Target</b>                             | <b>25 affordable units to be delivered annually over the plan period to 2026</b>   |
| <b>Progress towards Target</b>            | 133 affordable and supported housing units were delivered in 2013/2014 with developments completed at Facit Mill, Whitworth (39 units), Acre Mill, Stacksteads (38 units) and Ashley Court, Whitworth (17 units). 15 affordable units were also completed at Rockcliffe Road, Bacup and Orama Mill, Whitworth is on-going.<br>The Council is committed to increasing the amount of affordable and supported housing in Rossendale and is currently working with partners and developers through the Lives & Landscapes DPD (Site Allocations) to identify future affordable and supported housing sites to ensure that this target is met. |
| <b>Trigger to Implement Contingencies</b> | 1. Less than 80% of 3 year target (90) delivered over a rolling 3 year period<br>2. 75% applications refused due to affordable housing provision over 12 months  |
| <b>Trigger Met</b>                        | No. The Council will continue to work closely with partners and developers through the Lives & Landscapes DPD (Site Allocations) to identify future affordable and supported housing sites to ensure that this target is met.  |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Negotiate phasing of delivery of affordable housing on site by site basis<br>3. Work with key partners, including Rossendale BC, to access funding, resources to increase delivery<br>4. Reassess tenure mix on site by site basis<br>5. Reassess percentage requirement<br>6. Consider a review of the Policy   |
| <b>Target</b>                             | <b>5 empty properties to be brought back into use as affordable housing annually over the plan period up to 2026</b>   |
| <b>Progress towards Target</b>            | Figures provided by The Homes and Communities Agency identify 33 refurbished empty properties being brought back into use in 2013/14.  |
| <b>Trigger to Implement Contingencies</b> | Fewer than 9 properties brought back into use as affordable housing over 3 year rolling period.  |
| <b>Trigger Met</b>                        | No.  |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Liaise with owners, Registered Social Providers and internal Council departments to facilitate takeovers and identify suitable properties to bring back into use within the next 2-3 years.<br>3. Consider a review of the Policy  |

## Policy 5: Meeting the Needs of Gypsies, Travellers and Travelling Showpeople

This policy sets out the criteria for consideration of new Gypsy and Traveller proposals. Based on assessments of need it also identifies what provision should be made and what areas should be considered.

|   |  |
|---|--|
| <b>Target</b>                             | Deliver 5 permanent pitches over the plan period   |
| <b>Progress towards Target</b>            | No applications were received for new Gypsy and Traveller pitches during 2013/14.  |
| <b>Trigger to Implement Contingencies</b> | No pitches provided within 3 years over a stepped 3 year period (i.e. 2011- 2014, 2014- 2017, 2017- 2020, 2020-2023, 2023- 2026)               |
| <b>Trigger Met</b>                        | Trigger met. The Council will be assessing opportunities for providing new pitches as part of the "Lives and Landscapes" Site Allocations DPD. |

|   |   |
|---|---|
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Identify alternative sites to bring forward over the next 2-3 years</li> <li>3. Work with key partners including HCA and recognised charities and representatives of the gypsy and travelling communities to bring forward those sites</li> <li>4. Consider a review.</li> </ol> |
| <b>Target</b>                             | Delivery of 3 transit pitches   |
| <b>Progress towards Target</b>            | No transit pitches were provided in 2013/2014 although there was one illegal encampment during the monitoring period.   |
| <b>Trigger to Implement Contingencies</b> | No pitches provided within 5 years over 5 year stepped periods (i.e. 2011-2016, 2016-2021, 2021-2026)   |
| <b>Trigger Met</b>                        | Trigger met. The Council will be assessing opportunities for providing new pitches as part of the "Lives and Landscapes" Site Allocations DPD.  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Identify alternative sites to bring forward over the next 2-3 years</li> <li>3. Work with key partners including HCA and recognised charities and representatives of the gypsy and travelling communities to bring forward those sites</li> <li>4. Consider a review.</li> </ol> |

The year saw a significant reduction in illegal encampments in the Borough with only one incident recorded compared to seven the previous year. The encampment was on Council owned land and was addressed using the Council's illegal encampment policy. The Council actively participates in a County wide group addressing planning issues affecting Gypsies and has examined good practice in other authorities.

## [Policy 6: Training and Skills](#)

Improving skills is important to the future prosperity of the Borough. The policy sets out support for a training facility and mechanisms for achieving training opportunities through the planning process.

|   |  |
|---|--|
| <b>Target</b>                             | Deliver education and training facilities in Bacup area by 2017  |
| <b>Progress towards Target</b>            | <p>Planning permission was granted for a Training Facility at Stubbylee Hall Barn in March 2012. This will be operated by Accrington and Rossendale College and is now open for motor-bike maintenance and construction courses mostly being of NVQ1-3 standard, with a particular focus on disadvantaged groups.</p> <p>Additionally Stubbylee Annex is now being used as a base for a Military Mountain Bike project, offering wounded ex service personnel the opportunity to train as mountain bike instructors for local youngsters. This is supported by Proffitts.</p> <p>The Bacup Consortium Trust is using the greenhouses, also at Stubbylee, for horticultural training.</p> |
| <b>Trigger to Implement Contingencies</b> | <ol style="list-style-type: none"> <li>1. No discussions with college/education provider and developer about scheme details including funding by 2013</li> <li>2. Viable proposal not submitted by 2014</li> <li>3. Planning permission not approved by 2015</li> <li>4. Initial phases not delivered by 2017</li> </ol>   |
| <b>Trigger Met</b>                        | No.  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Work with key partners including Rossendale Borough Council and college to facilitate and enable development (e.g. assistance with funding, resources and expertise)</li> <li>3. Work with key partners to remove obstacles and alleviate constraints (e.g. funding for remediation and infrastructure etc.)</li> </ol>   |
| <b>Target</b>                             | Percentage of Rossendale's working age population with NVQ level 3 or higher to meet the most up to date national average  |
| <b>Progress</b>                           | Education qualification statistics are collected through the Office of National Statistics   |

|   |   |
|---|---|
| <b>towards Target</b>                     | Annual Population Survey. As at December 2013, 55% of all persons with qualifications in Rossendale had NVQ level 3 or higher, which is slightly below the national average of 59%. 42% of all working age persons (including those with no qualifications) in Rossendale have qualifications at NVQ level 3 or higher, compared to 46% nationally.   |
| <b>Trigger to Implement Contingencies</b> | 1. Lower than the national average for 3 years running  |
| <b>Trigger Met</b>                        | Yes – Performance has been lower than the national average for 3 years running (last year's figure of 64% is deemed to have been published incorrectly).  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Make additional land/facilities available for education uses</li> <li>3. Develop a training charter with job centre/local employers/college</li> <li>4. Work with key partners including LCC and college to provide improved/increased educational facilities</li> </ol> |

**Figure 17 NVQ3 and above levels in Rossendale (source ONS)**

| Area                      | No qualification | Level 1 | Level 2 | Apprenticeship | Level 3 | Level 4 or higher | Other (including foreign) |
|---------------------------|------------------|---------|---------|----------------|---------|-------------------|---------------------------|
| Rossendale                | 24               | 13.7    | 16.5    | 4              | 13      | 25.1              | 3.6                       |
| Lancashire (12 districts) | 23.7             | 13      | 15.9    | 4.6            | 13.3    | 25.1              | 4.4                       |
| North West                | 24.8             | 13.6    | 15.8    | 3.9            | 12.9    | 24.4              | 4.5                       |
| England and Wales         | 22.7             | 13.3    | 15.3    | 3.6            | 12.3    | 27.2              | 5.7                       |

## [Policy 7: Social Infrastructure](#)

Facilities such as post offices, pubs and youth centres are important to the community cohesion of the Borough. The policy sets out how any change of use applications for such facilities will be considered.

|   |   |
|---|---|
| <b>Target</b>                             | 90% of resident population and business with access to next generation broadband by 2026  |
| <b>Progress towards Target</b>            | <p>The position remains unchanged from last year. Lancashire County Council is working closely with British Telecom/Open Reach to roll out the development of next generation broadband. The current programme indicates that by 2015/16 at least 90% of Rossendale will have access to next generation broadband with many parts of the Borough linked in by 2014.</p> <p>The latest Rossendale district profile (produced by Lancashire County Council in 2013) notes that connectivity is variable across the Borough, with Rossendale having the most households in Lancashire with no broadband, as well as having a high rate of low capacity broadband. The Report also notes that clustered around Rawtenstall are areas with 10% of households having superfast broadband. The conclusion is that “significant access issues remain for some around technological knowledge and skills, basic skills and access to and the costs of IT equipment”.</p> |
| <b>Trigger to Implement Contingencies</b> | 75% or less of resident population and business with access to next generation broadband in 2016.   |
| <b>Trigger Met</b>                        | No.   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Engage with providers to encourage and attract investment</li> </ol>   |

|   |  |
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| <b>Target</b>                             | No more than 15% decline in access to 5 basic services e.g. GPs, etc. from 2007/08 levels over the plan period to 2026   |
| <b>Progress towards Target</b>            | Figures for Accessibility to basic services (measured as 1km from a Primary School, GP, Local shop, post office and serviced bus stop) in Rossendale are not available for the 2013/14 period. However, access to services remains relatively low and pressures on local shops continue to be high.<br>A number of the smaller settlements such as Weir and Loveclough do not have basic services within easy walking distance. Some small settlements such as Cowpe and Turn do not have access to bus services with links to at least one of the main settlements of Rawtenstall, Bacup, Haslingden and Whitworth. |
| <b>Trigger to Implement Contingencies</b> | 5% or more decline of each over 5 year periods (2011- 2016, 2016-2021, 2021-26)  |
| <b>Trigger Met</b>                        | No-insufficient data to accurately measure the long term trend   |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Work with key partners including local communities to provide facilities and resources for local services  |

## Policy 8: Transport

Transport facilities and links are a significant contributor to the performance of the economy as well as access to services. Creation of a commuter rail link to Manchester, a new bus station in Rawtenstall and addressing congestion and parking issues all feature in the policy.

|   |  |
|---|--|
| <b>Target</b>                             | Re-open ELR as a commuter line between Manchester and Rawtenstall by the end of the planning period - 2026   |
| <b>Progress towards Target</b>            | As part of the East Lancashire Transport Masterplan Lancashire County Council identified the A56/M66 corridor between Rossendale and Manchester as a key corridor for study. A consultants study has been commissioned which will be multi-modal in nature and will examine the opportunities for using the East Lancashire Railway as a commuter link. The study will for the first time examine the wider socio-economic benefits of investment. TfGM and the ELR will be consulted as part of the work being undertaken. The work is expected to be completed by November 2014. |
| <b>Trigger to Implement Contingencies</b> | 1. Initial Binding agreement with ELR, Transport for Greater Manchester and other relevant partners not in place by 2014<br>2. Initial funding and phasing of pilot shuttle services not implemented by 2016<br>3. No committed funding for full scheme<br>4. Capacity and quality increases and improvements of service not in place by 2026  |
| <b>Trigger Met</b>                        | The current study is intended to re-examine the technical and benefit cost ratio issues of taking forward a scheme. If these can be resolved it is hoped this would provide a basis for developing appropriate agreements.   |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Interim Implementation –phase delivery of scheme<br>3. Phase delivery of residential development in and around Rawtenstall to increase patronage<br>4. Work with partners to overcome technical difficulties and alleviate constraints providing access to funding, resources and best practice.   |
| <b>Target</b>                             | New Bus Station to be operational by 2016  |
| <b>Progress towards Target</b>            | In January 2012 Lancashire County Council committed £3.5 million towards construction of a new bus station in Rawtenstall. The County Council has subsequently undertaken detailed surveys of possible locations north of Bacup Road. Following a period of examination and consultation the preferred position and design of a new facility is expected to be announced in mid / late 2014.   |
| <b>Trigger to Implement Contingencies</b> | 1. Scheme not identified in LTP3 District Implementation Plan end 2011<br>2. Funding not in place by 2013<br>3. Planning application not submitted by 2014   |

|                      |  |
|----------------------|--|
|                      | 4. Planning application not approved by end of 2014<br>5. Scheme not implemented by end of 2016  |
| <b>Trigger Met</b>   | No.  |
| <b>Contingencies</b> | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Dialogue with LCC to facilitate and enable development |

The two top priorities for transport in the Borough are the long term objective of creating a commuter rail link to Manchester and the replacement of the existing bus station.

The East Lancashire Transport Masterplan has identified the M66/ELR corridor as providing strategic links to Greater Manchester and elsewhere but one where current routes do not fully meet their intended function. Jacobs have been commissioned to fully re-examine all the issues necessary to improve connectivity utilising a broader approach to socio-economic assessment than used previously. The Study is expected to be completed before the end of 2014.

Development of a commuter rail link is regarded as a priority by Rossendale Council, the local MP and business leaders as a priority and a Rail Action Group has been established.

In January 2012 Lancashire County Council announced a £3.5 million commitment to building a new Bus Station in Rawtenstall. This is anticipated to be located north of Bacup Road. A preferred site has been identified as part of the consultation process but the exact location and design has not yet been determined. An announcement is expected in mid/late 2014.

## [Policy 9: Accessibility](#)

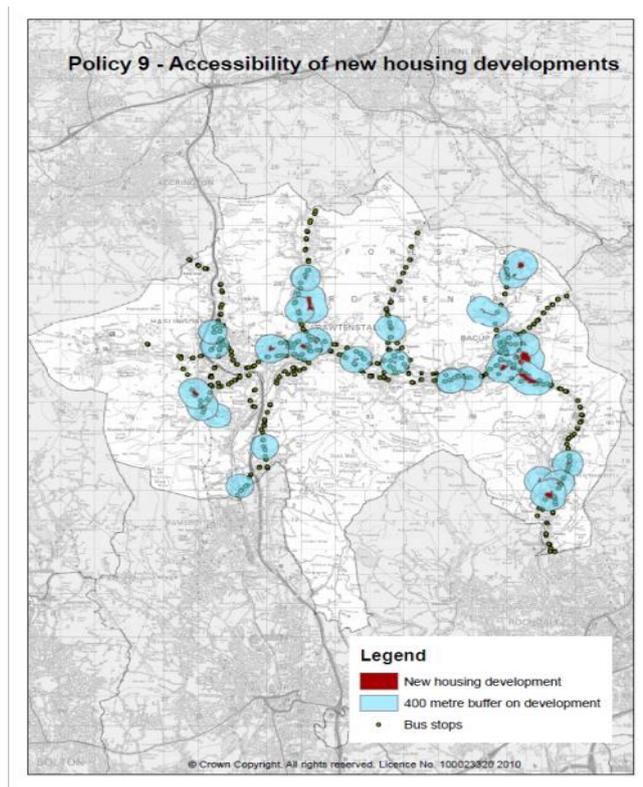
Accessibility is important to “Quality of Life”. The Policy promotes development close to the main public transport corridors, reducing the need to travel as well as encouraging high quality walking and cycling facilities.

|   |  |
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| <b>Target</b>                             | Minimum of 90% of new development, excluding domestic extensions or energy proposals, to be within 400m of a bus stop with regular services (at least 30 minute peak hour frequency)   |
| <b>Progress towards Target</b>            | 60% of new housing development is within 400 metres of a bus stop with at least a 30 minute service frequency in peak hour and 86% for employment uses.  |
| <b>Trigger to Implement Contingencies</b> | Less than 80% of new development, excluding domestic extensions or energy proposals, approved within 400m of a bus stop with regular services, over a rolling 3 year period.   |
| <b>Trigger Met</b>                        | -There were no figures available in 2011/12 so rolling figures only cover 2 years. There are large yearly fluctuations but overall it is considered the trigger has been reached   |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Dialogue with LCC and bus operators to discuss service coverage<br>3. Dialogue with applicants/developers to discuss locations of proposals<br>4. Dialogue with developers over contributions to fund transport/accessibility improvements |

There have been considerable changes in the pattern of accessibility. In 2012/13 94% of new housing was within 400m of a bus stop with high frequency services but in 2013/14 the comparable figure was 60%. In contrast 86% of new employment developments in 2013/14 had high levels of accessibility compared to none in the previous year. This demonstrates the considerable impact that the location of individual schemes can have on overall figures. If a lower accessibility threshold of hourly bus services is utilised then all new approved employment sites are accessible with an equivalent figure of 80% (including school buses) for residential.

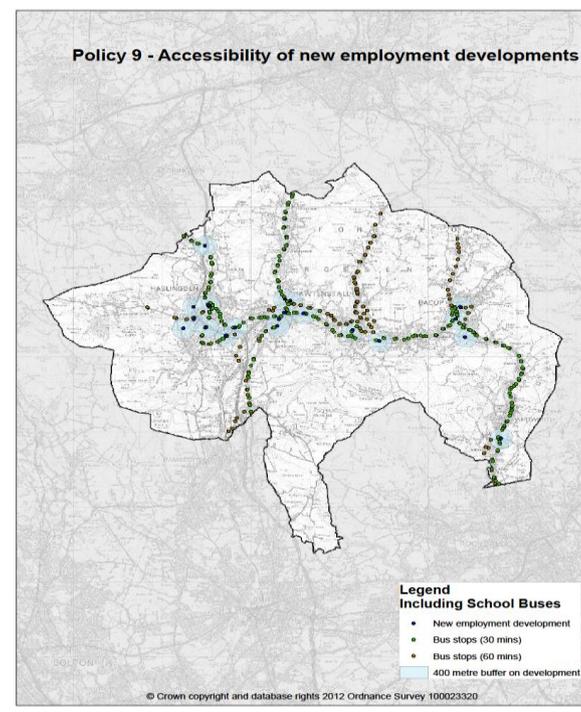
The “Lives and Landscapes” Site Allocation process will identify a range of sites for development. Accessibility will be one of the criteria to be used in assessing the suitability of sites.

Figure 18a): Accessibility of Housing Developments



Source: Lancashire County Council

Figure 18b): Accessibility of Employment Developments



Source: Lancashire County Council

## Policy 10: Provision for Employment

This Policy sets out the total amount of employment land required in the Borough, the main locations for development and the types of employment that will be promoted. It also sets out how changes of use from employment to other types of development will be considered.

|   |  |
|---|--|
| <b>Target</b>                             | Net increase of 3% in jobs created within the borough over a 5 year fixed period   |
| <b>Progress towards Target</b>            | Updated figures for 2012 for employment and working owners are available. The table below shows there has been a 1.42% decrease in the overall number of jobs in the Borough over the five year period from 2008 to 2012 (or 300 fewer jobs than in 2008) and 2.8% down from the 2011 figure. This compares to a county-wide loss of 2.6% between 2008 and 2012; 1.35% since 2011. The decrease in the total number of jobs comes from working owners (with 400 fewer in 2012 than in 2008) as the number of employee jobs in Rossendale is identical in 2012 to what it was in 2008. Countywide there has been an even bigger decrease in the number of 'working owners' between 2008 and 2012, showing a 38% reduction. There has, however, been an increase of 1.36% between 2011 and 2012. |
| <b>Trigger to Implement Contingencies</b> | 1. Less than 2% increase in jobs created measured in 2016 and 2021   |
| <b>Trigger Met</b>                        | N/A. Trigger to be measured a minimum five years into the plan period in 2016 and 2021.  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) (recession, land availability, rents etc.)</li> <li>2. Dialogue with Rossendale BC Regeneration, Regenerate, LEP, etc. over grant funding and incentive schemes</li> <li>3. Discussions with Rossendale BC Regeneration, Regenerate, LEP, Commercial Property Agents, Employees etc. – about the suitability of land and premises (rents, location, size etc.)</li> <li>4. Examine case for policy review</li> </ol>  |

The table below compares the number of jobs within Rossendale to the 12 district county average (i.e. excluding unitaries) over the period 2008 to 2012 based on Office for National Statistics (ONS) information.

Figure 19: Employment trends in Rossendale

|  |                                  | 2008    | 2009    | 2010    | 2011    | 2012           | % change 11-12 | % change 08-12 (5 year period) |
|--|----------------------------------|---------|---------|---------|---------|----------------|----------------|--------------------------------|
| <b>Overall Employment Jobs</b>                   | <b>Rossendale</b>                | 21,100  | 21,500  | 21,000  | 21,400  | <b>20,800</b>  | <b>-2.8%</b>   | <b>-1.42%</b>                  |
|  | <b>Lancashire (12 districts)</b> | 509,000 | 502,000 | 498,800 | 502,500 | <b>495,700</b> | <b>-1.35%</b>  | <b>-2.6%</b>                   |
| <b>Employee Jobs</b>                             | <b>Rossendale</b>                | 20,000  | 20,100  | 19,600  | 20,500  | <b>20,000</b>  | <b>-2.44%</b>  | None                           |
|  | <b>Lancashire (12 districts)</b> | 485,300 | 477,200 | 473,500 | 487,900 | <b>480,900</b> | <b>-1.43%</b>  | <b>-0.91%</b>                  |
| <b>Working Owners</b>                            | <b>Rossendale</b>                | 1,200   | 1,400   | 1,400   | 900     | <b>800</b>     | <b>-11.1%</b>  | <b>-33.33%</b>                 |
|  | <b>Lancashire (12 districts)</b> | 23,700  | 24,800  | 25,500  | 14,600  | <b>14,800</b>  | 1.36%          | <b>-37.55%</b>                 |
| <b>Working Owners (% of all employment jobs)</b> | <b>Rossendale</b>                | 5.70%   | 6.50%   | 6.80%   | 3.90%   | <b>3.70%</b>   | <b>-0.2%</b>   | <b>-2.0%</b>                   |
|  | <b>Lancashire (12 districts)</b> | 4.70%   | 4.90%   | 5.10%   | 2.90%   | <b>3.0%</b>    | 0.1%           | <b>-1.7%</b>                   |

Source: ONS Business Register and Employment Survey

|   |  |                |                    |
|---|--|----------------|--------------------|
| <b>Target</b>                             | No more than 30% loss of land currently classed as B1, B2 or B8 over the plan period (measured in ha).   |                |                    |
| <b>Progress towards Target</b>            | <p>At the start of the plan period (2011) there was 18.9ha of employment land in Rossendale (AMR 2010/11). The overall loss of employment land in 2011/12 was negligible (0.005ha) and 2.6ha in 2012/2013. The total amount of land classed as employment land (as recorded in last year's AMR, 2012/2013) stood at 16.3ha.</p> <p>Over the period covered by this year's AMR there has been no further loss of B1, B2 or B8 employment land, and an additional 1.07ha has been acquired following change of use from D1 to B1(a) for 704m<sup>2</sup> (0.07ha) at Hurstdale House, Rawtenstall (Planning reference 2013/0121) and creation of an office (159m<sup>2</sup>; 0.016ha) as part of the Morrison's superstore development in Bacup (Planning reference 2010/0692). Major developments for Solomon's Commercials include the extension to an existing factory unit and erection of a new factory unit at Unit 2 Kingsway, Haslingden for 960m<sup>2</sup> (Planning reference 2013/0215) and change of use of agricultural land to vehicle chassis parking East of Holme Lane, Haslingden for 1,200m<sup>2</sup> (Planning reference 2012/0604). Interfloor Limited completed the erection of a 945m<sup>2</sup> storage building at Broadway in Haslingden (Planning reference 2013/0274).</p> <p>With regard to developments currently under construction 581m<sup>2</sup> of net floorspace will be lost as part of the demolition and construction of new workshops and offices at Buckhurst Plant Hire, Warth Lane, Waterfoot (Planning reference 2012/0375).</p> <p>New permissions involving B1, B2 and B8 uses include the proposed demolition of the Gordon Works, Waterfoot for residential use (Planning reference 2012/0281; loss of 670m<sup>2</sup>), the change of use of part of a warehouse to factory shop at Grane Road Mill (Planning reference 2013/0150; loss of 320m<sup>2</sup>), change of use from storage to fitness studio to the rear of 225/227 Bacup Road (Planning reference 2013/0272; loss of 80m<sup>2</sup>), change of use from a dance studio to residential at Clegg Street, Haslingden (Planning reference 2013/0142; loss of 124m<sup>2</sup>), and the erection of an industrial unit for storage and office purposes at Calderbrook Woodworking, The Sidings, New Line (2013/0084; creating 275m<sup>2</sup>).</p> <p>In summary, the addition of employment land identified for 2013/14 stands at 1.07ha, which equates to a 6.6% increase. This takes the total amount of land classed as employment land to 17.37ha.</p> <p>Over the plan period from 2011 to date there is a loss of employment land currently classed as B1, B2 or B8 of 1.535ha (8.1%). This is well below the target figure of 30%.</p> |                |                    |
|   | 2011/2012  | 2012/2013      | 2013/2014          |
|   | -0.005ha (0.1%)  | -2.6ha (13.7%) | 1.07ha (6.6%) gain |
| <b>Trigger to Implement Contingencies</b> | <ol style="list-style-type: none"> <li>1. Change from B use classes to other uses exceeding 5% over fixed 3 year period</li> <li>2. Greater than 5% loss of land in B use classes over consecutive fixed 3 year periods.</li> </ol>  |                |                    |
| <b>Trigger Met</b>                        | No, and 3 year trigger implemented.  |                |                    |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s) (recession, land availability, rents etc.)</li> <li>2. Dialogue with Rossendale BC Regeneration, Regenerate, LEP, etc. over grant funding and incentive schemes</li> <li>3. Discussions with Rossendale BC Regeneration, Regenerate, LEP, Commercial Property Agents, Employees etc. – about the suitability of land and premises (rents, location, size etc.)</li> <li>4. Examine case for policy review</li> </ol>  |                |                    |

## Policy 11: Retail and Other Town Centre Uses

This policy establishes the settlements where retail and leisure development should be located, establishes that this should be located in town centres and sets out the considerations which will be applied to major applications.

|   |  |        |                     |                   |                     |  |
|---|--|--------|---------------------|-------------------|---------------------|--|
| <b>Target</b>                             | No greater than 20% of retail approvals (floorspace sq. m) to be outside the defined primary shopping areas over plan period   |        |                     |                   |                     |  |
| <b>Progress towards Target</b>            | The Morrison's supermarket (2,390m <sup>2</sup> ) in Bacup (located outside the Primary Shopping Area, adjacent to the Town Centre Boundary) (Planning reference 2010/0692), was completed in August 2013.   |        |                     |                   |                     |  |
|   | An application was approved for a retail unit (279m <sup>2</sup> ) on Mills Street within Whitworth's Primary Shopping Area in May 2013 following a previous refusal (Planning Reference 2013/0076) and an application to discharge conditions has recently been lodged so it is expected that this development will soon commence. Other minor retail includes 31 Burnley Road East (104m <sup>2</sup> ) (Planning reference 2013/0338), and for the change of use of the indoor market at Heritage Arcade, Rawtenstall to two A1 retail units and one A5 unit (resulting in a loss of 134m <sup>2</sup> of A1 retail to A5) (Planning Reference 2013/0271) in November 2013. The change of use of part of a warehouse to a factory shop was completed by WM Lawrence at Grane Road, Haslingden for 140m <sup>2</sup> (Planning reference 2013/0150). |        |                     |                   |                     |  |
|   | Prior notification has been received for conversion of the former job centre in Bacup to form a Nisa convenience retail store. This is not included in the figures.  |        |                     |                   |                     |  |
|   | 2011/2012  |        | 2012/2013           |                   | 2013/2014           |  |
|   | Floorspace Approved  |        | Floorspace Approved |                   | Floorspace Approved |  |
| In PSA                                    | Outside of PSA   | In PSA | Outside of PSA      | In PSA            | Outside of PSA      |  |
| 0   | 11,526m <sup>2</sup>   | 0      | 140m <sup>2</sup>   | 383m <sup>2</sup> | 6m <sup>2</sup>     |  |
| <b>Trigger to Implement Contingencies</b> | 1. More than 30% of approved retail floorspace outside of the defined PSA over consecutive 3 year rolling period.  |        |                     |                   |                     |  |
| <b>Trigger Met</b>                        | Yes. Over the 3 year rolling period (2011/2012 to 2013/2014) 97% of approved retail floorspace has been outside of the defined PSA. This is largely attributed to the major floorspace approved in 2011/2012 for the Morrisons superstore in Bacup. Figures for the last two years show that only 28% of new retail floorspace was approved outside of the PSA which is back on target and below the trigger.  |        |                     |                   |                     |  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Review of PSA boundaries</li> <li>3. Dialogue with commercial property agents/regeneration over rents and suitability of potential retail units within PSAs</li> </ol>  |        |                     |                   |                     |  |
| <b>Target</b>                             | No more than 20% of approved development for office use (A2 and B1(a), measured by floorspace) to be located outside of defined town centre boundaries of Rawtenstall, Haslingden and Bacup over plan period   |        |                     |                   |                     |  |
| <b>Progress towards Target</b>            | Only 48.8m <sup>2</sup> of new office space (A2; Planning reference 2013/0130) was delivered in 2013/2014, which was in Rawtenstall. There were no new applications or commencements for A2 Use. An application for the demolition of the Town Hall Annex, Rawtenstall (Planning reference 2013/0510) was received, that will result in the loss of 639m <sup>2</sup> of floorspace.   |        |                     |                   |                     |  |
|   | 704m <sup>2</sup> additional floorspace was completed in 2013/2014 at Hurstdale House, Rawtenstall (Planning reference 2013/0121) and 159m <sup>2</sup> of office floorspace as part of the Morrisons superstore in Bacup (Planning reference 2010/0692). 231m <sup>2</sup> of office space at Prinny Mill, Haslingden was lost from B1a to B8 (storage and distribution; Planning reference 2010/0271).   |        |                     |                   |                     |  |

|   | 2011/2012  |                | 2012/2013           |                | 2013/2014           |                |
|---|--|----------------|---------------------|----------------|---------------------|----------------|
|   | Floorspace Approved  |                | Floorspace Approved |                | Floorspace Approved |                |
|   | In TCB   | Outside of TCB | In TCB              | Outside of TCB | In TCB              | Outside of TCB |
|   | 0  | 0              | 0                   | 0              | -639                | 0              |
| <b>Trigger to Implement Contingencies</b> | 1. More than 30% of approved office space located outside of town centre boundaries of Rawtenstall, Haslingden and Bacup over consecutive 3 year rolling period.   |                |                     |                |                     |                |
| <b>Trigger Met</b>                        | No. No office space has been approved outside of the town centre boundaries.   |                |                     |                |                     |                |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Dialogue with commercial property agents/regeneration over rents and suitability of potential retail units within Town Centre boundaries.<br>3. Appraise suitability/viability of sites with agents and developers<br>4. Review town centre boundaries |                |                     |                |                     |                |

## Town and Local Centre Health Checks

In support of Policy 11 and to ensure the vitality and viability of the Borough's centres regular health checks are undertaken to establish levels of vacancies and types of use to monitor how the centres are performing and the effectiveness of the policy. Health checks are undertaken every three years and the latest figures were published in 2012. The next set of health checks will take place in 2015.

Figure 20: Town Centre Vacancies in Rossendale

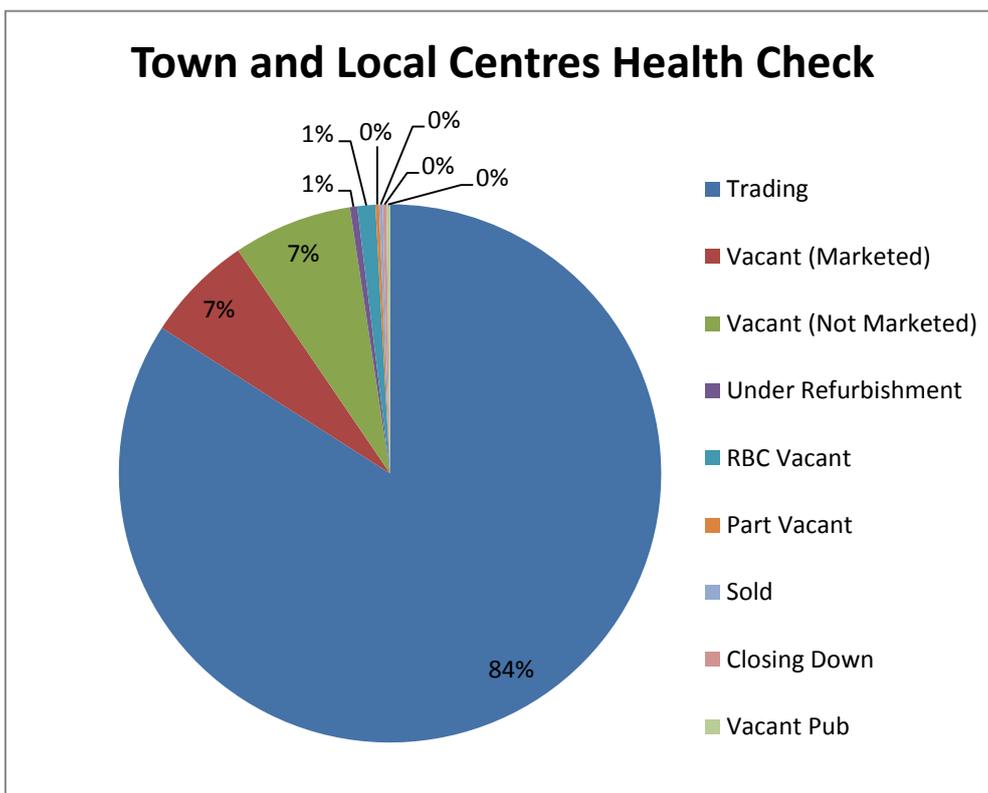


Figure 20 (left) shows that 85% of all premises in town centre and local centre boundaries in Rossendale are currently trading. There is a 14% vacancy rate borough-wide.

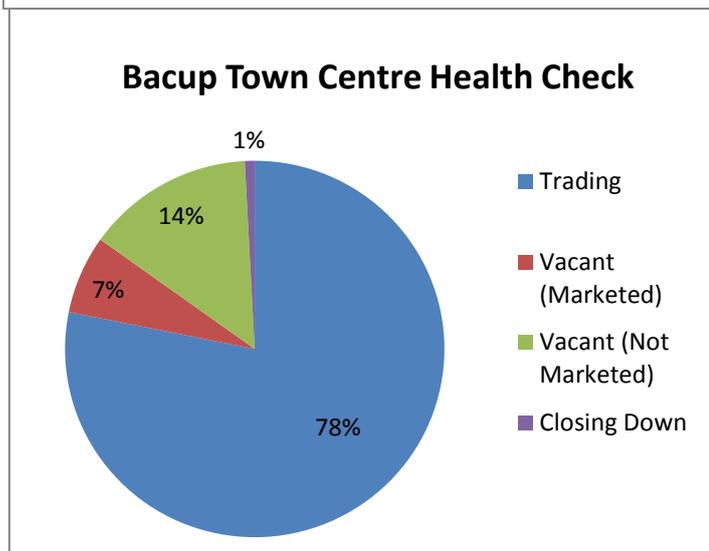
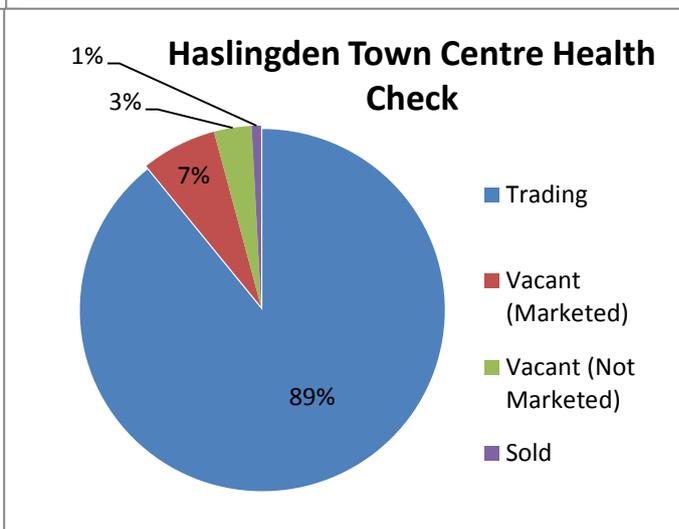
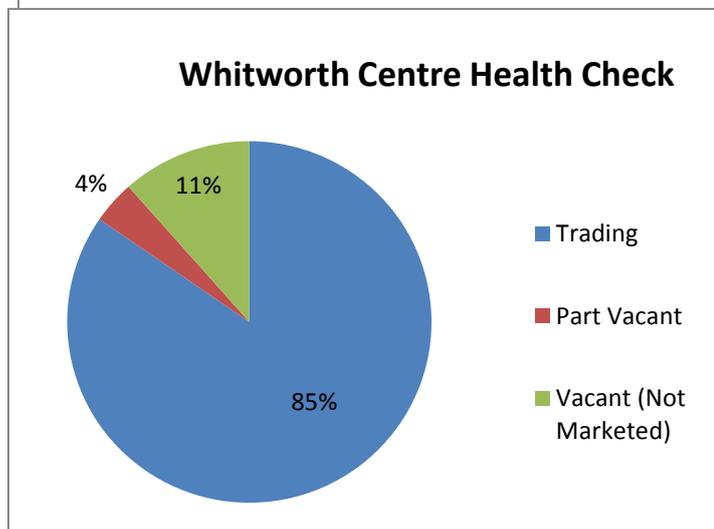
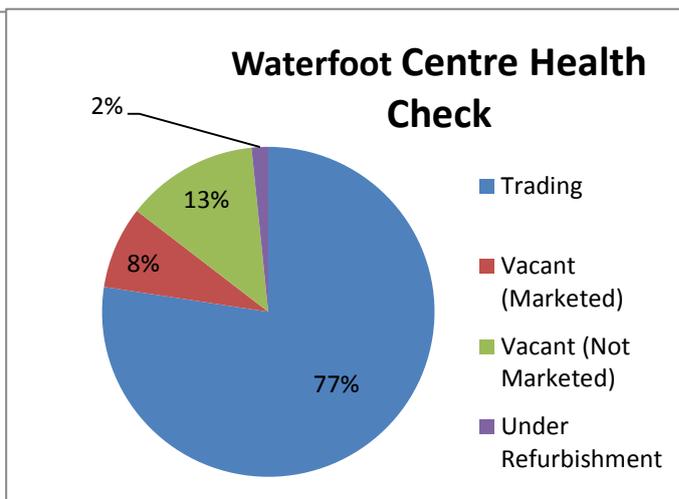
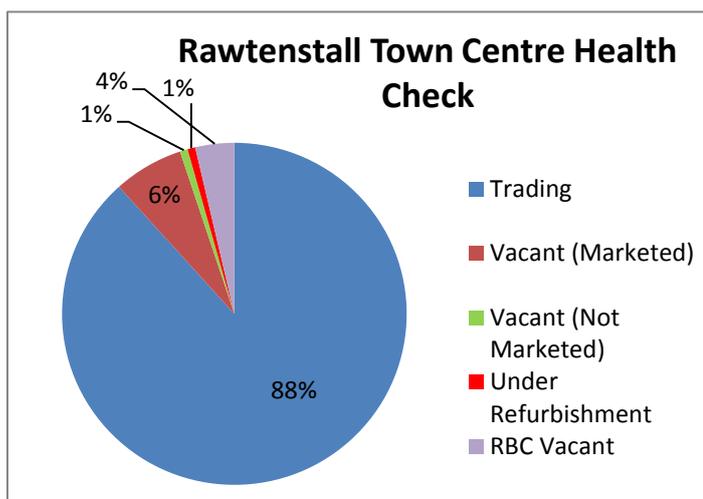
It is also evident that half of the vacant properties are currently being marketed which indicates commercial interest and optimism.

In addition, several premises were undergoing refurbishment and/or renovation works at the time of the health checks which also demonstrates investment in local businesses.

When looking at the composition of each centre individually (as shown in the table below and following charts) it is clear that there are similarities in all areas of the Borough.

Figure 21: Town Centre Vacancies by Centre

|   | Rawtenstall | Waterfoot | Whitworth | Haslingden | Bacup |
|---|-------------|-----------|-----------|------------|-------|
| <b>Trading</b>                          | 88%         | 77%       | 85%       | 89%        | 78%   |
| <b>Vacant (Marketed)</b>                | 7%          | 8%        | 0%        | 7%         | 7%    |
| <b>Vacant (Not Marketed)</b>            | 1%          | 13%       | 12%       | 3%         | 14%   |
| <b>Under Refurbishment</b>              | 1%          | 2%        | 0%        | 0%         | 0%    |
| <b>Rosendale Borough Council Vacant</b> | 4%          | 0%        | 0%        | 0%         | 0%    |
| <b>Part Vacant</b>                      | 0%          | 0%        | 4%        | 0%         | 0%    |
| <b>Sold</b>                             | 0%          | 0%        | 0%        | 1%         | 0%    |
| <b>Closing Down</b>                     | 0%          | 0%        | 0%        | 0%         | 1%    |
| <b>Vacant Pub</b>                       | 0%          | 0%        | 0%        | 0%         | 1%    |



From these charts it is evident that there are particular issues with vacancies in Bacup and Waterfoot. These will be monitored over the plan period to maximise the vitality and viability of our centres.

## Policy 12: The Valley Centre

Redevelopment of the derelict Valley Centre in Rawtenstall is established as a priority. The policy sets out the type of uses that will be encouraged on the site.

|   |  |
|---|--|
| <b>Target</b>                             | Redevelopment of the Valley Centre by 2016   |
| <b>Progress towards Target</b>            | Demolition of the Valley Centre (Planning reference 2011/0570) was completed in late summer 2012 including construction of a temporary area of Open Space that has been utilised for special events and fairs. DAY Architectural, supported by Landscape Architects <i>One Associates</i> , were appointed in 2013 to develop proposals for the redevelopment of the former Valley Centre, following a competitive tender. Provisionally named " <i>Spinning Point</i> " (and in conjunction with the RTB Partnership), the project proposes the partial redevelopment of Rawtenstall town centre, opening it up to form a new central hub with the potential for new office, commercial, mixed use and residential facilities. Initial consultation took place in March 2014 and DAY is working hard to develop plans for the Masterplan and vision. Further updates are expected in mid/late 2014. |
| <b>Trigger to Implement Contingencies</b> | <ol style="list-style-type: none"> <li>Existing buildings not demolished by 2012</li> <li>Binding agreement with owner/developer, Rossendale BC, Lancashire County Council and other relevant partners on scheme details including funding not in place by 2013</li> <li>No submission of planning application by end of 2014</li> <li>Application not approved by 2015</li> <li>Works not commenced by 2016</li> </ol>  |
| <b>Trigger Met</b>                        | No.  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>Work with developers/landowners to facilitate and enable development (e.g. assistance with funding, resources and expertise)</li> <li>Work with developers and landowners to remove obstacles and alleviate constraints (e.g. alternative locations for businesses etc.)</li> <li>Produce development brief for site aligned to planning application process</li> <li>Joint venture development partnership approach.</li> </ol>  |

Redeveloping the Valley Centre site is pivotal to the Council's plans to enhance Rawtenstall and the Borough as a whole. Demolition was completed in early Summer 2012 with a new temporary Public Open Space and landscaping completed by the end of the summer.

The longer term ambition for the land remains to use a significant proportion of the area for town centre retail with part of the land remaining as a public area. The Joint Venture Partnership between Rossendale Council, Barnfield Construction and Together Housing has been examining the potential for redevelopment of the site including the involvement of external consultants and holding a competition. DAY Architectural, supported by One Associates won the right to produce a Masterplan and vision for the site, and work is at an advanced stage.

## Policy 13: Protecting Key Local Retail

Local shops and markets have an important role in providing for people's needs. This policy supports the retention of these facilities and establishes criteria against which any change of use would be considered.

|   |  |
|---|--|
| <b>Target</b>                             | Retain 2008 levels of small convenience shops in neighbourhood centres   |
| <b>Progress towards Target</b>            | Local Centre Health Checks have not yet been carried out.  |
| <b>Trigger to Implement Contingencies</b> | 1. Greater than 15% loss of small convenience shops in neighbourhood centres over 5 year fixed period  |
| <b>Trigger Met</b>                        | No.  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>Work with shop owners to increase viability (business rates, incentives etc.)</li> <li>Promote opportunities for appropriate mixed use developments in neighbourhood</li> </ol> |

centres  
4. Work with Rossendale BC Regeneration to identify opportunities for redevelopment/consolidation of neighbourhood services.

The table below shows the number of convenience retail units within the defined Local Centres of Crawshawbooth, Edenfield, Helmshore, Shawforth/Facit and Stacksteads (taken from the 2008 Retail and Town Centre Study). This data below will form the baseline to be used to assess future changes within these centres in the context of protecting key local retail within the Borough.

Figure 22: Vacancy Levels in Local Centres (Retail and Town Centre Study 2008)

|                        | Number of Convenience Retail Units |         | % of total no. of units in Local Centre in 2008 |
|------------------------|------------------------------------|---------|---|
|                        | 2004                               | 2008/09 |   |
| <b>Crawshawbooth</b>   | 4                                  | 5       | 16.7  |
| <b>Edenfield</b>       | 1                                  | 3       | 27.3  |
| <b>Helmshore</b>       | n/a                                | 3       | 25  |
| <b>Shawforth/Facit</b> | n/a                                | 3       | 23.1  |
| <b>Stacksteads</b>     | 6                                  | 6       | 16.2  |

## Policy 14: Tourism

Tourism is an important part of the Borough's economy and represents a growth opportunity. The policy sets out the type of tourism facilities that will be promoted and how applications for tourist uses will be considered.

|   |  |
|---|--|
| <b>Target</b>                             | Opening of Adrenaline Gateway 'Basecamp' facility by mid-2015  |
| <b>Progress towards Target</b>            | Further progress has been made in selecting a preferred operator with available funding to run the proposed facility. A further analysis of ground conditions has also been undertaken and discussions with the preferred bidder are on-going. A planning application is anticipated later in 2014/early 2015 and subject to this being successful it is hoped that the facility can be opened by mid-2015.  |
| <b>Trigger to Implement Contingencies</b> | <ol style="list-style-type: none"> <li>1. Viable location, scheme and funding not agreed by mid-2012</li> <li>2. Application not submitted by end of 2012</li> <li>3. Application not approved by mid-2013</li> <li>4. Scheme not started on site by mid-2014</li> <li>5. Scheme not operational by mid-2015</li> </ol>  |
| <b>Trigger Met</b>                        | Yes - triggers to implement contingencies have been missed (a planning application was not submitted by mid-2012) but the project is still "on target" overall and we are confident that the scheme will be operational by end-2015.   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Explore alternative funding and location</li> <li>3. Work with applicant on drawing up a suitable design/scheme</li> <li>4. Dialogue with developer to overcome construction problems/delays</li> </ol>   |
| <b>Target</b>                             | To increase patronage at key tourist destinations: <ul style="list-style-type: none"> <li>• Lee Quarry: 100% over plan period</li> <li>• East Lancashire Railway: 100% over plan period</li> </ul>   |
| <b>Progress towards Target</b>            | <ul style="list-style-type: none"> <li>- Patronage for Lee Quarry was 20,000 visitors in 2009, and 30,000 visitors in 2010. Due to software issues it is not possible to collect user data or verify visitor usage though it is evident that the facility is very well used. Four special events were held attracting approximately 120 riders and 50 spectators each.</li> <li>- The figures for patronage on the East Lancashire Railway have increased. The number of people buying normal service train tickets compared to 2012/13 increased by over 22%</li> </ul> |
| <b>Trigger to Implement</b>               | <ol style="list-style-type: none"> <li>1. Less than 20% cumulative increase in patronage on ELR in periods 2011-2016; and less than 25% cumulative increase in periods 2016-2021 and 2021-2026</li> </ol>  |

|                      |  |
|----------------------|--|
| <b>Contingencies</b> | 2. Less than 60% cumulative increase in patronage by 2016; less than 10% additional cumulative increase for periods 2016-2021 and 2021- 2026   |
| <b>Trigger Met</b>   | N/A  |
| <b>Contingencies</b> | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Discuss with partners (ELR, LCC and other interested parties) about how to facilitate growth<br>3. Identify funding sources to introduce improvements to existing facilities |

Usage of Lee Quarry continues to be high. Special events attract particular visitor peaks.

The patronage figures for the East Lancashire Railway are available for the AMR reporting period 1<sup>st</sup> April 2013 to 31<sup>st</sup> March 2014. These figures show that a total of 13 304 trips originated from Rawtenstall. Of these 9 193 were for normal service trains (7 135 the previous year) and 4 111 special event tickets. 10 114 travellers (including those in groups) gave their destination as Rawtenstall. 25 320 people bought full line return or residents tickets of which many will have visited Rawtenstall. The figures do not take into account special event tickets bought online or "Santa Special" figures (over 34 000 passengers) which though travelling to Rawtenstall are boarded in Bury. These figures take into account passengers who took part in special events. It is not possible to take into account trips originating from Irwell Vale as this is an unstaffed station. The total number of passengers using the East Lancashire Railway as a whole increased from 145,041 to 152 067, an increase of just under 5%.

|   |   |
|---|---|
| <b>Target</b>                             | Percentage of jobs associated with tourism to increase over the Plan period from 7.2% (NOMIS ABI Data, 2008, based 1527 jobs) to 10% over the plan period   |
| <b>Progress towards Target</b>            | The 2010 figures, included within the previous Annual Monitoring Report, were updated by Lancashire County Council in November 2013. These figures show that the percentage of jobs associated with tourism has increased from 7.2% in 2008 to 7.4% in 2013.  |
| <b>Trigger to Implement Contingencies</b> | NOMIS Annual Business Inquiry data, based on Standard Industrial Classifications (SIC): 551 Hotels; 552 Camping / short stay provision; 553 Restaurants; 554 Bars<br>633 Travel agents / tour operators; 925 Library, museum, cultural activities; 926 Sporting facilities; 927 Other recreational activities   |
| <b>Trigger Met</b>                        | N/A   |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Discuss with partners, operators, employers, Regeneration and LCC colleagues about how to create more jobs.<br>3. Identify funding to bring forward jobs faster<br>4. Look at promotional literature and increased advertising<br>5. Consider review / update of Tourism Strategy |

The original 7.2% figure is based on the Annual Business Inquiry data issued by ONS in 2008. Since 2008 the ABI has been replaced by the Annual Business Survey. As a result the Standard Industrial Classifications (SIC) that make up tourism and the wider visitor economy related occupations have changed. (Formerly the following SICs were reported on: 551, 552, 553, 559, 561, 562, 563, 791, 910, 931, and 931).

In addition Lancashire County Council's reporting of tourism related occupations has widened the definition to the visitor economy. This is more inclusive, and intends to embrace the total visitor experience, including accommodation and specific attractions, as well as culture, sport, retail and heritage. The Authority Monitoring Report as of 2013/14 will now report on the same SICs that LCC uses in order to avoid confusion as the plan period progresses. This does not greatly amend the figures already put forward in the Core Strategy, as shown below, and the target remains for 10% of all jobs within Rossendale to be related to tourism/visitor economy over the plan period.

A Report produced by Lancashire County Council (updated in December 2012, with data from 2011) notes that together with Pendle and Hyndburn, Rossendale has one of the smallest visitor economy employment totals in the county, albeit that the percentage of jobs associated with tourism has increased to 7.4% (for 2013).

Figure 23: Employment by Sector in Tourism

|             | Employee Jobs in Visitor Economy* | % of all Employee Jobs | Working Owners Jobs in Visitor Economy | % of all Working Owners Jobs | Employment Jobs in Visitor Economy | % of all Employment Jobs |
|-------------|-----------------------------------|------------------------|--|------------------------------|------------------------------------|--------------------------|
| <b>2008</b> | 1500                              | 7.5%                   | 100                                    | 8.3%                         | 1600                               | 7.6%                     |
| <b>2009</b> | 1900                              | 9.5%                   | 100                                    | 7.1%                         | 2000                               | 9.3%                     |
| <b>2010</b> | 1300                              | 6.6%                   | 100                                    | 7.1%                         | 1400                               | 6.7%                     |
| <b>2011</b> | n/a                               | n/a                    | n/a                                    | n/a                          | 1500                               | 7.0%                     |

The table above shows that the % of jobs in the Visitor Economy compared to total has increased on last year's figures. Based on the amended SICs Rossendale has 1500 jobs in the Visitor Economy, compared to just over 21,000 jobs in total. This represents 7% of all jobs. Unfortunately it has not been possible to report on the number of employee jobs and working owners jobs in the Visitor Economy. We hope to rectify this omission in next year's report.

### Policy 15: Overnight Visitor Accommodation

Overnight visitor accommodation of all sorts is important to supporting the visitor economy. The policy establishes the criteria that will be considered when assessing applications for such development.

|   |  |
|---|--|
| <b>Target</b>                             | At least one caravan site, one campsite and one bunkbarn delivered by 2016   |
| <b>Progress towards Target</b>            | There have been no more applications since December 2011 (application number 2011/0548) for a camp site, as reported in last year's report. No application has as yet been made to discharge the conditions attached to the grant of this planning permission.   |
| <b>Trigger to Implement Contingencies</b> | 1. Planning application not received for a caravan site, campsite and bunkbarn by start of 2014  |
| <b>Trigger Met</b>                        | No.  |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Identify suitable locations/developer interest for Site Allocations DPD<br>3. Dialogue with Regeneration, Rossendale Borough Council, LCC, Lancashire & Blackpool Tourist Board, Regenerate, etc to promote/identify funding opportunities/scheme viability<br>4. Work with developer to draw up suitable scheme |

### Policy 16: Preserving and Enhancing the Built Environment

The policy sets out the importance of protecting, conserving and enhancing the historic environment of Rossendale. This includes criteria for assessing applications as well as how areas and buildings of conservation value will be identified.

Conservation Area Appraisals and Management Plans are in place. No Conservation Officer was in position between February and March 2014. Other immediate needs have been prioritised such as the Listed Building applications and the Buildings at Risk Strategy. There has also been involvement in the Bacup Townscape Heritage Initiative (THI) and initial thought given to the identification of a Conservation Area in the centre of Haslingden and subsequent preparation of a Conservation Area Appraisal. It is intended to pursue the implementation of Management Plans as soon as immediate priorities have been met. This will be challenging as from 1<sup>st</sup> April 2014 the Conservation Officer will be working part of the week for Hyndburn Borough Council as part of joint working arrangements.

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| <b>Target</b>                             | Conservation Area Appraisals for all conservation areas to be adopted by April 2012, and management plans adopted by April 2015  |
| <b>Progress towards Target</b>            | Conservation Area Appraisals for all the Conservation Areas in Rossendale were finalised and adopted for use in decision making between September and December 2011.<br><br>Implementation of the Management Plans has not been occurring due to staff resource issues with priority being given to other areas of work. |
| <b>Trigger to Implement Contingencies</b> | 1. Conservation Area Appraisals not completed by October 2011<br>2. Management Plans not completed by October 2014   |
| <b>Trigger Met</b>                        | No.  |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Liaise with Rossendale BC Conservation Team, and provide assistance where appropriate  |

## [Policy 17: Rossendale's Green Infrastructure](#)

Areas of environmental value have in the past frequently been considered in isolation. This policy seeks to encourage their consideration as a whole as well as setting out criteria for consideration of issues such as flooding and adapting to climate change. Public Rights of Way are important Green Infrastructure corridors with Rossendale having the densest network in Lancashire. There are nearly 602km of public footpath; 34km of bridleway and 17km of Byways. The latest information on condition is found in the 2012 Lancashire Public Rights of Way Survey which looked at a sample of 9% of total mileage in the case of Rossendale. 73% of the paths in Rossendale received a "pass", the fifth highest score in the county. Most issues relate to gates, blockages and path surfaces being washed away. Lack of resources to address the issues makes the maintenance of paths a continuing challenge.

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|---|---|
| <b>Target</b>                             | Two thirds of PROWs to be in 'good' condition by 2016, 80% by end of plan period  |
| <b>Progress towards Target</b>            | Conditions of PROWs are reported on a 'pass' / 'fail' basis (i.e. does the PROW meet the basic requirements to be passable, way marked, reasonable surface, gates in working order).<br>In 2012, 73% of Rossendale's surveyed PROW network was reported as a 'pass', whereas 27% was reported as a 'fail'. The main reasons for failure were poor waymarking; vegetation blocking the route and poor surfaces. However, the level of performance is significantly above target. |
| <b>Trigger to Implement Contingencies</b> | 1. 50% not in 'good' condition by 2014<br>2. 70% not in 'good' condition by 2020  |
| <b>Trigger Met</b>                        | No.   |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Investigate possibilities for funding improvements from a variety of sources (e.g. CIL, Grants, DEFRA, Lottery etc)<br>3. Prioritising key routes to facilitate implementation of other Core Strategy policies (e.g. 9 and 14)<br>4. Coordinating lobbying by interested parties (e.g. Civic Trust, Ramblers Association) to LCC  |

## [Policy 18: Biodiversity, Geodiversity and Landscape Conservation](#)

Rossendale has a rich natural environment. This policy identifies what this includes and criteria against which any application will be assessed.

Lancashire County Council and the Lancashire Wildlife Trust have developed a new approach to mapping ecological networks in order to identify in map form the main locations of ecological value for different types of habitat and the corridors that link them. This reflects guidance in the National Planning Policy Framework

paragraph 117 and looks separately at grasslands, woods and water related environments. The work is still being finalised but it is hoped that this will become a useful tool for identifying areas and routes of value.

With respect to biodiversity resources there have been no new designations and no locally protected sites have been surveyed to identify whether they are in positive management. However working with Natural England, the Wildlife Trust and neighbouring South Pennine authorities a bid has been submitted to WREN (Landfill tax credits) to enhance existing grassland habitats and create new ones.

|   |   |
|---|---|
| <b>Target</b>                             | 10% increase over a 3 year rolling period in overall area of biodiversity resource  |
| <b>Progress towards Target</b>            | No specific data is currently available on this target  |
| <b>Trigger to Implement Contingencies</b> | LCC Natural Environment Service information on biodiversity resources within Rossendale   |
| <b>Trigger Met</b>                        | No - the preparation of the “Lives and Landscapes” DPD will provide opportunities for new areas of biodiversity resource to be considered for protection as will involvement in the WREN programme if that is successful.   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes via discussions and/or assessment(s)</li> <li>2. Works with Park Department, local communities, Groundwork and others to identify, improve and nominate local sites of biodiversity importance to LCC for appropriate designation</li> <li>3. Prioritising sites for funding from planning obligations, grants etc.</li> </ol> |

## [Policy 19: Climate Change and Low Carbon and Zero Carbon Sources of Energy](#)

Policy 19 is split into two parts. Section 1 identifies how proposals for all types of renewable energy will be considered and that 25% of the energy needs of the Borough should be met from these sources by 2026. Part 2 sets out how the climate change impacts on development will be addressed.

Wind energy proposals continue to be submitted across the Borough, with a number of schemes refused, primarily for landscape reasons. Of those developments that have progressed, the total amount of energy generated equals 40kw. This is significantly lower than the previous year. There were two refusals of permission for a total of 60kw of capacity. One of these proposals for a 50kw machine was subsequently refused at appeal as was a refusal from the previous monitoring year for a 225kw turbine.

There have been no solar generation proposals submitted through the planning system. This is because the schemes that have been built out have been constructed using permitted development rights.

|   |   |
|---|---|
| <b>Target</b>                             | 3 year rolling increase of 10% of energy (electric and heat) generating capacity (excluding commercial wind)  |
| <b>Progress towards Target</b>            | <p>There have been eight wind energy proposals submitted with five approvals over the monitoring period. The total output approved was 40kw.</p> <p>There have been no applications for solar energy but this is primarily because those which have been placed on buildings fall within permitted development thresholds.</p> <p>There has been a slight decrease in the rolling 3 year generating capacity figure, with the 3 year rolling total being 601kw compared to 646.6kw the previous year (131+430+40). This is partly a reflection of the type of schemes that have come forward with a limited number of larger proposals.</p> |
| <b>Trigger to Implement Contingencies</b> | 1. Less than 5% increase over 3 year rolling period   |
| <b>Trigger Met</b>                        | Yes - it is not considered to be a cause of concern however given the large amount of installed capacity and proposed schemes coming forward  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Promote funding available under Feed in Tariff</li> <li>3. Work with developers to increase understanding of practicalities of implementing renewable energy schemes</li> <li>4. Facilitate pro-active discussions between applicants and Planning Officers, and the services of 3rd party specialists</li> </ol>  |

## Policy 20: Wind Energy

Rossendale is an attractive area for wind energy developers as it has a significant wind resource. This policy provides guidance on how future applications for wind energy developments will be assessed. The Borough aims to protect areas of ecological interest, historic buildings and settings as well as providing a mechanism for requiring developments to provide benefits to local communities.

One Community Benefit payment has been made as part of the revised access to Crook Hill Quarry via Landgate (Planning application 2011/0030 but conditions not approved). This includes a one-off sum of £50 000 for the local school and community with further discussion on whether the actual development (in Rochdale/Calderdale) will generate any contributions for Rossendale.

The Council has been actively involved in consideration of the Scout Moor Wind Farm extension and the partly competing Rooley Moor proposal. Both these proposals would involve Community Benefit schemes as they would meet the thresholds set out in the protocol between Renewables UK and the Government. The figures were increased from £1 000 per MW to £5 000 per MW in November 2013. The exact sum and how the Fund will be managed will be subject to further discussion. It is understood that initiatives such as community ownership of turbines through share schemes is also being considered.

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|---|--|
| <b>Target</b>                             | 100% of community benefit agreements to meet the value of the nationally supported minimum (per MW) over the plan period for wind energy developments  |
| <b>Progress towards Target</b>            | One community benefit fund contribution has been negotiated  |
| <b>Trigger to Implement Contingencies</b> | <ol style="list-style-type: none"> <li>1. In 2016 10% or greater of agreements not meeting nationally supported minimum value (per MW).</li> <li>2. In 2021 10% or greater of agreements not meeting nationally supported minimum value (per MW).</li> <li>3. In 2026 10% or greater of agreements exceeding nationally supported minimum value (per MW).</li> </ol> |
| <b>Trigger Met</b>                        | No.  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers to providing contributions via discussions and/or assessment(s)</li> <li>2. Work with independent specialists (e.g. Natural England, LCC) to ascertain realistic costs of mitigating harm caused by wind developments.</li> </ol>  |

## Policy 21: Supporting the Rural Economy and its Communities

This policy is concerned with areas outside of the main urban concentrations, its economy and its communities. The main thrust of the policy is to ensure that Rossendale's rural areas are protected from inappropriate development while at the same time providing support for developments that will help the local economy and provide jobs and services to members of the local community.

|   |  |         |           |
|---|--|---------|-----------|
| <b>Target</b>                             | 75% of all approved non-householder planning applications for reuse of buildings in the countryside to be for employment generating uses, over the plan period   |         |           |
| <b>Progress towards Target</b>            | * At the time of this Report, information on approved planning applications for reuse of buildings in the countryside is still being gathered. An update to this section of the report will be provided when the data becomes available.             |         |           |
|   | 2011/2012  | 2012/13 | 2013/2014 |
|   | 25%  | 20%     | TBC *     |
| <b>Trigger to Implement Contingencies</b> | 1. Less than 50% approved for employment uses, measured over a rolling 3 year period   |         |           |
| <b>Trigger Met</b>                        | To be confirmed.   |         |           |
| <b>Contingencies</b>                      | 1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)<br>2. Work with Rossendale BC Regeneration/ Regenerate etc. and applicants to investigate alternative employment generating uses<br>3. Policy review |         |           |

## Policy 22: Planning Contributions

This policy sets out the overarching framework in relation to the negotiation of planning obligations, agreements and the Community Infrastructure Levy (CIL). Viability issues have been an increasingly important issue in negotiating Section 106 agreements because of the marginal financial nature of many projects. The Government has encouraged a flexible approach to Section 106's in order to promote the delivery of housing.

The Council has still to take a decision on pursuing the Community Infrastructure Levy. Nationally, the Government is still encouraging Local Authorities to pursue CIL. A further consultation on the existing Regulations took place just outside the Monitoring period.

|                                |  |                           |  |
|--------------------------------|--|---------------------------|--|
| <b>Target</b>                  | All major applications to provide contributions towards improvements / provision of facilities where appropriate   |                           |  |
| <b>Progress towards Target</b> | In 2013/2014, of the six major planning applications approved either at Development Control or through the Appeals system, five have provided contributions toward the improvements / provision of facilities in Rossendale. |                           |  |
|                                | Five applications provided contributions through Section 106 agreements and two applications provided contributions towards the provision of affordable housing. Details are included below:                                 |                           |  |
|                                | <b>Planning Reference</b>  | <b>Site</b>               | <b>Development</b>   |
| 2012/0162                      | Former Rossendale General Hospital Site Haslingden Road Rawtenstall  | Erection of 139 dwellings | Contributions towards:<br>- 28 affordable units<br>- primary school<br>- road improvements<br>- footpath / cycle links |
| 2012/0385                      | Land adjacent to Deansgreave New Line Bacup  | Erection of 30 dwellings  | Contributions towards:<br>- traffic regulation order   |

|   |  |  |                               |  |
|---|--|--|-------------------------------|--|
|   |  |  |                               | - re-location of bus stop / provision of new shelter   |
|   | 2013/0041  | Land opposite 449-457 Bacup Road, Hareholme        | Erection of 17 dwellings      | Contribution towards:<br>- traffic regulation order<br>- open space                                  |
|   | 2013/0455  | Land to south side of Bacup Hub Burnley Road Bacup | Erection of 20 dwellings      | Contributions towards:<br>- 20 affordable units<br>- traffic regulation order<br>- public open space |
|   | 2012/0158  | Flaxmoss House Helmshore Road Haslingden           | Erection of 8 dwellings       | Contributions towards:<br>- traffic regulation order   |
|   | 2011/0568  | Former Holden Vale Hotel                           | Conversion into 15 apartments | No contributions   |
| <b>Trigger to Implement Contingencies</b> | 1. 80% or less of major proposals providing contributions  |  |                               |  |
| <b>Trigger Met</b>                        | Yes, the Council is committed to maximising contributions towards improvements / provision of facilities where appropriate and meeting this target through working closely with partners and developers on major planning applications. In some cases a decision has been made not to pursue a Section 106 agreement based on the evidence provided by the developer |  |                               |  |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Update evidence base</li> <li>3. Renegotiate terms and details</li> <li>4. Focus on target areas</li> </ol>   |  |                               |  |

## [Policy 23: Promoting High Quality Designed Spaces](#)

This policy is concerned with how developments and spaces are designed and how they will look. The policy also stipulates that consideration should be given to the life-time use of the development and not just the initial use as well as ensuring that places and buildings in Rossendale are attractive, safe and easy to use.

The Council places considerable emphasis on design quality in developments and seeks, where appropriate, to improve the design quality of individual proposals through the planning application process.

The monitoring period has been a time of considerable change with respect to national design standards. In March 2014 the Government published its response to the House Standards Review which looked at the range of standards being applied across the building industry. In its response the Government indicated that it would seek to consolidate design standards through the Building Regulations, including the “Code for Sustainable Homes” and “Lifetime Homes”. Voluntary initiatives such as “Building for Life” will remain in place but it remains to be seen how this will be impacted by wider changes triggered by the Housing review.

An application was received in the Monitoring period for a “Passivhaus” zero carbon house in the countryside near Rawtenstall. This was refused on the basis that it conflicted with wider policy on building homes in the countryside.

|                                |   |
|--------------------------------|---|
| <b>Target</b>                  | 50% of all major (10 plus units) housing applications to undergo a Building for Life Assessment over period to 2016 |
| <b>Progress towards Target</b> | No “Building for Life” Assessments were undertaken in 2013/14.  |
| <b>Trigger to</b>              | Less than 40% of major housing applications undergoing a Building for Life Assessment                               |

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| <b>Implement Contingencies</b>            | over first 5 years of the plan (by 2016)  |
| <b>Trigger Met</b>                        | Yes-implementation of this target has faced significant challenges due to both lack of developer interest and staffing resource to review submissions. The target will be reviewed as part of the development of the "Lives and Landscapes" Site Allocations DPD.   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Liaise with management team to examine availability of officer time to carry out Building for Life Assessments</li> <li>3. Work with developers at pre-application stage to encourage schemes to take into account Building for Life criteria during their design</li> <li>4. Investigate making Building for Life Assessment a corporate priority for assessing major residential applications</li> </ol> |
| <b>Target</b>                             | 80% of all major (10 plus units) housing applications to undergo a Building for Life assessment over period 2016-2021   |
| <b>Progress towards Target</b>            | This target is not yet applicable   |
| <b>Trigger to Implement Contingencies</b> | Less than 70% of major housing applications undergoing a Building for Life Assessment over 2 <sup>nd</sup> 5 years of the plan (2016-2021)  |
| <b>Trigger Met</b>                        | N/A   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. Identify the problem and barriers/causes to development via discussions and/or assessment(s)</li> <li>2. Liaise with management team to examine availability of officer time to carry out Building for Life Assessments</li> <li>3. Work with developers at pre-application stage to encourage schemes to take into account Building for Life criteria during their design</li> <li>4. Investigate making Building for Life Assessment a corporate priority for assessing major residential applications</li> </ol> |

## Policy 24: Planning Application Considerations

This policy sets out a range of considerations that developments should take into consideration before submitting a planning application.

Among the issues that should be addressed are the materials to be used, how the development is laid out, landscaping, privacy of occupants and neighbours as well as environmental performance and drainage facilities.

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| <b>Target</b>                             | To decrease the amount of both derelict and vacant land in the borough over the Plan period to 2026  |
| <b>Progress towards Target</b>            | The National Land Use Database (NLUD) has not been updated since the last report in 2012/13. The amount of derelict land in the Borough declined from 61ha in the 2010/11 survey to 51.65 ha in the 2012/13 assessment. Similarly the total amount of vacant land declined from 76ha to 60.44ha.   |
| <b>Trigger to Implement Contingencies</b> | <ol style="list-style-type: none"> <li>1. Amount of derelict land increases by more than 10% over a rolling 5 year period</li> <li>2. Amount of vacant land increases by more than 10% over a rolling 3 year period</li> </ol>   |
| <b>Trigger Met</b>                        | No   |
| <b>Contingencies</b>                      | <ol style="list-style-type: none"> <li>1. To identify the issues affecting increased rates of vacant land (e.g. factory closures, costly contamination issues)</li> <li>2. To work with HCA and other funding bodies (e.g. LEP, to bring forward sites)</li> <li>3. To work with landowners to find ways of bringing forward vacant land that market finds difficult to address</li> </ol> |

The National Land Use Database forms a comprehensive register of all derelict and vacant land. No national review has been undertaken since 2012/13 and no definite date yet exists for undertaking the next update.

There have been a few changes to the amount of derelict and vacant land through the planning application process. The Rossendale Hospital site was granted permission for construction of 139 houses in August 2013 with demolition of the Hospital buildings commencing within the monitoring period. The derelict Mytholme House in Waterfoot was granted planning permission for 12 units in September 2013 and demolition undertaken. Consent was also given for demolition of Gordon Works in Waterfoot/Edgeside.

## Glossary of Terms

| Term/Phrase   | Definition  |
|---|---|
| <b>Affordable Housing</b>   | Non-market housing, which includes social rented and intermediate housing, provided to eligible households whose needs are not met by the market.   |
| <b>Authority Monitoring Report (AMR)</b>                          | A report produced each year that assesses the implementation of the Local Development Scheme and the extent to which policies in the Local Development Documents are being implemented.   |
| <b>Area Action Plans (AAP)</b>                                    | A DPD that sets out a detailed plan for a particular area, usually when there is major new development, or substantial regeneration or conservation issues.   |
| <b>BRE Environmental Assessment Method (BREEAM)</b>               | The BREEAM assessment methods and tools are all designed to help construction professionals understand and mitigate the environmental impacts of the developments they design and build.  |
| <b>Contextual Indicators</b>                                      | Measure changes in the wider social, economic, and environmental background against which policies operate. As such, they help to relate policy outputs to the local area.  |
| <b>Core Output Indicators</b>                                     | A set of common requirements for all local authorities to monitor under the LDF.  |
| <b>Core Strategy</b>  | Sets out the long-term spatial vision for the local planning authority area, the spatial objectives and strategic policies required to deliver that vision.   |
| <b>Department for Business, Innovation and Skills</b>             | Previously the Department for Business, Enterprise and Regulatory Reform and the Department for Innovation, Universities and Skills and originally The Department of Trade and Industry.  |
| <b>Department for Environment, Food and Rural Affairs (DEFRA)</b> | The Department for Environment, Food and Rural Affairs (Defra) is the United Kingdom Government department responsible for environmental protection, food production and standards, agriculture, fisheries and rural communities in the United Kingdom.       |
| <b>Development Plan</b>   | An authority's development plan consists of the relevant regional spatial strategy and the development plan documents contained within its local development framework.   |
| <b>Development Plan Documents (DPDs)</b>                          | Spatial planning that are the subject of independent examination, and together with the relevant regional spatial strategy, will form the development plan for the Borough.   |
| <b>Evidence Base</b>  | Information gathered by a planning authority to support the preparation of local development documents.   |
| <b>General Certificate of Secondary Education (GCSE)</b>          | The General Certificate of Secondary Education (GCSE) is the name of an academic qualification awarded in a specified subject, generally taken in a number of subjects by students aged 14-16 in secondary education in England, Wales, and Northern Ireland. |

|  |  |
|--|--|
| <b>Government Office for the North West (GONW)</b> | The regional Government office that prior to 2011 was responsible for implementing national policy in the North West region.   |
| <b>Housing Needs Assessment</b>                    | A survey which estimates, using the results of detailed research, the number of households within an area that are in need of affordable housing and/or housing that meets their specific requirements.  |
| <b>Housing Trajectory</b>                          | A means of showing past and future housing performance by identifying the predicted requirement and provision of housing over the lifespan of the local development framework.   |
| <b>Local Development Framework (LDF)</b>           | The folder of documents that collectively make up the planning policies for the Borough. It consists of development plan documents, supplementary planning documents, a statement of community involvement, the local development scheme and annual monitoring reports.  |
| <b>Local Development Scheme (LDS)</b>              | The project plan and timetable for preparing Local Development Documents   |
| <b>LSP</b>   | Local Strategic Partnership. A partnership of local organisations from public, voluntary and business sectors. While the Rossendale Forum formally still exists it has not met since 2011 when the Government indicated its intention to abolish LSP's when legislation is in place. This has not yet taken place.   |
| <b>Monitoring</b>                                  | The regular and systematic collection and analysis of information to measure policy implementation.  |
| <b>National Vocational Qualification (NVQ)</b>     | National Vocational Qualifications (NVQs) are vocational awards in England and Wales that are achieved through assessment and training. In Scotland they are known as Scottish Vocational Qualification (SVQ). They are practical qualifications based on being able to do a job. There are five levels of NVQ ranging from Level 1, which focuses on basic work activities, to Level 5 for senior management. |
| <b>Previously Developed Land</b>                   | Land which is or has previously been occupied by a permanent structure (excluding agriculture or forestry buildings) and associated fixed surface infrastructure and curtilage of the development. Also known as PDL or brownfield land.   |
| <b>Proposals Map</b>                               | A map of the area illustrating the policies set out in the DPDs.   |
| <b>Regional Spatial Strategy (RSS)(Superseded)</b> | The statutory regional plan, produced by the Regional Planning Body (North West Regional Assembly), with which Local Development Frameworks must comply (Revoked in May 2013).   |
| <b>Saved Policies</b>                              | Policies in the current adopted Local Plan, which will continue to be used until replacement by policies in DPDs.  |
| <b>Site of Special Scientific Interest (SSSI)</b>  | A Site of Special Scientific Interest or SSSI is a conservation designation denoting a protected area in the United Kingdom. SSSIs are the basic building block of site-based nature conservation legislation and most other legal nature/geological conservation designations in Great Britain are based upon   |

|   |   |
|---|---|
|   | them, including National Nature Reserves, Ramsar Sites, Special Protection Areas, and Special Areas of Conservation.  |
| <b>Super Output Areas (SOAs)</b>                | Super Output Areas are a new geography for the collection and publication of small area statistics. It is planned to have 3 layers of SOA, the first two of which already exist. The SOA layers form a hierarchy based on aggregations of Output Areas (OAs). |
| <b>Statement of Community Involvement (SCI)</b> | A document that sets out how the Council is intending to achieve community involvement in the preparation of the LDF.   |
| <b>Supplementary Planning Documents (SPDs)</b>  | Local Development Documents that set out further guidance and background information on how development plan policies will be applied. They do not form part of the Development Plan and are not subject to independent examination.                          |
| <b>Sustainability Appraisal (SA)</b>            | An assessment of the environmental, social and economic impacts of a plan at various points during its preparation. It is an integral part of the plan making process for ensuring that plans are in line with the principle of sustainable development.      |
| <b>Sustainable Development</b>                  | Commonly defined as “development that meets the needs of the present generation, without compromising the ability of future generations to meet their own needs”.   |

If you would like a summary of this Report in large print, on audio cassette or in a language other than English, please let us know and we will be happy to arrange it.

Please telephone 01706 217777 and People & Policy Team

**Produced by**

The Forward Planning Team  
Rossendale Borough Council  
Room 120  
The Business Centre  
Futures Park  
Bacup  
OL13 0BB

Tel: 01706 252417



Rossendalealive