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| Subject: | Treasury Management Strategy & Treasury Management Practices (updates for 2016/17) | Status: | For Publication |
| Report to: | Cabinet | Date: | 10 th February 2016 |
| Report of: | Finance Manager | Portfolio Holder: | Resources and Performance |
| Key Decision: | <input type="checkbox"/> Forward Plan <input checked="" type="checkbox"/> | General Exception <input type="checkbox"/> | Special Urgency <input type="checkbox"/> |
| Community Impact Assessment: | Required: | Yes /No | Attached: Yes /No |
| Biodiversity Impact Assessment | Required: | Yes /No | Attached: Yes /No |
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| 1. | RECOMMENDATION(S) |
| 1.1 | Members are asked to consider the Treasury Management Strategy Statement and the Treasury Management Policy and Practices and recommend their approval at Full Council. |

2. PURPOSE OF REPORT

- 2.1 The purpose of the report is to obtain Cabinet consideration and recommendation of the updated Treasury Management Strategy Statement (TMS) and Treasury Management Policy and Practices (TMP) ahead of their approval at Full Council.

3. CORPORATE PRIORITIES

- 3.1 The matters discussed in this report impact directly on the following corporate priorities:
- **Regenerating Rossendale** – This priority focuses on regeneration in its broadest sense, so it means supporting communities that get on well together, attracting sustainable investment, promoting Rossendale, as well as working as an enabler to promote the physical regeneration of Rossendale
 - **Responsive Value for Money Services:** This priority is about the Council working collaboratively, being a provider, procurer and a commissioner of services that are efficient and that meet the needs of local people.
 - **Clean Green Rossendale:** This priority focuses on clean streets and town centres and well managed open spaces, whilst recognising that the Council has to work with communities and as a partner to deliver this ambition

4. RISK ASSESSMENT IMPLICATIONS

- 4.1 All the issues raised and the recommendation(s) in this report involve risk considerations as set out below:
- Failure to comply with legal statute, Codes of Practice and regulations of the Council.
 - Financial risks and credit risks exposure as a result of treasury management decisions. The TMS lays the ground rules for balancing the desire to maximize interest earning capacity with the potential risks of investments in the financial sector, especially in the current economic climate.

5. BACKGROUND AND OPTIONS

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- 5.1 This is an annual update of the Treasury Management Strategy Statement (Appendix 1) and the Treasury Management Policy and Practices (Appendix 2), based upon the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management (revised November 2009) which was adopted by this Council on 24th February 2010.
- 5.2 Treasury management is concerned with how organisations manage their cash resources and its scope covers borrowing, investment and hedging instruments and techniques. Risk is inherent in all treasury management activities and it is necessary to balance risk and return. In the public services it is generally considered that the priority is to protect capital rather than maximize return.
- 5.3 The suggested Treasury Management Strategy Statement for 2016/17 at Appendix 1 is written in conjunction with both the Revenue Budget for 2016/17 and the Capital Resources and Expenditure Report 2016/17 to 2018/19 which are also being placed before this committee, specifically in respect of
- Capital Expenditure at 2.1
 - Capital Resources at 2.1
 - MRP revenue repayments at 2.2
 - Interest income expectations which are based upon the officers' views on interest rates, supplemented with leading market forecasts provided by the Council's treasury adviser, Capita Asset Services at 3.3.
- 5.4 The interest rates quoted on pages 9 and 20 of the Strategy reflect the average of samples gathered by Capita Asset Services on the 16th January 2016 from city and non-city forecasters, including HM Treasury. It should be noted that there is a large range in those forecasts, and the average is at best an educated estimate in today's financial climate. Whilst forecasters are comparatively confident about their estimates for the coming financial year, those for longer term are far less reliable. Despite their forecast for interest rates to rise in the summer of 2016, Council officers have taken a more prudent view that interest rate incomes will remain at current levels until early 2017 when setting the original budget.
- 5.5 The Treasury Management Strategy Statement covers:
- treasury controls and reporting mechanisms required to limit the treasury risk and activities of the Council
 - Prudential and Treasury Indicators (items 2.1 and 2.2)
 - the current treasury position (2.4)
 - the borrowing requirement (3.1)
 - prospects for interest rates (3.3)
 - the borrowing strategy (3.4)
 - policy on borrowing in advance of need (3.5)
 - debt rescheduling (3.6)
 - the investment strategy (4.4)
 - creditworthiness policy (4.2)
 - policy on use of external service providers (1.5)
 - the MRP strategy (2.3)
 - treasury management scheme of delegation and the relevant roles and responsibilities of delegated officers (5.5)

- 5.6 As part of the Council's budget-setting work the estimates of future interest rates, capital resources and expenditure and capital financing costs (through the Minimum Revenue Provision) have been included in arriving at a balanced budget for 2016/17.
- 5.7 The Treasury Management Policy and Practices at Appendix 2 provide further operational detail on the plans within the Treasury Management Strategy Statement. For 2016/17 there have been only very minor amendments to the Treasury Management Policy and Practices to keep it in line with updates in the TMSS above.
- 5.8 The Treasury Management Practices cover
- risk management arrangements and techniques
 - performance measurement
 - decision making and operational controls within the day to day administration of treasury and cash flow management
 - measures to prevent money laundering
 - training requirements for staff included within the delegation arrangements in the Treasury Management Strategy Statement
 - further details on the use of external service providers

6. SECTION 151 OFFICER

- 6.1 Financial matters are dealt within the report

7. MONITORING OFFICER

- 7.1 There are no material implications

8. HEAD OF PEOPLE AND POLICY (ON BEHALF OF THE HEAD OF PAID SERVICE)

- 8.1 There are no material implications

9. CONSULTATION CARRIED OUT

- 9.1 The Council's treasury management advisors, Capita Asset Services, have ensured that the documents attached meet the requirements of the current Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management.

10. CONCLUSION

- 10.1 Adoption of the updated Treasury Management Strategy Statement and Treasury Management Policy and Practices will ensure continued compliance with the Code and reduce the Councils exposure to financial risk.

Background Papers

| Document | Place of Inspection |
|--|---|
| Final Accounts working papers | Financial Services |
| Template TMSS and TMPs provided by Capita Asset Services | Financial Services and Capita website (client area) |
| Previously adopted 2015/16 TMS & TMP | Website: Full Council February 2015 |