

UNAUDITED STATEMENT OF ACCOUNTS

2024-25



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Introduction

Rossendale Borough Council's Statement of Accounts for 2024/25 provides a comprehensive overview of the financial performance and position of the Council. This document is an essential component of our commitment to transparency and accountability, presenting detailed information on how public funds have been managed and allocated throughout the year.

The 2024/25 financial year has been a period of both challenges and achievements for Rossendale Borough Council. Against a backdrop of ongoing economic pressures, evolving public service demands, and legislative changes, the Council has remained steadfast in its mission to deliver high-quality services to its residents. This Statement of Accounts reflects the Council's resilience and adaptability in managing its resources efficiently and effectively.

This Statement of Accounts for the year ended 31st March 2025 has been prepared and published in accordance with the Code of Practice on Local Authority Accounting 2024/25, issued by the Chartered Institute of Public Finance and Accountancy and the Accounts and Audit Regulations 2015.

The accounting policies adopted by the Council comply with the relevant recommended accounting practices and the latest revisions to these from 1 April 2024. There have been no major changes in the Council's statutory functions during the year.





Narrative Report

Introduction by the Head of Finance

This Statement of Accounts gives an overview of the Council's finances for 2024/25 with the Narrative Report outlining some of the key initiatives that took place and how these influenced the financial position of the Council. 2024/25 presented additional challenges for the Council, there was a continued downward turn in the national economic position and inflationary pressures affecting both the Council and local residents. The continued high levels of inflation continued to lead to increased general prices for goods and materials for the Council.

Rossendale – geography, economy and our priorities for 2023/24

Rossendale is an authority in East Lancashire that covers 138 square kilometres. During 2024/25 the Borough initially had 14 electoral wards, reducing to 10 from May 2024 following the boundary review. As part of the boundary review and subsequent all out elections the number of ward councillors reduced from 36 to 30.

Rossendale is a proud valley area with a rich industrial heritage, filled with friendly and welcoming communities in a number of vibrant market towns and villages. Rossendale is a distinctive part of East Lancashire with its dramatic scenery, rich heritage and characterful features.

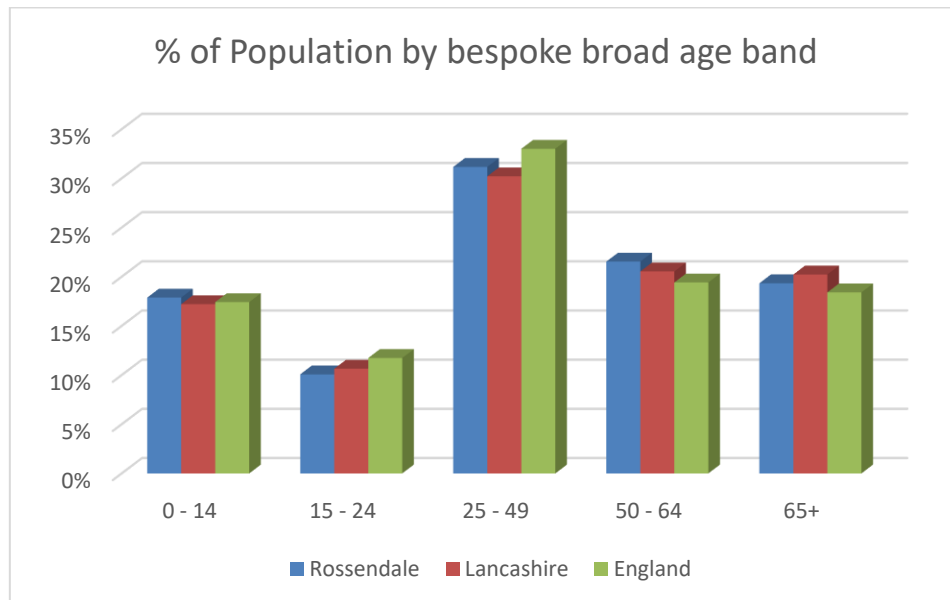
Sitting on the western slopes of the Pennines, Rossendale is well connected to Lancashire, Greater Manchester and West Yorkshire.



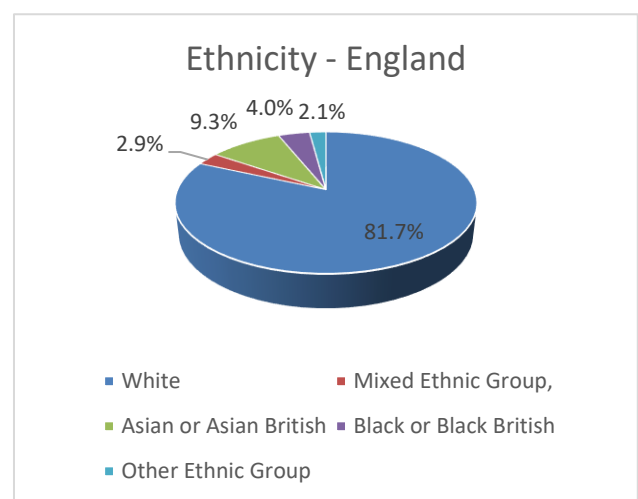
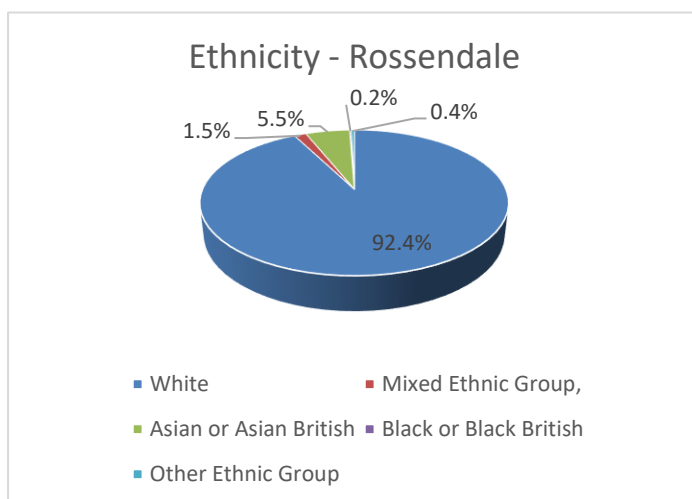
Our Vision: Rossendale, a place where people want to live, visit, work and invest

Our people:

The latest population estimate for the Rossendale area is c71,000. The age demographic make-up of the population compared with Lancashire and England (2021 census) is shown in the table below:



The population of Rossendale is growing and it is estimated that between 2018 and 2043 the population will increase by 12.6%, being the fourth highest increase in the Lancashire area. The ethnic makeup based on the 2021 census is shown in the comparative graphs below.



Housing:

There are c32,200 dwellings in the borough, 85% of which were owner occupied or private rented. In common with other East Lancashire authorities, Rossendale has a high proportion of its housing stock in the lowest category 'A' council tax band, almost 51% and in the most up to date information available, around 3.3% of dwellings were vacant.

A total of 14.6% of Rossendale households were in fuel poverty in 2020 compared to the England average of 13.2%. The main factors that determine this are the energy efficiency status of the property, the cost of energy, and household income. The 2019 national indices of deprivation revealed that Rossendale was the 91st most deprived area out of the 317 districts and unitary authorities in England.

Our businesses:

As in most places, the manufacturing sector has shed jobs over the years whilst the service sector has grown to become a far greater source of employee jobs. However there still continues to be a bias towards a larger proportion of employees in the manufacturing sector in Lancashire and Rossendale than is the national norm, and a lower proportion of jobs in the service sector. Rossendale does however maintain a relatively high percentage of private-sector jobs. In 2024/25 there were 2,337 active enterprises in Rossendale, slightly fewer than in 2023/24, the reason for this is unrecorded.

In Rossendale a significant proportion of businesses are small and as at March 2025 almost 52% of the active enterprises qualified for small business rate relief.

Our area:

Though Rossendale is not served by the main railway network it does have excellent road links with the M66 heading south to Greater Manchester and the M62 corridor over the Pennines and the M65 heading west to link up with the M6. The 2021 census figures on commuter flows revealed that only 40.3% of Rossendale residents work within the borough and over 10% of working residents commute between 20 and 30 kilometres, the highest percentage in Lancashire and well above regional and national averages.

Lancashire has over 8,000 hectares of common land (1.5% of the nation's total) and Rossendale is one of the three boroughs which account for a significant proportion of this total. Rossendale has 22.6% of its land designated as green belt, safeguarding our countryside and preserving the character of our historic towns. This also contributes to maintaining our air quality, which is better than the county and national averages.



Priority A: Thriving Local Economy

The nature of the local economy continues to change and we will be playing an active role in creating the right conditions for local businesses to thrive. We will continue to grow the local economy, attracting businesses to our employment sites

Key Outcomes:

- To support Bacup, Haslingden and Rawtenstall town centres as better places to provide their own unique offers and a destination for local shoppers and visitors
- To have secured new inward investment in the borough creating a sustainable economy, matching local skills provision with future job and career opportunities
- Having a thriving visitor economy which is more widely known with enhanced attractions and a much improved accommodation offer

Established Plans for Neighbourhoods Board to deliver £20m investment into Rawtenstall and surrounding areas

Supported 101 economically inactive individuals via the Rossendale Works programme

Support 123 businesses via business support referrals

Priority B: Thriving Local Economy

The high quality of our natural environment is something local people love and take pride in. The council recognises the value of our physical and built environment and the particular importance of our Pennine uplands and villages.

Key Outcomes:

- A high quality 'clean and green' local environment where people feel proud to live
- Reduce our carbon footprint
- Improve the waste recycling rate across the borough

Secured £1.4m Public Sector Decarbonisation Scheme funding to fully decarbonise Marl Pits Leisure Centre

Procured two food waste vehicles in preparation for food waste collections

Awarded Green Flag Award for both Stubbylee and Moorlands Park (Bacup) and Rawtenstall Library Gardens

Priority C: Thriving Local Economy

Having access to a good quality home to either rent or buy plays a fundamental part in our residents' quality of life. We want people to live long lives and take pride in their communities.

Key Outcomes:

- To have delivered more new homes and a good mix of housing tenures
- Improved the health of residents through access to better leisure facilities and health services
- A more joined up approach to physical and mental well-being which is more rapidly reducing health inequalities
- Residents share a sense of pride in their immediate community and the wider borough

107 Disabled Facilities Grants awarded

Provided c.£650k to residents and foodbanks via rounds 5 and 6 of the Household Support Fund

97% of Residents feel safe in their local area during the day (residents survey)

Priority D: Thriving Local Economy

It is important that we are an effective and efficient council - one with ambition, clear direction, which delivers good quality services and which provides good value for money to our residents.

Key Outcomes:

- Provide good quality and responsive services embracing new technology
- Be a financially sustainable council with a commercial outlook whilst always considering social value
- Provide sound governance to enable key decisions and major projects to be progressed, in an efficient and professional way
- Have a skilled and happy workforce, where we are able to retain and attract good staff

95% of Council Tax collected

Successfully transitioned to whole-council elections following the completion of a Boundary review

Refreshed the Council's Valley Plan 2025-29

Rossendale folk - the people behind the borough

Our councillors

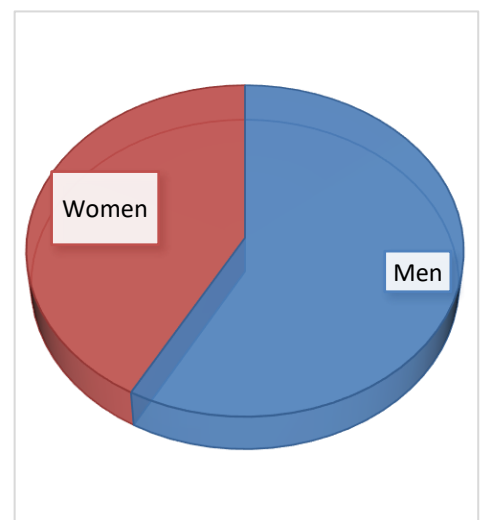
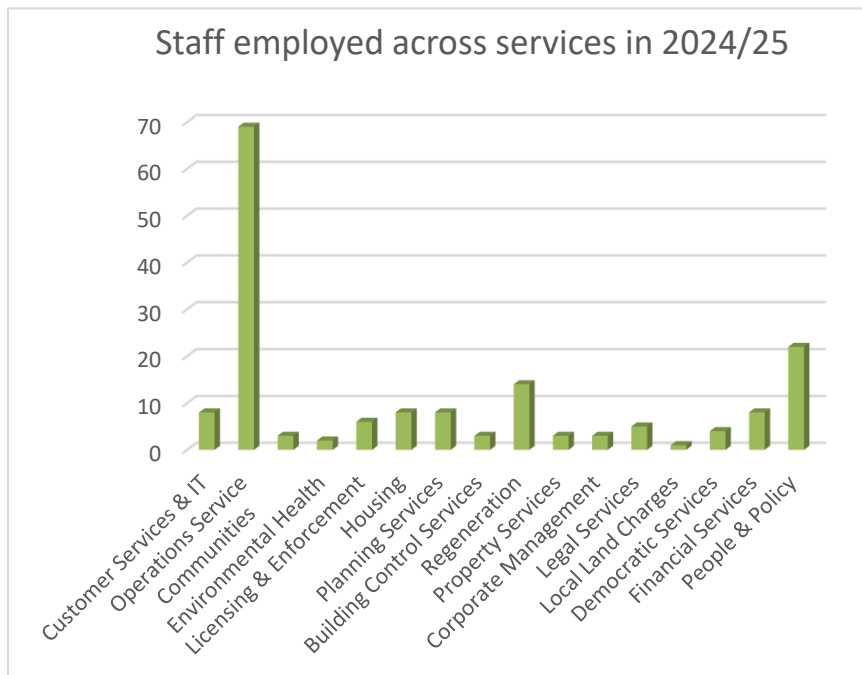
During 2024/25 the number of ward councillors reduced from 36 to 30 serving 14 wards across the borough which reduced to 10 following the boundary review. At the end of 2024/25 the political balance was:

20 Labour	3 Green
5 Conservative	2 Community First

Subsequent to the year end there has been a resignation of 1 member representing Community First and on the 26th June 1 member representing Reform UK has been elected.

Our staff

During 2024/25 the Council employed 167 people across its services, 41% of whom provide front-line services within the Operations Team collecting refuse, maintaining our parks and cemeteries and keeping the roads around the borough clean. Of our 167 employees 58% are men and 46% are over 50.



The Senior Management Team during 2024/25



Rob Huntington

Chief Executive



Chris Warren

Director of
Resources



David Smurthwaite

Director of Economic
Development



Andrew Taylor

Head of
Operations



Clare Birtwistle

Head of Legal



Clare Law

Head of People &
Policy



Our partners, community groups and the volunteers that we work with

CAPITA Capita provide our revenues, benefits and customer services.

Civic Pride groups support the borough by providing a gardening and litter clearance service, building upon the work done by the Council's workforce.

CIVIC PRIDE
...Rossendale



Calico Homes assist with managing some of the councils dispersed accommodation.
Together Housing manage social housing across the borough



RTB Partnership Ltd is an equal partnership development vehicle set up in February 2013 to facilitate a number of development projects across the borough.



Rossendale Leisure Trust provides the sports facilities provision in the Borough.

The NHS and **East Lancashire Clinical Commissioning Group** are the health providers for Rossendale.

Main hospital services are provided by **East Lancashire Hospitals NHS Trust**. Some other facilities are run by the **Lancashire Care NHS Foundation Trust**.

Lancashire Constabulary is the local police force.

Lancashire Fire and Rescue provide our fire service.

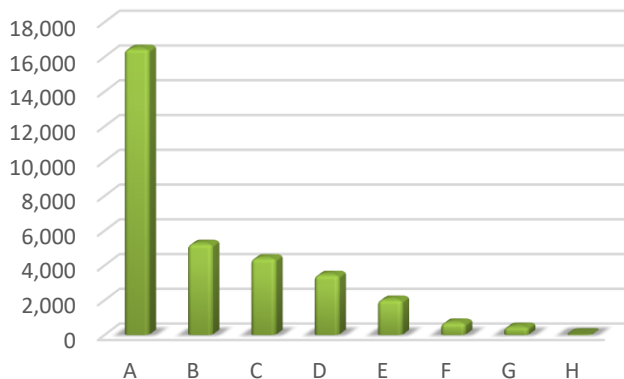
Lancashire County Council upper tier responsibilities



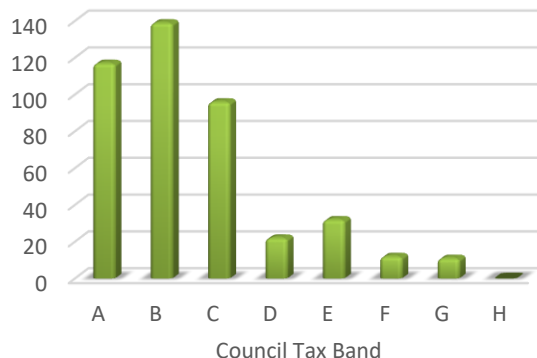
Council Tax in Rossendale

Almost 51% of all the domestic properties in Rossendale fall into Band A, the lowest band for Council Tax purposes. Though the Band D is taken nationally as the average for the purposes of collecting Council Tax, only 10.6% of properties in Rossendale fall into this band. The total number of properties when the 2024/25 Council Tax was set was 32,847, up by 429 from 2023/24

Banding of properties for 2024/25 budget

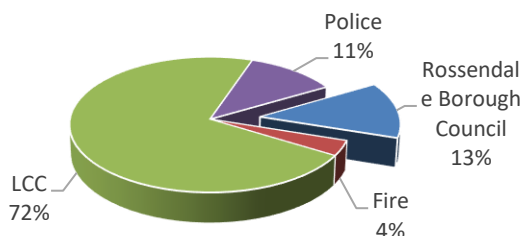


New properties in 2024/25



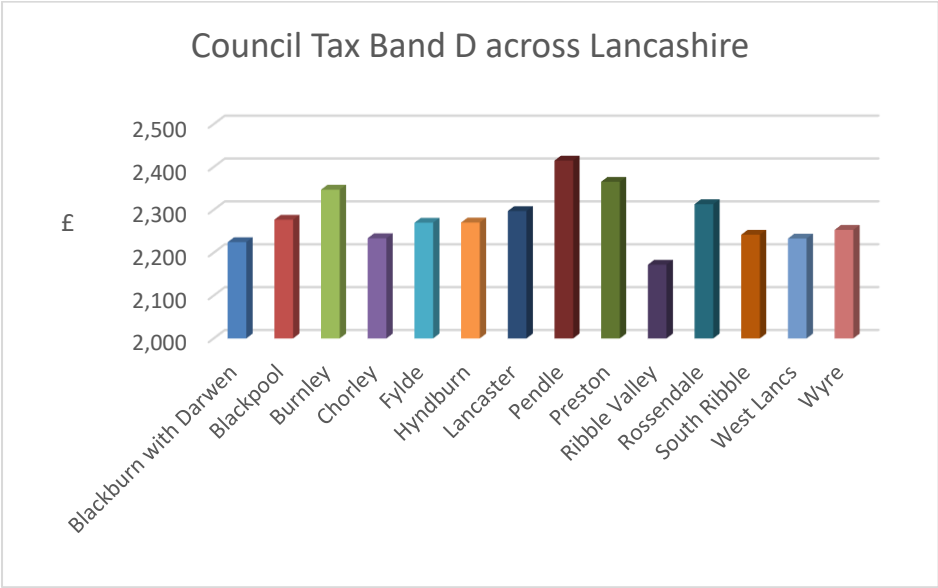
Rossendale Borough Council collects Council Tax on behalf of each of the major preceptors, Lancashire County Council, Lancashire Combined Fire Authority and Lancashire Constabulary. In 2024/25, we also collected a precept for Whitworth Town Council from 3,692 properties. In 2024/25 Rossendale Borough Council increased its element of the Council Tax by 2.99% which made the 2024/25 charge for a band D property £308.44. The Council retained £6.444m in Council Tax in 2024/25.

Each £1 of Council Tax was split



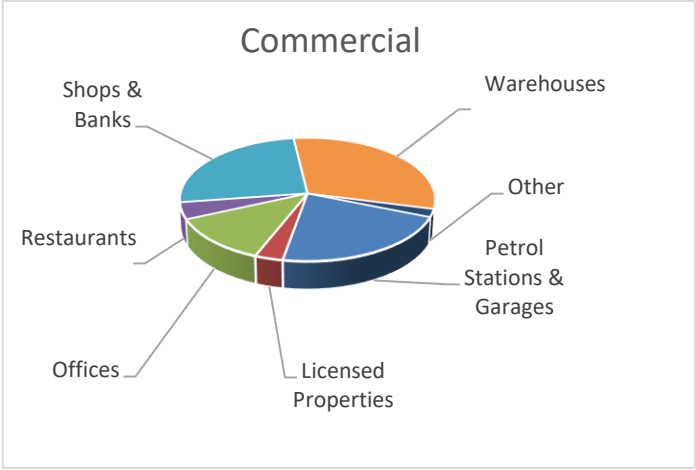
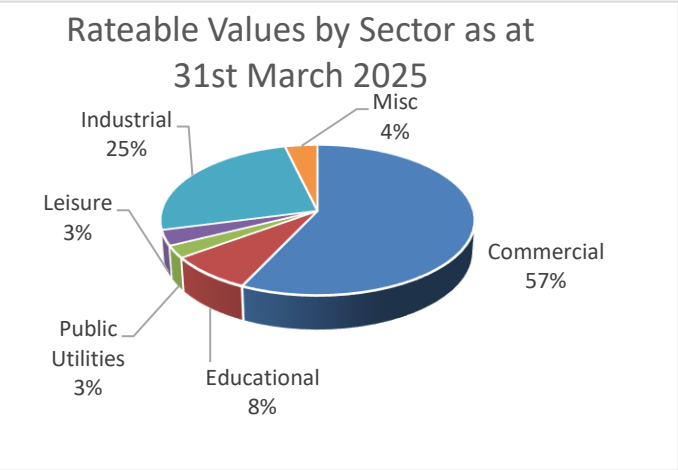
Precepting Body	% Increase	2023/24	2024/25	Increase £	% Share	2023/24	2024/25	Increase £
		Band D £	Band D £			Band A £	Band A £	
Rossendale BC	2.99%	299.49	308.44	8.95	13.3%	199.66	205.63	5.97
Lancashire County Council *	3.00%	1,364.66	1,411.86	47.20	61.1%	909.77	941.24	31.47
LCC Adult Social Care *	1.99%	210.05	241.43	31.38	10.4%	140.03	160.95	20.92
Combined Fire Authority *	2.99%	82.27	84.73	2.46	3.7%	54.85	56.49	1.64
Police & Crime Commissioner *	5.17%	251.45	264.45	13.00	11.4%	167.63	176.30	8.67
Total (Excl' Whitworth)	4.66%	2,207.92	2,310.91	102.99	100.0%	1,471.95	1,540.61	68.66
Whitworth Parish Council	14.11%	27.14	30.97					
Total Whitworth Parish	4.78%	2,235.06	2,341.88					

In comparison with our neighbouring authorities across Lancashire, Rossendale has the fourth highest total Band D charge.

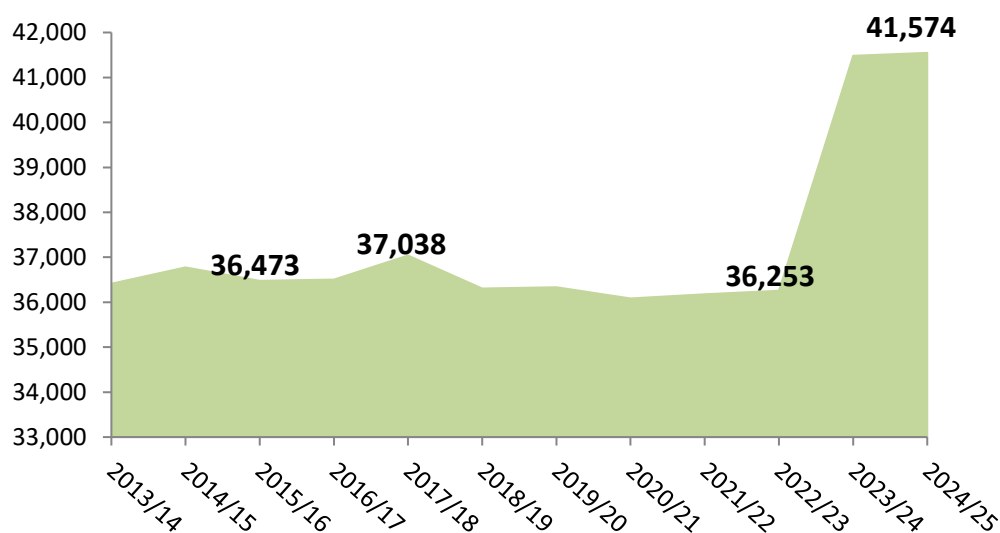


Business Rates in Rossendale

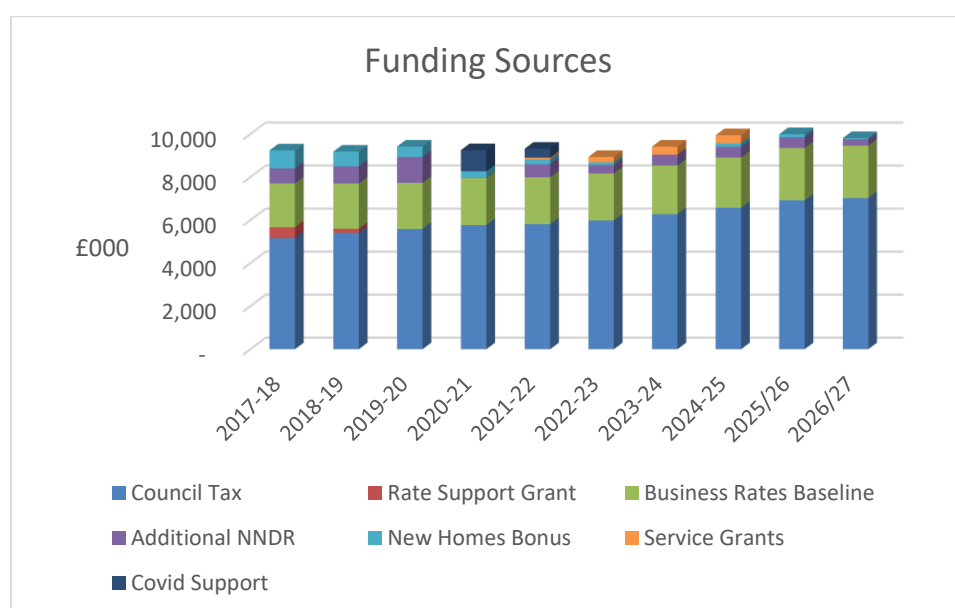
Business Rates are payable based upon a rateable value set by the national Valuation Office. The total rateable value of business premises in Rossendale at the 31st March 2025 was £41,547k, up from £41,482k in March 2024. Due to the cost of living crisis the Government has continued with the Retail, Hospitality & Leisure rate relief originally introduced to help businesses survive the pandemic. The Council has received s31 grants from Central Government to cover this loss of income. As noted earlier in this report almost 52% of business in the borough are eligible for small business rate relief. Full details can be found in the Collection Fund statements.



Rossendale Rateable Values in recent years



Rateable values underwent a national revaluation exercise in 2017 and again in 2023. As can be seen by the above graph, the 2023 revaluation has had a significant impact on rateable values within the Borough, with Industrial and Commercial properties seeing the biggest increases.



Since 2010/11 the Council has seen significant reductions in core funding and an increasing reliance on Council Tax and NNDR income to fund services. The sources of funding available for Council Services can be seen in the table opposite, along with future predictions over the Medium Term Financial Strategy. In 2020/21 and 2021/22 the Council received various Covid grants to support the Council's Covid related.

Revenue Outturn

At the time of setting the original budget in February 2024, the medium term financial strategy (MTFS) indicated a balanced budget of £10.598m for 2024/25. The Council reviews its MTFS at regular intervals, and in February 2025, reported to Council that the final 2023/24 outturn was an underspend of £694k. The Council finances its net budget through Council Tax, General Government Grants and Retained Business Rates income.

With the continued decrease in external funding, local taxation has to contribute towards the MTFS challenge and in the 2024/25 budget, members again made the difficult decision to increase the Council Tax by the maximum allowed, 2.99%, resulting in estimated Council Tax income of £6,444k. The retained business rates baseline funding was £2,335k and the Council received £163k in New Homes Bonus. In addition the Council also received one off grants of:-

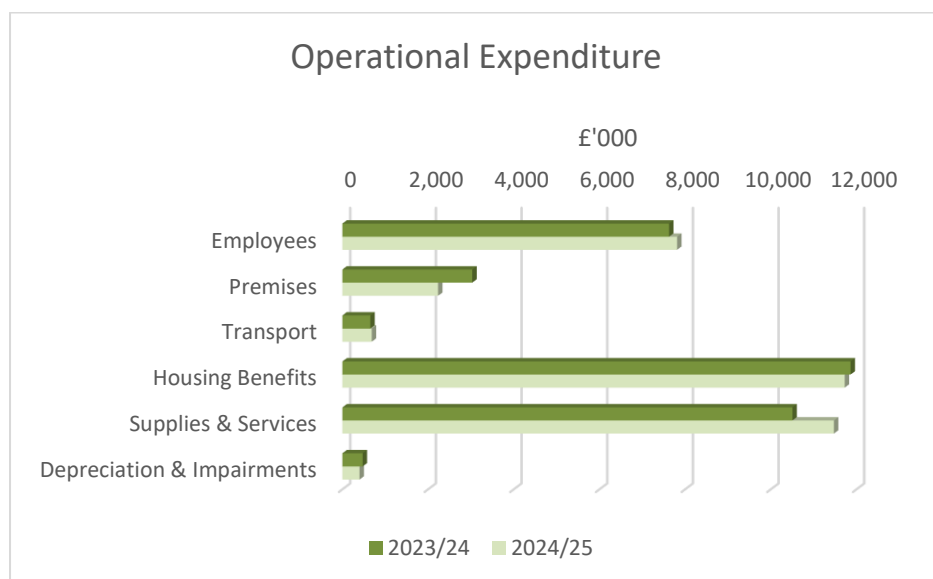
- Funding Guarantee of £361k.
- Services grant of £15k.

It was also anticipated that the Council would make a pooling gain/NNDR growth of £500k. Members also approved the use of £563k from the Transitional Reserve to fund the estimated budget gap.

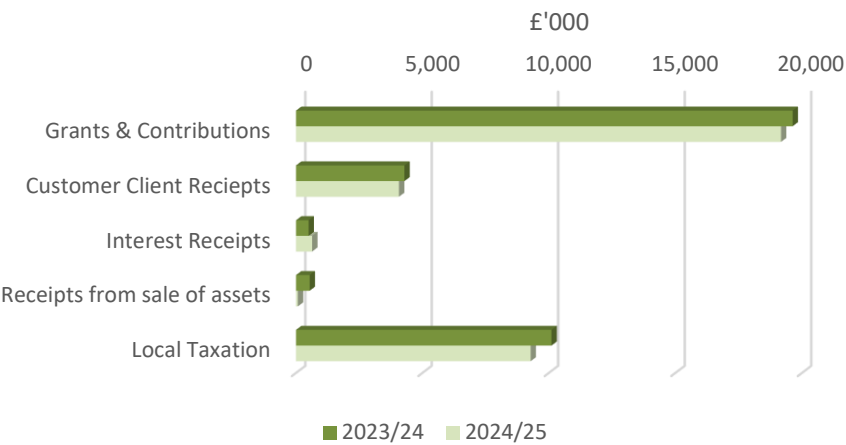
The Council manages and presents in-year financial information in the format of Directorate Budgets. The Directorate outturn position will be reported within the Outturn Report to Cabinet in July 2025. Full details of expenditure, income and budget variances are set out within the report which is available on the Council's website.

The following table and charts show the General Fund figures before the technical accounting adjustments required by the Code in the CIES. These follow the operational basis shown in the financial monitoring reports presented to members at Cabinet meetings on a quarterly basis.

The graphs below show the year on year comparison between expenditure and income analysed by nature.



Operational Income



GENERAL FUND SERVICES	2024/25		
	Adjusted Budget	Operational Out-turn	Variance (adv)/ fav
	£000s	£000s	£000s
Communities Directorate			
Customer Services & E Government Operations	1,743	1,770	(27)
Parks & Cemeteries	2,252	2,375	(124)
Public Protection Unit	946	803	143
Environmental Health	206	182	24
Licensing & Enforcement	212	178	34
Communities Team	54	39	15
Economic Directorate	169	108	61
Planning			
Building Control	310	263	47
Regeneration	7	(17)	24
Property Services	273	202	71
Housing	235	272	(37)
Corporate Management	274	432	(158)
Corporate Management			
Legal Services	518	446	72
Local Land Charges	199	167	32
Democratic Services	(5)	(34)	29
Financial Services	627	578	49
People and Policy	770	703	67
Non-distributed Costs	801	768	33
Capital Financing & Interest	106	256	(150)
Leisure Services	633	155	479
Empty Homes	(32)	(35)	3
	300	193	107
Total cost of General Fund Services	10,598	9,805	793
Contrib to/(from) Earmarked Reserves	(563)	230	
Amount to be met from government grants & local tax payers	10,035	10,035	793
Precept on the Council Tax Collection Fund	6,444	6,444	-
Collection Fund - current yr surplus/(deficit)	126	126	-
National Non-Domestic Rates (NNDR)	2,335	2,335	-
Funding Guarantee	361	361	-
NNDR Pooling gain	500	500	-
Rate Support Grant	91	91	-
New Homes Bonus	163	163	-
Service Grants	15	15	-
Amounts received from government grants & local tax payers	10,035	10,035	-

This table compares the operational outturn against the budget. As can be seen the final outturn is £793k favourable variance to the budget. The main variance relates to increased interest gained on cash balances, due to interest rates throughout the year remaining significantly higher than anticipated when the budget was set in February 2024.

The final result being that rather than relying on reserves to balance the budgeted funding gap of £563k, the Council has been able to replenish reserves by £230k.

Other financial factors

The Council continued to be the accountable body for the East Lancs Empty Homes Scheme, which has brought back into use almost 200 long-term empty domestic properties across East Lancashire, funded through a combination of Homes and Communities Grant, owner contributions, local housing associations and contributions from the other neighbouring local councils. The properties were managed by management agents with the majority of the properties being managed by Calico homes Ltd, under a self-financing contract. The scheme cost the Council £193k revenue in the 2024/25 financial year.

At the end of December 2024 the final property was returned to the owner and the scheme was brought to a close.

Capital Strategy and the Capital Programme 2023/24 to 2026/27

In February 2024 the Council set an affordable capital budget for 2024/25 of £11,409k. The programme included £840k for new vehicles, £1,000k for Disabled Facilities Grants and £5,375 for Capital Regeneration projects.

This was added to capital slippage at the end of 2023/24 of £8,192k. Giving a revised opening capital programme of £19,601k.

Capital projects added during 2024/25 included £129k Tricketts Memorial Ground funded from a combination of grants and S106 monies, and £739k for food waste collections funded by external grant.

More information on the capital costs and funding sources can be found in Note 18.

At the end of 2024/25 slippage of c£8,975k was considered for carrying forward into 2025/26 and reprofiling. The majority of this was disabled facility grants of £1,792k, £1,332k for Haslingden National Lottery Heritage Funded scheme, and £3,902k of Levelling Up funded capital projects.

The Collection Fund

Billing authorities in England, such as Rossendale, are required by statute to maintain a separate fund for the collection and distribution of amounts due in respect of Council Tax and Non-Domestic Rates (Business Rates). The key features relevant to accounting for council tax and business rates in the Core Financial Statements are:

In its capacity as a billing authority the Council acts as agent; it collects and distributes council tax income on behalf of the major preceptors and itself; under the scheme of Business Rates Retention introduced from 2013/14, business rates are also collected on behalf of Central Government and the major preceptors;

While the council tax and business rate income credited to the Collection Fund is the accrued income for the year, regulations determine when it should be released from the Collection Fund and transferred to the General Fund of the billing authority or paid out of the Collection Fund to major preceptors.

The council tax and business rate income included in the Comprehensive Income and Expenditure Statement for the year is the accrued income for the year. The difference between the income included in the Comprehensive Income and Expenditure Statement and the amount required by regulation to be credited to the Collection Fund has been taken to the Collection Fund Adjustment Account and is included as a reconciling item in the Movement in Reserves Statement.

Since the collection of council tax and business rates income is in substance an agency arrangement, cash collected by the billing authority from council tax and business rates debtors belongs proportionately to the billing authority and the major preceptors. There is therefore a debtor/creditor position between the billing authority and each major preceptor which is recognised since the net cash paid to each major preceptor in the year will not be its share of the cash collected from taxpayers.

The surplus on the Collection Fund for Council tax as at 31st March 2025 was £112k and will be shared between the Council (billing authority), the County Council, the Police Authority and the Fire Authority in following years. The actual rate of in year collection of Council Tax for 2024/25 was 95.31% (95.75% for 2023/24).

At the 2024/25 year end the collection fund position for NNDR was a surplus of £53k which will be carried forward and shared with other preceptors in subsequent years' budgets. Rossendale Borough Council's share of this is £21k with the balance due to the Government and major preceptors. The actual in year collection rates for business rates for 2024/25 was 98.38% (98.6% for 2023/24)

The Council signed up to the Lancashire Business Rates Pool which came into effect on the 1st April 2016. In a Business Rate Pool, tariffs, top-ups, levies and safety nets can be combined. This can result in a significantly lower levy rate or even a zero levy rate meaning that more or all of the business rate growth can be retained within the pool area instead of being payable to the Government

In 2024/25 the council was a member of the Lancashire Business Rates Pool on a 50% business rates retention basis and this has continued in to 2025/26. In 2024/25 the Council made a pooling gain of £770k.

Further details in relation to the Collection Fund can be found in the Supplementary Statements.

Treasury Management

Treasury Management is conducted in-house with advice provided by an external organisation, MUFG Corporate Markets. Interest rates remained high during the year and by the end of the year the council was earning over 4% on balances, this was slightly lower than the 5% earned in 2023/24. During 2024/25 the level of balances held averaged £11m, and despite the interest rate decreases the £640k interest income earned exceeded budget.

Treasury management during the year was conducted within the borrowing limits and investment criteria approved in the Treasury Management Strategy and Treasury Management Practices approved at Full Council in February 2024.

The Council is able to borrow money from PWLB (an agency of HM Treasury), banks and building societies, or from other public bodies. The Council's borrowing need as at 31 March 2025 was met by a combination of long term actual debt of £3.290m and internal cash balances.

The use of internal cash balances in lieu of borrowing has continued to be the most cost effective means of funding capital expenditure. These amounts are analysed in the notes to the Balance Sheet. The interest payable in relation to the Council's borrowing totalled £109k in 2024/25. As the value of useable reserves drops over the life of the Council's MTFS, greater consideration will need to be made of the need for additional PWLB borrowing to fund future capital investments.

The **Capital Financing Requirement (CFR)**, a key Prudential Indicator, determines the amount that the Council needs to borrow for a capital purpose and is the total of the Council's capital assets less all of the Council's capital reserves. The CFR for the year ending 31 March 2025 was £18.4m.

The **Authorised Limit for External Debt** is a key Prudential Indicator that controls the overall level of borrowing and is a statutory limit set by the Council that must not be breached. The Council's Authorised Limit for external debt for 2024/25 was £23m. The Council's actual total long term debt of £3.290m is well below the Authorised Limit.

Pensions Fund Liabilities

Rossendale BC participates, as an employing authority, in the Lancashire County Pension Fund administered by Lancashire County Council. The scheme is a defined benefit scheme i.e. retirement benefits are determined independent of the scheme investments. A pensions reserve and pensions liability are incorporated within the Council's accounts reflecting the amount by which the Rossendale element of the Lancashire Fund is underfunded/overfunded compared with the assessed payment liability to pensioners.

There are also entries in the Comprehensive Income and Expenditure Statement and the Movement in Reserves Statement to show the pensions benefits earned in the year. All of these pensions costs entries do not however affect the amount calculated as being due from taxpayers through Council Tax.

The latest triennial valuation was carried out as at 31/03/22 (to take effect 01/04/23) resulting in the overall pensions deficit changing to a surplus. The overall uncapped pensions surplus of the Council as at 31 March 2025 was £15.3m (£15.3m surplus as at 31 March 2024). More information on the assumptions used by the actuaries can be found at Note 32.



Principal Risk & Uncertainties

The Council has a risk management strategy in place to identify and evaluate risks. All risks are identified, potential impacts are highlighted and controls and mitigations are set in place. The Corporate Management Team (CMT) identified a number of key corporate risks which the Council monitors and reports to Cabinet Members and Audit & Accounts Committee during the year, a selection of the risks have been highlighted below:

Corporate Risks
Sustainability of the Medium Term Financial Strategy
Major disaster affecting the delivery of Council services
Incident resulting in death or serious injury or HSE investigation
Sustainable Workforce
Insufficient data and cyber security
Non-Delivery of Corporate Programmes
Financial sustainability of the Council owned leisure assets

Key Future Financial Risks – Along with the corporate risk there are a number of key financial risks identified within the Medium Term Financial Strategy which potentially could have a significant impact on the financial forecast, these are:

Key Financial Risks
Impact on the economy – Cost of living crisis – Inflation and high interest rates
Resources – Inc future Government funding, any change to the Business Rate retention scheme and level of reserves
Bridging the funding gap
Council Tax – Housing Levels not in line with forecast projections
Rossendale Leisure Trust
Increase in demand for Temporary Accommodation
The major regeneration schemes

The Economic Climate and Financial Outlook for the Future

The latest MTFS reported to Budget Council in February 2025 sets out the Council's spending plans and available capital and revenue resources for the period 2025/26 to 2028/29. The MTFS set out the funds required to deliver the Council's essential services and the objectives in our priority areas. It also highlighted the key areas/issues facing the Council in the current year and future years. For 2025/26 onwards a major concern is the ongoing cost of living crisis and future levels of Government funding.

The Government is consulting on the Fair Funding review 2.0 during the summer of 2025, including a reset of the non-domestic rates system and transitional arrangements. Until these arrangements are fully defined, there remains uncertainty around future funding levels.

In light of the current risks and uncertainties the Council will aim to continue to maintain a healthy and robust level of reserves. The Council's strategic budget plan has been to use reserves to fund the gap between income and expenditure over the life of the forecast, whilst looking to identify savings and income generating opportunities. The aim is for the Council to bridge the gap, i.e. the shortfall between how much the Council spends and how much the Council receives in funding and build up reserves to ensure, long term financial sustainability for the Council.

Explanation of the Statement of Accounts

The Statement of Accounts for the year ended 31st March 2025 has been prepared and published in accordance with the Code of Practice on Local Authority Accounting 2024/25 (the Code), issued by the Chartered Institute of Public Finance and Accountancy and the Service Reporting Code of Practice 2024/25 (SeRCOP).

The layout and purpose of each statement is as follows:-

Introductory Statements

Narrative Report - provides information about Rossendale, including key issues affecting the Council and its accounts. It also provides a summary of the financial position as at 31 March 2025. It should be fair, balanced and understandable for the users of the financial statements, containing a commentary on the major influences affecting the authority's income and expenditure and cash flow, as well as information on the financial needs and resources of the authority.

Annual Governance Statement – explains the way the Council ensures responsible stewardship of its assets.

Statement of Responsibilities - explains the responsibilities of the Council and its Chief Financial Officer in relation to the Council's financial affairs and the Statement of Accounts.

Core Statements

Comprehensive Income and Expenditure Statement (CIES) - a summary of the resources generated and consumed by the authority in the year in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. The Cost of Services section is now presented in the same format as the authority's operational reports. Note 1 presents a reconciliation between the General Fund Summary in the Narrative Report and the CIES figures produced here under statutory accounting practices.

Movement in Reserves Statement – this statement shows the movement in year on the reserves held by the Council, analysed into 'useable reserves' (ie those that can be applied to fund expenditure or reduce local taxation) and other reserves. It reverses the statutory accounting adjustments in the CIES to get back to the General Fund Balance Sheet Reserve.

Balance Sheet - this shows the value of the assets and liabilities. The net assets of the Council (assets less liabilities) are matched by the value of reserves held, split between Useable and Unusable reserves.

Cash Flow Statement - summarises changes in cash and cash equivalents during the year, and how the Council generates and uses cash through operating, investing and financing activities.

Notes to the core financial statements

All the notes to the core statements above are now collected in one place. Notes on the policies used in the preparation of the figures in these accounts, including judgements and assumptions, have been moved to the end of the notes area.

Other Statements

The Collection Fund – this agency statement reflects the Council's statutory obligation to maintain a separate Collection Fund for its transactions as a billing authority in relation to council tax and non-domestic rates.

Glossary - an explanation of some of the key technical terms used in these accounts.

Annual Governance Statement

Introduction and Scope of responsibility

Rossendale Borough Council is responsible for ensuring that:

- business is conducted in accordance with the law and proper standards;
- public money is safeguarded, properly accounted for and used economically, efficiently and effectively; and
- risks are properly managed as part of the governance arrangements.

To ensure effective governance the Council has adopted a Code of Corporate Governance, which is consistent with the principles of the CIPFA (Chartered Institute of Public Finance and Accountancy)/SOLACE (Society of Local Authority Chief Executives) Framework 'Delivering Good Governance in Local Government' (2016).

Purpose of the Governance Statement

This Governance Statement explains how the Council has complied with the Code. It also meets the requirements of the Accounts and Audit (England) Regulations 2015, which requires all relevant bodies to prepare an Annual Governance Statement.

In this document the Council:

- acknowledges its responsibility for ensuring that there is a sound system of governance;
- summarises the key elements of the governance framework and the roles of those responsible for the development and maintenance of the governance environment;
- describes how the Council has monitored and evaluated the effectiveness of its governance arrangements in the year, and on any planned changes in the coming period;
- provides details of how the Council has responded to any issue(s) identified in last year's governance statement; and
- reports on any key governance matters identified from this review and provides a commitment to addressing them.

The Annual Governance Statement reports on the governance framework that has been in place for the year ended 31st March 2025 and up to the date of approval of the statement of accounts.

The Governance Framework

The governance framework comprises the culture, values, systems and processes by which an organisation is directed and controlled. It enables the Council to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.

The system of internal control is a significant part of the framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness.

The system of Internal Control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

The Principles of Good Governance

The Council aims to achieve good standards of governance by adhering to the seven core principles in the diagram below, which form the basis of the Council's Code of Corporate Governance:



The following pages provide a summary of actions and behaviours taken by the Council in relation to each of these seven core principles (A – G) and associated sub principles.

A. Behaving with integrity, demonstrating strong commitment to ethical values and respecting the rule of law

Supporting Principles:

Behaving with integrity

Demonstrating strong Commitment to ethical values

Respecting the Rule of Law

How we do this:

The Audit and Accounts Committee is responsible for promoting high standards of member conduct.

All elected Members follow a code of conduct, supported by training and development.

The Monitoring Officer provides advice and reports complaints and their outcomes to the Audit and Accounts Committee.

Officer behaviour is governed by the Employee's Code of Conduct that sets out the standards of conduct expected of employees at work. The Code is supported and reinforced by organisational values of:

- Pride
- Passion
- People

The Codes are regularly reviewed to ensure they are operating effectively.

Expected behaviours are embedded into performance appraisals.

Arrangements are in place to ensure that decisions are not influenced by prejudice, bias or conflicts of interest. These include:

- A register of disclosable conflicts of interest
- Provision on Cabinet/ Council/ Committee agenda's for the declaration of interests
- A register of gifts and hospitality.

A corporate complaints procedure exists to receive and respond to any complaints received.

A Whistleblowing Policy enables employees and others to raise concerns about any aspect of the Council's work.

The Council is committed to equality of opportunity for all citizens, in line with the Public Sector Duty as set out in the Equality Act 2010.

The constitution sets out:

- the responsibilities of the Council, the Cabinet, the Overview & Scrutiny Committee and other Committees
- The roles, duties and delegated powers of key officers.

The Council has a duty to appoint staff to three specific roles:

- The Head of Paid Service (Chief Executive) who has overall accountability for the governance arrangements operating within the Council.
- The Director of Resources who is responsible for the proper administration of the Council's financial affairs and internal controls.
- The Monitoring Officer who has a role in ensuring decisions are taken lawfully and that the council complies with the Constitution.

B. Ensuring openness and comprehensive stakeholder engagement

Supporting Principles:

Openness	Engaging comprehensively with institutional stakeholders	Engaging with stakeholders effectively including residents and service users
How we do this:		
<p>To ensure open and transparent decision making the following are published on the Council's website:</p> <ul style="list-style-type: none"> • Council/ Cabinet/ Committee agendas and reports • the Cabinet Forward Plan detailing upcoming key decisions • Cabinet and Cabinet Member decisions <p>To ensure maximum transparency, reports containing confidential information are split into confidential and non-confidential sections whenever possible.</p> <p>When reports have to be considered in private an explanation is provided on the agenda.</p> <p>Progress against the Financial Strategy is monitored and reported to Cabinet on a half yearly basis.</p> <p>We comply with the code of recommended practice for local authorities on data transparency which acts as a starting point for the information we make available.</p> <p>The publication scheme lists the information we make available as part of our obligations under the Freedom of Information Act 2000.</p>	<p>We are committed to working collaboratively with a range of partners across the public, private and voluntary sectors.</p> <p>The Council is part of a number of external partnerships which provide support to its strategic agenda. These include our Community Partnerships, Calico Homes, Together Housing, Rossendale Valley Energy, Valley Heritage, Lancashire County Council, Lancashire Police, and Fire and Rescue, Rossendale Leisure Trust and Rossendale Civic Pride</p> <p>The Council's planning and decision-making processes are designed to include consultation with stakeholders.</p>	<p>Elected Members are democratically accountable to their local area and provide a clear leadership role in building sustainable communities.</p> <p>The medium- term vision for the Council is set out in the Valley Plan. The outcomes have been developed through extensive consultation with staff, members, residents and stakeholders.</p> <p>Budget and strategic plan consultations undertaken are used to help develop the Valley Plan, Budget and Medium Term Financial Strategy.</p> <p>The Council carries out an annual resident survey which is used to establish what local people think of services, what should be prioritised and what can be improved.</p> <p>The Council manages a number of social media streams including Facebook, Tik Tok and LinkedIn and maintains websites that help underpin the Council's strategic ambitions.</p> <p>The Council's Customer Hub is the first contact point for customers/ citizens. The Hub is a significant component in the distribution of information to residents and visitors, and for capturing information from customers to inform service development.</p>

Feedback and requests made under the Freedom of Information Act 2000 are used to identify datasets for publication.		<p>The Council has a customer feedback scheme for the public to make complaints, comments and compliments. The information gathered is used to improve services.</p> <p>The Formal Complaints Procedure provides guidance to staff on the Council's complaints process. Monitoring reports are presented quarterly and annually to the Overview and Scrutiny Committee.</p>
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C. Defining outcomes in terms of sustainable economic, social, and environmental benefits

Supporting Principles:

Defining outcomes	Sustainable economic, social, and environmental benefits
How we do this:	
<p>The Council's medium term vision and priorities are set out in the Valley Plan 2025-2029. The document provides the basis for the Council's overall strategy, planning and decisions.</p> <p>The key priority outcomes that the Plan aims to achieve are:</p> <ul style="list-style-type: none"> • Thriving Local Economy - We will regenerate our towns and strengthen our local economy by empowering individuals, supporting businesses, and attracting investment into our area. • High Quality Environment - We will develop the Borough's unique character and Pennine landscapes by delivering the Green Agenda and improving our local environment and green spaces. • Healthy and Proud Communities - We will work with partners to provide residents with access to the housing and support services they need, supporting healthier lifestyles and communities. • Effective and Efficient Council - We will be an ambitious, effective, and efficient council, delivering high quality services and providing good value for money for residents. 	<p>The Local Plan encourages sustainable development within the Rossendale area, and includes policies on a number of key themes, including housing, employment growth and employment, retail, environment, leisure & tourism and transport.</p> <p>The procurement strategy seeks to embed social value principles (social, economic and environmental) in procurement and contract management.</p> <p>Consideration is given to the environmental impact, financial implications and social impact (equality, diversity, human rights, crime & safety) of all Cabinet decisions.</p>

<p>Cabinet and Corporate Management Team have identified the top priority issues that needed to be addressed, to ensure these form the basis of the Medium Term Financial Plan and Service Plans.</p> <p>Officers responsible for the Business Plan and Service Plan actions update the quarterly performance report to ensure performance on each individual action is registered in a central location.</p> <p>Performance reporting takes place on a quarterly basis alongside quarterly financial monitoring facilitating informed consideration of performance and budgetary pressures.</p> <p>The Council works with partner organisations where there are shared objectives and clear economic benefits from joint working.</p> <p>The Overview & Scrutiny Committee has an important role in helping to define and monitor outcomes.</p>	
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D. Determining the interventions necessary to optimise the achievement of the intended outcomes

Supporting Principles:

Determining and planning interventions

Optimising the achievements of the intended outcomes

How we do this:

The Valley Plan sets out the Council's aspirations, focus and priorities. This in turn helps identify and determine any interventions that are necessary.

The Council's decision-making process ensures decision makers receive a rigorous, objective and robust analysis of options together with the risks associated with any proposed decision.

Consultation is undertaken as part of the decision-making process. Reports are required to set out the consultation that has taken place.

The Valley Plan is supported by Performance Indicators that are monitored by the Cabinet and the Overview & Scrutiny Committee.

The Medium Term Financial Strategy (MTFS) is driven by the Valley Plan. The MTFS covers investments, the use of reserves, the approach to Council Tax, and the use of capital. It also considers medium term cost pressures and how these could be financed.

The Council's Capital Strategy provides a high-level overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of services together with an overview of how associated risk is managed and the implications for future financial sustainability. It provides a framework for managing the Council's capital programme and forms part of the Council's integrated revenue, capital and balance sheet planning.

Quarterly reports are presented to Cabinet and financial projections are updated in these reports.

	<p>The Council engages with internal and external stakeholders.</p> <p>The achievement of 'social value' forms part of the procurement strategy.</p>
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E. Developing capacity, including the capability of leadership and individuals within it

How we do this:

The Constitution sets out how the Council legally operates, how formal decisions are made and the procedures which are followed to ensure that these are efficient, transparent and accountable to local people. The document identifies the roles and responsibilities of Member and officer functions, with clear delegation arrangements and protocols for decision making and communication. The Constitution is kept under continual review and changes are recommended to full council as appropriate.

The Council has a training plan for Members which is developed and monitored by the Governance Working Group. The areas covered include:

- Standards, Ethics & Equalities
- Development Control
- Licensing Act 2003
- Taxi Licensing
- Overview and Scrutiny
- Audit and Accounts
- Media
- Budget Consultation
- Treasury Management

The Chief Executive, Directors and Heads of Service have annual performance targets. These are based on delivery of the Valley Plan and the business risks anticipated for the year.

Performance Reviews are carried out for employees and training needs are identified as part of this process.

A learning programme is available which greatly enhances the learning and development opportunities for a large cross-section of employees. The Council also provides learning opportunities across a wide range of topics as part of its Lunchtime Learn activities.

The Council has invested in its Rising Stars programme which is aimed at aspiring management colleagues.

Employees are kept up to date with issues affecting the Council through regular Chief Executive Huddle meetings and emails from the Chief Executive. Employees also have a monthly forum, Your Voice, which provides a space to discuss issues affecting staff across the organization and provide feedback to management.

The Council has a Health and Wellbeing Programme that aims:

- to ensure all employees are supported
- to provide a positive environment that is compatible with promoting staff engagement, being an employer of choice, improving attendance, high individual performance, and as a result organisational performance.

F. Managing risks and performance through robust internal control and strong public financial management

Supporting Principles

Managing risks

How we do this:

The Council has a Risk Management Policy that defines the roles and responsibilities for managing risk.

A Corporate Risk Register is produced by assessing the risk factors that could potentially impact on the Council's ability to deliver its Valley Plan. Risks are judged on their likelihood of occurrence and their potential impact. These are monitored by Members and Senior Officers and reported quarterly to Audit and Accounts Committee and the Overview and Scrutiny Committee.

Annual and quarterly Health and Safety performance reports are presented to Corporate Management Team and quarterly to the Joint Consultative Committee (JCC).

An 'Acceptable Use Policy' for IT seeks to ensure that all computer systems and networks owned or managed by the Council are updated in an effective, safe, ethical and lawful manner.

Financial Procedure Rules form part of the Constitution and set out the financial management framework for ensuring the best use of resources. It outlines the financial roles and responsibilities for staff and Members and provides a framework for financial decision-making. The Rules ensure statutory powers and duties are complied with, and reflect best professional practice.

The Council regularly reviews and revises its Contract Procedure Rules.

The Director of Resources provides effective financial management in accordance with the financial procedures and rules set out in the Constitution.

There is clarity over the role of the Director of Resources and Monitoring Officer.

Maintenance of an effective system of both internal and more detailed financial control is the agreed responsibility of Heads of Service and Service Managers, who are responsible for managing their services within available resources, in accordance with agreed policies and procedures, and to support the sustainable delivery of strategic priorities in the Valley Plan and maintain statutory functions. Elements include:

- Formal budgetary monitoring reports reviewed with budget holders and Heads of Service at quarterly intervals. These look at actual performance and provide forecasts going forward
- Monitoring reports are produced quarterly, reviewed by the Corporate Management Team and reported to Cabinet.

The Audit and Accounts Committee provides independent assurance over governance, risk and internal control arrangements with a focus on financial management, financial reporting audit and assurance. The Committee is independent of the Executive and accountable to Full Council.

The Council is an active member of the National Anti-Fraud Network.

The Audit and Accounts Committee receives and considers an Annual Fraud Report. This report updates the Committee on the work undertaken in the financial year in relation to fraud and compliance activities, including the success that has been achieved in identifying instances of fraud and the actions taken.

Supporting Principles
Managing performance
How we do this:
<p>The Valley Plan outlines priorities.</p> <p>The Valley Plan is supported by Performance Indicators that are monitored by Corporate Management Team, the Cabinet and the Overview & Scrutiny Committee.</p> <p>Service Plans set out key priorities, objectives and risks for individual services</p> <p>Performance is monitored by Corporate Management Team, Cabinet and the Overview and Scrutiny Committee.</p> <p>Reports provide clear objective analysis and advice including risk and assess financial, social and environmental implications as necessary.</p> <p>Personal Development Reviews are used to assess performance and set goals and objectives at the individual level.</p>
Supporting Principles
Robust internal control
How we do this:
<p>The Internal Audit Service provides an objective evaluation of internal controls to effectively manage risk and monitors any weaknesses identified to ensure these are addressed.</p> <p>Audit and Accounts Committee is independent from the Executive and provides further assurance on the governance of risk management and internal control arrangements.</p> <p>Fraud is taken very seriously and the Council has an anti-fraud and corruption policy and a whistleblowing policy.</p>
Supporting Principles
Managing data
How we do this:
<p>The Council is committed to complying with General Data Protection Regulations (GDPR) and the Data Protection Act 2018. It is recognised that the correct and lawful treatment of personal data maintains public confidence and trust.</p> <p>Compliance with the Council's Data Protection Policy is mandatory. The policy facilitates a unified GDPR compliant framework for all Members and officers when managing and processing customer data.</p> <p>In line with GDPR requirement the Council has appointed a Data Protection Officer (DPO) to oversee compliance with GDPR and provide advice in relation to the law. The Council's DPO, works closely with the Chief Executive, who is the Council's Senior Information Risk Owner (SIRO).</p> <p>We are registered as a Controller under the General Data Protection Regulation (GDPR) which governs how we manage and process the information we collect and retain. We have a nominated Data</p>

Protection Officer and procedures in place that explain how we use and share information, as well as arrangements for members of the public to access information.

Supporting Principles

Strong public financial management

How we do this:

Budget holders and Heads of Service review budgets on a quarterly basis to monitor actual performance and review/update forecasts.

Formal budgetary monitoring reports are reviewed with budget holders and Heads of Service at quarterly intervals.

Reports considering financial performance against the Budget are produced quarterly. The reports are reviewed by Corporate Management Team and reported to Cabinet.

The Council has implemented the Financial Management Code developed by CIPFA.

External Audit reviews the Council's financial statements (including the Annual Governance Statement) providing an opinion on the accounts and the arrangements in place for securing economy, efficiency and effectiveness in the use of resources (the value for money conclusion).

The Audit and Accounts Committee is independent of the Executive and accountable to the Full Council. It considers the external audit opinion on value for money as part of its responsibility for monitoring the effectiveness of the control environment and value for money.

G. Implementing good practices in transparency, reporting, and audit to deliver effective accountability

Supporting Principles:

Implementing good practices in transparency

Implementing good practices in reporting

Audit and deliver effective accountability

How we do this:

The Agendas and Minutes of Cabinet and Committee meetings are published on the Council's website.

Upcoming Key Decisions are Published on the Cabinet's Forward Plan.

The Council has a Freedom of Information publication scheme

The published Annual Statement of Accounts is a statutory summary of the Council's financial affairs for the financial year. It provides clear information on the income and expenditure of the Council and sets out the Council's stewardship of public money.

The Annual Governance Statement sets out governance arrangements and considers their effectiveness against the seven key principles.

Accountability and decision making arrangements are clearly defined within the Council's constitution.

The Audit and Accounts Committee provides independent assurance to the Council on the adequacy and effectiveness of governance arrangements and internal control.

Risk based internal audit, compliant with Public Sector Internal Audit Standards,

	<p>The Audit and Accounts Committee reviews and approves the Annual Statement of Accounts and the Annual Governance Statement.</p>	<p>provides ongoing assurance that key risks material to achieving the Council's objectives are being managed.</p> <p>External Auditors carry out reviews of our internal control arrangements throughout the year. Weaknesses relating to prior financial years have been reported in their updates to Audit and Accounts Committee during 2024/25 and these have been addressed within the current financial year.</p>
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Dealing with Last Year's Key Improvement Areas

The Council in its drive of continuous improvement in its government arrangements has made the following progress on areas highlighted for improvement in last year's Annual Governance Statement. The narrative below sets out the action has been taken to address these issues in the current year:

Area of Concern	Progress Update
Financial Resilience – the Council continues to face significant financial challenges. The February 2024 MTFS included a significant savings requirement in future years, to ensure the minimum level of reserves is maintained. These savings will need to be firmed up during 2024/25.	<p>The progress of the savings plan is tightly monitored as part of the Council's embedded financial monitoring process and reported to Cabinet quarterly.</p> <p>The council will reassess its MTFS and resources following the local government funding reform which is due in the summer of 2025.</p>
Monitoring of the 2024/25 budget will be undertaken and reported to CMT on a regular basis to determine the corrective action required to balance the budget and protect the level of general reserves.	<p>Throughout 2024/25 Officers worked with Cabinet to review performance and develop further efficiency savings and income growth options to include within the Medium Term Financial Strategy. This is an ongoing process and further work is being undertaken at regular officer group meetings to ensure savings are being achieved.</p> <p>The Empty Homes Scheme which has added to the financial pressures the Council ended in 2024/25.</p>
Procurement Compliance – Procurement training needs to be rolled out to relevant staff during 2024/25	<p>The revised Contract Procedure Rules were adopted in November 2023 and a dedicated procurement officer has been recruited to ensure compliance.</p> <p>Staff training is due to be carried out during 2025/26.</p>
Accounts Audit – once the results of the Backstop Consultation is announced, the Council will work with its auditors to work through the back log of audits and ensure they are concluded in line with	<p>The backlog of unaudited accounts is a national issue and the Government consulted on a backstop solution which meant all accounts prior to 2023/24 needed to have been adopted by Councils with an auditors value for money statement in each set of</p>

the backstop regulations by the statutory backstop date.	accounts by the end of February 2025. This was successfully completed
Risk Management – the strategy and the Corporate Risks will be reviewed and updated where necessary.	The Corporate risks are reviewed and updated quarterly. The council adopted a new Risk Management Strategy was adopted in March 2025 and at the time of writing, training has been delivered to members and will be delivered to officers during the 2025/26 financial year.
Policy Framework refresh – ensure all policies are reviewed and updated where necessary.	The policy framework has been updated and the policies that require refreshing have been identified. The policies will be refreshed during 2025/26
Review the relationship with Rossendale Leisure Trust and ensure there is a comprehensive signed agreement in place to formally document the working relationship.	A review of the Leisure provision in Rossendale is in the process of being commissioned and a review of the relationship with the Leisure Trust will follow on from this review.
Ensure processes are in place for the preparation and review of all monthly reconciliations	This has now been implemented and both external and internal auditors have verified this to be the case.

Key Areas for Further Improvement

The council continues to refine and improve its governance arrangements to minimise risk and to ensure resources as far as is practicably possible are deployed against the Council strategic priority areas in order to deliver our vision which is:

To have a thriving economy, built around our changing town centres, creating a quality environment for all and improving the life chances of all those living and working in our borough.

Building on the improvements in 2024/25 the Council has reviewed the governance arrangements and identified the following areas where it wishes to see improvements in 2025/26:

- Financial Resilience – the Council continues to face significant financial challenges. The February 2025 MTFS included a significant savings requirement in future years, to ensure the minimum level of reserves is maintained. These savings will need to be regularly reviewed at the established officer group meetings.
- Monitoring of the 2025/26 budget will be undertaken and reported to CMT on a regular basis to determine the corrective action required to balance the budget and protect the level of general reserves.
- Procurement Compliance – The Council will update its Contract Procedure Rules and Financial Procedure Rules in the light of the Procurement Act 2023 and training will be rolled out to relevant staff during 2025/26.
- Accounts Audit – we are awaiting further detail of how the audit profession will build back assurance for the years where the audits were impacted by the back stop provision and will collaborate with our auditors as part of the resolution to the current audit crisis.
- Risk Management – Officer training will be provided in the 2025/26 financial year.
- Policy refresh – The council will ensure all policies are reviewed and updated where necessary.
- Leisure Trust Governance, following a review of the Leisure provision in Rossendale planned for the latter part of 2025, we will review the relationship with Rossendale Leisure Trust and ensure there is a comprehensive approved service level agreement in place to formally document the working relationship.

Governance Review 2024/25

We have a legal responsibility to conduct an annual review of the effectiveness of our Governance Framework, including the system of internal control. The outcomes of the review are considered by Audit and Accounts Committee (which is charged with final approval of this statement).

The review is informed by:

- The views of Internal Audit, reported to Audit and Accounts Committee through regular progress reports, and the Annual Internal Audit Opinion.
- The views of our External Auditors, regularly reported to Audit and Accounts Committee through regular progress reports, the Auditors Annual Report, the, the Audit Findings Reports and the Audit Plan.
- The views of the Head of Paid Service (Chief Executive), Monitoring Officer, Section 151 Officer.
- The Risk Management Process, particularly the Corporate Risk Register
- Performance information reported to Cabinet, the Audit and Accounts Committee and the Overview and Scrutiny Committee.

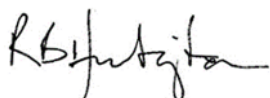
Conclusion of the Review

We consider the Governance Framework and Internal Control environment operating during 2024/25 to provide reasonable and objective assurance that any significant risks impacting on the achievement of our principal objectives will be identified and actions taken to avoid or mitigate their impact.

The system of Governance (including the system of Internal Control) can provide only reasonable and not absolute assurance that assets are safeguarded, that transactions are authorised and properly recorded, that material errors or irregularities are either prevented or would be detected within a timely period, that value for money is being secured and that significant risks impacting on the achievement of our objectives have been mitigated.

Signed:

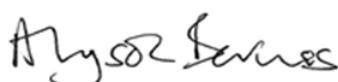
On behalf of Rossendale Borough Council



Rob Huntington

Chief Executive

Dated 27th June 2025



Councillor Alyson Barnes

Leader of the Council

Dated 27th June 2025

Statement of Responsibilities

The following responsibilities are placed upon the authority and the Director of Resources in relation to the Council's financial affairs.

The Authority's Responsibilities

The Authority is required to:-

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Director of Resources.
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- approve the Statement of Accounts.

The Director of Resources Responsibilities

As Director of Resources, I am responsible for the preparation of the authority's Statement of Accounts in accordance with the proper practices as set out in the CIPFA/LASAAC 2024/25 Code of Practice on Local Authority Accounting in Great Britain (referred to as "the Code").

In preparing this Statement of Accounts, I have:-

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Code;
- kept proper accounting records which were up-to-date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

Certificate of Director of Resources

I certify that this Statement of Accounts gives a true and fair view of the financial position of Rossendale Borough Council at 31st March 2025, and its income and expenditure for the year ended 31st March 2025, including any known post balance sheet events as at 27th June 2025.

Signed :



Chris Warren
Director of Resources

Dated 27th June 2025

Approval of Accounts

These unaudited Statement of Accounts for 2024/25 were submitted for public inspection and external audit on the 27th June 2025

Signed :



Councillor G Bleakley
Chair of the Audit and Accounts Committee

Dated 27th June 2025

Core Financial Statements

Comprehensive Income and Expenditure Statement

The Comprehensive Income and Expenditure Statement (CIES) shows the cost of providing services in the year in accordance International Financial Reporting Standards, rather than the amount to be funded from Council Tax and other Government grants. The amount funded from Council Tax and Government grants differ from this by a series of adjustments made in accordance with regulations, these adjustments are reversed in the Movement in Reserves Statement.

COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT	2023/24			2024/25			Note
	Gross Expend £000s	Income £000s	Net Expend £000s	Gross Expend £000s	Income £000s	Net Expend £000s	
Communities Directorate	21,054	(14,918)	6,136	20,580	(14,290)	6,290	
Economic Development Directorate	8,720	(5,849)	2,871	8,921	(5,730)	3,191	
Corporate Management	2,716	(277)	2,439	3,131	(394)	2,737	
Cost of Services	32,490	(21,044)	11,446	32,632	(20,414)	12,218	
Other Operating Expenditure							
Whitworth Town Council Precept			60			70	
(Gain)/Loss on disposal of fixed assets			(203)			(40)	
Other Income			(1,446)			(4,817)	
Finance and Investment Income and Expenditure			(630)			(637)	3
Taxation and Non-Specific Grants			(10,878)			(11,954)	4
(Surplus)/Deficit on Provision of Services			(1,651)			(5,160)	
(Surplus)/deficit on revaluation of non-current assets			1,125			(4,351)	
Remeasurement of the net defined pension liability			1,220			(161)	
Other Comprehensive (Income)/Expenditure			2,345			(4,512)	
Total Comprehensive (Income)/Expenditure			694			(9,672)	

Movement in Reserves Statement

This Statement shows the movement in the year on the different reserves held by the authority, analysed into 'usable reserves' (ie those that can be applied to fund expenditure or reduce local taxation) and other reserves.

The Movement in Reserves Statement shows how the movements in year of the Council's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to Council Tax for the year. The Net Increase/Decrease line shows the statutory General Fund Balance in the year following those adjustments.

MOVEMENT IN RESERVES STATEMENT	General Fund Balance	Earmarked Reserves	Capital Receipts Reserve	Govt Grants Unapplied	Total Useable Reserves	Unusable Reserves	Total Authority Reserves
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance at 31 March 2023	1,000	7,484	1,934	2,577	12,995	28,104	41,099
Movement in Reserves in 2023/24							
Total Comprehensive Income/(Expenditure)	1,651	-	-	-	1,651	(2,345)	(694)
Adjustments between accounting basis & funding basis under regulations	191	-	572	68	831	(831)	-
Net increase/(decrease) before transfers to Earmarked Reserves	1,842	-	572	68	2,482	(3,176)	(694)
Transfers to/from Earmarked Reserves	(1,842)	1,842	-	-	-	-	-
Increase/(decrease) in Year	-	1,842	572	68	2,482	(3,176)	(694)
Balance at 31 March 2024	1,000	9,326	2,506	2,645	15,477	24,928	40,405
Movement in Reserves in 2024/25							
Total Comprehensive Income/(Expenditure)	5,160	-	-	-	5,160	4,512	9,672
Adjustments between accounting basis & funding basis under regulations	(2,743)	-	(363)	(562)	(3,667)	3,668	-
Net increase/(decrease) before transfers to Earmarked Reserves	2,417	-	(363)	(562)	1,493	8,180	9,672
Transfers to/from Earmarked Reserves	(2,417)	2,417	-	-	-	-	-
Increase/(decrease) in Year	-	2,417	(363)	(562)	1,493	8,180	9,672
Balance at 31 March 2025	1,000	11,743	2,143	2,083	16,970	33,108	50,077


Balance Sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves are those that the Council is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement of Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

BALANCE SHEET	31st March 2024	31st March 2025	
	£000s	£000s	Note
Property, Plant & Equipment	36,077	44,026	14
Heritage Assets	2,399	2,399	15
Investment Property	525	525	16
Intangible Assets	156	161	17
Long-term Investments	2	2	
Long-term Debtors	238	229	20
Long-term Assets	39,397	47,342	
Inventories	95	97	
Short Term Debtors	6,344	3,664	23
Cash and cash equivalents	7,709	12,087	24
Assets held for sale within one year	-	1,291	25
Current Assets	14,148	17,139	
Short-term Borrowing	(284)	(284)	27
Short-term Creditors	(5,578)	(4,650)	26
Grants Received in Advance (Revenue)	(30)	(170)	29
Current Liabilities	(5,892)	(5,104)	
Long Term Borrowing	(3,290)	(3,006)	27
Provisions	(1,240)	(1,160)	28
Grants Received in Advance (Capital)	(1,508)	(4,090)	29
Pensions Liability	(1,210)	(1,044)	32
Long- term Liabilities	(7,248)	(9,300)	
Net Assets	40,405	50,077	
Represented by:			
General Fund	1,000	1,000	
Earmarked Reserves	9,326	11,743	30a
Capital Receipts Reserve	2,506	2,143	30b
Capital Grants Unapplied	2,645	2,083	30c
Usable Reserves	15,477	16,969	
Revaluation Reserve	13,233	17,148	31a
Pension Reserve	(1,210)	(1,044)	32a
Capital Adjustment Account	11,741	15,735	31b
Deferred Capital Receipts	1,265	1,265	31c
Collection Fund Adjustment Account	(101)	4	31d
Unusable Reserves	24,928	33,108	
Total Reserves	40,405	50,077	

Chris Warren

Director of Resources



27th June 2025

Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting periods. The Statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities.

The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or by the recipients of services provided by the authority.

Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. The cash outflows here relate to capital spend on assets held by the Council, such as buildings, vehicles and equipment, which will be used to provide services in the future. Cash inflows relate to the sale of assets no longer required by the Council to provide its services, or capital grants and contributions received by the Council.

Cash flows arising from financing activities show the net movements in investments and borrowing during the period in accordance with the Council's treasury management strategy. These can be useful in predicting claims on future cash flows by providers of capital (ie borrowing) to the Council.

CASH FLOW STATEMENT	2023/24	2024/25	Note
	£000	£000	
Operating Activities			
Net surplus/(deficit) on the provision of services	1,651	5,160	
Adjustment for noncash movements	2,478	6,434	
Adjustment for items that are investing and financing activities	1,491	1,823	
Net cash flows from Operating Activities	5,620	13,417	
Investing Activities			
Additions to property, plant and equipment & intangible assets	(3,489)	(6,936)	
Proceeds from the sale of property, plant and equipment	572	82	
Increase/(decrease) in long-term debtors	(4)	(9)	
Other income	1,446	4,817	
Cash inflows - Short-term investments	153,300	320,800	
Cash outflows - Short-term investments	(156,500)	(327,300)	
Net Cash Flows from Investing Activities	(4,675)	(8,546)	
Financing			
Cash Inflows/(Outflows) - agency operations			
National non-domestic rates	705	125	
Council Tax	131	(334)	
Cash Outflows - Repayments of amounts borrowed	(284)	(284)	
Net Cash Flows from Financing Activities	552	(493)	
Net increase/(decrease) in Cash and Cash Equivalents	1,497	4,378	
Cash and Cash Equivalents at the beginning of the year	6,212	7,709	
Cash and Cash Equivalents at the end of the year	7,709	12,087	34b

Notes to the core financial statements

Note 1 Accounting Policies

1. Accounting Concepts & Principles

The Statement of Accounts summarise the Council's transactions for the 2024/25 financial year and its position at the end of the year of 31 March 2025. The Council is required to prepare the annual Statement of Accounts by the Accounts and Audit Regulations 2015 which require the Accounts to be prepared in accordance with the proper accounting practices. These practices are primarily comprised of the Code of Practice on Local Authority Accounting in the United Kingdom 2019/20 (the Code) supported by International Financial Reporting Standards (IFRS).

The accounting convention adopted in these Statement of Accounts is primarily historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

The accounts have been prepared on a going concern basis, under the assumption that the Council will continue in existence for at least the next 12 months.

2. Revenue Recognition

Revenue is defined as income arising as a result of the Council's normal operating activities. Where income arises from contracts with service recipients it is recognised when or as the Council has satisfied a performance obligation by transferring goods or a service to the service recipient. Revenue is measured as the amount of the transaction price which is allocated to that performance obligation. Where the Council is acting as an agent of another organisation the amounts collected for that organisation are excluded from revenue.

3. Accruals of Income & Expenditure

The financial statements have been prepared on an accruals basis for all transactions and balances. Activity is accounted for in the year that it takes place, not simply when cash payments are made or received.

Where income and expenditure have been recognised, but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

4. Employee Benefits

The code has interpreted IAS 19 *Employee Benefits* and confirmed that local authorities should account for:

- benefits payable during employment,
- termination benefits
- post-employment benefits
- pension fund accounts

Benefits Payable During Employment Short-term - employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave, paid sick leave, flexi and time off in lieu (TOIL) as well as bonuses and non-monetary benefits (e.g. mobile phones) for current employees and are recognised as an expense for services in the year in which employees render service to the Council.

Employee Accumulated Absence Accrual - An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the current accounting year. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday entitlement occurs.

Termination benefits - are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the relevant services lines in the Comprehensive Income and Expenditure Statement at the earlier of when the Council can no longer withdraw the offer of those benefits or when the Council recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund Balance to be charged with the amount payable by the Council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

Post-Employment Benefits - Employees of the Council are eligible to join the Local Government Pension Scheme, administered by Lancashire County Council. The scheme provides defined benefits to members (retirement lump sums and pensions), earned as employees work for the Council. Retirement benefits are determined independently of scheme investments and the Council must contribute to any deficit where assets are insufficient to meet retirement benefits.

Pension Fund - The Local Government Scheme is accounted for as a defined benefits scheme:

- the liabilities of the scheme attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method, i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc. and projections of earnings for current employees. Liabilities are discounted to their value at current prices, using a real discount rate of 5.8% (4.9% 2023/24) determined by reference to market yields at the balance sheet date based on high quality corporate bonds
- the assets of the pension fund attributable to the Council are included in the Balance Sheet at their fair value.

The change in the net pension liability is analysed into the following components:

- current service cost – the increase in liabilities as a result of years of service earned this year allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked
- net interest on the net defined benefit liability, i.e. net interest expense for the Council. This is the change during the period in the net defined benefit liability that arises from the passage of time charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement
- re-measurements comprising:
 - a) the return on plan assets (excluding amounts included in net interest on the net defined benefit liability) charged to the Pensions Reserve as Other Comprehensive Income and Expenditure; and,
 - b) actuarial gains and losses. Due to changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions. This is charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
- contributions paid to the pension fund. This is cash paid to the pension fund in settlement of liabilities.

Statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund, not the amount calculated according to the relevant accounting standards. This means that there are transfers in the Movement in Reserves Statement to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and any amounts payable, but unpaid at the year end.

The Council has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to a member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

5. Interest

Interest paid on external borrowings is accrued in the accounts of the period to which it relates and interest earned on the external investment of surplus funds is credited to the General Fund using the effective interest method as set out in the Code.

6. Value Added Tax

VAT payable is included as an expense only to the extent that it is not recoverable from His Majesty's Revenue and Customs (HMRC). VAT receivable is excluded from income.

7. Principal and Agent transactions

Where an authority is acting as a principal, transactions shall be included in the authority's financial statements. However, where an authority acts as agent transactions shall not be reflected in an authority's financial statements, with the exception in respect of cash collected or expenditure incurred by the agent on behalf of the principal, in which case there is a debtor or creditor position and the net cash position is included in financing activities in the Cash flow Statement. This Council acts as an agent for the collection of council tax and non-domestic rating income.

8. Tax Income (National Non-Domestic Rates (NNDR) and Council Tax)

NNDR and Council Tax income included in the Comprehensive Income and Expenditure Statement for the year will be treated as accrued income and will be recognised in the Comprehensive Income and Expenditure Statement within the Taxation and Non-Specific Grant Income line.

As a Billing Authority, the difference between the NNDR and Council Tax included in the Comprehensive Income and Expenditure Statement and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and reported in the Movement in Reserves Statement.

NNDR and Council Tax income is recognised when it is probable that the economic benefits or service potential associated with the transaction will flow to the Council, and the amount of revenue can be measured reliably.

Revenue relating to NNDR and Council Tax is measured at the full amount receivable (net of any impairment losses) as they are non-contractual, non-exchange transactions and there can be no difference between the delivery and payment dates.

9. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as property, plant and equipment.

These assets are further classified as follows:

- Operational land and buildings,
- Operational plant, furniture, equipment, and motor vehicles.
- Infrastructural assets which are the fixed utility systems, and
- Community assets.
- Surplus assets – held for future regeneration opportunities

Recognition

Expenditure on the acquisition, creation or enhancement of property, plant and equipment is capitalised on an accruals basis, provided that it is probable that the Council will receive future economic benefits or service potential associated with the item. This excludes expenditure on routine repairs and maintenance of property, plant or equipment which is charged direct to service revenue accounts.

Capital expenditure is initially added to the value of an asset however if the revised value of the asset has not increased to reflect the additional expenditure an impairment can be applied.

Measurement

Non-current assets are valued on the basis recommended by the Chartered Institute of Public Finance & Accountancy (CIPFA) and in accordance with the Valuation Standards 6th Edition issued by The Royal Institute of Chartered Surveyors (RICS). Non-current assets are classified into the groupings required by the Code of Practice on Local Authority Accounting.

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management; and,
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Council). In the latter case, where an asset is acquired via an exchange, *the cost of the acquisition is the carrying amount of the asset given up by the Council.*

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, community assets and assets under construction – depreciated historical cost
- Surplus assets – the current value measurement base is fair value, estimated at highest and best use from a market participant's perspective
- All other assets – current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV)

Where there is no market-based evidence of current value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of current value.

Revaluation

Revaluations of fixed assets are undertaken by professionally qualified valuers on a five year rolling basis. Any unrealised gains on revaluation are shown in the Comprehensive Income & Expenditure Statement then removed in the Movement in Reserves Statement to the Revaluation Reserve on the Balance Sheet.

Revaluation gains are depreciated in line with the asset to which they relate. Future revaluation losses are matched against any balance in the Revaluation Reserve in the first instance on a strict per-asset basis, with the remaining balance being transferred to the Capital Adjustment Account.

Impairment

An impairment review is undertaken at the end of each accounting period and material changes to asset valuations are adjusted as they occur. Impairment losses on a re-valued asset are recognised in the Revaluation Reserve to the extent that the impairment does not exceed the balance in the Revaluation Reserve for that asset and thereafter as a cost to the provision of services in the Comprehensive Income & Expenditure Statement.

However, the Code stipulates that impairments do not impact on the council tax, therefore the charge is reversed out through the Movement in Reserves Statement to the Capital Adjustment Account.

When an impairment loss is subsequently reversed, the reversal is credited to the relevant service line in the Comprehensive Income and Expenditure Statement up to the amount of the original impairment loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Depreciation

Depreciation is provided for on all property, plant and equipment with a finite useful life. Useful life is estimated at the time of acquisition or revaluation. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain community assets) and assets that are not yet available for use (i.e. assets under construction).

Infrastructure, community assets and surplus non-operational assets are not depreciated each year but measured at historical cost.

Depreciation is calculated on the following bases:

- dwellings and other buildings – straight-line allocation over the useful life of the property as estimated by the valuer
- vehicles, plant, furniture and equipment – straight-line allocation over the useful life of the asset
- Infrastructure – straight-line allocation as advised by a suitable qualified officer

Newly acquired assets are depreciated the year following acquisition, although assets in the course of construction are not depreciated until they are brought into use, thereafter an equal charge to revenue is made over the useful life of the assets.

Component Accounting

Where the asset comprises two or more major components with substantially different useful economic lives, each component should be accounted for separately for depreciation purposes and depreciated over its individual useful life. Componentisation elements are considered as assets are professionally revalued within the 5-year rolling programme.

10. Heritage Assets

Heritage Assets are:

- Tangible assets with historical, artistic, scientific, technological, geophysical or environmental qualities which are held and maintained principally for their contribution to knowledge and culture.
- Intangible heritage assets with cultural, environmental or historical significance, such as recordings of significant historical events

For Rossendale Borough Council Heritage Assets include the Panopticon in Haslingden and the war memorials across the borough as well as civic regalia and exhibits at Whittaker Park Museum.

Where heritage assets are purchased or costs capitalised, these assets are now valued on a historic cost basis. This has occurred in examples such as the creation of the Panopticon. However, for historic assets where it is not possible to obtain a cost value commensurate with the benefit to users of the financial statements, the Council is entitled to use any method it deems appropriate and relevant. For the exhibits at Whittaker Park Museum the latest insurance values have been used as an approximation for the asset value.

Depreciation or amortization is not required on heritage assets which have indefinite lives. However, the carrying amount of such assets is reviewed regularly to ensure that they have not suffered any physical deterioration, which would be treated as an impairment.

11. Investment Properties

Investment properties are those that are used solely to earn rentals or for capital appreciation, or both. This Council has one piece of land which meets the definition of an Investment Property.

Investment properties are initially measured at cost. After initial recognition they are measured at fair value. The fair value reflects market conditions at the Balance Sheet date. A gain or loss arising from a change in the fair value of investment property is recognised in the Financing and Investment Income and Expenditure line within the Comprehensive Income and Expenditure Statement.

Investment properties are not depreciated, but are re-valued annually according to market conditions.

An investment property is derecognised on disposal. Gains or losses arising from the disposal are recognised in the Financing and Investment Income and Expenditure line within the Comprehensive Income and Expenditure Statement.

Revaluation and disposal gains and losses are reversed out of the General Fund balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account.

Rentals received in relation to investment properties are credited to the Financing and Investment Income and Expenditure line within the Comprehensive Income and Expenditure Statement.

12. Intangible Assets

Intangible Assets are assets that do not have physical substance and are held for use in the provision of services or for administrative purposes on a continuing basis (e.g. software licences). They are controlled by the Council as a result of past events and future economic or service benefits flow to the Council from intangible assets. These assets are capitalised at cost and amortised (depreciated) to the relevant revenue service over their economic lives. This amortisation is then reversed out in the Movement in Reserves Statement and a transfer is made to the Capital Adjustment Account. An intangible asset is derecognised on disposal. The gains or losses arising from the disposal are recognised in the Surplus / Deficit on the Provision of Services.

13. Surplus Assets and Assets Held for Sale

When it becomes evident that the carrying amount of an asset will be recovered principally through a sale rather than its continued use, it can be reclassified as an asset held for sale. An asset can only be classed as held for sale if it is available for immediate sale in its present condition, the sale must be highly probable, it is being actively marketed and the sale should be expected to be completed within one year of its original classification. When events or circumstances extend the period beyond one year and there is sufficient evidence that the Council remains committed to the sale of the assets they are classified as long-term assets held for sale.

Assets held for sale are held at the lower of the carrying amount and the fair value less cost to sell. If this results in a loss in value the loss is posted to Other Operating Expenditure in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previous loss recognised in the Surplus/Deficit on the Provision of Services. Depreciation is not charged on assets held for sale. If these assets no longer meet the classification of assets held for sale they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale.

14. Leases

Finance Leases - Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets. There are no finance leases within the Council where the Council acts as either Lessee or Lessor.

Operating Leases

Lessee - Rental income paid under operating leases is treated as a revenue transaction and is charged to the relevant service expenditure in the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment.

Lessor - Rental Income from operating leases is recognised on a straight-line basis over the lease period and is shown in the Other Operating Expenditure in the Comprehensive Income and Expenditure Statement. Assets held for use as operating leases are recorded on the Council's Balance Sheet.

15. Revenue Expenditure funded from Capital under Statute

Revenue Expenditure Funded from Capital under Statute (REFCUS) is expenditure of a capital nature that does not result in the creation of a non-current asset on the Balance Sheet. These are generally grants and expenditure on assets not owned by the Council.

Expenditure is charged to the Surplus/Deficit on the Provision of Services as the expenditure is incurred. This is reversed out through the Movement in Reserves Statement and a transfer made to the Capital Adjustment Account.

Grants receivable in relation to REFCUS are accounted for as revenue grants in the Comprehensive Income and Expenditure Statement, even if described as capital grants by the giver of the grant. Grant income is posted to the service(s) that the qualifying expenditure is charged to.

16. Government Grants and Other Contributions

Government grants and third party contributions and donations are recognised as due to the Council when there is reasonable assurance that the Council will comply with the conditions attached to the payments, and the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset in the form of the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line or taxation and non-specific grant income (non-ring fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

17. Capital Receipts

Amounts to be treated as capital receipts are defined by statute and usually arise from disposal of an interest in a fixed asset. Any difference between the receipt value and the carrying value of the asset in the balance sheet at the time of disposal is shown in the Comprehensive Income & Expenditure Statement as a gain or loss on disposal.

However, some statutorily defined capital receipts do not arise from the disposal of an interest in a fixed asset and as such are treated separately in the Comprehensive Income and Expenditure Statement as 'Other Income'.

Capital receipts are not attributable to the General Fund Balance and are therefore transferred to the Useable Capital Receipts Reserve in the Movement in Reserves Statement.

18. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits available on demand. Cash equivalents are short-term (three months or less) highly liquid investments that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

19. Short-term Investments

Short-term investments are those with a life of between 3 months and 1 year at the Balance Sheet date and are shown in the Balance Sheet at amortised cost.

20. Long-term Investments

Long-term investments are those with a remaining life of more than 1 year at the Balance Sheet date and are shown in the Balance Sheet at fair value.

21. Inventories and Long-Term Contracts

Inventories are included in the Balance Sheet at the lower of cost and net realisable value. The cost of inventories is assigned using the First in First out (FIFO) or Average (AVCO) (for vehicle fuel) costing formulas. Long term contracts are accounted for on the basis of charging the Surplus/ Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

22. Provisions

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, for which a reliable estimate can be made of the amount of the obligation. Provisions are a charge to the Net Cost of Services in the Comprehensive Income and Expenditure Statement.

23. Contingent Liabilities

A contingent liability is either:

- (a) a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Council's control, or
- (b) a present obligation that arises from past events but is not recognised because: (i) it is not probable that a transfer of economic benefits will be required to settle the obligation, or (ii) the amount of the obligation cannot be measured with sufficient reliability.

A material contingent liability is not recognised within the accounts as an item of expenditure. It is, however, it is disclosed in a note to the accounts.

24. Contingent Assets

A contingent asset arises where an event has taken place that gives the Council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council.

Contingent assets are not recognised in the Balance Sheet, but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

25. Reserves

Reserves are classified as either 'usable' (identified and maintained for specific future purposes and contingencies and include General Fund reserve, Earmarked reserve and Usable Capital Receipts reserve) or 'unusable' (kept to manage the accounting processes for non-current assets, financial instruments,

retirement and employee benefits and do not represent usable resources for the Council) – these reserves are explained in the relevant policies.

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund balance in the Movement in Reserves Statement so that there is no net charge against Council Tax for the expenditure.

26. Minimum Revenue Provision (MRP)

In accordance with the requirements of the Local Government and Housing Act 1989, the authority is required to set aside a minimum revenue provision for repayment of debt. Minimum Revenue Provision is a charge to the cost of services in the Comprehensive Income & Expenditure Statement. The Council calculates MRP to match the life of the asset.

27. Financial Instruments

A financial instrument is a contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. Non-exchange transactions, such as those relating to taxes and government grants, do not give rise to financial instruments.

Financial Liabilities

A financial liability is an obligation to transfer economic benefits controlled by the Council and can be represented by a contractual obligation to deliver cash or financial assets or an obligation to exchange financial assets and liabilities with another entity that is potentially unfavorable to the Council.

The majority of the Council's financial liabilities held during the year are measured at amortised cost and comprise:

- long-term loans from the Public Works Loan Board;
- trade payables for goods and services received.

Financial Assets

A financial asset is a right to future economic benefits controlled by the Council that is represented by cash, equity instruments or a contractual right to receive cash or another financial assets or a right to exchange financial assets and liabilities with another entity that is potentially favourable to the Council. The financial assets held by the Council during the year are accounted for under the following classifications:

(a) Amortised cost (where cash flows are solely payments of principal and interest and the Council's business model is to collect those cash flows) comprising:

- cash in hand
- bank current and deposit accounts
- fixed term deposits with banks and building societies
- loans to other local authorities
- treasury bills and gilts issued by the UK government
- debtors for goods and services provided

(b) Fair value through profit and loss (all other financial assets) comprising:

- money market funds
- pooled bond funds
- Financial assets measured at amortised cost are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Financial assets held at amortised cost are shown net of a loss allowance reflecting the statistical likelihood that the borrower or debtor will be unable to meet their contractual commitments to the Council.

Financial assets that are measured at Fair Value through Profit or Loss are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Fair value gains and losses are recognised as they arrive in the Surplus or Deficit on the Provision of Services. Any changes in the fair value of instruments held at fair value through profit or loss will be recognised in the net cost of services in the CIES and will have a General Fund impact.

(c) Expected Credit Loss Model

The Council recognises expected credit losses on all of its financial assets held at amortised cost either on a 12-month or lifetime basis. The expected credit loss model also applies to lease receivables and contract assets. Only lifetime losses are recognised for debtors held by the Council.

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations.

28. Fair Value

The Council measures some of its non-financial assets, such as surplus assets and investment properties and some of its financial instruments, at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) in the principal market for the asset or liability, or
- b) in the absence of a principal market, in the most advantageous market for the asset or liability.

The Council measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

When measuring the fair value of a non-financial asset, the Council takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The Council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Council's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 - quoted prices (unadjusted) in active markets for identical assets or liabilities that the Council can access at the measurement date
- Level 2 - inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 - unobservable inputs for the asset or liability.

29. Prior Period Adjustments

Prior period adjustments are material adjustments applicable to prior years arising from changes in accounting policies or estimates or from the correction of fundamental errors. The Code requires that the financial statements should disclose, where practicable the nature of the change in policy and the impact of any adjustment on the preceding accounting period where practicable. Where this is not practicable, the fact this is so and the reasons for it should be disclosed.

30. Events after the Balance Sheet date

Local authorities are required to account for events, both favourable and unfavourable, which occur between the end of the reporting period and the date when the financial statements are authorised for issue in accordance with IAS 10 *Events after the Reporting Period* and IPSAS 14 *Events after the Reporting Date*. Two types of events can be identified:

- Adjusting Events - where events arising after the balance sheet date provide additional evidence of conditions that existed at the balance sheet date and are of a material nature the amounts should be reflected in the Core Statements.
- Non-adjusting Events – events which arise after the balance sheet date and concern conditions which did not exist at that time should be detailed in Notes to the Core Statements if they are of such materiality that their disclosure is required for the fair presentation of the financial statements, rather than reflected in the Core Statements.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

Note 2 Expenditure Funding Analysis

2023/24									2024/25			
Net Expenditure Chargeable to the General Fund	transfers (to)/from Earmarked Reserves	Adjustments between the Funding & Accounting Basis	Net Expenditure in the Comprehensive Income & Expenditure Statement	Service Segments	Net Expenditure Chargeable to the General Fund	transfers (to)/from Earmarked Reserves	Adjustments between the Funding & Accounting Basis	Net Expenditure in the Comprehensive Income & Expenditure Statement	Net Expenditure Chargeable to the General Fund	transfers (to)/from Earmarked Reserves	Adjustments between the Funding & Accounting Basis	Net Expenditure in the Comprehensive Income & Expenditure Statement
£000s	£000s	£000s	£000s		£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
5,070	22	1,044	6,136	Communities Directorate	5,202	(20)	1,108	6,290				
1,939	(55)	987	2,871	Economic Development Directorate	2,184	(48)	1,055	3,191				
2,482	(245)	202	2,439	Corporate Management	2,521	17	207	2,737				
9,491	(278)	2,233	11,446	Net Cost of Services	9,907	(51)	2,370	12,218				
(9,490)	(1,565)	(2,042)	(13,097)	Other Income & Expenditure	(9,921)	(2,344)	(5,113)	(17,378)				
1	(1,843)	191	(1,651)	(Surplus)/Deficit on Provision of Services	(14)	(2,395)	(2,743)	(5,160)				
1,000	7,484			Opening General Fund/Earmarked Reserve Balance	1,000	9,326						
0	(1,842)			(Surplus)/Deficit on General Fund/Earmarked Reserve Balance as at 31 March	0	(2,417)						
1,000	9,326			Closing General Fund/Earmarked Reserve Balance in Year	1,000	11,743						

Notes to the Expenditure Funding Analysis

2a Adjustments between Funding and Accounting Basis

Adjustments between Funding and Accounting basis						2024/25
Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for capital purposes	Net change for pensions adjustments	Other statutory differences	Total Statutory adjustments	Other (non-statutory) adjustments	Total adjustments
	£000s	£000s	£000s	£000s	£000s	£000s
Communities Directorate	740	368	-	1,108	-	1,108
Economic Development Directorate	853	202	-	1,055	-	1,055
Corporate Management	-	207	-	207	-	207
Net cost of services	1,593	777	-	2,370	-	2,370
Other income and expenditure from expenditure funding analysis	(4,227)	(782)	(104)	(5,113)	-	(5,113)
Difference between General Fund/reserves surplus or deficit and Comprehensive Income and Expenditure	(2,634)	(5)	(104)	(2,743)	-	(2,743)

Comparator information for 2023/24 is shown below:-

Adjustments between Funding and Accounting basis						2023/24
Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for capital purposes	Net change for pensions adjustments	Other statutory differences	Total Statutory adjustments	Other (non-statutory) adjustments	Total adjustments
	£000s	£000s	£000s	£000s	£000s	£000s
Communities Directorate	681	363	-	1,044	-	1,044
Economic Development Directorate	805	182	-	987	-	987
Corporate Management	-	202	-	202	-	202
Net cost of services	1,486	747	-	2,233	-	2,233
Other income and expenditure from expenditure funding analysis	(1,376)	(757)	91	(2,042)	-	(2,042)
Difference between General Fund/reserves surplus or deficit and Comprehensive Income and Expenditure	110	(10)	91	191	-	191

1) Adjustments for capital purposes – this column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:

- **Other operating expenditure** – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- **Financing and investment income and expenditure** – the statutory charges for capital financing ie minimum revenue provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
- **Taxation and non-specific grant income and expenditure** – capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The taxation and non-specific grant income and expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

2) Net change for the removal of pension contributions and the addition of IAS 19 Employee Benefits pension related expenditure and income:

- For services this represents the removal of the employer pension contributions made by the authority as allowed by statute and the replacement with current service costs and past service costs.
- For financing and investment income and expenditure – the net interest on the defined benefit liability is charged to the CIES.

3) Other statutory adjustments between amounts debited/credited to the Comprehensive Income and amounts payable/receivable to be recognised under statute:

- For financing and investment income and expenditure the other statutory adjustments column recognises adjustments to the General Fund for the timing differences for premiums and discounts.
- The charge under taxation and non-specific grant income and expenditure represents the difference between what is chargeable under statutory regulations for council tax and NNDR that was projected to be received at the start of the year and the income recognized under generally accepted accounting practices in the Code. This is a timing difference as any difference will be brought forward in future surpluses or deficits on the collection fund.

2b Expenditure and Income Analysed by Nature

Expenditure & Income Analysed by Nature	2023/24	2024/25
Expenditure		
Employee benefits expenses	7,635	7,881
Other service expenses	24,518	24,653
Depreciation, amortisation, impairment	347	166
Interest payments	119	111
Prescripts and levies	60	70
(Gain)/loss on disposal of assets	(203)	(40)
Total Expenditure	32,476	32,841
Income		
Fees, charges and other service income	(3,561)	(2,985)
Other Grants and Contributions included in Cost of Services	(18,929)	(22,246)
Interest and investment income	(761)	(816)
Income from council tax, non-domestic rates, district rate income	(8,308)	(9,110)
Government grants and contributions	(2,570)	(2,844)
Total Income	(34,129)	(38,001)
(Surplus) or deficit on provision of services	(1,653)	(5,160)

Note 3 Finance and Investment Income and Expenditure

Financing and Investment Income and Expenditure	2023/24 £000s	2024/25 £000s
Interest Payable on Debt	119	111
Interest and Investment Income	(498)	(640)
Pensions - Interest Cost	4,077	4,448
Pensions - Past Service Cost	-	-
Pensions - Admin Expenses	31	32
Pensions - Interest on Assets	(4,098)	(4,412)
Trading Undertakings	(261)	(176)
	(630)	(637)

Note 4 Taxation and Non-Specific Grant Income

Taxation and Non-specific Grant Income	2023/24 £000s	2024/25 £000s
Collection Fund		
Council Tax	(6,298)	(6,514)
Retained Business Rates	(2,455)	(2,266)
Collection Fund (surplus)/deficit		
Council Tax	(61)	(117)
Retained Business Rates	591	(122)
Revenue Support Grant	(85)	(91)
Non service related Government Grants	(2,570)	(2,844)
	(10,878)	(11,954)

Note 5a Revenue from Contracts with Service Recipients

Revenue from contracts entered into by the Council to provide services to residents and businesses is recognised as the Council fulfils its performance obligations in accordance with the terms of the contract. The table below shows the services entered into.

Revenue from Contract with Service Recipients	2023/24 £000s	2024/25 £000s
Building Inspections	(118)	(159)
Trade Waste	(316)	(332)
Garden Waste	(324)	(326)
Total Revenue from Contracts with Service Recipients	(758)	(817)

Note 5b Trading Operations

The Council operates 3 markets in Haslingden, Bacup and Rawtenstall. All three sites are in the process of being redeveloped. Haslingden was closed for most of the year and opened in March 2025. Bacup market closed in December 2024 and redevelopment of Rawtenstall will commence late 2025.

The Council has 36 industrial/Retail trading units, promoting economic regeneration across the borough.

Business Offices include a small number of high-tech managed office spaces as well as conference and meeting facilities at the Business Centre, Futures Park, Bacup.

As part of the 2024/25 accounts, a full review of commercial income was undertaken and additional properties were identified.

Trading Operations	Net Expend/ (Income) 2023/24 £000s	Gross Expend 2024/25 £000s	Income 2024/25 £000s	Net Expend/ (Income) 2024/25 £000s
Markets	94	140	(42)	98
Industrial Units	(126)	39	(165)	(126)
Business Office Facilities	196	392	(37)	355
Futures Park Units	(427)	34	(454)	(420)
Bus Station Units	-	1	(32)	(31)
Commercial Properties	-	(15)	(38)	(53)
Total Trading Accounts	(263)	592	(767)	(176)

Note 6 Retained Business Rates

In April 2013 Local Government funding changed with the introduction of a system of locally retained business rates. Rossendale Council now has a direct stake in the business rates collected within the borough and at Full Council in February the Council sets a precept based on 40% of the business rates forecast to be collected within the Borough, from which it pays a tariff to Central Government.

The Lancashire Business Rates Pool, of which Rossendale Borough Council is a member, came into effect on 1st April 2016. Under the Pool arrangements, the first 50% of business rates continue to go to Central Government, 9% goes to Lancashire County Council and 1% goes to Lancashire Fire Authority, with Rossendale Borough Council taking the remaining 40%. From that 40% Rossendale continues to pay a Tariff to the Pool. As a result, Rossendale Borough Council retains 90% of any and all surplus or deficit arising from increases in the overall business rates. Added to this, Rossendale Borough Council benefits from 100% of the business rates from renewable energy installations.

Business Rates Income & Expenditure	2023/24 £000s	2024/25 £000s
Rossendale Borough Council Share of Business Rates Income	(5,705)	(5,448)
Less Tariff Payable to Central Government	3,482	3,459
(Surplus)/Deficit Payment in Year (declared January prior to start of year)	479	330
Movement on Collection Fund (Surplus)/Deficit at Year End	589	(501)
Business Rates Retained on Renewable Energy Schemes	(231)	(277)
10% Retained Levy Payable to Lancashire County Council under pooling	55	59
Overall Net Retained Business Rates Related Income	(1,331)	(2,378)

Note 7 Grant Income

The Council recognised the following significant grants, contributions and donations during 2024/25:

Grants and contributions received	2023/24 £000s	2024/25 £000s
Credited to Cost of Services		
<i>Grants received for Revenue Purposes</i>		
DWP - Housing Benefits - paid to claimants	11,230	11,025
DWP - Housing Benefits - re Council Tenants	478	599
DWP - Discretionary Housing Payments	70	70
DWP - Housing Benefits - administration grant	172	166
DWP - Misc Grants	84	58
MHCLG - Flexible Homeslessness Prevention Grant	207	315
MHCLG - Rough Sleeping Initiative	151	111
MHCLG - New Burdens Grants	30	8
MHCLG - Business Rates Collection Grant	97	97
MHCLG - Domestic Abuse	33	-
MHCLG - Energy Schemes	157	-
MHCLG - Other Grants	126	123
MHCLG - Defra Grants	139	43
MHCLG - Green Belt Fund	-	70
MHCLG - Service Grants Capacity and Capability	86	-
Home Office Asylum Dispersal Funds	245	338
Business Energy Industrial Strategy (BEIS)	-	-
LCC - Domestic Abuse Grant	40	-
LCC - Housing Support Fund	640	658
LCC - Ukraine Funding	140	-
LCC - Afgan Resettlement Programme (ARP)	18	14
LCC - Other Grants	-	-
LCC - Affordable Warmth Grant	61	4
UKSPF - Revenue	664	636
Historic England - Heritage Action Zone	24	13
Innovate Net Aero	-	264
UKP General Election	-	161
Other minor grants and contributions	445	658
	15,337	15,431
<i>Grants received for Capital Purposes</i>		
Capital Regeneration Programme	-	2,676
LCC Better Care Fund - Disabled Adaptations Grant	1,265	1,440
Lancashire Environmental Fund	30	75
UKSPF - Capital	96	843
DLUHC - Local Authority Housing Fund	553	231
Historic England - Heritage Action Zone	121	-
Lancashire Enterprise Partnership	136	(162)
National Lottery Heritage Fund	184	499
S106 Capital Contributions	750	319
FCC Recycling UK	198	153
Lawn Tennis Association Trust	110	-
DEFRA - Food Waste	-	211
On Street Residential Charge point Scheme (ORCS)	-	160
Sport England	-	290
Misc Contributions	149	80
	3,592	6,815
Total in the CIES Cost of Services	18,929	22,246

Grants note continued..	2023/24 £000s	2024/25 £000s
Credited to Taxation and Non-Specific Grant Income		
Service Grant	88	15
Funding Guarantee	286	361
Revenue Support Grant	85	91
DLUHC- New Homes Bonus	1	163
DLUHC - NNDR Reconciliation	-	220
DLUHC Levy Account Surplus	18	18
DLUHC - Business Rates - Small Business Reliefs	2,177	2,067
Non-Specific Grants in the CIES	2,655	2,935

Note 8 Members Allowances

An Independent Remuneration Panel meet at a minimum of every 4 years to review Member's Allowances. This group last met in December 2023. Individual member allowance rates have remained unchanged from the previous year, however following boundary changes and modifications to the electoral system, the total number of councillors has been reduced from 36 to 30, which has resulted in a corresponding reduction in the overall allowances budget despite the unchanged individual rates.

Total Cost of Elected Members	2023/24 £000s	2024/25 £000s
Basic Allowance	124	106
Special Responsibility Allowance	71	65
Employers National Insurance incurred	3	3
Mileage, subsistence & other reimbursements	8	-
	206	174

Annual amounts payable for elected roles	2023/24 £s	2024/25 £s
Basic Allowance	3,477	3,477
Special Responsibility Allowances		
Leader of Majority or Largest Group	13,908	13,908
Deputy Leader of Majority or Largest Group	10,431	10,431
Leader of Minority or Second Largest Group	6,954	6,954
Cabinet Members	6,954	6,954
All Committee Chairs (4)	3,477	3,477
One off Payment for Chairing Meetings	156	156

Note 9 Senior Officers' Remuneration

The table below shows remuneration details for the Chief Executive and the Senior Officers directly responsible to him, along with their respective salary (including fees and allowances), employer's pension contributions and total remuneration during 2024/25, along with prior year comparators which were restated to include local elections as a cost to the council.

During the year the Chief Finance Officer post was disestablished and a Director of Resources post was established.

Senior Officers		Salary £	Other Allowances & Expenses £	Election Duties £	Pension £	Total £
Chief Executive	2024/25	115,826	1,004	5,000	17,276	139,106
	2023/24	112,374	531	3,023	16,407	132,334
Director of Economic Dev	2024/25	84,163	-	262	12,370	96,795
	2023/24	80,118	-	302	11,697	92,117
Director of Communities #	2024/25	-	-	-	-	-
	2023/24	14,201	-	299	2,003	16,503
Director of Resources #	2024/25	51,221	-	-	7,478	58,699
	2023/24	-	-	-	-	-
Chief Finance Officer #	2024/25	19,321	59	237	2,430	22,047
	2023/24	71,535	132	162	10,078	81,907
Legal Services Manager	2024/25	57,050	-	619	8,329	65,998
	2023/24	55,659	-	432	8,126	64,217
HR Manager	2024/25	56,822	-	-	8,329	65,151
	2023/24	55,659	46	-	8,126	63,831

Director of Communities left 28/05/2023 - disestablished as part of structure

Director of Resources started 02/09/2024 - established as part of structure

Chief Finance Officer left 26/06/2024 - disestablished as part of structure

Note 10 Other Officers' Remuneration

The number of employees whose remuneration, excluding pension contributions, was £50,000 or more are listed in the table opposite in bands of £5,000.

The Code includes a requirement to disclose the costs of exit packages paid by the Council in bands of £5k. The Council has paid no exit packages in either 2023/24 or 2024/25.

Officers with remuneration above £50,000 (excl pension)	2023/24 Number	2024/25 Number
£50,000 - £54,999	1	-
£55,000 - £59,999	4	5
£60,000 - £64,999	2	1
£65,000 - £69,999	-	1
£70,000 - £74,999	1	1
£75,000 - £79,999	-	-
£80,000 - £84,999	2	1
£85,000 - £89,999	-	1
£90,000 - £94,999	-	-
£95,000 - £99,999	-	-
£100,000 - £109,999	-	-
£110,000 - £114,999	1	-
£115,000 - £119,999	-	1
	11	11

Note 11 Related Parties

The Council is required to disclose material transactions with related parties, bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

Central government

Central government has significant influence over the general operations of the Council – it is responsible for providing the statutory framework within which the Council operates, provides a large proportion of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties (eg council tax bills, housing benefits).

Other local authorities and precepting bodies

- Payments to the Lancashire County Council Pension Fund.
- Precepts in relation to Council Tax and Business Rates are paid to Central Government, Lancashire Police Authority, Lancashire Fire Authority, Lancashire County Council.
- The Lancashire Business Rates Pool.
- Precept payable to Whitworth Town Council – see the Narrative Statement and the Comprehensive Income & Expenditure Statement.

Other key partners

In June 2004 the bulk of Rossendale's Leisure Facilities transferred to the management of the newly-formed independent Rossendale Leisure Trust.

- Historically, the Council gave the Trust an operational grant. However, the Council purchased the balance of the Haslingden Gym extension loan in November 2016 at a cost of £1,010k. The Trust now pays a rental charge for using the asset of £60k per annum for its remaining 11 year life. This represents a saving for the Trust which negated the need for any grant funding from 2017/18 onwards. The outstanding balance on this loan at the end of 2024/25 is £625k.
- Since 2016/17 the Council has made three loans to the Trust;
 - 2016/17 a loan of £41k was made for Solar Panels at Marl Pits. 2024/25 saw the final payment of £2.3k.
 - 2016/17 a loan of £24.6k was made for Solar Panels at The Ashcroft. As at 31st March 2025 the balanced owed on this loan was £1.3k.
 - 2019/20 an interest-bearing loan of £256k was made for gym equipment refresh at the Adrenalin Centre. As at 31st March 2025 the balance owed on this loan was £114.7k.

The Council deferred payment on all the above loans for 2020/21 and 2021/22 due to the Covid Pandemic.

- During 2024/25 the Trust transferred monies at the end of each month to cover monthly costs. The agreement was to pay the salary costs and creditor payments within the month plus £50k to reduce the outstanding debt brought forward from previous years. This was on the understanding that £200k would be retained in the RLT bank account. This has proven difficult during 2024/25 due to increased payroll costs and energy costs. The balance brought forward from 2023/24 is £1,284.9k. The balance at the end of March 2025 remains at £1,284.9k. Debtor invoices outstanding at the end of the year is £46.1k.
- The RLT Group balance is £1,381.7k and sits within the Council's Balance Sheet.
- The solar panel loans to the Trust are considered soft loans because interest payments have not been charged and are not material in 2024/25.
- To assist the Trust in its efforts to find operational efficiencies, the Council began to provide its professional financial and IT services in April 2013 under a service level agreement. No charge was made for these services. In 2023/24 the trust took back the function of professional financial and IT services. To aid the transition RBC contributed £70k to RLT in the years 2023/24 and 2024/25 and will contribute £70k in 2025/26.

The RTB Partnership Ltd was incorporated on the 4th February 2013, with equal partners being Rossendale Borough Council, Together Housing and Barnfield Construction Ltd. The Partnership is a vehicle to facilitate a variety of development projects across the borough. During 2024/25 no contributions have been made by the Council.

Members and Chief Officers

The Council's Standing Orders make provision for a register of Members and Officers interests.

Upon review of this register it is considered that any transactions involving Members and Chief Officers with related parties have complied with the above regulations and are not material.

Note 12 External Audit Costs

The sums due from Rossendale Borough Council to the external auditors for works carried out relating to the year of account 2024/25 were:-

Audit costs	2023/24 £000s	2024/25 £000s
Fees payable in respect of external audit of accounts	37	45
Share of redistribution of surplus funds on national PSAA Account	(2)	-
Fees payable for non-audit assurance work	21	10
	56	55



Note 13 Adjustments between Accounting Basis and Funding Basis under regulations

This note details the adjustments that are made in the Movement in Reserves Statement to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice to arrive at the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

The table below details the changes in 2024/25 while the financial year 2023/24 can be found on the following page.

Adjustments to the Comprehensive Income and Expenditure Statement in the Movement in Reserves Statement	2024/25			
	General Fund Balance	Capital Receipts Reserve	Govt Grants Unapplied	Unuseable Reserves
	£000s	£000s	£000s	£000s
Capital Adjustment Account adjustments				
Depreciation of Property, Plant & Equipment (PPE)	1,522	-	-	(1,522)
Impairment of Property, Plant & Equipment (PPE)	183	-	-	(183)
Revaluation gain/loss on Property, Plant and Equipment (PPE)	44	-	-	(44)
Amortisation of Intangible Assets	38	-	-	(38)
Revenue Expend funded from Capital under Statute (REFCUS)	2,406	-	-	(2,406)
REFCUS for Empty Homes Scheme	-	-	-	-
Net book value of assets sold	42	-	-	(42)
Statutory provisions for financing of capital investment (MRP)	(687)	-	-	687
Capital Receipts Reserve adjustments				
Transfer of cash proceeds of assets sold	(82)	82	-	-
Other Income	(56)	56	-	-
Use of Capital Receipts Reserve to fund capital spend	-	(500)	-	500
Capital Grants Unapplied Account adjustments				
Capital grants and contributions credited to the CIES	562	-	(562)	-
Application of grants to the Capital Adjustment Account (CAA)	(6,606)	-	-	6,606
Pensions Reserve adjustments				
Employer contributions paid to the Pension Fund	(934)	-	-	934
Net IAS19 charges made for retirement benefits	929	-	-	(929)
Collection Fund Adjustment Account adjustments				
Difference between the Council Tax and Non-Domestic Rates income credited to the CIES and that calculated in accordance with statutory requirements	(126)	-	-	126
Adjustments between accounting basis & funding basis under regulations	(2,765)	(362)	(562)	3,689

Adjustments to the Comprehensive Income and Expenditure Statement in the Movement in Reserves Statement	2023/24			
	General Fund Balance	Capital Receipts Reserve	Govt Grants Unapplied	Unuseable Reserves
	£000s	£000s	£000s	£000s
Capital Adjustment Account adjustments				
Depreciation of Property, Plant & Equipment (PPE)	1,245	-	-	(1,245)
Impairment of Property, Plant & Equipment (PPE)	114	-	-	(114)
Revaluation gain/loss on Property, Plant and Equipment (PPE)	(161)	-	-	161
Amortisation of Intangible Assets	13	-	-	(13)
Revenue Expend funded from Capital under Statute (REFCUS)	1,745	-	-	(1,745)
REFCUS for Empty Homes Scheme	204	-	-	(204)
Net book value of assets sold	362	-	-	(362)
Statutory provisions for financing of capital investment (MRP)	(522)	-	-	522
Capital Receipts Reserve adjustments				
Transfer of cash proceeds of assets sold	(572)	572	-	-
Other Income	-	-	-	-
Use of Capital Receipts to fund capital spend	-	-	-	-
Capital Grants Unapplied Account adjustments				
Capital grants and contributions credited to the CIES	(68)	-	68	-
Application of grants to the Capital Adjustment Account	(2,250)	-	-	2,250
Pensions Reserve adjustments				
Employer contributions to the Pension Fund	(901)	-	-	901
Net IAS19 charges made for retirement benefits	891	-	-	(891)
Collection Fund Adjustment Account adjustments				
Difference between the Council Tax and Non-Domestic Rates income credited to the CIES and that calculated in accordance with statutory requirements	91	-	-	(91)
Adjustments between accounting basis & funding basis under regulations	191	572	68	(831)



Note 14 Property, Plant and Equipment

14a Movements during the year

Movements on property, plant & equipment assets in 2024/25 were as follows:-

Property, Plant & Equipment 2024/25	Land & Buildings £000s	Vehicles, Plant, & Furniture & Equip £000s	Infra- structure Assets £000s	Community Assets £000s	Assets under constr'n £000s	Surplus Assets £000s	Total Assets £000s
Cost or Valuation 1st April 2024	35,421	9,528	387	3,629	6,390	762	56,117
Additions	3,067	1,315	144	51	2,091	6	6,674
Donated Assets							-
Revaluation increases/(decreases)							
to Revaluation Reserve	3,792	-	5	555	-	(1)	4,351
to Provision of Services	(62)	-	-	(70)	-	87	(45)
Reclassifications-							
to/from Assets Held for Sale	(1,298)					(8)	(1,306)
others	3,162	730			(3,631)	(262)	(0)
Derecognition-							
on disposal	(35)	(280)	-	-	-	-	(315)
Cost or Valuation 31st March 2025	44,047	11,293	536	4,165	4,850	584	65,475
Accum Depreciation and Impairments 1st April 2024	(12,329)	(6,204)	(253)	(633)	(490)	(131)	(20,040)
Depreciation for the year-							
to Revaluation Reserve	(217)	-	-	(18)	-	-	(235)
to Provision of Services	(386)	(837)	(9)	(55)	-	-	(1,287)
Impairment (losses)/reversals							
to Revaluation Reserve	(161)	-	-	(5)	-	-	(166)
to Provision of Services	(11)	-	-	-	-	-	(11)
Reclassifications	(34)				48		15
Derecognition-							
on disposal	-	275	-	-	-	-	275
Accumulated Depreciation and Impairments 31st March 2025	(13,138)	(6,766)	(262)	(711)	(442)	(131)	(21,449)
Net Book Value at 31st March 2025	30,910	4,527	274	3,454	4,408	453	44,026
Net Book Value at 31st March 2024	23,092	3,324	134	2,996	5,900	631	36,077

Depreciation, using the straight-line method, has been charged according to the estimated life of the assets involved on the following basis.

- Operational buildings generally have a useful life of 50 years, except where expert opinion has reduced this estimate. The land upon which the buildings reside is not subject to depreciation.
- Vehicles are depreciated over a useful life of 3-7 years depending upon their technical or mechanical nature.
- Equipment such as refuse bins, are depreciated over their individual useful life determined at the point of acquisition.
- All other assets under land, assets under construction, community assets, investment and surplus assets are not depreciated.

Component accounting is applied to all revaluation exercises on the following basis.

- For all property assets, land and buildings are valued separately. Only assets with a combined land and buildings value of £500k and over will be subject to component accounting.
- Significant components are items (or groups of items) with a value of at least 25% of the total asset value.

Fair Value Hierarchy – Surplus Assets

- Surplus assets comprise land from which the Council does not provide services. The Council has determined all of its surplus assets are valued at level 2 inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly at 31 March 2024 and 2025.

Comparator movements in 2023/24 were as follows:

Property, Plant & Equipment 2023/24	Land & Buildings £000s	Vehicles, Plant, & Furniture & Equip £000s	Infra- structure Assets £000s	Community Assets £000s	Assets under constr'n £000s	Surplus Assets £000s	Total Assets £000s
Cost or Valuation 1st April 2023	34,397	8,485	385	3,145	6,163	744	53,319
Additions	1,743	870	-	484	227	18	3,342
Donated Assets	-	-	-	-	-	-	-
Revaluation increases/(decreases)							
to Revaluation Reserve	(1,128)	-	2	-	-	-	(1,126)
to Provision of Services	(161)	-	-	-	-	-	(161)
Reclassifications-							
to/from Assets Held for Sale	570	-	-	-	-	-	570
others	-	-	-	-	-	-	-
Derecognition- on disposal	-	173	-	-	-	-	173
Cost or Valuation 31st March 2024	35,421	9,528	387	3,629	6,390	762	56,117
Accum Depreciation and Impairments 1st April 2023	(11,480)	(5,328)	(244)	(541)	(477)	(131)	(18,201)
Depreciation for the year-							
to Revaluation Reserve	(178)	-	-	(3)	-	-	(181)
to Provision of Services	(311)	(679)	(9)	(52)	(13)	-	(1,064)
Impairment (losses)/reversals							
to Revaluation Reserve	(9)	-	-	(15)	-	-	(24)
to Provision of Services	(10)	(2)	-	(22)	-	-	(34)
Reclassifications	-	-	-	-	-	-	-
Derecognition- on disposal	(341)	(195)	-	-	-	-	(536)
Accumulated Depreciation and Impairments 31st March 2024	(12,329)	(6,204)	(253)	(633)	(490)	(131)	(20,040)
Net Book Value at 31st March 2024	23,092	3,324	134	2,996	5,900	631	36,077
Net Book Value at 31st March 2023	22,917	3,157	141	2,604	5,686	613	35,118



14b Revaluation Programme

During 2024/25 the Councils property portfolio was valued by external RICS-qualified officers from Capita Symonds Ltd, PO BOX 212, Faverdale Industrial Estate, Darlington, DL1 9HN, in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

The Council carries out a revaluation programme that ensures that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years.

Assets valued in previous years have not undergone any material changes which would alter their valuations.

Properties regarded by the Council as operational are to be valued on the basis of existing use value or, where this cannot be assessed because there is no market for the subject asset, the depreciated replacement cost. Valuations of vehicles, plant, furniture and equipment are based on depreciated historic cost.

The details below show the history of the revaluation programme and the next planned revaluation exercise for each type of asset held. Under the provisions of the Code assets of a similar type should be revalued together.

Revaluation Programme for assets under Property, Plant & Equipment	Land & Buildings	Vehicles, Plant, Furniture & Equip	Infra-structure Assets	Community Assets	Assets under constr'n	Surplus Assets	Total PPE
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Carried at Historic Cost	2,546	4,527	262	295	4,408	-	12,038
March 2021	2,379	-	-	-	-	-	2,379
March 2022	8,567	-	4	282	-	-	8,853
March 2023	2,041	-	-	256	-	-	2,297
March 2024	8,929	-	3	-	-	-	8,932
March 2025	6,448	-	5	2,621	-	453	9,527
Net Book Value 31st March 2025	30,910	4,527	274	3,454	4,408	453	44,026

Note 15 Heritage Assets

The Heritage Assets held by the Council fall into four categories: Whitaker Museum Collection, War Memorials, Panopticon and Civic Regalia. All these categories have been in the Council's ownership for a number of years and are held for their intrinsic worth as opposed to potential financial gain. As such, they are unlikely to be sold.

The War Memorials and Panopticon are reported at historic cost and the Museum Collection and Civic Regalia are reported at insurance valuation. According to the Code there is no prescribed minimum period between valuations and so the Council does not intend to revalue its Heritage Assets in the near future.

Heritage Assets	Museum Collection £000s	War Memorials £000s	Panopticon £000s	Civic Regalia £000s	Total £000s
Cost or Valuation 1st April 2023	1,507	73	21	800	2,401
Additions	-	-	-	-	-
Revaluation Gains	-	-	-	-	-
Revaluation Losses recognised in the Revaluation Reserve	-	(2)	-	-	(2)
Cost or Valuation 31st March 2024	1,507	71	21	800	2,399
Additions	-	-	-	-	-
Revaluation Gains	-	-	-	-	-
Revaluation Losses recognised in the Revaluation Reserve	-	-	-	-	-
Cost or Valuation 31st March 2025	1,507	71	21	800	2,399

Note 16 Investment Properties

The Council has one piece of land classified as an investment property following the agreement of a long-term lease.

Fair Value Hierarchy – Investment Properties.

The Council has determined that this asset should be valued as a level 2 input, therefore, the level of rental income receivable is factored into the calculation to determine the fair value of the asset

Investment Properties	2023/24 £000s	2024/25 £000s
Fair Value 1st April	525	525
Revaluations	-	-
Cost or Valuation 31st March	525	525
Accum Depreciation 1st April	-	-
Gains/Losses in Fair Value	-	-
Accum Depreciation and Impairments 31st March	-	-
Fair Value at 31st March	525	525
Rental income within the year	25	36

Note 17 Intangible Assets

Intangible Assets	2023/24 £000s	2024/25 £000s
Cost or Valuation 1st April	1,141	1,308
Acquisitions	34	48
Assets reclassified to/(from) PPE	133	-
Cost or Valuation 31st March	1,308	1,356
Accum Depreciation 1st April	(1,082)	(1,152)
Impairment losses/(reversals)	(56)	(5)
Amortisation for the period	(14)	(38)
Accum Depreciation and Impairments 31st March	(1,152)	(1,195)
Net Book Value at 31st March	156	161

The Council accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item under Property, Plant and Equipment. At Rossendale Borough Council these intangible assets comprise only purchased licenses as the Council has no internally generated software.

All software is given a finite useful life, based on assessments of the expected benefit to the Council, over which depreciation is calculated on a straight line basis. The default value for the useful life is 5 years and all current assets have been deemed to follow that standard.



Note 18 Capital Expenditure, Financing and Capitalisation of Borrowing Costs

The total amount of capital expenditure incurred in the year is shown in the table below, together with the resources that have been used to finance it.

18a - Capital Expenditure on Council Assets

The Capital Financing Requirements (CFR) is a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. This capital expenditure is charged to future years through Minimum Revenue Provision (MRP) as assets are used by the Council. Rossendale Borough Council splits the CFR into two distinct elements; those costs pertaining to the East Lancs Empty Homes Scheme and other capital expenditure. As the Empty Homes Scheme has now ended this will not be necessary in future years. The movement in the CFR during the year is analysed in the second part of this note.

Capital Financing Requirement	2023/24 £000s	2024/25 £000s
Opening Capital Financing Requirement	16,425	18,236
Non-Empty Homes Opening Capital Financing Requirement	15,528	17,339
Capital investments		
Property, Plant & Equipment	3,343	6,674
Intangible Assets	166	48
Revenue Expenditure funded from Capital under Statute	1,745	2,406
	5,254	9,128
Sources of Finance		
Capital Receipts	-	(500)
Government Grants and other contributions	(2,921)	(7,129)
Revenue Expenditure funded from Capital under Statute:-		
Direct revenue contributions	-	-
Minimum Revenue Provision (MRP)	(522)	(687)
Non Empty Homes Closing Capital Financing Requirement	17,339	18,151
Empty Homes Opening Capital Financing Requirement	897	897
Empty Homes		
Revenue Expenditure funded from Capital under Statute	204	-
Sources of Finance		
Capital Receipts	-	-
Sums set aside from Revenue:- Direct revenue contributions	(204)	-
Empty Homes Closing Capital Financing Requirement	897	897
Closing Capital Financing Requirement	18,236	19,048
Explanation of movements in the year -		
Increase in underlying borrowing (net of direct grants and contributions)	2,333	1,499
Repayments (MRP)	(522)	(687)
Increase/(Decrease) in Capital Financing Requirement	1,811	812

The capital expenditure shown above is split between Council-owned assets and those owned by third parties. The Council incurs capital expenditure on third party assets through schemes like the Disabled Facilities Grants (DFGs), the Bacup Heritage Action Zone and the East Lancs Empty Homes Scheme. The distinction is an important one because capital expenditure on assets not owned by the Council is permitted by Statute, but is accounted for as revenue expenditure, along with its respective funding. Hence, in the table above there are details of 'Revenue Expenditure funded from Capital under Statue' (REFCUS) and funding from grants and other receipts and contributions, not from MRP.

18b – Capital Commitments

As at 31st March 2025, the Council was contractually committed to a total of £2,123k (£539k 2023/24). The individual capital schemes are listed below:-

Contractual commitments	2023/24 £000s	2024/25 £000s
Variou small projects	58	57
Henrietta Street Software improvements	98	13
Bacup Cemetery	-	52
LEP Growth Deal	51	-
Bacup Market	182	184
Rawtenstall Market	58	238
Rawtenstall Gyratory	60	68
Haslingden Big Lamp	-	1,270
Waste Management	-	210
Mechanics Hall	32	-
UK Shared Prosperity	-	31
	539	2,123

Note 19 Leases

19a - Authority as Lessee

During 2014/15 the Council became directly responsible for the leases of domestic properties under the East Lancashire Empty Homes Scheme which were to be met from future rental incomes. The Council contracted with managing agents to manage the properties on its behalf, with the majority of properties managed by Calico Housing Ltd. The managing agents arranged the contracts with tenants, collected the rent and pay the leases over to the property owners. The lease commitments shown below refer solely to the properties which the Council were in the process of returning to the owners at which point all future lease commitments shown below will be extinguished. All remaining properties were successfully returned to owners in 2024/25.

Authority as a Lessee	2023/24 £000s	2024/25 £000s
Lease Payments within the year	163	35
Future minimum lease commitments		
Amounts falling due within 1 year	30	-
Amounts falling due within 2-5 years	6	-
Amounts falling due within 6-10 years	-	-
Total Minimum Future Lease Payments	36	-

19b – Authority as Lessor

The Council leases out land and property under operating leases for services sport and leisure, regeneration and commercial use.

Authority as a Lessor	2023/24 £000s	2024/25 £000s
Not later than one year	597	619
Later than one year and not later than five years	2,065	2,041
Later than five years	5,253	7,846
	7,915	10,506

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews

Note 20 Long-term Debtors

Long Term Debtors	Ross'dale Leisure Trust £000s	Empty Homes Loans £000s	Other loans & mortgages £000s	Total £000s
Debt Outstanding 1st April 2023	29	1,226	10	1,265
Advances	-	2	-	2
Receipts	(6)	-	-	(6)
	23	1,228	10	1,261
Expected Credit Loss Impairment	-	(1,023)	-	(1,023)
Balance at 31st March 2024	23	205	10	238
Debt Outstanding 1st April 2024	23	1,228	10	1,261
Advances	-	-	-	-
Receipts	(6)	-	-	(6)
	17	1,228	10	1,255
Expected Credit Loss Impairment	-	(1,026)	-	(1,026)
Balance at 31st March 2025	17	202	10	229

The East Lancs Empty Homes Strategy moved into full operations during 2013-14. Funded by the Homes and Communities Agency (HCA) in the first instance, this programme saw long-term empty properties across East Lancashire brought back into use. Any renovation costs, shown above as advances, were being recouped from property rentals during the life of the lease, shown above as receipts. At the end of these leases these properties reverted to their owners. Where loans could not be recovered upon property handback, land charges were in place to recover debt upon eventual sale.

Note 21 Nature and extent of risks arising from Financial Instruments

21a - Categories of Financial Instruments

The following categories of financial instruments are carried on the Balance Sheet

Financial Assets - Balances at Amortised Cost	2023/24		2024/25	
	Long Term £000	Short term £000	Long Term £000	Short Term £000
Investments	2	5,500	2	6,000
Cash and Cash Equivalents	-	2,209	-	6,087
Debtors	238	2,204	229	2,059
<i>Debtors that are not financial Instruments</i>		4,140		1,605
<i>Total Debtors</i>	238	6,344	229	3,664
Total Financial Assets	240	9,913	231	14,146

Financial Liabilities - Balances at Amortised Cost	2023/24		2024/25	
	Long Term £000	Short term £000	Long Term £000	Short Term £000
Borrowing	(3,290)	(284)	(3,006)	(284)
Creditors	-	(3,498)	-	(3,662)
<i>Creditors that are not financial Instruments</i>		(2,080)		(988)
<i>Total Creditors</i>		(5,578)		(4,650)
Total Financial Liabilities	(3,290)	(3,782)	(3,006)	(3,946)

The Financial Instruments categorised above represent:

Financial Assets

- Amounts shown under Investments consist of cash held by the Council, bank accounts and short term investments.
- Amounts shown under Long-Term Debtors consist of loans to property owners under the Empty Homes scheme and a loan to Rossendale Leisure Trust.
- Amounts shown under Short-Term Debtors represents net operational (sundry) debtors.

Fair Value Hierarchy of Investments - The investments above were assessed as level 2 - inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly at 31 March 2024 and 2025.

Financial Liabilities

- Amounts shown under Long-Term and Shot-Term borrowings are loans with the Public Works Loan Board.
- Amounts shown under Short-Term Creditors are the Council's operational creditors.

21b - Financial Instrument Gains/Losses

The amounts shown below are recognised in the Comprehensive Income and Expenditure Statement under the (Surplus) or Deficit on Provision of Services:

Income & Expenses Gains	2023/24 £000	2024/25 £000
Financial Liabilities		
Interest Expenses	119	111
Financial Assets		
Interest Income	(496)	(640)
Net (Gain)/Loss charged to Surplus or Deficit on Provision of Services	(377)	(529)

21c - Fair value of assets and liabilities carried at amortised cost

Financial liabilities and assets represented above under Categories of Financial Instruments are carried on the balance sheet at amortised cost. The fair value can be assessed by calculating the present value of the cash flows that take place over the remaining life of the instruments, using the following assumptions.

- For loans from the PWLB the fair value was calculated by reference to the premature repayment set of rates in force on 31st March 2024 and 31st March 2025 respectively.
- No early repayment or impairment is recognised.
- Where an instrument will mature in the next 12 months the carrying amount is assumed to approximate to fair value.
- The fair value of trade and other receivables is taken to be the invoiced amount.

The fair values are calculated as follows:

	31st March 2024		31st March 2025	
	Carrying amount £000s	Fair Value £000s	Carrying Amount £000s	Fair Value £000s
Borrowings	(3,574)	(3,423)	(3,290)	(2,935)
Short Term Creditors	(3,498)	(3,498)	(3,662)	(3,662)
Total Financial Liabilities	(7,072)	(6,921)	(6,952)	(6,597)
Long Term Investments	2	2	2	2
Investments <1 year	5,500	5,500	6,000	6,000
Long Term Debtors	238	238	229	229
Short Term Trade Debtors	2,204	2,204	2,865	2,865
Cash and Cash Equivalents	2,209	2,209	6,087	6,087
Total Financial Assets	10,153	10,153	15,183	15,183

At March 2025 Rossendale Borough Council had two outstanding PWLB Loans. One was taken out in March 2010 for 25 Years at a fixed rate of 4.49%, the other was taken out in August 2019 for £2m over 20 years at a fixed interest rate of 1.34%. The premature repayment rates applicable on 31st March 2025 were 4.05% and 4.25% respectively. The figures for fair value above were £1,881k and £1,199k, as supplied by the Council's treasury management advisor, MUFG Corporate Markets. For a sensitivity analysis, MUFG Corporate Markets have confirmed that similar new loans on the 31st March 2025 at the discount rates above would have reduced the fair value of the loan at the end of 2024/25 by £145k to £2,935k.

The Council's Portfolio of treasury management investments does not include any long-term deposits over 365 days. For Investments under 365 days the deposit value is taken as a fair approximation of their value.

Short-term debtors and creditors are carried at cost as this is a fair approximation of their value.

Note 22 Nature and extent of risks arising from Financial Instruments

Key Risks

The Council's activity exposes it to a variety of financial risks, the key risks are:

- Credit risk the possibility that other parties might fail to pay amounts due to the Council;
- Liquidity risk the possibility that the Council might not have funds available to meet its commitments to make payments;
- Re-financing risks the possibility that the Council might be required to renew a financial instrument on maturity at disadvantageous interest rates or terms;
- Market risk the possibility that financial loss might arise for the council as a result of changes in such measures as interest rates movements.

Overall procedures for Managing Risks

The Council's overall risk management procedures focus on the unpredictability of financial markets, and implementing restrictions to minimise potential adverse effects on the resources available to fund services. The procedures for risk management are set out through a legal framework set out in the Local Government Act 2003 and the associated regulations. These require the Council to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued through the Act. Overall these procedures require the Council to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice;
- by approving annually in advance prudential indicators for the following three years limiting:
 - the Council's overall borrowing;
 - it's maximum and minimum exposures to fixed and variable rates;
 - it's maximum and minimum exposures of the maturity structure of its debt;
 - it's maximum annual exposures to investments maturing beyond a year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the government guidance.

These requirements are known as Prudential Indicators and are required to be reported and approved alongside the Council's annual Council Tax budget setting in February, along with the annual Treasury Management Strategy which outlines the detailed approach to managing risk in relation to the Council's financial instrument exposure. Actual performance is also reported quarterly to Members.

These policies are implemented by the Council's Financial Services staff. The Council maintains written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed annually.

Credit Risk

Credit risk arises from deposits with banks and financial institutions, and credit exposures to the Council's customers. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria and limits approved by the Council.

The Council maintains strict criteria for investment counterparties and monitors activity against these criteria. As a result of this high credit criteria there has been no experience of defaults. The Council refers to an approved list of organisations for investment purposes, assessed by the rating agencies, consisting of major banks, building societies and other local authorities. Maturity limits apply for each counterparty category and maximum investment limits also exist per counterparty and per sector.

No breaches of these criteria occurred during the reporting period and the Council does not expect any losses from non-performance by any counterparty in relation to financial deposits.

The following analysis summarises the Authority's potential maximum exposure to credit risk, based on experience of default assessed by the ratings agencies and the Council's experience of its customer collection levels over the last three financial years, adjusted to reflect current market conditions.

22a Credit Risk

Credit Risk	Actual Amount March 2025 £000s	Historical default £000s	Adjusted for market conditions %	Estimated maximum exposure March 2025 £000s	Estimated maximum exposure March 2024 £000s
Cash and Cash Equivalents	6,087	0.00%	0.00%	-	-
Investments - Bank Deposits	6,000	0.00%	0.00%	-	-
Investments - Others	-	0.00%	0.00%	-	-
Long Term Debtors	230	0.00%	0.00%	-	-
Short Term Trade Debtors	2,865	6.60%	7.00%	201	403
Total Financial Assets	15,182			201	403

22b Trade Debtors

Short Term Trade Debtors by age	31st March 2024 £000s	31st March 2025 £000s
Less than 3 months	2,469	2,320
Three to six months	22	134
Six months to one year	610	87
Over one year	1,479	1,597
Expected Credit Loss Impairment	(1,571)	(1,273)
Total Net Trade Debtors	3,009	2,865

Liquidity Risk

The council has ready access to borrowings from the Public Works Loan Board for long term borrowing and the Money Markets to cover any day-to-day cash flow need. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury management and investment strategy reports), as well as through cash flow management procedures required by the Code of Practice. The Council's performance in managing its current cash position is reported each quarter in the financial monitoring reports available on the website.

Refinancing and Maturity Risk

The approved prudential indicator limits for the maturity structure of debt and the limits placed on investments of greater than one year in duration are the key parameters used to address this risk. The approved treasury and investment strategy addresses the main risks and sets the operational parameters should the Council ever need to borrow funds.

Market Risk

There are three related risks the Council is aware of: interest rate risk, price risk and foreign exchange risk.

Interest Rate Risk

The Council has limited exposure to interest rate movements on its borrowings and investments. Borrowings are carried at fair value on the balance sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Comprehensive Income and Expenditure Statement and reflected in the General Fund Balance.

The Council has a number of strategies for managing interest rate risk. The annual Medium Term Financial Strategy draws together the Council's prudential indicators and its expected treasury operations, including an expectation of interest rate movements. The aim of the prudential indicators is to contain the activity of the treasury function within certain limits reducing the risk or likelihood of an adverse movement in certain interest rates or borrowing decisions that could impact negatively on the Council's overall financial position.

Within this Strategy prudential indicators are set which provide maximum and minimum limits for fixed and variable interest rate exposure. The Financial Services staff monitor markets and forecast interest rates within the year to adjust exposure appropriately. The indicators in force during 2024/25, which were approved along with the Council's annual budget in February 2024, are shown below.

22C Interest rate exposure

Limits in interest rate exposure	2023/24	2024/25
Max principal sums borrowed > 364 days	£20.75m	£20.75m
Borrowing limits on Fixed Interest Rates	100%	100%
Borrowing limits on Variable Interest Rates	0%	0%
Max sums invested > 364 days	£0m	£0m
Max sums invested with single body	£8m/50%	£8m/50%
Max sums invested with any group	£10m	£10m

Price Risk

The Council does not invest in instruments with this type of risk.

Foreign exchange risk

The Council has no financial assets or liabilities denominated in foreign currencies and has no exposure to loss arising from movements in exchange rates

Note 23 Debtors

The short-term debtors are shown below.

Debtors		31 st March 2024 £000s	31 st March 2025 £000s
Central Government Bodies		1,058	(1,208)
Other Local Authorities		1,317	1,536
Other entities and individuals	Council Tax	522	431
	Retained Business Rates	(61)	(380)
	Housing Benefits	805	805
	Advance Payments	499	421
	Sundry Trade Debtors	4,580	4,138
	Credit Loss Impairment	(2,376)	(2,079)
Net Balance at 31st March		6,344	3,664

Note 24 Short Term Investments and Cash and Cash Equivalents

Short Term Investments and Cash & Cash Equivalents	31 st March 2024 £000s	31 st March 2025 £000s
Short Term Investments (between 3 months and 1 year)	-	-
Short-term Investments at 31st March	-	-
Short term Investments (under 3 months)	5,500	6,000
Bank Deposits - Current Accounts	2,208	6,086
Petty Cash Accounts	1	1
Cash and cash equivalents at 31st March	7,709	12,087

Note 25 Assets Held for Sale

Current Assets held for sale	2023/24 £000s	2024/25 £000s
Balance at 1st April	570	-
Revaluation Gain on Dipsoal	-	-
Revaluation gains/(losses) to the Revaluation Reserve	-	-
Reclassifications	-	1,291
Amounts written back to tangible fixed assets	(570)	-
Balance at 31st March	-	1,291

Note 26 Creditors

The short-term creditors are shown below.

Creditors	31 st March 2024 £000s	31 st March 2025 £000s
Central Government Bodies	1,488	66
Other Local Authorities	37	37
Bodies external to government		
Advance Receipts: Council Tax	99	75
Advance Receipts: Retained Business Rates	73	(15)
Advance Receipts: Others	357	764
Accumulated Absences	25	61
Sundry Trade Creditors	3,499	3,662
Balance at 31st March	5,578	4,650



Note 27 Borrowing

In March 2010 the Council took out a PWLB loan of £4.6m over a life of 25 years at 4.49% to support the Council's capital spending, including the planned investment resulting from the Leisure Services Review. In August 2019 the Council took out a further loan of £2m over 20 years at 1.34% Repayment of both loans is based on equal instalments of principal.

PWLB Borrowing	31 st March 2024 £000s	31 st March 2025 £000s
Repayable in less than 12 months	284	284
Repayable between 1 and 2 years	284	284
between 2 and 5 years	852	852
between 5 and 10 years	1,420	1,420
in 10 years or more	734	450
Balance at 31st March	3,574	3,290

Note 28 Provisions

Provisions	31st March 2024 £000s	Movement in Year	31 st March 2025 £000s
Business Rate Appeals Provision	1,091	69	1,160
Strategic Housing Provision	149	(149)	-
Total Provisions	1,240	(80)	1,160

Note 29 Short-Term and Long term Grant Receipts in Advance

This account holds the movements between grants received and those recognised through the CIES when the grant conditions have been met.

During 2022/23 the Council was awarded funding through the UK Shared Prosperity Fund to be spent within three years. All funds were spent within this time frame.

In March 2025 the Council received a large sum of money in advance in relation to the Capital Regeneration Programme. This scheme now has an extended deadline March 2027.

The On-Street Residential Charging point scheme was completed during the year.

The Local Authority Housing Fund has continued into 2025/26 where additional monies have been received and the Council is in the process of using these funds to purchase additional properties to provide temporary accommodation.

The DEFRA Waste Capital Fund is a grant to enable the roll out of Food Waste Collection from April 2026. The money is being used to purchase additional waste vehicles.

The Plan for Neighbourhoods funding was Year 1 of a 10 year programme to improve a pre-defined area including Rawtenstall, Waterfoot and Crawshawbooth. The money in the table below relates to capacity funding received to prepare a Regeneration Plan.

Short-term and Long Term Grant Receipts in Advance	UKSPF	Capital Regeneration Programme	On-Street Residential Charge Point	Local Authority Housing Fund	DEFRA Waste Capital Fund	Long Term Plans for Town	Total
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
2023/24							
Balance Brought forward	168	-	-	-	-	-	168
Grant received/(repaid) in the year	642	1,224	129	688	-	-	2,683
Amounts recognised into the CIES (conditions met)	(760)	(553)	-	-	-	-	(1,313)
Balance at 31st March 2024	50	671	129	688	-	-	1,538
2024/25							
Balance Brought forward	50	671	129	688	-	-	1,538
Grant received/(repaid) in the year	1,681	5,118	-	50	528	170	7,547
Amounts recognised into the CIES (conditions met)	(1,731)	(2,720)	(129)	(245)	-	-	(4,825)
Balance at 31st March 2025	-	3,069	-	493	528	170	4,260

Note 30a Usable Reserves

The overall movements in the Council's Usable Reserves can be seen in the Movement in Reserves Statement. Further details on the movements in the individual Earmarked Reserves and Capital Grants Unapplied accounts can be found below, along with greater explanation of the activity on the Usable Capital Receipts Reserve.

Earmarked Reserves;

Directorate Investment Reserve – This reserve holds unspent budgets future one-off revenue projects.

Homelessness Reserve – This reserve holds funds for supporting ongoing and future projects to tackle homelessness within Rossendale.

Transitional Reserve – This reserve is to support the Council in its medium-term financial strategy.

Business Rates Retention Reserve – Following the localisation of non-domestic rates in April 2013, this reserve was established with the additional grant received for Small Business Rate Relief to support any future volatility of this new resource stream. The balance on this reserve will also be required to support the deficit on the Collection Fund Adjustment Account. Under the timings permitted by the Code each year's surplus or deficit will not impact on the CIES until the following year.

Individual Registration / local Election Reserve – Individual electoral registration implementation began in summer 2014 and this reserve was established to hold grant funds received during 2013/14 to be matched against costs as they arose over the subsequent years.

Planning Strategy Reserve – This reserve is to cover the costs of public scrutiny associated with reviews of planning strategy in the future.

Tourism Strategy Reserve – Since the Tourism Officer post was disestablished in 2011/12, monies have been set aside to allow the Council to support various events/ activities.

Haslingden Regeneration Reserve – The Council has previously set aside £100k to provide pump-priming funds for the wider regeneration of Haslingden.

Rawtenstall Bus Station Reserve – This reserve holds the commuted sum received from Lancashire County Council to cover future maintenance costs associated with the Rawtenstall Bus Station.

Response and Recovery Reserve – The Council received a number of grants in response to Covid19 to support service delivery and the community through the pandemic.

Asylum Dispersal funds – To support asylum seekers with housing needs.

Ukraine Guests – to support Ukraine guests and their sponsors

Earmarked Reserves	Balance 31 st March 2024 £000s	Income & Transfer to Reserves £000s	Transfers between Reserves £000s	Utilised from Reserves £000s	Balance 31 st March 2025 £000s
Directorate Operational Reserves	964	112	(69)	(143)	864
Homelessness	314	-	-	(26)	288
Transitional Reserve	4,865	281	772	(8)	5,910
Business Rates Retention	1,028	2,084	-	-	3,112
Individual Registration	93	21	(114)	-	-
Planning Strategy	386	139	(24)	(102)	399
Tourism Strategy	28	-	(28)	-	-
Haslingden Regeneration	34	-	-	-	34
Rawtenstall Bus Station	486	-	-	-	486
Response and Recovery	558	-	(537)	(21)	-
Asylum Dispersal Funds	147	211	-	(2)	356
Ukraine Guests	194	-	-	(129)	65
MMI	229	-	-	-	229
	9,326	2,848	-	(431)	11,743

Note 30b - Capital Receipts Reserve

These are capital receipts (net of asset values) which have not yet been used to finance capital expenditure or repay debt.

Usable Capital Receipts Reserve	2023/24 £000s	2024/25 £000s
Balance at 1st April	1,931	2,504
Capital receipts in year	2,326	137
Capital receipts used to fund capital expend	(1,753)	(500)
Non Empty Homes sub-total	2,504	2,141
Empty Homes		
Balance at 1st April	2	2
Capital receipts in year	-	-
Capital receipts used to fund capital expend	-	-
Empty Homes sub-total	2	2
Balance at 31st March	2,506	2,143

Note 30c - Capital Grants Unapplied Account

Capital grants and other contributions are accounted for on an accruals basis and recognised in the accounting statements when the conditions for their receipt have been complied with.

Capital Grants Unapplied Account	Balance 31 st March 2024 £000s	Grants Received £000s	Grants Applied £000s	Balance 31 st March 2025 £000s
Disabled Facilities Grants	2,645	1,440	(2,002)	2,083
	2,645	1,440	(2,002)	2,083

Note 31 Unusable Reserves

31a Revaluation Reserve

The Revaluation Reserve contains unrealised revaluation gains, net of depreciation and disposals on that revaluation amount, on a strict per-asset basis. This Reserve is matched by fixed assets within the Balance Sheet. It does not represent resources available to the authority.

Revaluation Reserve	2023/24 £000s	2024/25 £000s
Balance at 1st April	14,665	13,233
Surplus/(Deficit) on revaluation of assets in the year		
Property, Plant & Equipment	(1,125)	4,351
Value of assets disposed of in the year	(102)	(35)
Depreciation in the year	(181)	(235)
(Impairments)/Impairment Reversals in the year	(24)	(166)
Balance at 31st March	13,233	17,148

31b Capital Adjustment Account

The Capital Adjustment Account provides a balancing mechanism between the different rates at which assets are depreciated under the Code and are financed through the capital controls mechanism.

In the main this account holds the gains on historical revaluations of the assets still held by the Council, depreciated over the life of the assets. It is managed as a total figure, not on a per-asset basis, and does not represent cash resources available to the authority.

Capital Adjustment Account	2023/24 £000s	2024/25 £000s
Balance at 1st April	13,760	13,533
Revenue and Capital Receipts used to finance capital		
Revenue Contributions	-	
Useable Capital Receipts	-	500
Capital Grants and Contributions	2,250	6,606
Gains/(Losses) on Revaluation of assets		
Property, Plant & Equipment	161	(45)
Write off NBV of disposals (net of Revaluation Reserve)	(112)	(7)
Minimum Revenue Provision for repayment of debt	522	687
Depreciation of Property, Plant and Equipment	(1,064)	(1,287)
Amortisation of Intangible Assets	-	(38)
Impairment of Property, Plant & Equipment assets	(90)	(16)
Revenue Expenditure funded from Capital under statute	(1,894)	(2,406)
Non Empty Homes sub-total	13,533	17,527
Empty Homes		
Balance at 1st April	(1,576)	(1,792)
Revenue and Capital Receipts used to finance capital		
Revenue Contributions	-	-
Useable Capital Receipts	-	-
Revenue Expenditure funded from Capital under statute	(216)	-
Empty Homes sub-total	(1,792)	(1,792)
Balance at 31st March	11,741	15,735

31c Deferred Capital Receipts Account

The Deferred Capital Receipts holds the value of renovation loans on the East Lancs Empty Homes properties.

Deferred Capital Receipts Account	31 st March 2024 £000s	31 st March 2025 £000s
East Lancs Empty Homes Scheme Loans		
Balance at 1st April	1,265	1,265
New Deferred Receipts	-	-
Amounts received	-	-
Balance at 31st March	1,265	1,265

31d Collection Fund Adjustment Account

The Collection Fund Adjustment Account allows for differences between the income included in the Comprehensive Income and Expenditure Statement and the amount required by regulation to be credited to the General Fund. The balance on the account represents the Council's share of the Collection Fund surplus or deficit. The large balance relating to Business Rates is offset by Section 31 grants received from Central Government.

Rossendale Borough Council - Collection Fund Adjustment Account	2023/24		2024/25	
	Council Tax £000	Business Rates £000	Council Tax £000	Business Rates £000
Accumulated Surplus/(Deficit) at 1st April	2	(12)	22	(122)
Prior year (Surplus)/Deficit transferred to/from revenue	(40)	479	(113)	11
Apportioned Estimated Surplus/(Deficit) for the year	125	22	52	-
Apportioned Final Surplus/(Deficit) for the year	(65)	(611)	65	89
Accumulated Surplus/(Deficit) at 31st March	22	(122)	26	(22)

Note 32 Local Government Pension Scheme – a defined benefit scheme

The following note explains the terms and conditions of the retirement benefits of the Council officers and other employees. Although these benefits will not actually be payable until employees retire, the authority has a commitment to make the payments that need to be disclosed at the time that the employees earn their future entitlement.

The authority participates in the Local Government Pension Scheme administered by Lancashire County Council – this is a funded scheme, meaning that the authority and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets.

The Lancashire County Pension Fund is a multi-employer arrangement, under which each employer is responsible for the pension cost, liabilities and funding risks relating to its own employees and former employees. Each employer's contributions to the Fund are calculated in accordance with the LGPS Regulations, which require an actuarial valuation to be carried out every three years.

The latest actuarial valuation of the Fund was carried out as at 31 March 2022, and at that date showed a funding level of 115% (up from 100% at the last valuation - assets of £10.7bn against accrued liabilities of about £9.3bn). The weighted average duration of the liabilities of the fund is 10 years, measured on the IAS19 assumptions. The duration of the liabilities for the individual employers which participate in the scheme can be significantly different from this, reflecting the profile of its employees and former employees.

The Fund targets a pension paid throughout life. The amount of the pension depends on how long employees are active members of the scheme and their salary when they leave the scheme (a “final salary” scheme) for service up to 31 March 2014 and a re-valued average salary (a “career average” scheme) for service from 1 April 2014 onwards.

Impact of McCloud judgement

On 16 July 2020 the Minister for Housing Communities and Local Government (MHCLG) released the consultation on the McCloud remedy for the LGPS in England and Wales. The key feature of the proposed remedy was broadly as expected in that the final salary scheme underpin is to be extended to a wider group of members for service up to 31 March 2022 but there are a small number of areas of detail which will need further consideration.

An allowance for the McCloud remedy is included in the 31 March 2025 figures, and will be included in future calculations on an ongoing basis (unless there are specific reasons or instruction not to do so). The calculations of the additional liabilities and service costs have generally been done in line with the proposed underpin in the consultation. However there are some minor changes to the underpin for all members who were active on or before 31 March 2012 (e.g. it can now apply historically to members leaving service after 1 April 2014), and the calculation will apply retrospectively even in those cases where a member no longer has a benefit entitlement from the Fund. Other than in exceptional circumstances the impact of these minor proposed changes is expected to be nil.

Furthermore when calculating the potential cost of the McCloud Judgement as part of the 2025 actuarial valuations the Funds Actuary (Mercers) have carried out a stand-alone estimate of the cost of the McCloud Judgement. It is estimated that the cost is an increase in past service liabilities at the valuation date of £107m and has been included in the 2022 liability figure.

32a – Pension Assets and Liabilities Recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the Council’s obligation in respect of its defined benefit plan is as follows:-

Pension Assets and Liabilities recognised in the Balance Sheet	2023/24 £000s	2024/25 £000s
Present value of the defined benefit obligation	(75,974)	(67,982)
Fair value of plan assets	91,295	91,794
Net Asset/(Liability) arising from defined benefit obligation	15,321	23,812
Asset Ceiling Adjustment	(16,531)	(24,856)
Net Asset/(Liability) after asset ceiling adjustment	(1,210)	(1,044)

Asset Ceiling

Following the pensions valuation by the Council actuary, the Council determined that the fair value of its pension plan assets outweighed the present value of the plan obligations at 31 March 2025, resulting in a pension plan asset for the second time. IAS 19 Employee Benefits requires that, where a pension plan asset exists, it is measured at the lower of:

- The surplus in the defined benefit plan; and
- The asset ceiling.

The asset ceiling is the present value of any economic benefits available in the form of refunds from the plan or reductions in future contributions to the plan. The Council’s actuary calculated the asset ceiling as the net present value of future service costs less the net present value of future contributions.

The Council has therefore limited the pension asset recognised in the balance sheet to the asset ceiling. The adjustment has been recognized within the Comprehensive Income and Expenditure Statement in the Balance Sheet.

32b - Present Value of Scheme Liabilities

The following table reconciles the opening and closing values of the scheme liabilities.

Scheme Liabilities	2023/24 £000s	2024/25 £000s
Scheme Liabilities as at 1 st April	76,054	75,974
Current Service Cost	881	861
Interest on Pension Liabilities	3,574	3,638
Member Contributions	338	350
Past Service cost/(gain)	-	-
Remeasurement of liabilities	(1,351)	(9,067)
Benefits/transfers paid	(3,522)	(3,774)
Scheme Liabilities as at 31st March	75,974	67,982

Of the above liabilities there is an unfunded element, for which the value at 31st March 2025 was £1,044k (£1,210k at 31st March 2024).

32c - Present Value of Scheme Assets

The following table reconciles the opening and closing values of the scheme assets.

Scheme Assets	2023/24 £000s	2024/25 £000s
Scheme Assets as at 1 st April	86,523	91,295
Interest on plan assets	4,098	4,412
Remeasurement of assets	2,988	(1,391)
Administration expenses	(31)	(32)
Employer contributions	901	934
Member contributions	338	350
Benefits/transfers paid	(3,522)	(3,774)
Scheme Assets as at 31st March	91,295	91,794

32d - Major Categories of Scheme Assets

Scheme Assets	31st March 2024		31 st March 2025	
	£000s	%	£000s	%
Equities	100	0.1%	92	0.1%
Bonds	73	0.1%	92	0.1%
Property	1,173	1.3%	1,102	1.2%
Alternatives	88,261	96.7%	89,148	97.1%
Cash & Cash equivalents	1,688	1.8%	1,360	1.5%
Total Scheme Assets	91,295		91,794	

32e - Scheme Membership

The membership of the scheme was as follows:-

Scheme Membership	31st March 2024	31 st March 2025
Active Members	163	166
Deferred Members	238	226
Pensioners	426	422
Spouses / dependents	105	98

32f - Comprehensive Income and Expenditure Account

Authorities recognise the cost of retirement benefits in the Comprehensive Income and Expenditure Statement when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge required against council tax is based on the cash payable in the year, so that the real cost of retirement benefits is reversed out in the Movement in Reserves Statement and replaced with the cash paid in the year.

The table below shows transactions within the Comprehensive Income and Expenditure Statement and the corresponding adjustments made in the Movement in Reserves Statement.

Reconciliation of the movement in the Pension Fund Reserve	2023/24 £000s	2024/25 £000s
Comprehensive Income and Expenditure Statement		
Net Costs of Services - Current Service Cost	881	861
Past Service cost/(gain)	-	-
Financing and Investment Income and Expenditure		
Interest cost	(524)	(774)
Expected return on assets in the scheme	(2,988)	1,391
Administration expenses	31	32
Total post-employment benefit charged to the Surplus or Deficit on the Provision of Services	(2,600)	1,510
Other Comprehensive Income and Expenditure		
Actuarial (gains)/losses	(1,351)	(9,067)
Total post-employment benefit charged to the Comprehensive Income and Expenditure Statement	(3,951)	(7,557)
Movement in Reserves Statement		
Reverse net charges for retirement benefits in accordance with the Code	2,600	(1,510)
Actual charge to the General Fund Balance in the year		
Employer's contributions payable to the scheme	901	934

32g – Re-measurement impacts in the Other Comprehensive Income & Expenditure Statement

Remeasurement Gains/(Losses)	2023/2024 £000s	2024/25 £000s
Experience gains/(losses)	698	(105)
Gains/(losses) on financial assumptions	(969)	(8,719)
Gains/(losses) on demographic assumptions	(1,080)	(243)
Net Remeasurement gains/(losses) in current year	(1,351)	(9,067)

32h – Actual gains and losses on plan assets

The actual gains measured against experience gains/(losses) in the year can be seen in the following table, along with the relevant percentages of period-end assets and liabilities which these values represent:

Actual Gains/(Losses)	2023/24		2024/25	
	£000s	%	£000s	%
Actual Return on Plan Assets	7,085	7.8%	3,022	3.3%

32i - Actuarial Assumptions

The Borough Council fund liabilities and assets have been assessed by Mercer Human Resource Consulting, an independent firm of actuaries. The main assumptions used in their calculations at the beginning and end of the year are shown below, with an effective date of 31st March 2025.

The liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc.

Assets in the Lancashire Pension Fund are valued at fair value, principally market value for investments, and consist of the following categories, by proportion with their expected rates of return at the beginning and end of the year:

Actuarial Assumptions		Beginning of Period %	End of Period %
Duration information as at the end of the accounting period			
Estimated Macaulay duration of liabilities		15 yrs	15 yrs
Duration profile used to determine assumptions		Very Mature	Very Mature
Financial Assumptions			
Rate of CPI inflation		2.70%	2.60%
Rate of increase in salaries		4.20%	4.10%
Rate of increase in pensions		2.80%	2.70%
Discount rate		4.80%	5.80%
Post retirement mortality assumptions			
Non-retired members	Mortality table	SAPS 3 / SAPS 3 Middle	SAPS 4 / SAPS 4 Middle
	Improvements	CMI 21 1.5% / CMI 21 1.5%	CMI 23 1.5% / CMI 23 1.5%
	Weightings	113% / 101%	112% / 101%
Current pensioners	Mortality table	SAPS 3 / SAPS 3 Middle	SAPS 4 / SAPS 4 Middle
	Weightings	108% M 101% F	106% M 101% F
Life expectancy			
of a male (female) future pensioner aged 65 in 20 yrs		22.4 (25.3) yrs	22.3 (25.4) yrs
of a male (female) current pensioner aged 65		21.1 (23.5) yrs	21.1 (23.6) yrs
Takeup of option to convert annual pension into lump sum at retirement		50% take maximum cash, 50% take 3/80ths cash	
Market value of total fund assets			
	£10,712m	£11,730m	£11,956m
	Last actuarial valuation	Start of Period	End of Period
	31st March 2022	31st March 2024	31st March 2025

32j – Sensitivity Analysis of Actuarial Assumptions

Under IFRS the assumptions made by the actuary must be submitted to a sensitivity analysis. Below are the main assumptions used by the actuary and the effects on the pension fund accounts if those assumptions changed.

Sensitivity analysis based on assumptions as at 31st March 2025	Central Estimates for 2025/26	Sensitivity 1	Sensitivity 2	Sensitivity 3	Sensitivity 4	Sensitivity 5	
		+ 0.5% p.a. discount rate	+ 0.25% p.a. inflation	+ 0.25% p.a. pay growth	+ 1 yr to life expectancy	change in 2024/25 investment returns	
	£000s	£000s	£000s	£000s	£000s	+1% £000s	-1% £000s
Liabilities	67,982	64,238	69,935	68,197	69,480	67,982	67,982
Assets	(91,794)	(91,794)	(91,794)	(91,794)	(91,794)	(92,699)	(90,889)
Deficit/(Surplus)	(23,812)	(27,556)	(21,859)	(23,597)	(22,314)	(24,717)	(22,907)
Projected current service cost	646	560	693	646	663	646	646
Projected net interest cost	(1,408)	(1,766)	(1,290)	(1,391)	(1,316)	(1,460)	(1,355)
Projected Employer contributions	(934)	(934)	(934)	(934)	(934)	(934)	(934)

32k – Budgeting figures used in the Assumptions

Budgets used in assumptions for following year	2023/24 £000s	2024/25 £000s
Projected Pension cost next year		
Estimated Pay	5,153	5,340
Service Cost (% of pay)	15.7%	11.8%
Implied Service Cost including interest	831	646
Net Interest Cost	38	34
Administration Expenses	31	32
	900	712
Projected employer contributions next year		
Normal contributions	(752)	(780)
£ for £ recharges	(149)	(154)
	(901)	(934)
Projected deficit/(surplus) for operations next year	(1)	(222)
Projected deficit/(surplus)	(15,321)	(23,812)
Projected deficit/(surplus) at end of next year	(15,322)	(24,034)

Note 33 Contingent Assets & Liabilities

Contingent Assets - There are no known contingent assets.

Contingent Liabilities - There are no known contingent liabilities.

Note 34 Cash Flow notes

CASH FLOW STATEMENT	2023/24	2024/25
	£000	£000
Operating Activities		
Net surplus/(deficit) on the provision of services	1,651	5,092
Adjustment for noncash movements	2,478	5,387
Adjustment for items that are investing and financing activities	1,491	(1,390)
Net cash flows from Operating Activities	5,620	9,089
Investing Activities		
Additions to property, plant and equipment & intangible assets	(3,489)	(3,489)
Proceeds from the sale of property, plant and equipment	572	82
(Increase)/decrease in Deferred Capital Receipts	-	-
Increase/(decrease) in long-term debtors	(4)	(8)
Other income	1,446	4,817
Cash inflows - Short-term investments	153,300	153,300
Cash outflows - Short-term investments	(156,500)	(156,500)
Net Cash Flows from Investing Activities	(4,675)	(1,798)
Financing		
Cash Inflows/(Outflows) - agency operations	-	-
National non-domestic rates	705	705
Council Tax	131	131
Cash Inflows - New Borrowing	-	-
Cash Outflows - Repayments of amounts borrowed	(284)	(284)
Cash Inflows/(Outflows) - New long-term loans	-	-
Cash Inflows/(Outflows) - New short-term loans	-	-
Net Cash Flows from Financing Activities	552	552
Net increase/(decrease) in Cash and Cash Equivalents	1,497	7,843
Cash and Cash Equivalents at the beginning of the year	6,212	7,709
Cash and Cash Equivalents at the end of the year	7,709	15,552



Note 34a Reconciliation of Revenue Surplus to Net Cash Flow

Reconciliation of I&E Surplus to Net Cash Flow from revenue activities	RBC	
	31st March 2024	31st March 2025
	£000s	£000s
Adjustments for non-cash movements		
Depreciation and Impairments	1,359	1,705
Amortisation of Intangible Assets	13	38
Revaluation losses charged to Revenue	(161)	44
Carrying amount of non-current assets sold	362	42
Pension Fund Adjustment	(10)	(5)
Adjustments between accruals and cash accounting		
(Incr)/Decr in Long Term Debtors	4	9
(Incr)/Decr in Inventories	20	(2)
(Incr)/Decr in Debtors	1,154	2,680
Incr/(Decr) in Creditors	(715)	(928)
Less cash (Outflows)/Inflows from agency operations	(836)	209
Incr/(Decr) in Grant Receipts in Advance	1,369	2,722
Incr/(Decr) in Provisions	(81)	(80)
Incr/(Decr) in Pension Fund Prepayment		
Adjust net surplus or deficit on the provision of services for non-cash movements	2,478	6,434
Adjustments for investing and financing activities		
Additions to PPE & intangible assets	3,509	6,722
Proceeds from the sale of PPE	(572)	(82)
Other income	(1,446)	(4,817)
Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities	1,491	1,823

Note 34b Net Change in Liquid Resources

Net change in liquid resources	31 st March 2024 £000s	31 st March 2025 £000s	Movement £000s
Cash in Hand	1	1	-
Cash at Bank	7,708	12,086	4,378
Net Book Value at 31st March	7,709	12,087	4,378

Note 35 Accounting Standards Issued, but not yet adopted

The Council is required to disclose the impact on an accounting change required by a new accounting standard that has been issued on or before 1 January but not yet adopted by the Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

The following standards have also been issued/amended but are not yet adopted:

- IAS21 – issued in August 2023. The amendments to IAS 21 clarify how an entity should assess whether a currency is exchangeable and how it should determine a spot exchange rate when exchangeability is lacking, as well as require the disclosure of information that enables users of financial statements to understand the impact of a currency not being exchangeable
- IFRS 17 - issued in May 2017. IFRS 17 replaces IFRS 4 and sets out principles for recognition, measurement, presentation and disclosure of insurance contracts
- The changes to the measurement of non-investment assets within the 2025/26 Code include adaptations and interpretations of IAS 16 Property, Plant and Equipment and IAS 38 Intangible Assets. These include setting out three revaluation processes for operational property, plant and equipment, requiring indexation for tangible noninvestment assets and a requirement to value intangible assets using the historical cost approach. These have the same effect as requiring a change in accounting policy due to an amendment to standards, which would normally be disclosed under IAS 8. However, the adaptations also include a relief from the requirements of IAS 8 following a change in accounting policy as confirmed.

These changes are not anticipated to have a material impact on the Council's accounts.

Note 36 Critical judgements in applying accounting policies

In applying the accounting policies set out in Note 1, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in preparing this Statement of Accounts are:

- Estimates for depreciation of assets in any one year depend upon the forecast life of the assets. The asset life of buildings is determined by a qualified valuer at each revaluation date and in the case of vehicles, equipment and intangible assets by Council staff.
- Estimates for impairment of assets are performed by a qualified valuer at the end of each year to reflect any abnormal changes in property values between full formal reviews within the 5-year rolling revaluation programme.
- Following the introduction of the Business Rates Retention Scheme in April 2013, Local Authorities are liable for a share of the cost of successful appeals by businesses against their rateable value in 2024/25 and earlier financial years. A provision has been calculated based on information provided by Analyse Local who use the latest Valuation Office Agency (VOA) ratings list of appeals and an analysis of successful appeals to date. The Council's share of the business rate appeals provisions at 31 March 2025 was £1,091k which remains unchanged from 2024.

Note 37 Events after the Balance Sheet date

This DRAFT Statement of Accounts was authorised for release by the Director of Resources on 27th June 2025. Events taking place after this date are not reflected in the financial statement or notes. Where events taking place before this date provided information about conditions existing at 31st March 2025, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

Note 38 Assumptions made about the future and other major sources of estimation uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future, or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Council's Balance Sheet at 31st March 2025 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if actual results differ from assumptions
Property, Plant and Equipment	The Council's fixed assets are valued on the balance sheet in accordance with the statement of asset valuation principles and guidance notes issued by the Royal Institute of Chartered Surveyors (RICS). The Council carries out a rolling programme that ensures all Plant, Property and Equipment required to be measured at fair value is revalued within a five year cycle. All assets reviewed had a valuation date of 1 April 2024. Any material changes after the valuation date have been accounted for.	The Council's property assets that are vulnerable to uncertainty are those valued under Current Value and Fair Value. There is the possibility that these values may change and as an illustration a 1% variation in these valuations could affect the assets values by £321k. The Council will continue to review their current valuation programme and reflect any changes in future valuation reports.
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns in pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied.	Sensitivity to the factors contributing to this estimate is shown in Note 32. Small changes have major impacts on the pension liability. A 0.5% per annum increase in the discount rate assumption would result in a decrease in the pension liability of c£3.74m. A one year addition to the members' life expectancy would result in an increase in the pension liability of £1.498m
Business Rates - NNDR	Since the introduction of the Business Rates Retention Scheme effective 1 April 2013, Local Authorities are liable for refunding ratepayers who have successfully appealed against the rateable value of their properties on the rating list. A provision has been recognised for these liabilities up to and including 31 March 2025. The estimate has been calculated using the Valuation Office (VAO) ratings list of appeals and with support from LG Futures. The costs will be shared between Central Government, Rossendale Borough Council, Lancashire County Council and Lancashire Combined Fire Authority.	The Council's share of the business rate appeals provision is £1,160k, this has remained broadly unchanged from the previous year.

Collection Fund

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate collection fund. The statement below shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of council tax and non-domestic rates.

COLLECTION FUND	2023/24		2024/25	
	Council Tax £000	Business Rates £000	Council Tax £000	Business Rates £000
Income				
Council Tax	47,177	-	50,338	-
Non Domestic Rates	-	12,618	-	13,776
Apportionment of Previous Year (Surplus)/Deficit				
Central Government	-	599	-	(28)
Rossendale Borough Council	(40)	479	(113)	(23)
Lancashire County Council	(209)	108	(663)	(5)
Police & Crime Commissioner for Lancashire	(33)	-	(106)	-
Lancashire Combined Fire Authority	(10)	12	(35)	-
Total Income	46,885	13,816	49,421	13,720
Expenditure				
Precepts paid out				
Central Government	-	7,132	-	6,810
Lancashire County Council	32,798	1,284	34,539	1,226
Rossendale Borough Council	6,238	5,705	6,444	5,448
Lancashire Police Authority	5,237	-	5,503	-
Lancashire Fire Authority	1,713	142	1,770	136
Whitworth Town Council	60	-	70	-
Charges to the Collection Fund				
Write off of uncollectable amounts	469	156	450	332
Increase/(Decrease) in Bad/Doubtful Debts impairment allowance	220	(146)	695	(331)
Increase/(Decrease) in Provision for Appeals	-	535	-	172
Interest	-	1	-	28
Cost of Collection Allowance	-	97	-	97
NNDR Transitional Protection Payments	-	(1,663)	-	(727)
Renewable energy	-	231	-	280
Total Expenditure	46,735	13,474	49,471	13,471
Surplus/(Deficit) for the Year	150	342	(50)	249
Surplus/(Deficit) Brought Forward	12	(4,335)	162	(196)
Surplus/(Deficit) Carried Forward	162	(3,993)	112	53
Allocated to				
Central Government	-	(29)		95
Lancashire County Council	118	(352)	77	(18)
Rossendale Borough Council	22	(123)	29	(23)
Lancashire Police Authority	16	-	5	-
Lancashire Fire Authority	6	(3)	1	(1)
	162	(507)	112	53

Collection Fund Note 1 Council Tax Base

Council Tax derives from charges raised according to the value of residential properties, which have been classified into nine valuation bands (A-H) for this specific purpose. Individual charges are calculated by estimating the amount of income required to be taken from the Collection Fund by the Council for the forthcoming year and dividing this by the Council Tax base i.e. the equivalent number of Band D dwellings.

The basic amount of Council Tax for a Band D property rose in 2023/24 from £2,118.81 to £2,207.92 following increases by all preceptors.

The council tax base has been calculated as follows:-

Band	Ratio to Band D	Total No. Properties	Total equiv No. after Discounts & Exemptions	2024/25 Band D Equivalent	2023/24 Band D Equivalent
Special	5/9		34.9	19.4	23.5
A	6/9	16,431.0	11,559.7	7,706.5	7,713.3
B	7/9	5,220.0	4,332.1	3,369.4	3,274.7
C	8/9	4,365.0	3,887.4	3,455.5	3,402.0
D	1	3,452.0	3,168.9	3,168.9	3,195.0
E	11/9	2,027.0	1,887.8	2,307.3	2,295.4
F	13/9	712.0	674.0	973.5	964.3
G	15/9	456.0	424.2	706.9	705.7
H	2	39.0	27.2	54.5	54.0
		32,702	25,996.1	21,761.8	21,627.8
Less adjustments for anticipated changes to the base and losses on collection				(870.8)	(802.8)
Band D equivalent number of properties				20,891.0	20,825.0

Collection Fund Note 2 Provision for Rating Appeals

Provision for Rating Appeals	2023/24		2024/25	
	Council Tax £000s	Business Rates £000s	Council Tax £000s	Business Rates £000s
Balance as 1st April	-	2,193	-	2,727
Provision made in year	-	884	-	839
Provision utilised in year	-	(350)	-	(666)
Balance at 31st March	-	2,727	-	2,900
Balance at 31st March - Rossendale only	-	1,091	-	1,160

Collection Fund Note 3 Provision for Bad Debts

Bad Debts Provision	2023/24		2024/25	
	Council Tax £000s	Business Rates £000s	Council Tax £000s	Business Rates £000s
Balance as 1st April	6,152	1,428	6,372	1,282
Write-offs during year for previous years	(469)	(155)	(450)	(356)
Contribution to provisions during year	689	9	1,145	24
Net increase/(decrease) in provision	220	(146)	695	(332)
Balance at 31st March	6,372	1,282	7,067	950
Balance at 31st March - Rossendale only	859	513	953	380

Collection Fund Note 4 Arrears

Arrears	2023/24		2024/25	
	Council Tax £000s	Business Rates £000s	Council Tax £000s	Business Rates £000s
Balance as 1st April	8,774	1,519	8,929	1,366
Change in year	155	(153)	829	(293)
Balance at 31st March	8,929	1,366	9,758	1,073
Balance at 31st March - Rossendale only	1,204	546	1,315	429

Collection Fund Note 5 Rossendale Borough Council's Shares

RBC's Shares	2023/24		2024/25	
	Council Tax £000s	Business Rates £000s	Council Tax £000s	Business Rates £000s
Within Debtors				
Arrears	1,204	546	1,315	429
Less Provision for Bad Debts	(859)	513	(953)	380
	345	1,059	362	809
Within Creditors				
Advance Receipts	(60)	(263)	(76)	(8)
Within Provisions				
Provisions for Rating Appeals	-	1,091	-	1,160

Collection Fund Note 6 National Non-Domestic Rates (NNDR)

Under the current Business Rate model Rossendale Borough Council retain 40% of the business rates collected locally.

Non-domestic rates are organized on a national basis. Central Government specifies an amount, for 2024/25 this is 51.2p in the pound, or 49.9p for small businesses (51.2p or 49.9p in 2023/24) and, subject to the effects of transitional arrangements, local businesses pay rates calculated by multiplying the rateable value of their property by that amount. The rateable value for business premises in Rossendale increased to £41,547k by March 2025, up from £41,482k in March 2024, this is mainly due to the national revaluation which was implemented in April 2023.

Since 2016/17 Rossendale Borough Council is entitled to keep 100% of the business rates from renewable energy installations. In 2024/25 renewable energy element of the business rates scheme was £280k, compared to £231k in 2023/24.

The net business rates collected within Rossendale (after provision for bad debts and appeals) were £13,776k compared with £12,072k in 2024/25. This reduction is mainly due to the transitional protection ratepayers have received to alleviate the impact of the 2023 revaluation. This usually tapers out over the period of the new rating list. The Council will be compensated by Government for the transitional protection awarded.

Collection Fund Note 7 Lancashire Business Rates Pool

Since 1st April 2016 Rossendale Borough Council has been a member of the Lancashire Business Rates Pool.

In a Business Rate Pool, tariffs, top-ups, levies and safety nets are combined. This can result in a significantly lower levy rate or even a zero levy rate meaning that more or all of the business rate growth can be retained within the pool area instead of being payable to the Government.

The Lancashire Business Rates Pool, includes most but not all of the local authorities in Lancashire.

The business rates income allocations in 2023/25 are shown in the table below:

Lancashire Business Rates Pool - Income Allocations for 2023/24 and 2024/25	
District Authorities	40%
Lancashire County Council	9%
Lancashire Combined Fire Authority	1%
	50%
Central Government	50%
Total	100%

As part of the pool arrangements, one authority must be designated as lead authority, which in the case of the Lancashire Business Rates Pool is Ribble Valley Borough Council. As part of this arrangement a fee of £20,000 is payable, charged equally to all members of the pool by Ribble Valley Borough Council in their role as lead.

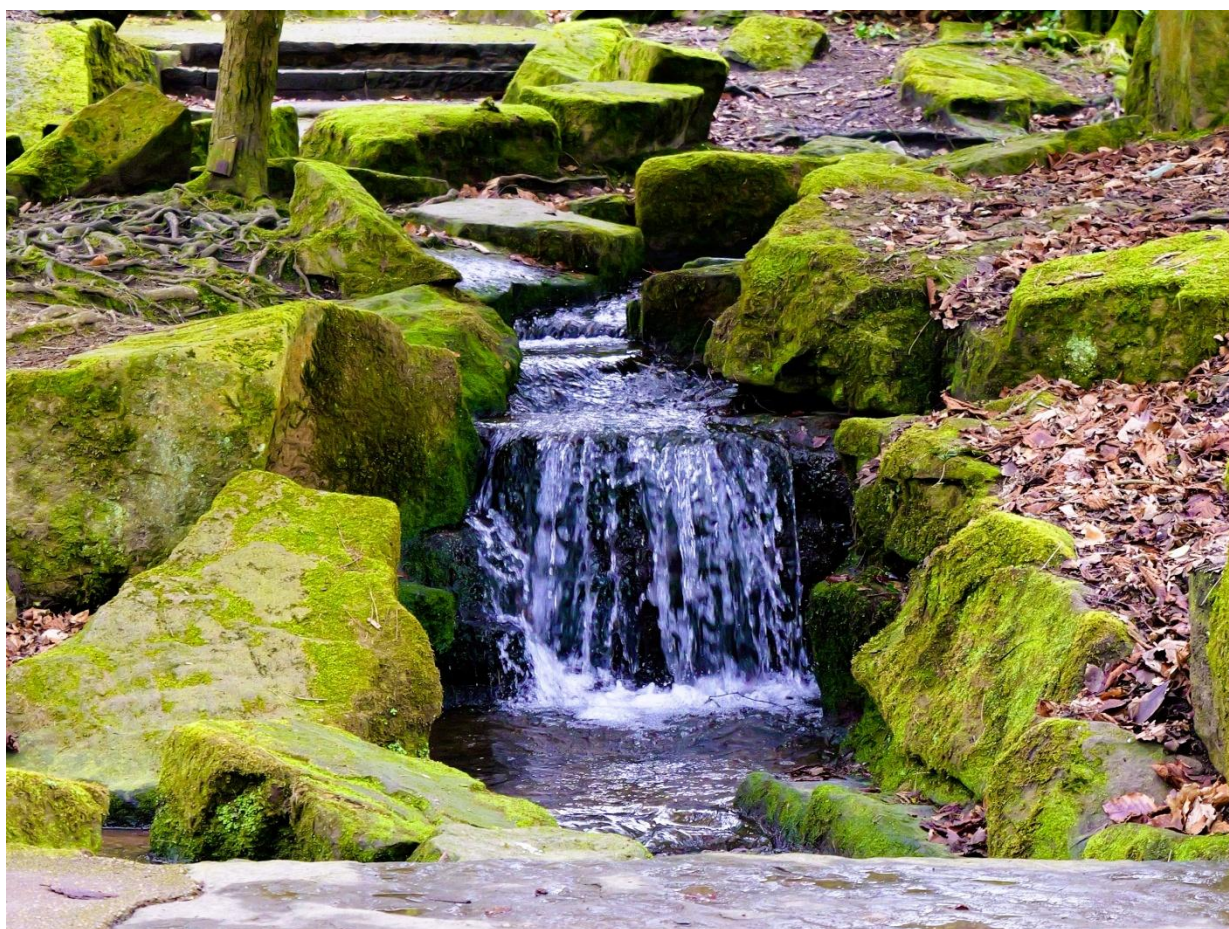
The retained levy in the Lancashire Business Rates Pool has been distributed as follows:

- Lancashire County Council is paid 10% of the overall retained levy
- Each district within the pool retains 90% of their retained levy.

Lancashire Business Rates Pool Members 2024/25	Authority Type	Tariffs and Top-ups in respect of 2024/25	Retained Levy on Growth 2024/25	10% retained Levy Payable to/received by LCC	Net Retained Levy 2024/25
		£	£	£	£
Burnley Borough Council	Tariff	6,905,313	(1,159,582)	115,958	(1,043,624)
Chorley Borough Council	Tariff	7,863,271	(1,665,064)	166,506	(1,498,558)
Fylde Borough Council	Tariff	8,851,094	(719,596)	71,960	(647,636)
Hyndburn Borough Council	Tariff	5,040,763	(1,543,377)	154,338	(1,389,039)
Pendle Borough Council	Tariff	4,283,870	(781,679)	78,168	(703,511)
Ribble Valley Borough Council	Tariff	5,272,407	(979,687)	97,969	(881,718)
Rossendale Borough Council	Tariff	3,459,084	(593,709)	59,371	(534,338)
South Ribble Borough Council	Tariff	12,783,337	(2,103,915)	210,392	(1,893,523)
West Lancashire Borough Council	Tariff	10,657,450	(1,226,617)	122,662	(1,103,955)
Wyre Borough Council	Tariff	8,334,219	(922,579)	92,258	(830,321)
Lancashire County Council (LCC)	Top-Up	(169,453,264)	-	(1,169,582)	(1,169,582)
Central Government	-	96,002,456	-	-	-
Total		-	(11,695,805)	-	(11,695,805)

Collection Fund Note 8 Council Tax for all Precepting Bodies 2024/25

Precepting Bodies	2023/24	2024/25								
	Band D	Change	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
	£	%	£	£	£	£	£	£	£	£
Rossendale	299.49	2.99%	205.63	239.90	274.16	308.44	376.98	445.52	514.07	616.88
LCC	1,364.66	2.99%	941.17	1,098.03	1,254.89	1,411.75	1,725.47	2,039.19	2,352.92	2,823.50
LCC - Adult Social Care	210.05	2.00%	161.03	187.86	214.70	241.54	295.22	348.89	402.57	483.08
Fire	82.27	2.99%	56.49	65.90	75.32	84.73	103.56	122.39	141.22	169.46
Police	251.45	4.75%	175.60	204.87	234.13	263.40	321.93	380.47	439.00	526.80
Total (excl parish)	2,207.92	4.21%	1,539.92	1,796.56	2,053.20	2,309.86	2,823.16	3,336.46	3,849.78	4,619.72
Whitworth Parish	27.14	14.11%	20.65	24.09	27.53	30.97	37.85	44.73	51.62	61.94
Total (incl parish)	2,235.06	4.17%	1,560.56	1,820.65	2,080.74	2,340.83	2,861.01	3,381.20	3,901.39	4,681.66



Glossary

Accounting Policies - The rules and practices adopted that determine how transactions and other events are reflected in financial statements

Accruals - The concept is that income is recorded when it is earned rather than when it is received and expenses are recorded when goods or services are received rather than when the payment is made.

Agency Services - Services provided by the Council, as an agent on behalf of the responsible body, where the principal reimburses the Council for the cost of the work carried out.

Auditor's Opinion - The opinion required by statute from the Council's external auditors, indicating whether the statement of accounts presents a true and fair view of the financial position of the authority.

Budget - A statement of the Council's spending plans for revenue and capital expenditure over a specified period of time.

Business Rates - From the 1st April 2013 non-domestic rates, or Business Rates, were localised. In the past all business rates were collected locally but then paid over to central government and each authority was paid a share of the national pool based upon their population and circumstances.

Capital Adjustment Account - The Account accumulates (on the debit side) the write-down of the historical cost of noncurrent assets as they are consumed by depreciation and impairments or written off on disposal. It accumulates (on the credit side) the resources that have been set aside to finance capital expenditure. The same process applies to capital expenditure that is only capital by statutory definition (revenue expenditure funded by capital under statute). The balance on the account thus represents timing differences between the amount of the historical cost of noncurrent assets that has been consumed and the amount that has been financed in accordance with statutory requirements.

Capital expenditure - Spending on the acquisition or maintenance of assets either directly by the Council or indirectly in the form of grants to other persons or bodies. Section 40 of the Local Government and Housing Act 1989 defines 'expenditure for capital purposes'. Expenditure that does not fall within the definition must be charged to a revenue account.

Capital Financing Costs - The annual cost of borrowing (principal repayments and interest charges), leasing charges and other costs of funding capital expenditure.

Capital Grants Unapplied - Government grants and other contributions are accounted for on an accruals basis and recognised in the accounting statements when the conditions for their receipt have been complied with. This reserve holds the balance of grants unapplied at year-end.

Council Tax Base - The number of properties in each band is multiplied by the relevant band proportion in order to calculate the number of Band D equivalent properties in the area. The calculation allows for exemptions, discounts, appeals and a provision for non-collection.

Capital Receipts - Proceeds from the sale of fixed assets, such as land or buildings, or the repayment of capital grants or advances.



Chartered Institute of Public Finance and Accountancy (CIPFA) - CIPFA is one of the leading professional accountancy bodies in the UK and the only one which specialises in the public sector. It is responsible for the education and training of professional accountants and for their regulation through the setting and monitoring of professional standards. Uniquely among the professional accountancy bodies in the UK, CIPFA has responsibility for setting accounting standards for a significant part of the economy, namely local government.

Code of Practice on Local Authority Accounting (the Code) - The Code incorporates guidance in line with International Financial Reporting Standards (IFRS) and International Public Sector Accounting Standards (IPSAS). It sets out the proper accounting practice to be adopted for the statement of accounts to ensure they give a 'true and fair' view of the financial position, financial performance and cash flows of the Council.

Collection Fund - The Collection Fund is a separate statutory fund which Billing Authorities have to maintain. It shows the transactions in relation to collection from taxpayers of National Non-Domestic Rates and the Council Tax, and illustrates the way in which these have been distributed to Precepting Authorities and the General Fund holds that portion of the Collection Fund cumulative balance attributable

Collection Fund Adjustment Account - Holds that portion of the Collection Fund cumulative balance attributable solely to Rossendale Borough Council.

Community Assets - Assets that the Council intends to hold in perpetuity, that have no determinable useful life, and that may have restrictions on their disposal. Examples of community assets are parks and historic buildings.

Ministry of Housing, Communities and Local Government (MHCLG) – Formerly the Department for Levelling Up, Housing and Communities (DLUHC), is the Government department responsible for housing, communities, local government in England and the levelling up policy

Creditor - An amount owed by the Council for goods received, or services rendered to it within the accounting period, but for which payment has not been made.

Debtor - An amount of income due to the Council within the accounting period but not received at the balance sheet date.

Deferred Capital Receipts - Capital receipts to be received by instalments over agreed periods of time.

Depreciation - The measure of the wearing out, consumption, or other reduction in the useful economic life of a fixed asset.

DWP - The Department of Work and Pensions funds the Housing and Council Tax Benefits payable to borough residents and also funds the administration of those benefits.

Earmarked Reserves – The Council holds a number of reserves earmarked to be used to meet specific, known or predicted future expenditure.

Events after the Balance Sheet Date - These are events, favourable or adverse, that occur between the Balance Sheet date and the date when the Statement of Accounts are authorised for issue.

External Audit - The independent examination of the activities and accounts of Local Authorities to ensure the accounts have been prepared in accordance with legislative requirements and proper practices and to ensure the Council has made proper arrangements to secure value for money in its use of resources.

Fair Value – Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Financial instruments - Financial instruments are cash, evidence of an ownership interest in an entity, or a contractual right to receive, or deliver, cash or another financial instrument. Financial instruments can refer to both receivables (including debtors and other investments) and payables (including creditors and other liabilities or borrowings).

General Fund - This is the main revenue account of the Council covering day to day spending on services other than the provision of housing. Credited to the fund are charges made by the Council, specific Government and other grants and receipts from the Collection Fund.

Governance Framework - Authorities have a responsibility to ensure that their business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The governance framework comprises the systems and processes, and culture and values by which the Council is directed and controlled and its activities through which it accounts to and engages with and leads the community. The principles of this framework were laid down by the CIPFA/SOLACE Framework: Delivering Good Governance in Local Government.

Government Grant - Assistance by government and inter-government agencies and similar bodies, whether local, national or international, in the form of cash or transfers of assets to an authority in return for past or future compliance with certain conditions relating to the activities of the authority.

Heritage Assets - These assets are held due to their historical, artistic, scientific, technological, geophysical or environmental qualities. They are intended to be preserved in trust for future generations, which are held and maintained for its contribution to knowledge and culture.

Impairment - A measure of abnormal consumption of the economic benefit of an asset over and above the normal annual depreciation.

Infrastructure Assets - Assets that are inalienable, expenditure on which is recoverable only by continued use of the asset created. Examples of infrastructure assets are highways and footpaths.

Intangible Assets - Intangible assets are non-financial assets that do not have physical substance but are identifiable and are controlled by the Council through custody or legal rights, such as software. Intangible assets are capitalised at cost and depreciated to the revenue account over their useful economic life.

Internal Borrowing - Whilst capital resources cannot be used to fund revenue works, revenue reserves can be used to support the costs of capital projects, either permanently, or temporarily. Temporary revenue funding is known as Internal Borrowing and these funds are repaid over the life of the asset in a process called the Minimum Revenue Provision (MRP). When the Council has the revenue reserves to do this it is usually a cheaper option than external borrowing.

Joint Venture - A joint venture is a joint arrangement whereby the parties who have joint control of the arrangement have rights to the net assets of the arrangement.

Leasing - A method of utilising assets where a rental charge is paid for a specified period of time, instead of outright purchase.

Loans outstanding - The total amounts borrowed from external lenders for capital and temporary revenue purposes but not repaid at the balance sheet date.

Materiality - Materiality is a concept within auditing and accounting relating to the importance of an amount, transaction, or discrepancy. Information is material if its omission or misstatement could influence the economic decision of users taken on the basis of the financial statements and depends on the size of the item or the particular circumstances of its omission or misstatement.

Minimum Revenue Provision (MRP) - MRP is the minimum amount which must be charged to an Authority's revenue account each year and set aside as provision for credit liabilities, as required by the Local Government and Housing Act 1989.

National non-domestic rates (NNDR) – NNDR is a tax levied on business properties and sometimes known as Business Rates. This tax is set nationally by the Government. Sums based on rateable values are collected by billing authorities and shared between major preceptors.

Net book value - The amount at which assets are included in the balance sheet, i.e. their historical cost of current value, less the cumulative amounts provided for depreciation.

Net Debt - The authority's borrowings less cash and liquid resources. Where cash and liquid resources exceed borrowings, reference is made to net funds rather than net debt.

Operational assets - Assets held and occupied, used or consumed by the Council in the direct delivery of those services for which it has either a statutory or discretionary responsibility.

Precept - The levy made by precepting authorities on billing authorities, requiring the latter to collect income from Council Tax payers on their behalf, for example Lancashire County Council is a precepting authority which requires Rossendale Borough Council to collect an amount from each householder within the borough.

Prior Period Adjustment - Prior period adjustments are material adjustments applicable to prior years arising from changes in accounting policies or from the correction of fundamental errors.

Provision - An amount set aside in the accounts for liabilities which are likely or certain to be incurred but the exact amount and dates are not currently known.

Public Works Loan Board (PWLb) - An arm of Central Government which is the major provider of loans to finance long term funding requirements for Local Authorities

Related Parties - Related parties are Central Government, other Local Authorities, precepting and levying bodies, subsidiary and associated companies, Elected Members, and all senior officers. For individuals identified as related parties, the following are also presumed to be related parties:

- members of the close family, or the same household
- partnerships, companies, trusts or other entities in which the individual, or member of their close family or the same household, has a controlling interest.



Reserve - Amounts set aside in one year's accounts which can be spent in later years. Reserves are often earmarked for specific purposes, including the financing of future capital expenditure, replacement or renewals and the funding of future defined Council initiatives.

Revenue Expenditure - Spending on day-to-day items including employees' pay, premises costs and supplies and services.

Revenue Expenditure Funded from Capital under Statute (REFCUS) - Expenditure that does not result in creation of a non-current asset, but can be classified as capital for funding purposes. Such expenditure is charged to the Comprehensive Income and Expenditure Statement and an adjustment made in the Movement in Reserves Statement to enable the expenditure to be funded from capital resources rather than impact on the Council Tax. Examples include works on property owned by other parties, renovation grants and capital grants to other organisations.

Abbreviations used within the Statement of Accounts

CIPFA Chartered Institute of Public Finance and Accountancy

CPI Consumer Price Index

DWP Department for Work and Pensions

FRS Financial Reporting Standard

GAAP Generally Accepted Accounting Principles

DLUHC Department for Levelling Up Housing and Communities

IAS International Accounting Standards

IFRIC International Financial Reporting Interpretations Committee

IFRS International Financial Reporting Standards IPSAS International Public Sector Accounting Standards

LASAAC Local Authority Accounts Advisory Committee

LGPS Local Government Pension Scheme NDR Non-Domestic Rates

PSAA Public Sector Audit Appointments

PWLB Public Works Loan Board

RSG Revenue Support Grant

SeRCOP Service Reporting Code of Practice

SSAP Statements of Standard Accounting Practice

TMPs Treasury Management Practices